CITY OF SPRINGFIELD, MASSACHUSETTS

REPORTS ON FEDERAL AWARD PROGRAMS

YEAR ENDED JUNE 30, 2017

CITY OF SPRINGFIELD, MASSACHUSETTS

REPORTS ON FEDERAL AWARD PROGRAMS

YEAR ENDED JUNE 30, 2017

TABLE OF CONTENTS

	PAGE
Report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with <i>Government Auditing Standards</i>	1
Report on compliance for each major federal program; report on internal control over compliance; and report on the schedule of expenditures of federal awards required by the Uniform Guidance	3
Schedule of expenditures of federal awards	7
Notes to schedule of expenditures of federal awards	9
Schedule of findings and questioned costs	10

Certified Public Accountants



100 Quannapowitt Parkway Suite 101 Wakefield, MA 01880 T. 781-914-1700 F. 781-914-1701 www.powersandsullivan.com

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

To the Honorable Mayor, the City Council, and Management City of Springfield, Massachusetts

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the businesstype activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Springfield, Massachusetts, as of and for the year ended June 30, 2017 (except for the Springfield Contributory Retirement System which is as of and for the year ended December 31, 2016), and the related notes to the financial statements, which collectively comprise the City of Springfield, Massachusetts' basic financial statements and have issued our report thereon dated December 18, 2017. Our report includes a reference to other auditors who audited the financial statements of the Springfield Redevelopment Authority and the Springfield Museums Corporation, as described in our report on the City of Springfield, Massachusetts' financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those other auditors. The financial statements of the Springfield Museums Corporation were not audited in accordance with *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Springfield, Massachusetts' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Springfield, Massachusetts' internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Springfield, Massachusetts' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Springfield, Massachusetts' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

This purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Powers + Julian, LLC

December 18, 2017

Powers & Sullivan, LLC

Certified Public Accountants

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

Independent Auditor's Report

To the Honorable Mayor, the City Council, and Management City of Springfield, Massachusetts

Report on Compliance for Each Major Federal Program

We have audited the City of Springfield, Massachusetts' compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City of Springfield, Massachusetts' major federal programs for the year ended June 30, 2017. The City of Springfield, Massachusetts' major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

The City of Springfield, Massachusetts' basic financial statements include the operations of two component units; the Springfield Redevelopment Authority and the Springfield Museums Corporation, which received \$14,553,098 and \$0, respectively, in federal awards which are not included in the schedule during the year ended June 30, 2017. Our audit, described below, did not include the operations of the Springfield Redevelopment Authority and the Springfield Museums Corporation because the component units engaged other auditors to perform audits of their respective financial statements.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City of Springfield, Massachusetts' major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Springfield, Massachusetts' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination on the City of Springfield, Massachusetts'



100 Quannapowitt Parkway Suite 101 Wakefield, MA 01880 T. 781-914-1700 F. 781-914-1701 www.powersandsullivan.com

compliance. Opinion on Each Major Federal Program

In our opinion, the City of Springfield, Massachusetts' complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

Report on Internal Control Over Compliance

Management of the City of Springfield, Massachusetts is responsible for establishing and maintaining effective internal control over compliance with the types of requirements referred to above. In planning and performing our audit of compliance, we considered the City of Springfield, Massachusetts' internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Springfield, Massachusetts' internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance to a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Springfield, Massachusetts, as of and for the year ended June 30, 2017 (except for the Springfield Contributory Retirement System which is as of and for the year ended December 31, 2016), and the related notes to the financial statements, which collectively comprise the City of Springfield, Massachusetts' basic financial statements. We issued our report thereon dated December 18, 2017, which contained unmodified opinions on

those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Powers + Julian, LLC

December 18, 2017

This page intentionally left blank.

SCHEDULE OF EXPENDITURES OF FEDERAL AWA	RDS

FOR THE YEAR ENDED JUNE 30, 2017

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Amount Passed Through to Sub-Recipients	Expenditures
CHILD NUTRITION CLUSTER:				
U.S. DEPARTMENT OF AGRICULTURE: Passed through Massachusetts Department of Elementary and Secondary Education:				
Non-Cash Assistance (Commodities):				
National School Lunch Program Cash Assistance:	10.555	07-281	\$ -	\$ 1,433,011
National School Lunch Program	10.555	07-281		13,757,901
Total National School Lunch Program Cash Assistance:			-	15,190,912
School Breakfast Program		07-281	-	6,425,978
Summer Food Service Program for Children	10.559	07-281		501,306
TOTAL CHILD NUTRITION CLUSTER			-	22,118,196
HIGHWAY SAFETY CLUSTER:				
U. S. DEPARTMENT OF TRANSPORTATION:				
Passed through Massachusetts Executive Office of Public Safety and Security: State and Community Highway Safety	20.600	2017SPRINGFIELDSTEPX	-	6,564
State and Community Highway Safety	20.600	2016SPRINGFIELDSTEPX	-	65,990
State and Community Highway Safety	20.600	2015SPRINGFIELDSTEPX		3,315
TOTAL HIGHWAY SAFETY CLUSTER				75,869
SPECIAL EDUCATION CLUSTER:				
U.S. DEPARTMENT OF EDUCATION:				
Passed through Massachusetts Department of Elementary and Secondary Education: Special Education Grants to States (IDEA, Part B)	84.027	240-095414-2017-0281	-	7,839,672
Special Education Grants to States (IDEA, Part B)	84.027	240-330-6-0281-Q	-	222,178
Special Education Grants to States (IDEA, Part B) Special Education Grants to States (IDEA, Part B)		274-297-7-0281 274-145-6-0281-1	-	53,192 49,680
Total Special Education Grants to States		214-145-0-0201-1		8,164,722
Passed through Massachusetts Department of Early Education and Care: Special Education Preschool Grants	84.173	26217SPRINGFIELD		176,551
Special Education Preschool Grants		26216SPRINGFIELDPUBL	-	10,683
Special Education Preschool Grants	84.173	298-927-7-0281	-	5,150
Special Education Preschool Grants Total Special Education Preschool Grants		298-770-6-0281	<u>-</u>	2,184 194,568
TOTAL SPECIAL EDUCATION CLUSTER				8,359,290
				8,359,290
DIRECT PROGRAMS: U.S. DEPARTMENT OF DEFENSE:				
Direct Program:				
Language Grant Program	12.900	N/A	-	78,908
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT:				
Direct Programs:				
Community Development Block Grants/Entitlement Grants - CDBG Entitlement. Emergency Solutions Grants Program		N/A N/A	6,779	4,077,724 325,708
Supportive Housing Program	14.235	N/A	-	2,771,431
Shelter Plus Care Home Investment Partnerships Program		N/A N/A	-	169,554 736,812
Housing Opportunities for Persons with AIDS.	14.239	N/A N/A	-	449,037
Community Development Block Grants Section 108 Loan Guarantees	14.248	N/A	-	831,133
National Resilient Disaster Recovery Competition Lead-Based Paint Hazard Control In Privately-Owned Housing		N/A N/A	-	305,853 7,072
TOTAL HOUSING AND URBAN DEVELOPMENT			6 770	
TOTAL HOUSING AND URBAN DEVELOPMENT			6,779	9,674,324
U.S. DEPARTMENT OF INTERIOR:				
Direct Program: Outdoor Recreation - Acquisition, Development and Planning	15.916	N/A	-	18,500
NATIONAL SCIENCE FOUNDATION: Direct Program:				
Computer and Information Science and Engineering	47.070	N/A		2,539
ENVIRONMENTAL PROTECTION AGENCY:				
Direct Program:				
Brownfields Assessment and Cleanup Cooperative Agreements	66.818	N/A		46,162
U.S. DEPARTMENT OF EDUCATION:				
Direct Programs: Magnet Schools Assistance	84.165	N/A		2,879,903
Magnet Schools Assistance	04.105	N/A		2,079,903
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES: Direct Programs:				
Direct Programs: Affordable Care Act (ACA) Personal Responsibility Education Program	93.092	N/A	-	2,593
Comprehensive Community Mental Health Services for Children				
with Serious Emotional Disturbances Area Health Education Centers Point of Service Maintenance and Enhancement Awards		N/A N/A	-	243,912 39,394
Consolidated Health Centers	93.224	N/A	-	1,818,228
Substance Abuse and Mental Health Services, Projects of Regional and National Significance.	93.243	N/A	-	79,456
Minority Health and Health Disparities Research.		N/A		78,897
Affordable Care Act (ACA) Grants for New and Expanded Services under the Health Center Program	00 507	N /A		04.004
State and Local Public Health Actions to Prevent Obesity, Diabetes,	93.527	N/A	-	91,824
Heart Disease and Stroke	93.757	N/A		454,424
TOTAL HEALTH AND HUMAN SERVICES			<u> </u>	2,808,728
U. S. DEPARTMENT OF HOMELAND SECURITY:				-
0. 0. DELANTMENT OF HOMELAND SECONT 1.				
Direct Program:				
Direct Program: Assistance to Firefighters Grant	97.044	N/A	<u>.</u>	136,187

SCHEDULE OF EXPENDITURES OF FEDERAL A	WARDS

FOR THE YEAR ENDED JUNE 30, 2017

al Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Amount Passed Through to Sub-Recipients	Expenditu
-THROUGH PROGRAMS:				
S. DEPARTMENT OF AGRICULTURE: Passed through Massachusetts Department of Elementary and Secondary Education:				
Child and Adult Care Food Program	10.558	07-281	-	263
Farm to School Grant Program	10.575	CN-725-IMPL-14-MA-01	-	1
Child Nutrition Discretionary Grants Limited Availability Fresh Fruit and Vegetable Program		722-016-06-0281 07-281	-	47 626
		07-201		
				938
S. DEPARTMENT OF JUSTICE: <u>Passed through Massachusetts Executive Office of Public Safety:</u>				
Violence Against Women Formula Grants	16.588	VAWA17SPRING	-	33
Violence Against Women Formula Grants		VAWA16SPRING	·	26
Total Violence Against Women Formula Grants			-	59
Edward Byrne Memorial Justice Assistance Grant Program		SCEPSBJAG1FY16SPRING-JAG FY17	-	25
Edward Byrne Memorial Justice Assistance Grant Program	16.738	SCEPSBJAG1FY16SPRING-JAG FY16	-	42
Edward Byrne Memorial Justice Assistance Grant Program Total Edward Byrne Memorial Justice Assistance Grant Program	16.738	SCEPSBJAG1FY15SPRING-JAG FY15	<u>.</u>	13
Byrne Criminal Justice Innovation Grant		15-0404-0-1-754		336
TOTAL JUSTICE				476
S. DEPARTMENT OF LABOR:				
Passed through Senior Service America, Inc.:				
Senior Community Service Employment Program	17.235	17-0175-0-1-504		617
S. DEPARTMENT OF EDUCATION				
Passed through Massachusetts Department of Elementary and Secondary Education: Adult Education - Basic Grants to States	84.002	340-027-7-2691		193
Adult Education - Basic Grants to States	84.002	340-027-7-2691 340-010-6-2691	-	193
Total Adult Education - Basic Grants to States				222
Title I. Oranto An Lawell Educational Associ	<i></i>	005 400400 0017 0004		
Title I Grants to Local Educational Agencies Title I Grants to Local Educational Agencies	84.010 84.010	305-102102-2017-0281 305-070717-2016-0281	-	14,899 4,269
Title I Grants to Local Educational Agencies		305-048102-2015-0281		4,203
Total Title I Grants to Local Educational Agencies			-	19,998
Career and Technical Education - Basic Grants to States	84.048	400-073-7-0281	-	349
Career and Technical Education - Basic Grants to States		400-043-6-0281		254
Total Career and Technical Education - Basic Grants to States			-	604
Education for Homeless Children and Youth	84.196	310-007-7-0281	-	12
Education for Homeless Children and Youth Total Education for Homeless Children and Youth		310-011-6-0281	·	43
I otal Education for Homeless Children and Youth			-	50
Twenty-First Century Community Learning Centers	84.287	647-115-7-0281		176
Twenty-First Century Community Learning Centers		647-165-6-0281		1
Total Twenty-First Century Community Learning Centers			-	18
English Language Acquisition State Grants	84.365	186-004-7-0281		22
English Language Acquisition State Grants		186-006-6-0281		
English Language Acquisition State Grants		182-008-7-0281	-	1
English Language Acquisition State Grants English Language Acquisition State Grants	84.365 84.365	182-006-6-0281 180-040-7-0281	-	1
English Language Acquisition State Grants	84.365	180-109731-2017-0281	-	434
English Language Acquisition State Grants	84.365	180-028-6-0281	-	10
English Language Acquisition State Grants Total English Language Acquisition State Grants		180-109-6-0281		133
Improving Teacher Quality State Grants Improving Teacher Quality State Grants	84.367 84.367	140-094114-2017-0281 140-081216-2016-0281	-	1,175 750
Improving Teacher Quality State Grants	84.367	140-05562-2015-0281		48
Total Improving Teacher Quality State Grants				1,974
Teacher Incentive Fund	84.374	CTDOE128600SPRINGFIELDTIF		16
School Improvements Grants	84.377	511-091-7-0281	-	896
School Improvements Grants	84.377	511-070-6-0281		309
Total School Improvements Grants			-	1,206
Passed through Massachusetts Department of Early Education and Care:				
Preschool Expansion Grants		51816PEGSPRINGFIELDP	-	2
Preschool Expansion Grants	84.419	51815PEGSPRINGFIELDP		2,860
TOTAL EDUCATION			-	27,977
S. DEPARTMENT OF HOMELAND SECURITY:				
Passed through Massachusetts Executive Office of Public Safety and Security:				
Disaster Grants - Public Assistance (Presidentially Declared Disasters)		JUNE 2011 TORNADOES - PW 00290	-	677
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	JUNE 2011 TRON PW 289	-	975
Disaster Grants - Public Assistance (Presidentially Declared Disasters) Disaster Grants - Public Assistance (Presidentially Declared Disasters)		6/1/11 TORN PW 161 JUNE 2011 TORNADOES PW 224	-	1,002 90
Disaster Grants - Public Assistance (Presidentially Declared Disasters)		JUNE 01 TORNADOES PW 224	-	159
Total Disaster Grants - Public Assistance				2,905
Homeland Security Grant Program	97.067	SPRINGFIELDFFY14MMRS		68
TOTAL HOMELAND SECURITY				2,973
TOTAL			\$ 6,779 \$	

Note 1 – Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of the City of Springfield, Massachusetts under programs of the federal government for the year ended June 30, 2017. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Springfield, Massachusetts, it is not intended to and does not present the financial position, changes in the net position, or cash flows of the City of Springfield, Massachusetts.

Note 2 – Summary Significant Accounting Policies

The accounting and reporting policies of the City of Springfield, Massachusetts, are set forth below:

(a) Basis of Accounting - The accompanying Schedule of Expenditures of Federal Awards is presented on the modified accrual basis of accounting. Accordingly, grant expenditures are recognized when the related liability is incurred. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

(b) Cash Assistance - School Breakfast and Lunch Program - Program expenditures represent federal reimbursement for meals provided during the year.

(c) Non-Cash Assistance (Commodities) – School Lunch Program – Program expenditures represent the value of donated foods received during the year.

(d) The City of Springfield, Massachusetts has elected not to use the 10-precent de minimis indirect cost rate as allowed under the Uniform Guidance.

(e) Disaster grants have been recorded the year the grant was received.

A. Summary of Auditor's Results

- 1. The auditor's report expresses an unmodified opinion on the financial statements of the City of Springfield, Massachusetts.
- 2. No significant deficiencies relating to the audit of the financial statements are reported in the Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
- 3. No instances of noncompliance material to the financial statements of the City of Springfield, Massachusetts, were disclosed during the audit.
- 4. No significant deficiencies relating to the audit of the major federal award programs are reported in the Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance.
- 5. The auditor's report on compliance for the major federal award programs for the City of Springfield, Massachusetts, expresses an unmodified opinion on all major federal award programs.
- 6. There were no audit findings relative to the major federal award programs for the City of Springfield, Massachusetts.
- 7. The following programs were tested as major grants fiscal 2017:

Program Name	CFDA Number
Supportive Housing Program Title I Grants to Local Educational Agencies	84.010
Special Education Cluster Improving Teacher Quality State Grants	

- 8. The threshold for distinguishing Type A and B programs was \$2,375,453.
- 9. The City of Springfield, Massachusetts, was determined to be a low-risk auditee.

B. Findings – Financial Statements Audit

None

C. Findings and Questioned Costs – Major Federal Award Programs Audit

None

D. Prior Year Audit Findings and Questioned Costs

None