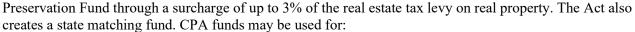
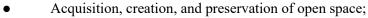
SPRINGFIELD COMMUNITY PRESERVATION PLAN FOR 2026 Revised December 2025

THE COMMUNITY PRESERVATION ACT (CPA)

Massachusetts General Law Chapter 44B, known as the Community Preservation Act (CPA), was created in 2000. It allows municipalities to adopt the Act and create a local Community





- Acquisition, preservation, rehabilitation, and restoration of recreation land;
- Acquisition, preservation, rehabilitation, and restoration of historic resources;
- Acquisition, preservation, and support of community housing;
- Rehabilitation or restoration of open space or community housing acquired or created by CPA.

CPA funds cannot be used for maintenance. Open Space and Recreation projects require a schedule and plan for maintaining the funded project.

Each fiscal year, 10% of a municipality's CPA revenues must be spent or set aside for recreational uses/open space, 10% for historic resources, and 10% for community housing. Up to 5% may be spent on administration. The remainder may be allocated to any one or a combination of the three main uses.

MGL 44B stipulates that decisions regarding allocation of CPA funds are made by a local Community Preservation Committee whose task is to receive, review, vet, and recommend projects to the local legislative body, e.g. City Council, which can approve, deny or reduce the award.

Neither the Mayor nor the City Council may allocate CPA funds without a Springfield Community Preservation Committee (SCPC) recommendation.

CPA in SPRINGFIELD

In November 2016, Springfield adopted CPA in Springfield and a 1.5% surcharge to fund CPA. The ballot question was passed citywide by 62% and was approved in all wards, in every neighborhood, and in 63 of 64 precincts. CPA went into effect on July 1, 2017, and the surcharge appeared on the January 2018 tax bills. The first CPA projects in Springfield were recommended to the City Council in the fall of 2018, and to date 100 CPA projects have been funded totaling over 16 million dollars.

COMMUNITY PRESERVATION COMMITTEE

A nine-member Springfield Community Preservation Committee (SCPC or CPC) was established by the City Council. It consists of one representative each from the Historical Commission, Conservation Commission, Housing Authority, Planning Board, Park Board, Springfield Preservation Trust, and three representatives chosen by the President of the City Council from names submitted by neighborhood councils and associations. CPC members serve (2) three year terms and may continue in office after the expiration of his/her term until a successor is duly appointed and qualified as long as an appointee of a government board remains a member of the board which appointed them.(see Exhibit 1 "Chapter 16. Boards, Commissions and Committees") City of Springfield, MA Community Preservation Committee (ecode360.com)



Public comments made at the September 2, 2025 annual public hearing are located in Exhibit 2

Current SCPC members are:

- Stephen Bosworth, Neighborhood representative
- Yolanda Cancel, Neighborhood representative
- Judith Crowell, Historical Commission representative
- Juanita Martinez, Conservation Commission representative
- Robert McCarroll, Chair, Springfield Preservation Trust representative
- Rosemary Morin, Planning Board representative
- Rhonda Sherrell, Neighborhood representative
- Patrice Swan, Park Commission representative
- Willie Thomas, Housing Authority representative

THE 2026 COMMUNITY PRESERVATION PLAN

MGL 44B requires that CPCs create a Community Preservation Plan and revise it annually. This Plan serves as a guide to the types of projects that are eligible for CPA funding and that are in keeping with the needs and priorities that have been identified. The general purposes of the Plan are:

Establish clear criteria that form the basis of the CPC's evaluation of applications.

- Establish processes and timelines that the CPC will use in its review of applications.
- Provide application forms and background information for applicants
- Inform applicants and the public of the CPC's goals and commitment to an open and
- transparent approach to reach its recommendations
- Provide City Council with background information needed to review CPC's recommendations

CPA SCHEDULE and PROJECT REVIEW PROCESS

The Community Preservation Committee will conduct one grant funding round in 2026.

Application Workshop January 6, 2026
Full Applications due February 26, 2026
Meeting with Applicants March & April
Deliberations May & June

Recommendations to City Council* June
Annual Public Hearing TBA

Review of CPA Plan and application October-December

Please note that all proposals may not be funded, even if funds are available and that in a given year reserves may be carried over to subsequent years for future projects.

Special Grants

Study Grants. The CPC discourages studies performed primarily for exploratory purposes but also recognizes that, in some cases, preliminary work must be undertaken in order to complete a viable application. The CPC will consider applications for a study grant where there is a strong possibility the project will result in an executed project within the next five years. An application for a study grant shall be accompanied by a summary of the proposed project, and how the result of the study will be used to develop the project. Letters from

^{*}The CPC cannot predict the schedule for the City Council approval process.

stakeholders involved in the project and potential funding resources for the execution of the project should be included in the application.

<u>Historic Homes Restoration Program (HHRP):</u> There is a separate application for this direct grant to homeowners. When funding is approved/available, a lottery will be held to select homes. Applications are available on the SCPC city webpage or contact <u>cpc@springfieldcityhall.com</u>. The latest lottery drawing is scheduled for December 2, 2025.

Off Cycle Requests.

The CPC may consider hearing an off-cycle request outside of the regular grant cycle under extraordinary circumstances.

Multi-step process.

- 1. The applicant formally requests the CPC to hear the request.
- 2. The CPC votes to proceed with the project.
 - a. If a majority of committee members agree, the applicant completes a full application and gives a five-minute presentation with Q&A from CPC members.
 - b. If a majority disagree, the applicant is encouraged to apply again in the regular grant cycle.
- 3. If the project is heard and is recommended, the project is presented to the city council for approval.

What qualifies for an off-cycle recommendation?

- 1) Emergencies.
- 2) Market opportunities.

An "emergency" is defined as a "dire emergency caused by fire, storm, or other unanticipated disaster." A market opportunity identifies a need or desire in the marketplace that is a one time opportunity. For example, land or property that becomes available for sale that abuts conservation land. The CPC may provide funding to purchase the land to increase the open space in a neighborhood.

It is important to note that the CPC does not have an "emergency fund". When an off-cycle application is approved, the revenue is deducted from the next fiscal year budget and results in less funding for future projects. For this reason, an off-cycle recommendation is rare. There are times when a current project doesn't move forward and when that happens, the funds are returned to the account to be used for additional grants in the next funding cycle.

Potential applicants who believe that their circumstances call for such unusual action may contact the CPC chair to discuss the possible submission of an off-cycle submission or email cpc@springfieldcityhall.com.

GENERAL EVALUATION CRITERIA

The CPC gives preference to proposals which address as many of the following criteria as possible:

- Consistent with priorities identified in the Plan as revised
- Preserve and enhance the essential character of Springfield
- Protect resources that would be otherwise threatened
- Serve more than one CPA purpose
- Demonstrate practicality and feasibility to be implemented within budget and on schedule
- Produce an advantageous cost/benefit value
- Leverage other public and/or private funds or voluntary contributions of goods and services
- Are endorsed by municipal boards/departments and neighborhood councils/associations.
- Are highly visible
- Utilize Springfield based resources

COMMUNITY HOUSING

COMMUNITY HOUSING GOALS

The Springfield Community Preservation Committee believes that it would have the most impact focusing its limited resources in three major housing areas in the coming year:

- Rehabilitating vacant, deteriorated houses to sell to income-eligible buyers.
- Providing first-time home buyer incentives to increase owner-occupancy, especially of two and three-family houses and in neighborhoods with low owner-occupancy.
- Assisting income-eligible owner-occupants with repairs, especially owners of two and three-family houses.
- Recommend, whenever possible, the reuse of existing buildings or construction of new buildings on previously developed sites.

CPA HOUSING USES

CPA can assist with acquisition, creation, preservation and support of community housing; and rehabilitation or restoration of community housing that is acquired or created by CPA.

Community housing is defined as low- and moderate-income housing for individuals and families. Moderate income housing is defined as housing for those persons and families whose annual income is less than 100 per cent of the area-wide median income as determined by the United States Department of Housing and Urban Development. Springfield has long been called "The City of Homes." The designation or moniker relates back to the city's development history of favoring houses rather than apartment buildings.

With a population now over 154,064, more than 27,000 of its approximately 63,000 dwelling units are in single-family houses. Another 13,000 units are in two-family houses. Owner occupied homes represent less than half of all units available (47.2%).

Housing needs in Springfield differ from communities in the eastern part of the state. In areas near Boston, a large population and robust economy creates a substantial demand for housing. This demand creates a large gap between market housing prices and what a family at the median income level can afford with constant upward pressure to increase rents or to convert once-affordable units into more expensive units.

Springfield is experiencing a similar housing crunch and has addressed it with developing market rate housing for renters, and home repair programs for income eligible homeowners. In the past, low housing demand caused stagnant property values and disinvestment in neighborhoods, resulting in poor housing conditions for everyone, including the lower-income residents that often occupy substandard housing. In Springfield, recent census data shows that 52.8% of available dwelling units are owned by third parties and not by individual homeowners. Today, housing demand is up. CPA can help to maintain our current inventory by assisting homeowners and by supporting new construction of affordable housing, Accessory Dwelling Units (ADU) and conversion of buildings to residential use.

1	Springfield ci Massachuset	ty, Hampden County, ts	
Label 2	Count	Percent	
159 65 years and over	16,693	28.4%	
160 HOUSING OCCUPANCY			
161 Total housing units	62,782	100.0%	
Occupied housing units	58,794	93.6%	
Vacant housing units	3,988	6.4%	
For rent	1,614	2.6%	
Rented, not occupied	209	0.3%	
For sale only	452	0.7%	
Sold, not occupied	167	0.3%	
For seasonal,			
fee recreational, or	129	0.2%	
69 All other vacants	1,417	2.3%	
70 VACANCY RATES			
Homeowner vacancy rate			
71 (percent) [4]	1.6	(X)	
Rental vacancy rate (percent)	4.9	(X)	
173 HOUSING TENURE			
Occupied housing units	58,794	100.0%	
Owner-occupied housing	27,745	47.2%	
Renter-occupied housing	31,049	52.8%	
177			

https://data.census.gov/table/DECENNIALDP2020.DP1?q=Housing%20Springfield%20MA%20vacancy&y=2020

Owner-occupancy has declined in the city. In the 1980 census, owner-occupied units accounted for 51.8% of all housing units. By the 1990 census, owner-occupied units outnumbered renter-occupied units but by the 2020 US Census, owner-occupied housing units in Springfield dropped to 47.2%.

AFFORDABLE HOUSING

The latest census shows Springfield has a 26.3% poverty rate and a median household income of \$42,498, which was 110.9% less than the median annual income of \$89,645 across the entire state of Massachusetts. The Commonwealth has set a goal that all municipalities have 10% of housing units legally restricted to be accessible to households making 80% or less of metropolitan median income based on household size. Springfield is one of 66 of the state's 351 municipalities to meet this goal.

CPA Community Housing can assist households up to 100% AMI as shown in the 2024 chart below. <u>New limits are released in April of each year and will be used for 2025 CPA projects.</u>

FY2024 Area Median Income (AMI)	Household Size: 1	Household Size: 2	Household Size: 3	Household Size: 4	Household Size: 5	Household Size: 6	Household Size: 7	Household Size: 8
100% AMI	\$67,900.00	\$77,600.00	\$87,300.00	\$97,000.00	\$104,760.00	\$112,520.00	\$120,280.00	\$128,040.00

80% AMI \$54,320.00 \$62,080.00 \$69,840.00 \$77,600.00 \$83,808.00 \$90,016.00 \$96,224.00 \$102,432.00		80% AMI	\$54,320.00	\$62,080.00	\$69,840.00	\$77,600.00	\$83,808.00	\$90,016.00	\$96,224.00	\$102,432.00
--	--	---------	-------------	-------------	-------------	-------------	-------------	-------------	-------------	--------------

There was a slight adjustment in AMI for households from FY2024 to FY2025

FY2025 Area Median Income (AMI)	Household Size: 1	Household Size: 2	Household Size: 3	Household Size: 4	Household Size: 5	Household Size: 6	Household Size: 7	Household Size: 8
100% AMI	\$67,340.00	\$76,960.00	\$86,580.00	\$96,200.00	\$103,896.00	\$111,592.00	\$119,288.00	\$126,984.00
80% AMI	\$53,872.00	\$61,568.00	\$69,264.00	\$76,960.00	\$83,117.00	\$89,274.00	\$95,430.00	\$101,587.00

80% of HUD Metropolitan Median Income (low) 100% of HUD Metropolitan Median Income (moderate) CPA uses moderate income as 100% AMI

Source: Moderate Income Limits for Community Preservation Act in Massachusetts FY 2023 MTSP IL Documentation System -- Summary for Springfield city, Massachusetts (huduser.gov) cpa_low_and_moderate_income_worksheet_for_2025.pdf (communitypreservation.org)

OWNER-OCCUPANCY

A Statistical Profile of Springfield & Its Neighborhoods was completed by the Springfield Planning Department based on the 2012-2016 American Community Survey (April 2019). The report details each neighborhood including demographics and the number of homes available (including vacant). *You can view the report here: https://www.springfield-ma.gov/planning/fileadmin/Planning_files/Springfield_and_its_Neighborhoods_4-8-19.pdf

At one time the Springfield Housing Authority (SHA) administered a small program that assisted SHA tenants to become homeowners but that program is not currently operating. The SHA refers residents to Springfield Neighborhood Services and Home City Housing for any homeowner incentive programs.

According to the City of Springfield Office of Housing¹ there is a need for more homeowner incentives. The City of Springfield Office of Housing allocates approximately \$250,000¹ annually toward forgivable loans for down payment/closing costs to households earning <80% AMI. This funding comes from HUD's Home Investment Partnerships Program (the HOME Program).

The CPC believes that owner-occupancy correlates with strong neighborhoods and increased capital investment since homeowners do not focus on the return on investment as much as investor-owners and therefore will improve the conditions of their properties beyond what may be economically warranted. [Chart (r) 2012-2016 American Community Survey].

The CPC has invested in the homeownership efforts of the Office of Housing by funding the First Time Homebuyers Program with grants up to 100% AMI.

The CPC believes another potential benefit to owner-occupancy of properties are lower rents. An investor-owner is focused on achieving the highest possible return on their property. Anecdotal information suggests that owner-occupants are not as focused on the investment side of their rental unit. They assign most of the high

¹ 2020 data according to Robert DeMusis, Deputy Director, City of Springfield Office of Housing

utility value of their property to the unit they occupy as their residence, and view their ancillary units as "bonus income". They value long-term tenants whom they come to know personally over time.

HOUSING REHABILITATION

In September 2006, The Urban Land Institute Advisory Services Panel reported "Springfield's reasonable housing costs discourage new residential construction or substantial privately financed rehabilitation and modernization of older housing units." The 2008 housing crisis exacerbated this situation. Springfield saw an increase of nearly 1,000 vacant units from 2000 to 2010, increasing from an already high figure of 4,042 vacant units in 2000 to 4,954 vacant units in 2010². In 2020 the vacancy rate was 6.4% representing 3,988 units [2020] US census]. ² https://www.springfield-ma.gov/planning/reports

Economic conditions. Current housing values in many Springfield neighborhoods are not high enough to support new construction or substantial rehabilitation of neglected properties and few programs are available to build or maintain two and three-family houses. In Springfield, 75% of all housing was developed before 1970³ with 40% built pre-WWII.

³UMass Donahue Institute | Greater Springfield, MA Housing Report: The first in-depth scan of the region in the COVID era In some cases, abandonment occurs because renovation costs exceed the value of the property. The trend towards construction by for-profit developers or private real estate firms to build or convert an existing building or renovate larger housing projects into multiple rental units is incentivized with existing state and federal grants or tax credits but there are few programs available for two and three-family owner-occupied houses.

RENTAL UNITS

There are several different types of rental assistance available in Massachusetts. The three largest programs are: The Section 8 Housing Choice Voucher Program (HCVP), the Massachusetts Rental Voucher Program (MRVP), and the Alternative Housing Voucher Program (AHVP).

The Springfield Housing Authority (SHA) owns 30 properties* [or 2,324 units]

Total renter-occupied housing in Springfield

31.049 units

Total subsidized units in Springfield that hold a Section 8 portable voucher:

Springfield Housing Authority- 2,639

Wayfinders- 3,400+

The Springfield Office of Housing estimates that half of all rental units (approximately 15,000 units) in Springfield have some sort of subsidy⁴. In addition to the Section 8 vouchers, there are hundreds of projectbased units (developments like Brookings, Mason Square Apartments, etc.) or other subsidized units (MHA, CoC, DPH, HOPWA, etc) that are not reflected above but are a subset of the 15,000 unit subsidized housing count. The 2023 Massachusetts Subsidized Housing Inventory lists Springfield as having 9,899 units legally restricted as affordable to lower income households. Only four municipalities--Boston, Chelsea, Holyoke, and Bedford--have a higher percentage of restricted units than Springfield (15.8%).

CPA COMMUNITY HOUSING ASSISTANCE

- In 2018, the CPC recommended, and the City Council approved funding of \$100,000 for the Springfield Office of Housing to use as down payment assistance to encourage home ownership. Households making above 80% but below 100% AMI were eligible. The program was successfully implemented in ²2019 and exhausted funding in Nov. 2020.
- The Office of Housing reapplied for funding in April 2021 and received \$160,000 for another down

² *For year 2021

⁴Provided by the Springfield Housing Authority (SHA) For Additional Housing Resources see://www.springfield-ma.gov/housing/index.php?id=32

- payment assistance program for households up to 100% AMI. The \$4,000 grant to the homeowner is a forgivable loan.
- The Office of Housing reapplied for funding in April 2022 and received \$248,000 for a down payment assistance program for households up to 100% AMI. Homeowners received a \$4,000 forgivable loan.
- In addition, the CPA has provided grants to several large community housing apartment projects including the Elias Brookings Apartments, New Court Terrace/Hotel Rainville, Gemini Townhomes, Kavanagh Building, a single-family restoration in the Forest Park neighborhood and an incentive grant to the City for redevelopment of 60 Byers Street.
- In addition, the SCPC has voted over the last 5 years to recommend grants to homeowners of historic homes with total funding to date \$1.34 million for 59 homes.

HISTORIC RESOURCES

HISTORIC PRESERVATION GOALS

- Protect, preserve, and/or restore historic properties and sites throughout Springfield of historical, architectural, archeological, and cultural significance. Work to assist owners with adaptive re-use of historic properties.
- Protect threatened properties of particular historical significance.
- Preserve historic character of the city, including, but not limited to, residential districts, turn of the last century commercial districts, markers & monuments, streetscapes, and scenic vistas.
- Work to maintain the urban character of Springfield.

CPA can help with acquisition, preservation, rehabilitation and restoration of historic resources.

Funding for historic properties should focus on the following criteria in priority order

- Structure is deteriorated
- Structure is in imminent danger of demolition
- Structure is vacant
- Structure will not be renovated without CPA funding
- Structure was constructed before 1850
- Structure is a landmark with significant historic, architectural or civic importance.

WHY IS HISTORIC PRESERVATION IMPORTANT?

Historic structures in Springfield are community assets well worth preserving. Numerous consultants have come to this city and cited its older buildings as one of its great assets. Historic preservation is crucial to tourism and economic development and creating a unique sense of place. It's a means of creating jobs, attracting investment, generating tax revenue, and supporting small business. Historic buildings in Springfield are critical to the future success of the city and are a key part of economic development.

Successful 21st century cities have appealing downtowns that attract people and talent—especially young people and entrepreneurs. As the urban center of the Pioneer Valley with unique historic character, a revitalized downtown Springfield has the opportunity to become a marketable draw for new residents and new economic activity in the city. Springfield's historic and attractive building stock, especially in downtown and many of the older neighborhoods, is an important piece of attracting new residents and visitors along with encouraging young people to move into or stay in Springfield. However, since 44% of Springfield's homes were built pre-WW2 and 75% before 1970, these units may have been kept in good condition through their 80+ year lifespan, but many need renovation.

The presence of many older homes complicates the local housing market. There are almost 4,000 vacant units in Springfield. Older housing stock can become a greater liability—while at the same time—be one of the city's

greatest assets.

Overall, some renters and buyers won't or can't consider older housing which may lack equipment such as elevators for accessibility, or may be in need of extensive repairs. Some landlords may choose not to rent out older units because to do so may require extensive renovations just to get them in compliance with the Americans with Disabilities Act. Homes built before 1979 typically have lead paint. We don't know how many of the 4,000 vacant units fall into the category of older housing stock but we do know that we've lost historic resources due to blight.

While older housing stock can mean it is more affordable, housing that is affordable because it needs repairs may cause residents to develop chronic or acute health problems. A HUD housing analysis in Springfield found that older housing stock that is not rehabilitated may result in conditions that lead to and exacerbate asthma. The Office of Housing offers several programs to address some of the issues [Exterior Repair Program, Healthy Homes Program, Emergency Home Repair, Home Heating & Energy Assistance Program], but it's not enough.

The restoration or adaptive re-use of historic resources like schools or factories into housing units is particularly challenging when historic preservation of the exterior is part of the equation and preservation costs increase. The Massachusetts Cultural Council (MCC reports that historic/cultural tourism generated nearly \$2 billion in 2006. Tourism is the third largest industry in Massachusetts supporting 120,000 jobs. Findings by MCC conclude that tax dollars in Massachusetts when invested in historic/cultural travel have a more than 5:1 return on investment. Cultural tourism is the fastest growing sector of the travel industry. Cultural tourists spend considerably more per day than other tourists and stay one half day longer at each destination. Our historic resources are worthy of a road trip—but only if we invest in maintaining them.

HISTORY OF HISTORIC PRESERVATION IN SPRINGFIELD

Established in 1636 as a trading and fur-collecting post, Springfield is the oldest and largest community in Western Massachusetts. The establishment of the Federal Armory in 1794 was the catalyst for growth of the town into a city. Springfield saw its greatest growth between the Civil War and the Great Depression. During this period, much of the historic structures of the colonial period and early 19th century were lost to new development. Like most American cities, Springfield went through economic decline in the decades following WWII with the growth of suburbs and industrial jobs moving out of the region. During this period, urban renewal and highway building continued the loss of historic structures. Most notable losses were the Barney Mansion in Forest Park--lost for an I-91 exit ramp--and abolitionist John Brown's house in the old North Endlost to urban renewal. A soft economic market continues to hinder Springfield, which makes redevelopment in the city's historic neighborhoods difficult due low sale prices and market rents that make it challenging to renovate historic structures or build new structures, which in turn leads to further urban decay.

SPRINGFIELD'S HISTORIC RESOURCES

The oldest researched structure remaining in the city is a 1790s house, now greatly altered, on Mill Street. Springfield has less than 50 documented structures that pre-date 1850, primarily in Downtown, South End, and Indian Orchard. This dearth of structures from the city's first 200 years of history stands in stark contrast to Boston, Providence, and Worcester, which have preserved their heritage. It is important that these vintage buildings be persevered because of their limited numbers.

Currently, the historic building stock that survives within the city dates from the late 19th and early 20th century. Thirteen local historic districts have been created in Springfield to protect the integrity of certain historic neighborhoods and landmark buildings. Forest Park Heights, McKnight, Ridgewood, Maple Hill, and Colony Hills districts are made up of primarily large single-family homes. The Mattoon and Lower Maple districts are more urban in character but also primarily have housing as the focus of the districts. The Apremont Triangle district is made up of significant early 20th century commercial structures. Other districts are single building districts meant to protect landmark buildings.

Efforts by volunteers, private or public entities to inventory historic buildings

The City of Springfield has not been completely surveyed and it is likely there could be historic resources which lie "off the radar"

In an effort to document Springfield's homes and buildings, the Springfield Preservation Trust has uploaded 1939 Works Progress Administration (WPA) to its web site. https://www.springfieldpreservation.org/wpa/

Presently the Massachusetts Historic Commission (MHC) is entering the statewide inventory into the Massachusetts Cultural Resource Information System (MACRIS), an interactive computerized database to search properties which have been surveyed. See http://mhc-macris.net/

See this link to review the Massachusetts State Historic Plan for 2018-2020 https://www.sec.state.ma.us/mhc/mhcpdf/statepresplan20182022webversion.pdf

"A Statewide Reconnaissance Survey conducted between 1979 and 1987 documented the historical development of each of the Commonwealth's municipalities. Each report contains an historic overview, a description of topography, and political boundaries. Each report evaluates the town's existing historic properties inventory, highlights significant historic buildings and settlement patterns, and presents threats to these resources. A bibliography lists key secondary resources. These reports are two decades or more old. No attempt has been made to update this information". Source: https://www.sec.state.ma.us/mhc/mhchpp/TownSurveyRpts.htm

More information may be found on the Preservation Planning Division page on the Secretary of State website https://www.sec.state.ma.us/mhc/mhchpp/ppdhpp.htm

Status of Historic Surveys by Neighborhood as of December October 2023*

- Atwater, not surveyed
- Bay, surveyed in 1991
- Brightwood, surveyed in 1983; needs updating
- Boston Road, not surveyed
- East Forest Park, not surveyed
- East Springfield, not surveyed
- Forest Park, partially surveyed in 1999; needs more survey work
- Indian Orchard, surveyed in 1984; needs updating
- Liberty Heights, partially surveyed in 2001; needs more survey work
- Old Hill, not surveyed
- McKnight, surveyed in 1976; forms incomplete
- Memorial Square, surveyed 1983; needs updating
- Metro Center, surveyed in 1981; needs updating
- Pine Point, surveyed in 1991
- Six Corners. partially surveyed in 2016; needs more survey work
- Sixteen Acres. not surveyed
- South End, surveyed in 1983; needs updating
- Upper Hill, not surveyed

*Provided by Springfield Preservation Trust

CURRENT ENVIRONMENT FOR HISTORIC PRESERVATION

The combined disasters of the mortgage crisis, 2011 tornado, and continuing soft economic climate have had a troubling effect on historic buildings. More than 40 historic structures (*Historic Resources Appendix 1*) have been lost since 2000. Some have been lost due to neglect, others to development, still others to disaster. About half were demolished by City action. Springfield's heritage continues to atrophy. Currently there is continued concern of the lack of restoration of buildings damaged by the tornado. There is also concern about continued

loss of historic resources in the South End as development pressure has brought about speculative demolition, further eroding one of the city's oldest neighborhoods. Loss of early 20th century commercial buildings in the city center is also of concern.

Municipal funding for historic preservation has been scant in recent decades. A small annual allocation from the Community Development Block Grant Program has aided the renovation of ten vacant, severely deteriorated houses. That modest program, however, was not funded in FY18. There are not currently municipal funds budgeted to aid historic resources despite the significant number of deteriorated historic structures, both vacant and marginally-used. (Historic Resources Appendix 2). CPA can help provide the preservation resources.

Local historic districts protect properties from inappropriate alteration but not from neglect and deterioration which threaten their continuance. Distressed properties can be found in all the districts but are most prevalent in McKnight (Historic Resources Appendix 3). There is a need to preserve historic buildings within local historic districts, which specifically are character-defining features such as windows, doors, porches, and other prominent design elements. The Historical Commission has found that deferred maintenance has caused hardships in maintaining some historic structures and consideration should be made to make funds available for exterior restoration of homes.

Restoration of historic structures in the city's historic neighborhoods can be more advantageous than new construction when incentives such as historic tax credits and funding sources like CPA can fill the financing gap. Historic preservation also has the added benefit of supporting more local skilled craftsmen and artisans than new construction. Springfield has seen significant investment in historic apartment blocks by use of both the Federal and State historic tax credits bundled with housing tax credits. These types of development incentives, however, are not worthwhile enough to renovate historic commercial buildings and one, two, or three family homes. There is a need for funding sources that help with renovations to smaller scale projects.

Historic Homes Restoration Program (HHRP) for homeowners is the first of its kind in the Commonwealth.

The SCPC has invested in repair and restoration of historic residential homes through direct CPA grants to homeowners for exterior projects (limited to the restoration of original windows and doors, purchase and installation of energy efficient storm windows, restoration of porches, exterior carpentry repairs, exterior painting, roofs, chimney and other masonry work). A pilot program started in 2020 restored 8 homes in the McKnight Historic District. In July 2022 the program was expanded to seven local historic districts and the CPC began administration of the program. Subsequent lotteries in March 2023, January 2024, December 2024 and December 2025 resulted in a total of 59 homes that received a HHRP grant.

There are approximately 1000 <u>owner occupied</u> homes in the seven historic districts and the program helps to reduce the number of code violations homeowners experience.

Homes to date served w/ HHRP grant
☐ Forest Park Heights 22
☐ McKnight 32
□ Maple Hill 1
□ Ridgewood 3
□ Lower Maple
□ Quadrangle-Mattoon 1
□ Colony Hills

Historic Resources—Appendix 1 Historic Buildings Lost Since 2000

compiled by the Springfield Preservation Trust, summer 2017, partially updated November 2021

Lost to Tornado

943-947 Main Street (Square One)

957-965 Main Street

969-985 Main Street

989-991 Main Street

Houses on Central, Pine, & Hancock Street

Lost to Neglect and Arson

ES Chestnut Street (Chestnut Junior High)

33-51 Central Street (Gemini Building)

140 Wilbraham Avenue (MCDI)

Lost to Arson

495 Union Street (Strickland School)

409 Union Street

Lost to Development

SS Howard Street (Saint Joseph's Church)

53 Elliot Street (Technical High School)

29 Howard Street (rear of State Armory)

22-30 Howard Street (YWCA)

25/27 Elliott Street

803 Liberty Street

59-61 Avon Place

166 Princeton Street

107 Harvard Street

43-45 Berkeley Street

267 Central Street

293 Bay Street

69 Bowdoin Street

25/27 Elliott Street

803 Liberty Street

59-61 Avon Place

SS Howard Street (Howard Street School)

73 State Street (United Electric Building)

1132-1142 Main Street (Union House)

1156-1176 Main Street (Edisonia Block)

103 William Street (Springfield Day Nursery

382 White Street (White Street School)

332 Bay Street

180 Belmont Avenue

121 &125 Garfield Street (FP Middle School)

90 Carew Street (Carew Street Baptist Church)

Lost to Demolition by City

SS West York St (Hampden County Jail)

1300 State Street (Trade High School)

141 Chestnut St (Stevens Duryea Showroom)

158-162 Rifle Street (Lincoln Hall)

14 Buckingham Street

62 Bowdoin Street

74 Yale Street

71 Thompson Street

293 Bay Street

69 Bowdoin Street

166 Princeton Street

107 Harvard Street

43-45 Berkeley Street

267 Central Street

Lost to Demolition by Private Owner

SS Carew Street (Allis Mansion)

221 Main Street, IO (St Jude's Church)

112 Garfield Street carriage house

658 Berkshire Avenue (Kibbe Candy Company)

Deteriorated Historic Buildings Historic Resources—Appendix 2

compiled by the Springfield Preservation Trust, summer 2017; partially updated October 2025

Vacant & Deteriorated Nonresidential

Indian Orchard Fire Station, 97 Oak Street, IO Campanile, Court Street Chapman & Brooks Block, 139-141 Lyman St Isolation Hospital, 1414 State Street Morse Brothers Block, 925-939 Main Street, Gunn Block, 477 Walnut Street Sunshine Art, 45 Warwick Street Holy Temple Church, 145 Bay Street Hampden Savings Bank, 1665 Main Street Chapin National Bank, 1675 Main Street Underwood Building, 282-302 Worthington St Shean Block, 1208-1220 Main Street

Marginally Used & Deteriorated

Massasoit Block/Paramount, 1676-1708 Main Our Lady of Hope Church, 474 Armory Street Collins Block, 162-168 Lyman Street Collins Warehouse, 170-172 Lyman Street Brown & Company Block, 180-182 Lyman St 60-62 High Street Woman's Club, 43 Spring Street Produce Exchange Bldg, 194-206 Chestnut St Harris & Green Buildings, 452-496 Bridge St Birnie Building, 109-121 Chestnut Street

Buckwheat Hall, 218 Walnut Street

Vacant Residential & Carriage Houses

29 Madison Ave 77 Maple Street 174-184 Maple Street 2612 Main Street 241 Maple Street, Ames House, 225 Maple Street, Tift House 275 Maple Street, McDuffie Carriage House, 165 Central Street, Wallace House 99 Central Street 63 Mulberry Street 116 Mulberry Street 59 St James Ave 61 St James Ave 180 St James

333 St James 145 Harvard Street 33 Lafayette St 169 Princeton St 153 Dartmouth Terr. 54 Buckingham St 71 McKnight St 56 Bay St, rear

90 Westminster St (fire)

60 Byers Street

OPEN SPACE & RECREATIONAL LAND

OPEN SPACE AND RECREATION SPACE GOALS

Based on information from Park and Conservation staff as well as from residents made as part of the public comment process (See Appendix, Public Comments), the CPC has identified as its Open/Recreation goals to:

- Renovating small neighborhood playgrounds and green spaces
- Creating and improving community gardens
- Create & enhancing opportunities for bikeways/walkways/trails on park & conservation land
- Controlling invasive plant species on park and conservation land
- Improving Access to the Connecticut River and other water bodies for water-based recreation
- Increased investment in all-abled fitness equipment

OPEN SPACE AND RECREATION SPACE USES

CPA can help with:

- Acquisition, creation and preservation of open space;
- Acquisition, creation, preservation, rehabilitation and restoration of land for recreational use;
- Rehabilitation or restoration of open space acquired or created by CPA.

Springfield is fortunate to have considerable acreage dedicated to open and recreational space.

There are more than 2,600 acres of park land, of which 1,081 acres are contained in four large community parks: Forest Park, Blunt Park, Van Horn Park, and Hubbard Park. The remaining acreage is divided among 35 neighborhood recreation areas, two 18-hole golf courses, 160 small triangles, terraces, circles, and several undeveloped open space areas such as the greenways along the North and South Branch of the Mill River. Additionally, there are 34 municipal school playgrounds.

Another 570 acres in approximately 50 areas are under control of the Conservation Commission. About one third of the areas have walking trails of varying conditions from eroded to stable. Eroded trails need to be redesigned to deal with the erosion. Several properties do not have trails but would be enhanced by their creation. Most conservation areas as well as parks have some level of invasive species. This is ubiquitous throughout the city.

The City's Open Space & Recovery Action Plan (see map) is an ambitious seven-year plan which expands on the concept that a well-maintained system of parks, playgrounds and natural areas play a vital role in the quality of urban life. It can be viewed here:

https://www.springfield-ma.gov/planning/fileadmin/Planning files/Open Space Plan/OpenSpace DRAFT2015 KC.pdf

The plan contains the following elements:

- Continue restoration of parks/playgrounds with emphasis on high use facilities in densely populated neighborhoods.
- Continued implementation of the Forest Park Master Plan.
- Continuation of the lakes and ponds restoration program.
- Management of point source water pollution and compliance with NPDES regulations.
- Implementation of the Bike and Pedestrian Complete Streets Master Plan.
- Promote maturation and continued growth of community gardens and urban agriculture.
- Implementation of a non-native/invasive species vegetation management program.
- Initiation/implementation of programs that will promote recreational uses of the Connecticut River Walk/Bikeway as well as planning for connections to existing recreational facilities and other destinations.
- Conservation Commission acquisition of land with wetland or wildlife value, forest management, as well as trail and hazard tree maintenance on existing properties. In 2023, the CPA recommended a grant to purchase parcels to connect the Abbey Brook Conservation Area and that acquisition was complete in July 2024.

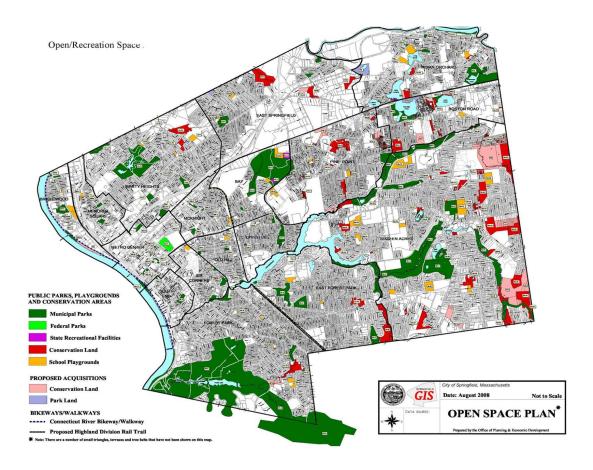


Exhibit 2

Public Comments Annual Public Hearing September 2, 2025

The Springfield Community Preservation Committee (SCPC) meetings have been held remotely by Zoom conferencing since April 2020 at the start of the pandemic. The temporary provisions pertaining to the Open Meeting Law have been extended.

The hearing was held on September 2, 2025 to solicit SCPA needs and opportunities from residents. Written public comments were accepted until September 30, 2025.

Notices: two (2) legal ads ran in the Springfield Republican newspaper in addition to press releases and digital articles in Masslive, ElPueblo and AfAMPoint of View. Email notices were mailed to all neighborhood groups listed on the city web site and to a list of interested parties and community groups. Additional outreach was placed on the SCPC city web page and content was placed on the SCPC Facebook page. A video recording of the annual meeting can be viewed here: https://www.facebook.com/SpringfieldCommunityPreservationCommittee

A slideshow of the presentation can be found here: https://www.springfield-ma.gov/finance/community-preservation

September 2, 2025 Annual Hearing public comments

Comments made remotely during the Public Hearing:

Comments

Stephen Howard, resident

Does the City Council see the applications that the CPA doesn't recommend? Answer: No, but the applications are on the website. How does it impact the recommendations if a councilor sees a project they'd like but was not funded. Answer: It doesn't. Only recommended projects by the CPC are moved to the City Council for approval.

Tracye Whitfield, Springfield City Councilor

Can we see the amount of funding for each category? I see the same applicants year after year and I'd like to see more diversity in the grants. Specifically more opportunity for single family homes constructed by small developers. Multiple answers. The issue is the cost of building one unit vs multiple units using CPA funds with the decision applicants is the cost of one unit vs using CPA funding for multiple units for the same money.

Betsy Johnson, President, Metro Center Neighborhood Association
The neighborhood does not have any parks in our area, outside of hard to get to spaces.
We have a large undeveloped site near Worthington and Tyler Streets and with other matching funds we'd like to get a design for an active park. Springfield Redevelopment owns the 3 parcels at this time.

Laura Walsh, Senior Park Manager

I'm here tonight to listen to what people are interested in doing next year. Any neighborhood council who is interested in a project to please contact the parks Department. We'll submit our formal recommendations by email.

Terry Green, small developer

There is a park in Chicopee that has work-out and weight equipment outside space. Is this something that could be created? Yes, the CPA funded physical equipment at Forest Park and Marshal Roy parks.

Tracey Whitfield, Springfield City Councilor

If several applicants partnered for a larger housing unit plan, would that be looked at more favorably by the committee. Answer, again it is the cost of the project vs the number of housing and the CPA funds available.

Comments received by email

From: Juan (Jay) F. Latorre III

Good morning members of the CPC,

Thank you for the opportunity to participate in the public comment period supporting the 2026 CPA funding round. I have a few comments that I wish to share.

First, thank you for your great work. I always enjoy listening to your meetings, and your presentations before the Council. You are incredibly thorough, and you represent the program so well.

I want to start by commenting on the CPA funding for the Kavanagh Building that was voted down by the Springfield City Council. I was very disappointed in that vote. I am hopeful that the CPC has a policy that allows for projects that were voted down in one year, to be considered in the next funding cycle. Different City Councilors, or changes in the project, might yield an affirmative vote. I hope this occurs. I believe the developer, from the public comments I heard, is working in good faith. It is very hard to save historic buildings, and generally, none of them are saved without some level of public investment.

I want to continue to emphasize that we have a housing crisis here in Springfield. There are many solutions to the problem, but one major solution is to create more housing stock. For this reason, I definitely support the CPC's mission to provide at least 10% in funding to support public housing.

One thought I'd like to make sure the CPC considers is in regards to our open spaces. I believe that much of the funding thus far has been focused on enhancements to existing open space. I wonder if the CPA funds might be used to help the city acquire existing wooded parcels that are currently privately owned. I belong to an environmental group, SCANS, that is focused on preserving urban woodlands, and preventing their clear cutting without any oversight. One way to preserve these woodlands would be for the City (or a land trust) to acquire the land and convert it into conservation land.

My last thought is in relation to the Paramount Theatre. I am sure you have read about the \$2.5M in State funds that were allegedly squandered on the project. I am sure that the CPC takes this into consideration, but in the event that you do not, I think it is important that when considering which projects to fund, there is clarity on how CPA funding fits into the entire funding plan for the project. For example, if a proposal for a public housing project will cost \$10M, and the CPC is willing to fund \$250K, and the developer can not explain how they will fund the remaining \$9.75M, that would not be a good project for the CPC to fund, because there is no clear plan to finish the project.

Thank you for the opportunity to share my comments, and for the work that you all do in the service of our city.

Juan (Jay) F. Latorre III

Springfield, MA

Department of Parks, Buildings and Recreation Management



Administrative Office, Forest Park

September 30, 2025

Community Preservation Committee Budget Office, Room 412 Springfield City Hall 36 Court Street Springfield, MA 01103

Dear Community Preservation Committee:

Since the establishment of the Community Preservation Act (CPA) in 2017, and including the recently approved 2025 projects, the Department of Parks, Buildings and Recreation Management (PBRM) has collaborated with the Springfield Community Preservation Committee (SCPC) and neighborhood organizations to implement \$7.2 million dollars in public open space and recreation improvements city wide. The Department of Park, Buildings and Recreation Management thanks the SCPC for their allocation of CPA funds and looks forward to continued collaborations in the coming year.

PBRM is pleased to submit the recommendations below for Community Preservation Act funding priorities for the 2026 Annual CPA Plan. These recommendations have been compiled through community input and are in consideration of growing recreational trends.

The following open space initiatives are highly recommended by PBRM for inclusion in the 2026 Community Preservation Act Plan:

- Development and renovation of neighborhood parks and open spaces;
- Increased access to Springfield waterways, including lakes, ponds, and rivers for recreational purposes;
- Increased access to, and quantity of, recreational amenities such as picnic tables, benches, game tables, playground equipment and other site amenities in city parks;
- Enhancement of open space terraces and passive parks city-wide;
- City-wide improvements to, and/or development of, park recreational infrastructure such
 as picnic pavilions, playgrounds, splash pads, basketball courts, tennis & pickleball
 courts, outdoor fitness equipment and sports fields, especially in the city's largest
 neighborhood parks: Forest Park, Blunt Park, Hubbard Park, Van Horn Park and
 Greenleaf Park;
- Development of trails within the city's park system, including walking, biking, hiking and accessible trails – projects may include development of existing trails and/or creation of new trails;
- Preservation plans, treatment recommendations, and restoration of city-owned monuments, historic markers and historically significant open space properties city-wide;

200 Trafton Road, Springfield MA 01108 (413) 787-7770

- Preservation plans, treatment recommendations, and restoration of city-owned cemeteries;
- Creation of master plans and feasibility studies for city parks and recreational assets to leverage additional grant funding opportunities.

Additionally, PBRM also requests that the SCPC continue to encourage community members and organizations to contact the Board of Park Commissioners as soon as possible with their recommendations for Community Preservation Act projects during the initial stages of the application.

All interested parties shall present project application proposals to the Board of Park Commissioners for approval, and letter of support to be included in their application, prior to the CPC's February grant submission deadline. PBRM will continue to assist neighborhood organizations and residents to complete CPA grant applications.

It is the hope of PBRM that these recommendations will be reviewed favorably by the Community Preservation Committee. If I may be of further assistance, or if any additional information is needed, please do not hesitate to contact my office via email at Tashe@springfieldcityhall.com or phone at (413) 787-7770.

Thomas M. Ashe

Executive Director of PBRM

cc: Board of Park Commissioners



September 26, 2025

Via email to cpc@springfieldcityhall.com

Springfield Community Preservation Committee City Hall 36 Court Street Springfield, MA 01103

To the Springfield Community Preservation Committee:

I am writing on behalf of the Springfield Redevelopment Authority (SRA) and the Springfield Housing Trust to request a meeting with the Community Preservation Committee (CPC) and to share comments regarding Springfield's community housing needs, opportunities, and resources.

The SRA is a quasi-governmental body, active since 1960, led by a five-member citizen board that has broad redevelopment powers. These include acquiring property through eminent domain, buying and selling property, and constructing, financing, and maintaining properties throughout the City.

The Springfield Housing Trust was authorized by the City Council on February 7, 2022, through an ordinance designating the SRA as its administrator and the SRA Board as its Trustees. The ordinance also authorized creation of an Advisory Committee to advise on goals, activities, and initiatives. The committee includes the Mayor (or designee), City Council President (or designated City Councilor), Director of Housing, two Springfield residents (at least one of whom is a tenant); two representatives from local housing-focused non-profits, one housing or real estate professional, and one banking or finance professional.

The Housing Trust was established to support the creation, preservation, rehabilitation, and adaptive reuse of housing for low-and moderate-income households. However, the ordinance did not authorize a funding mechanism for the Housing Trust.

Since January 2025, the Housing Trust has received technical assistance from the Massachusetts Housing Partnership (MHP), a quasi-governmental organization that advises housing trusts across the Commonwealth and has published guidebooks on Affordable Housing Trusts and the Community Preservation Act. With MHP's guidance, the Housing Trust reviewed Springfield's housing needs, and adopted a Mission, Goals, and Strategies statement which was adopted by the SRA and Housing Trust at its September 3, 2025 meeting (attached).

Commissioners:

Margaret Boyle - Chair Ellen Hurley - Secretary

Armando Feliciano - Interim Treasurer Michael Langone - At Large

The Housing Trust has identified a unique capability to redevelop vacant or blighted properties into housing – focusing on sites overlooked by the private market that leave neighborhoods in undesirable conditions. By combining parcels, funding, and development strategies, the Trust can encourage redevelopment. This role aligns with the SRA's strengths in packaging and advancing complex projects.

To undertake this, the Housing Trust needs funding. One component of its development plan is to seek an annual allocation from the CPC. Many housing trusts across Massachusetts rely on CPA funds, and we believe a partnership between the CPC and Housing Trust could significantly advance the shared goal of expanding community housing.

To explore this partnership, we respectfully request a meeting between the CPC and the Housing Trust. Please let me know of your availability, and we will work to schedule a time.

In addition to this request, the Housing Trust offers the following recommendations on how CPC funds could more effectively support Springfield's housing needs:

- Eliminate the annual \$300,000 per-project spending cap for Community Housing. In some
 cases, concentrating resources on a single project may have greater impact than spreading funds
 thinly.
- Prioritize funding for local builders and for housing that will be locally owned.
- Position the program to better support redevelopment of blighted buildings into eligible housing.
- Explore whether CPA funds can be used to support predevelopment costs of local and emerging developers.

Thank you for considering these recommendations. I look forward to hearing from you to schedule a meeting to explore our mutual interest in advancing housing goals for Springfield.

Sincerely,

Springfield Redevelopment Authority

Springfield Affordable Housing Trust Fund

Mission, goals and strategies

MISSION STATEMENT

Springfield Affordable Housing Trust's mission is to create, preserve and support low- and moderate-income homes for people earning up to 80% AMI by investing in local housing development.

GOALS

Development – Over the next five years, support the creation of 100 or more homes, rental and homeownership, affordable to households earning up to 80% AMI.

STRATEGIES

Work with the city to identify developable municipal parcels and prioritize sites for housing development.

- Create a housing development plan for 2-3 municipal sites, engaging the surrounding communities in the planning.
- Support faith-based organizations, non-profit developers and emerging developers in their efforts to build affordable housing (e.g., training on AH finance, managing AH, compliance for AH), drawing on the expertise of partner organizations and government agencies.
- 3. Support diversifying the local housing development ecosystem.

Funding -- Secure \$1.5 million over the next five years to support the work of the trust.

STRATEGIES

- 1. Seek a yearly CPA contribution from the city.
- Engage anchor institutions about local housing needs and invite them to participate in the work of the trust.
- 3. Research creative ways to develop additional funding sources to support trust goals.



70 Tapley Street Springfield, Massachusetts

September 2, 2025

Community Preservation Committee 70 Tapley Street Congressman Richard E. Neal Municipal Operations Center Video Conference Room Springfield, MA 01104

Dear Community Preservation Committee,

On behalf of the Springfield Historical Commission, the Office of Planning & Economic Development has inquired with the Building Department, Code Enforcement, as well as internally discussed situations its observed where landowners would be benefit from Community Preservation Act (CPA) grant funding – some situations, the Community Preservation Committee (CPC) is already granting funding for, while others CPC may not be granting funding towards:

- 1. The Springfield Historic Commission continues to see an abundance of proposed window replacements amongst many landowners in Local Historic Districts wooden windows to vinyl windows, as well as an abundance of porch repairs; thus, creating a program, enhancing an existing program, or directing more funding to these types of projects would help contribute to preserving existing wooden windows, restoring wooden windows, as well as ensuring the maintenance of porches.
- 2. The Building Department and Office of Code Enforcement have advised that landowners often have trouble with re-insulation and/or upgrading heating systems in buildings located within Historic Districts; enhancing an existing program or directing funding to these types of projects may assist with lowering heating bills, and indirectly preserving any existing wooden windows that may be the alleged contributor to high heating bills.
- The Office of Planning & Economic Development suggests creating a program, enhancing a program, or directing funding towards assisting landowners in Local Historic Districts with addressing code enforcement issues in a historically appropriate manner.
- 4. The Office of Planning & Economic Development suggests creating a program, enhancing a program, or directing funding to predevelopment structural reports and environmental contamination reports for historic commercial properties being considered for redevelopment by prospective developers.

Thank you for the consideration of these recommendations. Should you have any questions or wish to discuss further, please contact me by phone: (413) 787-6525 or by email: astrniste@springfieldcityhall.com.

Sincerely

Andrew Strnette
Director of Community Planning
City of Springfield

70 Tapley Street Springfield, MA 01104