CITY OF SPRINGFIELD, MASSACHUSETTS REPORTS ON FEDERAL AWARD PROGRAMS YEAR ENDED JUNE 30, 2021

CITY OF SPRINGFIELD, MASSACHUSETTS

REPORTS ON FEDERAL AWARD PROGRAMS

YEAR ENDED JUNE 30, 2021

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

To the Honorable Mayor, the City Council, and Management City of Springfield, Massachusetts

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Springfield, Massachusetts, as of and for the year ended June 30, 2021 (except for the Springfield Contributory Retirement System which is as of and for the year ended December 31, 2020), and the related notes to the financial statements, which collectively comprise the City of Springfield, Massachusetts' basic financial statements and have issued our report thereon dated November 24, 2021. Our report includes a reference to other auditors who audited the financial statements of the Springfield Empowerment Zone Partnership, Inc, the Springfield Library Foundation, Inc, and the Springfield Redevelopment Authority, as described in our report on the City of Springfield, Massachusetts' financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those other auditors. The financial statements of the Springfield Empowerment Zone Partnership, Inc. and the Springfield Library Foundation, Inc. were not audited in accordance with *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Springfield, Massachusetts' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Springfield, Massachusetts' internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Springfield, Massachusetts' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Springfield, Massachusetts' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

This purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

November 24, 2021

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REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Independent Auditor's Report

To the Honorable Mayor, the City Council, and Management City of Springfield, Massachusetts

Report on Compliance for Each Major Federal Program

We have audited the City of Springfield, Massachusetts' compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City of Springfield, Massachusetts' major federal programs for the year ended June 30, 2021. The City of Springfield, Massachusetts' major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City of Springfield, Massachusetts' major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Springfield, Massachusetts' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination on the City of Springfield, Massachusetts' compliance.

Opinion on Each Major Federal Program

In our opinion, the City of Springfield, Massachusetts' complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

Report on Internal Control Over Compliance

Management of the City of Springfield, Massachusetts is responsible for establishing and maintaining effective internal control over compliance with the types of requirements referred to above. In planning and performing our audit of compliance, we considered the City of Springfield, Massachusetts' internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Springfield, Massachusetts' internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

March 22, 2022

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REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Springfield, Massachusetts, as of and for the year ended June 30, 2021 (except for the Springfield Contributory Retirement System which is as of and for the year ended December 31, 2020), and the related notes to the financial statements, which collectively comprise the City of Springfield, Massachusetts' basic financial statements. We issued our report thereon dated November 24, 2021, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

November 24, 2021

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SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED JUNE 30, 2021

	Federal Assistance	Pass-Through	Amount Passed	
Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Listing Number	Entity Identifying Number	Through to Sub-Recipients	Expenditures
CHILD NUTRITION CLUSTER:				
U.S. DEPARTMENT OF AGRICULTURE:				
Passed through Massachusetts Department of Elementary and Secondary Education: Non-Cash Assistance (Commodities):				
National School Lunch Program.	10.555	07-281	\$ - \$	434,800
Cash Assistance:	10.555	07-281		814.063
National School Lunch Program	10.555	07-201		1,248,863
Cash Assistance:				
Summer Food Service Program for Children COVID-19 Summer Food Service Program for Children	10.559 10.559	07-281 07-281	-	12,838,499 1,632,327
TOTAL CHILD NUTRITION CLUSTER	10.555	07-201	-	15,719,689
HIGHWAY SAFETY CLUSTER:				15,719,009
U. S. DEPARTMENT OF TRANSPORTATION:				
Passed through Massachusetts Executive Office of Public Safety and Security:				
Recreational Trails Program	20.219 20.600	P20-3338-G35A 2020SPRINGFIELDSTEPX	-	26,783 22,373
State and Community Highway Safety	20.600	2020SPRINGFIELDSTEPX 2021SPRINGFIELDSTEPX		9.877
National Priority Safety Programs	20.616	PD PED/BIKE	<u></u> _	1,117
TOTAL HIGHWAY SAFETY CLUSTER				60,150
SPECIAL EDUCATION CLUSTER:				
U.S. DEPARTMENT OF EDUCATION:				
Passed through Massachusetts Department of Elementary and Secondary Education:				
Special Education Grants to States (IDEA, Part B)	84.027 84.027	240-401186-2021-0281 240-298529-2020-0281	-	7,884,794 36,096
Special Education Grants to States (IDEA, Part B).	84.027	240-296529-2020-0261		13,225
Total Special Education Grants to States			-	7,934,115
Passed through Massachusetts Department of Elementary and Secondary Education:				
Special Education Preschool Grants	84.173	262-401187-2021-0281	-	221,842
Special Education Preschool Grants	84.173 84.173	262-298530-2020-0281 298-484486-2021-0281	-	8 7.725
Total Special Education Preschool Grants	04.170	250-404400-2021-0201	-	229,575
TOTAL SPECIAL EDUCATION CLUSTER				8,163,690
HEALTH CENTER PROGRAM CLUSTER: U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES: Direct Program;				
Health Center Program	93.224	N/A	_	1,533,068
COVID-19 Health Center Program	93.224	N/A		435,513
Total Health Center Program				1,968,581
DIRECT PROGRAMS: U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT: Direct Programs:				
Community Development Block Grants/Entitlement Grants - CDBG Entitlement	14.218	N/A	393,353	7,433,304
COVID-19 Community Development Block Grants/Entitlement Grants - CDBG Entitlement	14.218 14.231	N/A N/A	528,687	1,358,319
Emergency Solutions Grants Program	14.231	N/A N/A	34,261	269,918 1,642,731
Home Investment Partnerships Program	14.239	N/A	1,956,197	2,968,185
Housing Opportunities for Persons with AIDS	14.241	N/A	-	701,992
COVID-19 Housing Opportunities for Persons with AIDS	14.241 14.261	N/A N/A	-	71,860 54.574
Continuum of Care Program.	14.267	N/A	737,539	3,867,828
National Disaster Resilience Competition	14.272	N/A	· · · · · · · · · · · · · · ·	1,324,678
Youth Homelessness Demonstration Program	14.276	N/A	-	282,990
Lead-Based Paint Hazard Control In Privately-Owned Housing	14.900	N/A	- _	488,830
TOTAL HOUSING AND URBAN DEVELOPMENT			3,650,037	20,465,209
U.S. DEPARTMENT OF INTERIOR: Direct Program:				
Outdoor Recreation Acquisition, Development and Planning	15.916	N/A		451,434
NATIONAL SCIENCE FOUNDATION:				
<u>Direct Program:</u> Computer and Information Science and Engineering	47.070	N/A	-	65.853
Education and Human Resources	47.076	N/A		137,002
TOTAL SCIENCE FOUNDATION			-	202,855
				(continued)

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED JUNE 30, 2021

	Through to Sub-Recipients	
		Expenditures
ENVIRONMENTAL PROTECTION AGENCY: <u>Direct Program:</u> Brownfields Assessment and Cleanup Cooperative Agreements	-	130,749
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES: Direct Programs:		
Special Programs for the Aging - Title III, Part B - Grants for Supportive Supportive Services and Senior Centers	_	4,805
Affordable Care Act (ACA) Personal Responsibility Education Program	-	22,092
Drug Abuse and Addiction Research Programs		14,588
U. S. DEPARTMENT OF HOMELAND SECURITY:		41,400
Direct Program:		272.060
COVID-19 Assistance to Firefighters Grant	-	273,960 207,582
Staffing for Adequate Fire and Emergency Response	-	396,385
TOTAL HOMELAND SECURITY	<u>-</u>	877,927
PASS-THROUGH PROGRAMS: U.S. DEPARTMENT OF AGRICULTURE:		
Passed through Massachusetts Department of Elementary and Secondary Education: Healthier US School Challenge: Smarter Lunchrooms	_	1,397
Child and Adult Care Food Program. 10.558 07-281	-	5,550,337
COVID-19 Child and Adult Care Food Program	-	399,413 21,818
USDA Fresh Fruit and Vegetable Program	-	383,468
Cooperative Forestry Assistance	-	22,500
TOTAL AGRICULTURE	-	6,378,933
U.S. DEPARTMENT OF JUSTICE: Passed through Massachusetts Executive Office of Public Safety:		
Edward Byrne Memorial Justice Assistance Grant Program	-	87,971
Edward Byrne Memorial Justice Assistance Grant Program	-	44,450 83,646
Edward Byrne Memorial Justice Assistance Grant Program		28,293
Total Edward Byrne Memorial Justice Assistance Grant Program	-	244,360
Message Archiver Grant	<u> </u>	11,971
Body Worn Camera Policy and Implementation Program	<u> </u>	77,613
TOTAL JUSTICE	<u>-</u>	333,944
U. S. DEPARTMENT OF LABOR: Passed through Senior Service America, Inc.:		
Senior Community Service Employment Program		498,350
U.S. DEPARTMENT OF TREASURY: Passed through Executive Office of Administration and Finance:		
COVID-19 - Coronavirus Relief Fund		5,510,299
COVID-19- CVRF School Reopening Grant Program. 21.019 102-401182-2021-0281 COVID-19- Remote Learning and Technology Essentials. 21.019 118-401483-2021-0281	-	5,670,838 935,201
Total Coronavirus Relief Fund		12,116,338
NATIONAL ENDOWMENT FOR THE ARTS		
COVID-19 Promotion of the Arts Partnership Agreements	-	7,000
INSTITUTE OF MUSEUM AND LIBRARY SERVICES: Passed through Massachusetts Board of Library Commissioners:		
Grants to States		2,673
NATIONAL SCIENCE FOUNDATION:		
Passed through Springfield Technical Community College: Education and Human Resources	<u> </u>	8,991
U.S. DEPARTMENT OF EDUCATION		
Passed through Massachusetts Department of Elementary and Secondary Education: Title I Grants to Local Educational Agencies	-	15,966,841
Title I Grants to Local Educational Agencies	-	4,627,345
Title I Grants to Local Educational Agencies 84.010 305-222016-2019-0281 COVID-19 Summer and Vacation Learning Program Grant 84.010 333-391648-2021-0281	-	929,884 12,726
COVID-19 Summer and Vacation Learning Program Grant	-	21,536,796
Career and Technical Education - Basic Grants to States	-	603,434
Career and Technical Education - Basic Grants to States		190,046 793,480
Education for Homeless Children and Youth		38,095 9,781
Total Education for Homeless Children and Youth	-	47,876

(continued)

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED JUNE 30, 2021

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Amount Passed Through to Sub-Recipients	Expenditures
Twenty-First Century Community Learning Centers.	84.287	645-411569-2021-1528	_	46,530
Twenty-First Century Community Learning Centers	84.287	645-304373-2020-1528	-	14,643
Total Twenty-First Century Community Learning Centers			-	61,173
English Language Acquisition State Grants	84.365	180-403444-2021-0281	-	482,223
English Language Acquisition State Grants	84.365	180-298527-2020-0281	-	132,909
English Language Acquisition State Grants	84.365	180-222018-2019-0281		43,258
Total English Language Acquisition State Grants			-	658,390
Supporting Effective Instruction State Grants	84.367	140-403445-2021-0281	-	1,503,690
Supporting Effective Instruction State Grants	84.367	140-298526-2020-0281	-	604,313
Supporting Effective Instruction State Grants	84.367	140-222017-2019-0281	-	200,107
Total Supporting Effective Instruction State Grants			-	2,308,110
Comprehensive Literacy Development	84.371	507-497756-2021-0281		14,232
Student Support and Academic Enrichment Program	84.424	309-403443-2021-0281		996.076
Student Support and Academic Enrichment Program	84.424	309-298531-2020-0281	_	229,242
Total Student Support and Academic Enrichment Programs	01.121	000 200001 2020 0201		1,225,318
Disaster Recovery Assistance for Education	84.938	314-288681-2020-0281		48,994
COVID-19 Elementary and Secondary Education Emergency Relief Grant	84.425D	113-378416-2020-0281	_	4.048.223
COVID-19 Governor's Emergency Education Relief Grant	84.425C	423-480621-2021-0281	-	318,325
COVID-19 FAFSA Completion Opportunity Grant	84.425C	432-497742-2021-0281	-	15,993
Total Education Stabilization Fund			-	4,382,541
TOTAL EDUCATION				31,076,910
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES:				
Passed through Massachusetts Executive Office of Health and Human Services:				
Special Programs for the Aging, Title VII, Chapter 2, Long Term				
Care Ombudsman Services for Older Individuals	93.042	SHINE		71,947
Substance Abuse and Mental Health Services Projects of Regional				
and National Significance	93.243	INTF2354190182000	-	24,422
Immunization and Vaccines for Children Program	93.268	SPRINGFIELD040521	-	7,414
Centers for Medicare and Medicaid Services Research, Demonstrations and Evaluations	93.779	SHINE	-	42,717
State Targeted Response to the Opioid Crisis Grants	93.788	N/A		17,242
TOTAL HEALTH AND HUMAN SERVICES				163,742
U. S. DEPARTMENT OF HOMELAND SECURITY: Passed through Executive Office of Public Safety and Security:				
Pre-Disaster Mitigation	97.047	Not available		16,154
TOTAL			\$ 3,650,037 \$	98,684,804
See notes to Schedule of Expenditures of Federal Awards				(concluded)

See notes to Schedule of Expenditures of Federal Awards

Note 1 - Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of the City of Springfield, Massachusetts under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Springfield, Massachusetts, it is not intended to and does not present the financial position, changes in the net position, or cash flows of the City of Springfield, Massachusetts.

Note 2 - Summary Significant Accounting Policies

The accounting and reporting policies of the City of Springfield, Massachusetts, are set forth below:

- (a) Basis of Accounting The accompanying Schedule of Expenditures of Federal Awards is presented on the modified accrual basis of accounting. Accordingly, grant expenditures are recognized when the related liability is incurred. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (b) Cash Assistance School Breakfast and Lunch Program Program expenditures represent federal reimbursement for meals provided during the year.
- (c) Non-Cash Assistance (Commodities) School Lunch Program Program expenditures represent the value of donated foods received during the year.
- (d) The City of Springfield, Massachusetts has elected not to use the 10-precent de minimis indirect cost rate as allowed under the Uniform Guidance.
- (e) Disaster grants are recorded in the year the grant is approved.

A. Summary of Auditor's Results

- The auditor's report expresses an unmodified opinion on the financial statements of the City of Springfield, Massachusetts.
- 2. No material weaknesses or significant deficiencies relating to the audit of the financial statements are reported in the Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
- 3. No instances of noncompliance material to the financial statements of the City of Springfield, Massachusetts, were disclosed during the audit.
- 4. No material weaknesses or significant deficiencies relating to the audit of the major federal award programs are reported in the Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance.
- 5. The auditor's report on compliance for the major federal award programs for the City of Springfield, Massachusetts, expresses an unmodified opinion on all major federal award programs.
- 6. There were no audit findings relative to the major federal award programs for the City of Springfield, Massachusetts.
- 7. The following programs were tested as major grants in fiscal 2021:

	CFDA
Program Name	Number
Child and Adult Food Program	10.558
Community Development Block Grant Program/Entitlements	14.218
Home Investments Partnerships Program	14.239
Coronavirus Relief Fund	21.019
Special Education Program Cluster	84.027 and 84.173
Education Stabilization Fund	84.425

- 8. The threshold for distinguishing Type A and B programs was \$2,960,544.
- 9. The City of Springfield, Massachusetts, was determined to be a low-risk auditee.

B. Findings - Financial Statements Audit

None

C. Findings and Questioned Costs - Major Federal Award Programs Audit

None

D. Prior Year Audit Findings and Questioned Costs

None