



*City of Springfield, Massachusetts*  
Action Plan Fiscal Year 2009-2010

# Table of Contents

## City of Springfield, MA

### FY09-2010 Action Plan

#### 1. Narrative Responses:

Executive Summary.....	5
Basis for Allocation of Funding.....	7
Sources of Funds.....	8
ESG Matching Requirements.....	9
Obstacles to Meeting Underserved Needs and Subpopulations.....	9
Activities by Funding Source.....	10
Expenditure Limits.....	18
Consultation Process.....	23
Lead Agency.....	24
Other Consultations.....	24
Citizen Participation.....	28
Citizen Participation Plan.....	29
Citizen Comments Received for FY08-09 Action Plan.....	32
Institutional Structure.....	37
General Questions and Resources .....	39
Geographic Area.....	40
Concise Evaluation of Past Performance.....	72
Monitoring.....	73
Lead-based Paint.....	77
Actions to Evaluate and Reduce Lead-based Paint Actions.....	79
Neighborhood Stabilization Program.....	80
Specific Housing Objectives.....	89
Housing Market.....	90
Foster and Maintain Affordable Housing.....	92
Fair Housing Action Plan.....	95
Needs of Public Housing.....	99
"Troubled Designation" .....	100
Addressing the Needs of Public Housing.....	100
Barriers to Affordable Housing.....	101
Actions to Remove Barriers to Affordable Housing.....	102
HOME/American Dream Down-payment Initiative (ADDI).....	103
HOME Forms of Investment.....	104
HOME Resale/Recapture Provisions.....	104
HOME Refinancing.....	104
ADDI.....	105
Specific Homeless Prevention Elements.....	106
Sources of Funds.....	107
Homelessness.....	107
Chronic Homelessness.....	108

Homelessness Prevention.....	109
Discharge Coordination Policy.....	110
Community Development.....	111
Needs.....	112
Objectives.....	113
Anti Poverty Strategy.....	117
Non Homeless Special Needs.....	120
Non Homeless Special Needs Objectives.....	121
Use of Available Resources.....	121
Housing for Persons with AIDS (HOPWA).....	122
Specific HOPWA Objectives.....	123

## **2. Performance Measurement Objective Tables**

### **3. Project Descriptions**

# Narrative Responses

DRAFT

## Executive Summary

The Executive Summary is optional, but encouraged. If you choose to complete it, please provide a brief overview that includes major initiatives and highlights that are proposed during the next year.

## Executive Summary

The City of Springfield is a federal entitlement Community designated to receive federal funds by the US Department of Housing and Urban Development. These annual entitlement funds are Community Development Block Grant (CDBG), Home Investment Partnership funds (HOME), American Dream Down-payment Initiative (ADDI), Emergency Shelter Grant (ESG), and Housing Opportunities for Persons with AIDS (HOPWA). Although each of these funds has specific eligibility restrictions, the federal resources are intended to benefit low and moderate income residents and improve areas of low and moderate income concentration.

According to federal regulation the City must assess its community needs, seek public input, and devise a strategy to accomplish priority projects. The regulations also prescribe the contents of the Annual Action Plan, including a requirement that it be consistent with a five year Consolidated Plan. This year is the third year of implementation of the City's most recent Consolidated Plan, which covers the period July 1, 2005 - June 30, 2010. Core components within the Consolidated Plan include:

1. Human Capital: Invest in residents to enable people at all income levels to lead healthy, productive lives. Offer support to households and build capacity of community-based organizations to better support vulnerable populations.
2. Neighborhoods: Enhance the quality of life in Springfield's neighborhoods including public places, infrastructures, and housing stock. Ensure neighborhoods are good places to live, work and recreate.
3. Economic Development: Commercial district revitalization through targeted, data driven programming that will achieve improvements to blighting influences in neighborhood commercial districts and increase the availability of businesses and services in neighborhood commercial districts.

The City has allocated resources for a comprehensive array of activities to be undertaken during the period July 1, 2009 – June 30, 2010. Although the Consolidated Plan sets forth the City's accomplishment goals for a five year period, each year the City provides additional detail in the Annual Action Plan regarding how it will fine tune its programming and administrative systems.

Additionally, using empirical and statistical data collected pursuant to the NRSA strategy approved as part of the City's 06-10 Consolidated Plan and as part of the City's citizen participation input process, in this Action Plan the City envisions the separation of the original NRSA into three subsections, effectively creating three targeted NRSAs: NRSA #1 Brightwood-Memorial Square, NRSA #2 South End, and NRSA #3 Six Corners/Old Hill.

The accomplishment of these objectives is dependent on the availability of funds. The priorities and accomplishments outlined in this document are based on assumed funding levels and approval of the programs operated by Community Based Development Organizations. Additionally, this Action Plan does not serve as a funding commitment; the City reserves the right to revise and reallocate its funding priorities and allocations if the Action Plan is not approved by HUD as submitted.

## **Basis for the Allocation of Funding**

## Basis for the Allocation of Funding

Resources will be allocated to maximize the benefits to residents within the targeted areas. Public infrastructure, parks, and public facilities, typically thought of as “the brick and mortar” projects will be exclusively within target neighborhoods. At least 70% of CDBG funds will be directed toward low-and moderate income persons in CDBG target areas.

Other expenditures will be targeted towards low to moderate income residents throughout the city. For example, HOME funds will be utilized to directly assist low income households to achieve homeownership, yet developer projects designed to improve housing stock will be predominately within the CDBG target areas.

All ESG and HOPWA funds are targeted to meet the identified needs of the eligible populations within the geographic target area. For ESG, the service area is the City of Springfield. Investments are made in accordance with relative priority and statutory spending caps. HOPWA funds are allocated throughout the EMSA which includes the tri-county area. HOPWA funds are allocated primarily to alleviate the housing cost burden for eligible households.

## Sources of Funds

SOURCES	Amounts
CDBG Entitlement	\$4,095,204.00
CDBG Carryover	\$1,600,000.00
CDBG Program Income	\$250,000.00
HOPWA	\$426,000.00
ESG Entitlement	\$182,332.00
HOME Entitlement	\$1,623,286.00
HOME Program Income	\$75,000.00
<b>TOTAL</b>	

## HOME & ESG Matching Requirements

### HOME:

The City of Springfield is 100% forgiven from HOME matching requirements for the fiscal year of 09-2010. Current demographic trends in the City of Springfield cause the City to meet the regulatory definition of a local government participating jurisdiction that is in severe fiscal distress as stated in section 92.222(a)(1) of the HOME Investment Partnership regulations. This means that in Springfield:

- “the average poverty rate in the participating jurisdiction was equal to or greater than 125 percent of the average national poverty rate during the calendar year for which the most recent data are available, as determined according to information of the Bureau of the Census.”

### Poverty Rate

Springfield, MA	United States	% of Average United States Poverty Rate
29.6	13.3	223%

Source: US Census Bureau, 2005 American Community Survey

- “the average per capita income in the participating jurisdiction was less than 75 percent of the average national per capita income during the calendar year for which the most recent data are available.”

### Per Capita Income\*

Springfield, MA	United States	% of United States
17,023	25,035	68%

\*In 2005 inflation-adjusted dollars

Source: US Census Bureau, 2005 American Community Survey



ESG:

Matching requirements for the Emergency Shelter Grant Program are provided by the contracted sub-recipients. Information regarding the source and amount of matching funds is required at application and is contractually obligated within the sub-recipients agreements. Documentation regarding the matching funds is required with each progress report and monitored during the fiscal monitoring conducted by the Division of Administration and Finance.

### **Obstacles to Meeting Underserved Needs and Subpopulations**

While numerous obstacles inhibit the City's work to meet underserved needs and subpopulations, the two primary obstacles are:

1. Uncoordinated resources from multiple funding sources across various agencies and providers.
2. Insufficient resources to engage and serve special needs subpopulations.

The City will work to overcome these obstacles by advocating for legislative change, when appropriate, hosting forums for special needs persons and providers to receive input on how to improve coordination and communication, and providing technical and financial assistance.

### **Activities by Funding Source**

The following tables list the activities for which the City of Springfield has allocated funding for the FY 09-2010 Program Year.

#### ***CDBG***

The City of Springfield anticipates it will direct at least 70% of its CDBG allocation to benefit persons residing in CDBG eligible areas of the city, which is comprised of census tract block groups where at least 51 percent of the residents are living at or below 80 percent of median income according to the 2000 US Census. Resources will be allocated to maximize the benefits to residents within the targeted areas. Public infrastructure, parks, and public facilities, typically thought of as "the brick and mortar" projects will be exclusively within target neighborhoods.

**CDBG Activities**

CDBG Planning & Administration	\$ 869,040.00
Economic Development Program Delivery	\$ 184,636.00
Housing Program Delivery – Rehabilitation	\$ 76,000.00
Housing Program Delivery – Direct Homeownership	\$ 119,000.00
Graffiti Removal	\$ 45,000.00
Neighborhood Capacity Building Program	\$ 44,000.00
Public Facilities – Rehabilitation for Non-Profits	\$ 650,000.00
Acquisition & Rehabilitation for Non-Profits	\$ 300,000.00
Acquisition/Disposition	\$ 27,000.00
Clearance and Demolition	\$ 28,000.00
Targeted Code Enforcement	\$ 65,000.00
Public Service	\$ 765,780.00
Receivership Program	\$ 100,000.00
Bond Payment	\$ 440,000.00
HeartWap Program	\$ 217,000.00
Abandonment Response Program	\$ 213,000.00
Neighborhood Façade Program	\$ 200,000.00
Public Improvements – Infrastructure	\$ 615,000.00
Historic Preservation – Rehab Blight Reduction	\$ 150,000.00
South End Revitalization Program	\$ 200,000.00
Small Business Loan Pool	\$ 100,000.00
Keep Springfield Beautiful	\$ 12,000.00
Park Reconstruction	\$ 525,000.00

**CDBG Public Service Allocation**

<b>09 Applicant</b>	<b>Program Name</b>	<b>Address</b>	<b>09-2010 Proposed Public Service Funding</b>
<b>Public Service Cap -- Non Exempt</b>			
5A	5A	Springfield College 263 Alden Street	\$ 7,000.00
Black Men of Greater Springfield	W.E.B. Dubois Academy	Springfield Boys & Girls Club, 481 Carew Street	\$ 2,000.00
Black Men of Greater Springfield	W.E.B. Dubois Academy Summer Experience	Springfield Boys & Girls Club, 481 Carew Street	\$ 5,000.00
Boat People SOS	Bilingual Community Liaison	85 Oakland Street	\$ 7,000.00
City of Springfield - HHS	Hungry Hill Senior Center	Corner of Armory and Carew Streets	\$ 5,100.00
City of Springfield - HHS	Pine Point Senior Center	336 Berkshire Avenue	\$ 9,000.00
CJO Hamden County	Parenting Program for Incarcerated Parents of At Risk Youth	627 Randall Road, Ludlow (target residents of CDBG eligible areas)	\$ 8,000.00
Council of Churches	Fuel Assistance	39 Oakland Street	\$ 15,000.00
Dunbar Community Center	Teen Pregnancy Prevention	33 Oak Street	\$ 5,000.00
Friends of the Homeless	Worthington Street Shelter	769 Worthington Street	\$ 71,000.00
Greater New Life Christian Center	Youth Empowerment Services (YES) Program	1323 Worcester Street, Indian Orchard	\$ 8,000.00
MAB	Visually Impaired Elders	267 High Street, Holyoke, MA (target residents of CDBG eligible areas)	\$ 5,000.00
Martin Luther King Community Center	Mason Square Youth Development	106 Wilbraham Road	\$ 10,000.00
Mass Fair Housing Center	Fair Housing Project	57 Suffolk Street, Holyoke; target residents of CDBG eligible areas of Springfield	\$ 5,000.00
Mass Fair Housing Center	Springfield Foreclosure Relief	57 Suffolk Street, Holyoke	\$ 10,000.00
MCDI	Culinary Arts Training Program	140 Wilbraham Road	\$ 10,000.00
MCDI	Meals Program	140 Wilbraham Road	\$ 86,000.00
Open Pantry Community Services	Loaves & Fishes	287 State Street	\$ 5,000.00
Open Pantry Community Services	Emergency Food Program	287 State Street	\$ 15,000.00
Parents & Friends of Camp Star	Camp Star/Camp Angelina	Forest Park, Trafton Road	\$ 97,000.00
Salvation Army	Bridging the Gap	170 Pearl Street	\$ 12,200.00
South End Community Center	Summer Activities	29 Howard Street	\$ 27,900.00
Spanish American Union	VISITAS-Elders at Risk Program	2335 Main Street	\$ 7,000.00
Springfield Boys & Girls Club	I.O. Unit	Program operates at the Indian Orchard Elementary School, Milton Street	\$ 7,000.00

Springfield Boys & Girls Club	Summer Youth Development	481 Carew Street	\$ 9,000.00
Springfield College	Community Engagement Youth Services Program	263 Alden Street	\$ 8,000.00
Springfield Girls Club Family Center	Pathway to Success	100 Acorn Street	\$ 8,000.00
Springfield Park Department	District Recreation Supervisors	Forest Park, Trafton Road	\$ 130,080.00
Springfield Vietnamese American Civic Association	Family Empowerment Program	433 Belmont Ave	\$ 5,000.00
Springfield Vietnamese American Civic Association	Housing Options Mean Empowerment Program (HOME)	433 Belmont Ave	\$ 10,000.00
Square One	Childcare for At-Risk Youth	947 Main Street	\$ 8,000.00
The Gray House	Community Education Support	22 Sheldon Street	\$ 7,000.00
Urban League	Urban Achievement	765 State Street	\$ 8,000.00
YMCA	Safe Summer Streets	1777 Dwight Street	\$ 4,500.00
YWCA	Youth Build	1 Clough Street	\$ 15,000.00

#### Public Service Cap -- Exempt

NNCC	After School/Summer Fun/Gerena	2383 Main Street	\$ 10,000.00
NNCC	Brightwood After School (BASP)	2383 Main Street	\$ 10,000.00
NNCC	Recovery Support Community Activity	2383 Main Street	\$ 20,000.00
NNCC	Homeless Supportive Case Manager Program	2383 Main Street	\$ 20,000.00
PRCC	Youth Leadership Program	38 School Street	\$ 10,000.00
PRCC	Youth Ed & Health Awareness (YEAP)	38 School Street	\$ 24,000.00
PRCC	ESOL	38 School Street	\$ 20,000.00

Other expenditures will be targeted towards low to moderate income residents throughout the city.

For example, HOME funds will be utilized to directly assist low income households to achieve homeownership, yet developer projects designed to improve housing stock will be predominately within the CDBG target areas.

HOME Activities	
Program	Funding
Administration	\$ 169,829.00
Homebuyer Assistance	\$ 110,717.00
Tenant Based Rental Assistance	\$ 148,000.00
Project Based Homeownership	\$ 254,740.00
Rental Production	\$ 1,015,000.00

All ESG and HOPWA funds are targeted to meet the identified needs of the eligible populations within the geographic target area. For ESG, the service area is the City of Springfield. Investments are made in accordance with relative priority and statutory spending caps. HOPWA funds are allocated throughout the EMSA which includes the tri-county area. HOPWA funds are allocated primarily to alleviate the housing cost burden for eligible households.

<b>ESG Activities</b>	
<b>Program</b>	<b>Funding</b>
Administration	\$ 9,116.00
Homeless Shelter Operations	\$ 70,016.00
Homeless Essential Services	\$ 51,600.00
Homeless Prevention	\$ 51,600.00

<b>HOPWA Activities</b>	
<b>Program</b>	<b>Funding</b>
Administration	\$ 12,780.00
Project Sponsor Administration	\$ 29,820.00
HOPWA	\$ 383,400.00

### **CDBG Focus on Low and Moderate Income Areas**

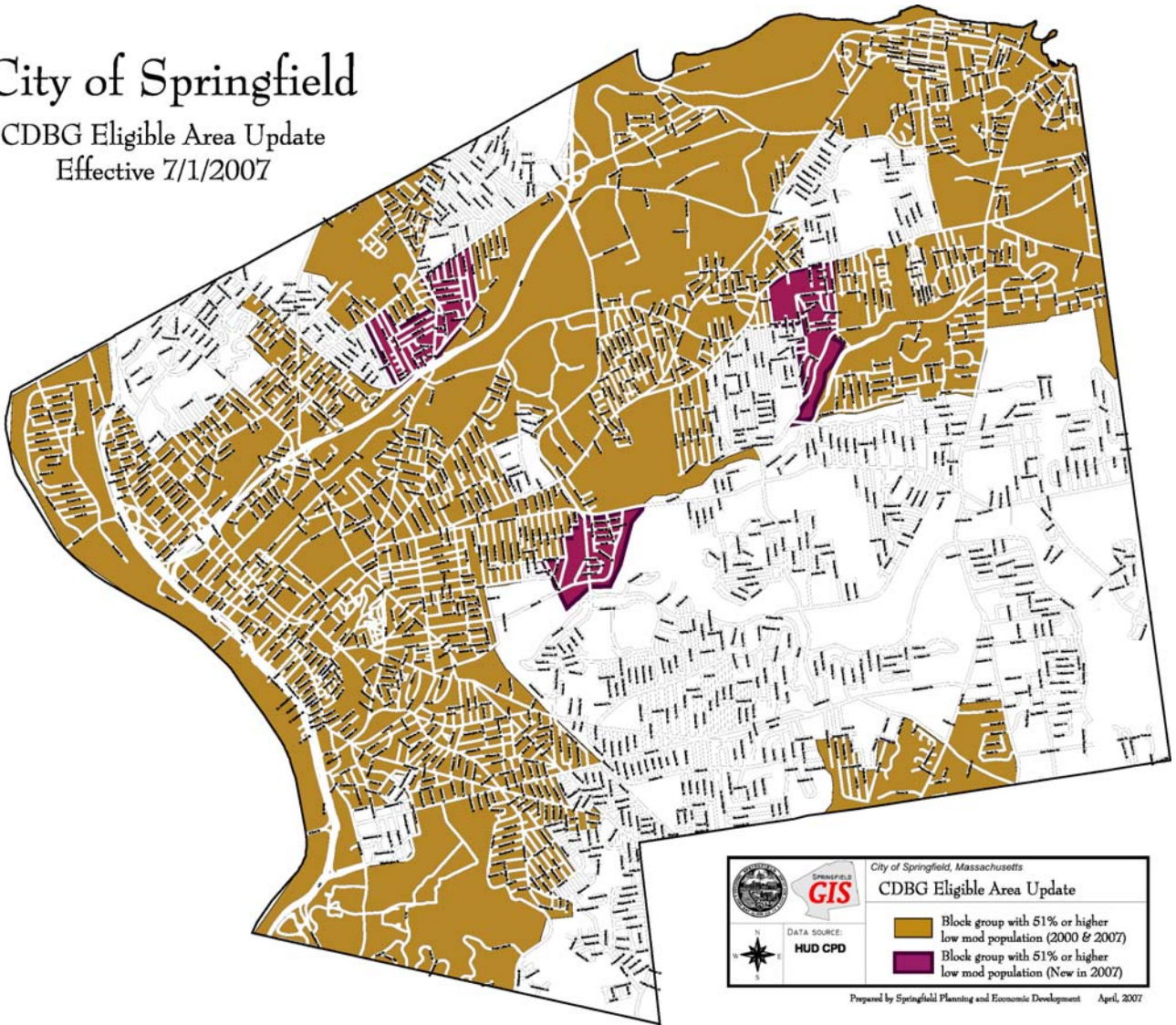
Per HUD notice CPD-07-01 dated March 21, 2007, HUD has updated the Low/Mod Income Summary Data effective July 1, 2007. For Springfield this means the addition of the following four (4) new Census Tract/Block Groups to the areas of Springfield that are considered to be "CDBG Eligible."

<b>Census Tract</b>	<b>Block Group</b>	<b>Neighborhood</b>
8003.00	02	Liberty Heights
8002.01	04	East Springfield
8015.02	02	Pine Point
8017.00	01	Old Hill

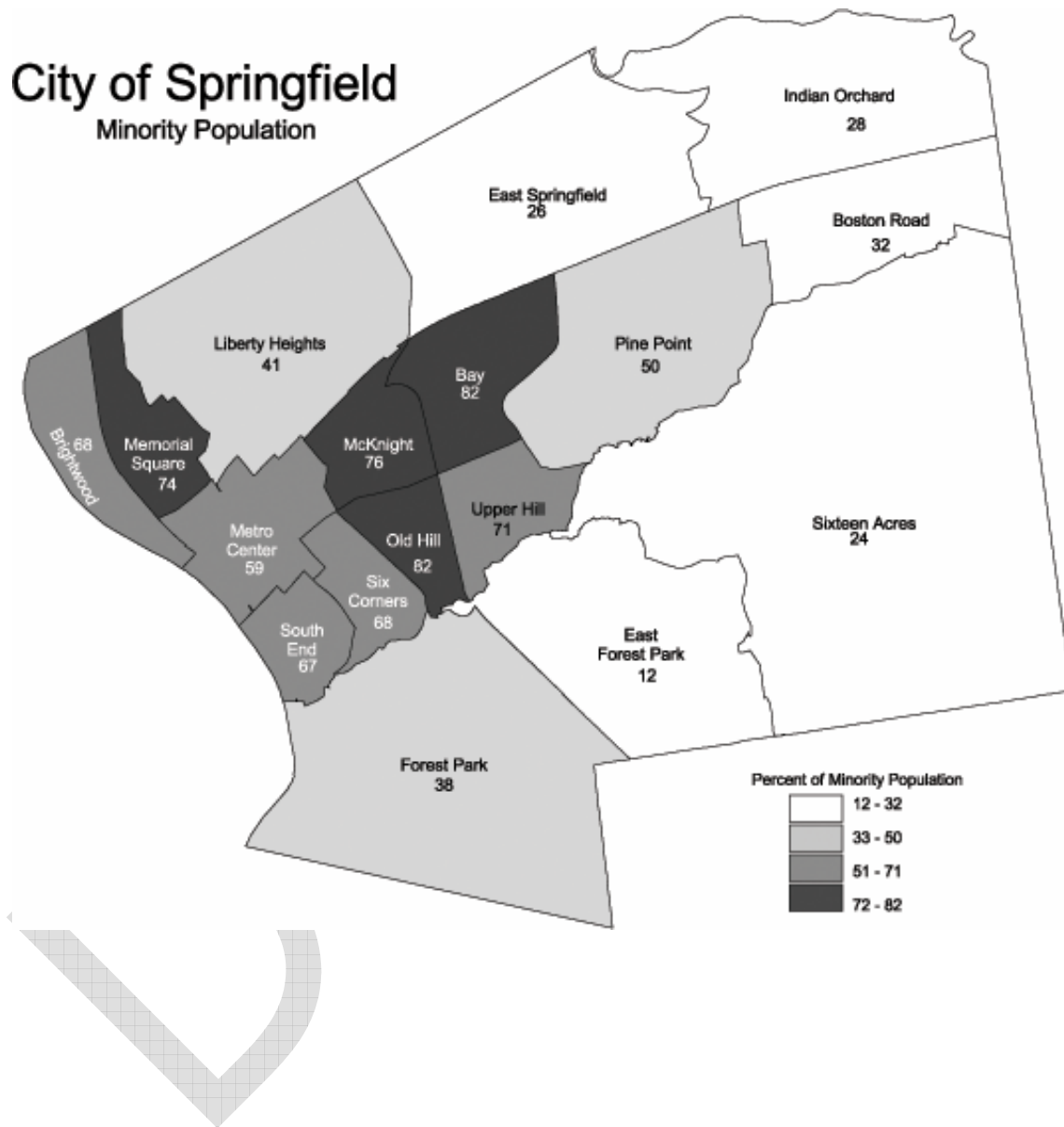
The following map indicates in purple the location and boundaries of the four new Census Tract Block Groups that will be added to the area of Springfield that is considered by HUD to be CDBG eligible.

# City of Springfield

CDBG Eligible Area Update  
Effective 7/1/2007

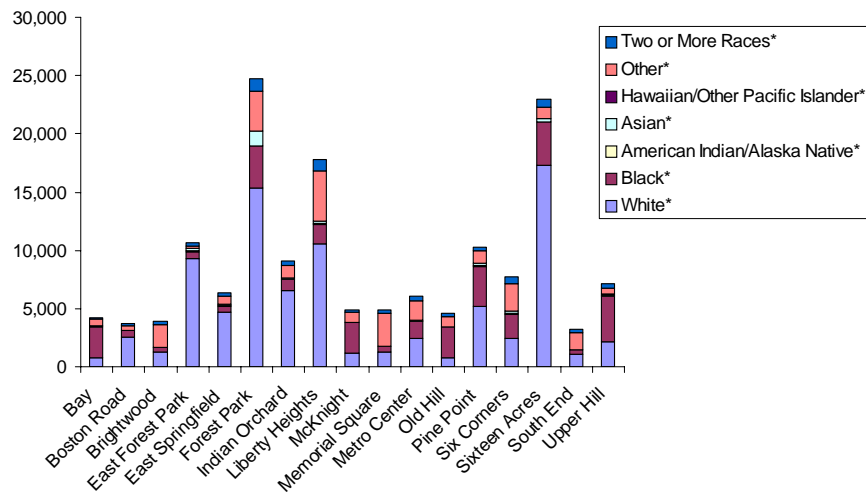


Springfield's low and moderate income neighborhoods are very diverse as indicated on the following charts that overview respectively the racial and Hispanic composition of each neighborhood.





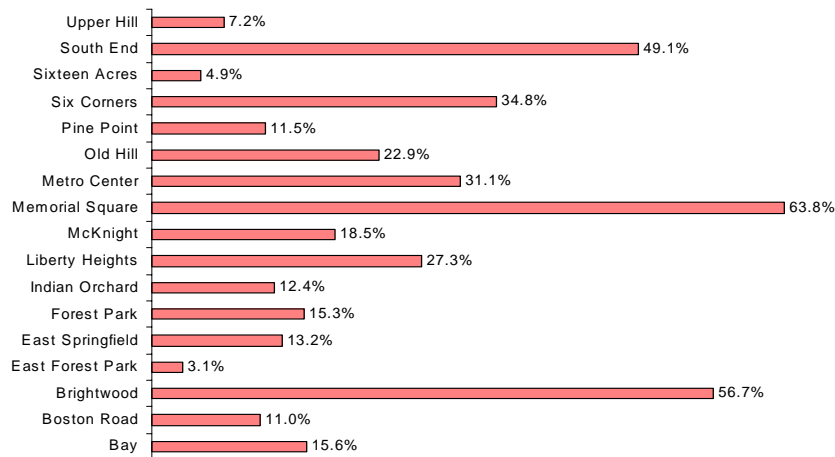
### Racial Composition of each of Springfield's Neighborhoods in 2000



\* Includes Hispanic

Source: Springfield Planning Department analysis of the 2000 US Census (Data based on sample and subject to sampling variability.)

### Hispanic Population in each of Springfield's Neighborhoods in 2000



Source: Springfield Planning Department analysis of the 2000 US Census (Data based on sample and subject to sampling variability.)

## Expenditure Limits

### BUDGET SUMMARY

#### Emergency Shelter Grant

ESG Entitlement	\$ 182,332.00
Administration Cap	5%
	<hr/>
	\$ 9,116.00

ESG Entitlement	\$ 182,332.00
Homeless Prevention/ Essential Services Cap	30%
	<hr/>
	\$ 54,699.00

#### FUNDING ALLOCATION:

Administration	\$ 9,116.00
Operations	\$ 70,016.00
Essential Services	\$ 51,600.00
Prevention	<hr/>
	\$ 51,600.00
	<hr/>
	\$ 182,332.00

**Housing Opportunities for People With Aids**

HOPWA Entitlement	\$ 426,000.00
Administration Cap-City	3%
	<hr/>
	\$ 12,780.00

HOPWA Entitlement	\$ 426,000.00
Administration Cap-Sponsor	7%
	<hr/>
	\$ 29,820.00

FUNDING ALLOCATION:	
Administration-City of Springfield	\$ 12,780.00
Administration Cap-Sponsor	\$ 29,820.00
HOPWA-Program Funds	<u>\$ 383,400.00</u>
	\$ 426,000.00

## HOME

HOME Entitlement	\$ 1,623,286.00
Estimated Program Income	<u>\$ 75,000.00</u>
	\$ 1,698,286.00

Entitlement + Program Income	\$ 1,698,286.00
Administration Cap-City	<u>10%</u>
	\$ 169,826.80

Entitlement + Program Income	\$ 1,698,286.00
CHDO allocation (minimum)	<u>15%</u>
	\$ 254,740.20

### FUNDING ALLOCATION:

Administration	\$ 169,829.00
Homebuyer Assistance	\$ 110,717.00
Tenant Based Rental Assistance	\$ 148,000.00
Project Based Homeownership	\$ 254,740.00
Rental Production	<u>\$ 1,015,000.00</u>
	\$1, 698,286.00

## Community Development Block Grant Entitlement

CDBG Entitlement	\$ 4,095,456.00
Estimated Program Income	\$ 250,00.00
	<u>\$ 4,345,204.00</u>

Entitlement + Program Income	\$ 4,345,204.00
Administration Cap	20%
	<u>\$ 869,040.00</u>

Entitlement + Program Income	\$ 4,345,204.00
Public Service Cap	15%
	<u>\$ 651,780.60</u>

CDBG Entitlement	\$ 4,095,456.00
CDBG Carryover	\$ 1,600,000.00
Estimated Program Income	\$ 250,000.00
	<u>\$ 5,945,456.00</u>

## FUNDING ALLOCATION

Administration	\$ 869,040.00
Economic Development	\$ 784,636 .00
Public Facilities/Infrastructure	\$ 1,990,000.00
Clearance and Demolition	\$ 468,000.00
Code Enforcement	\$ 335,000.00
Housing	\$ 662,000.00
Neighborhoods	\$ 44,000.00
Disposition	\$ 27,000.00
Public Service-Exempt	\$ 114,000.00
Public Service-Non Exempt	<u>\$ 651,780.00</u>
	\$ 5,945,456.00

**OTHER SOURCES OF FUNDS:**

PROJECT	AWARD	SOURCES	STATUS
<b>Chapman Valve</b>			
	\$ 900,000.00	EPA Revolving Loan Fund	Underway
	\$ 1,300,000.00	City of Springfield Bond	Underway
	\$ 500,000.00	Private Investment	Underway
<b>Economic Development</b>			
60 Congress St., LLC	\$ 4,000,000.00	Private Investment	Underway
Fuller Block 1531 Main St.	\$ 1,000,000.00	Private Investment	Pending
Baystate Health Systems	\$ 250,000,000.00	Private Investment	Underway
WNEC School of Science	\$ 28,000,000.00	Private Investment	Underway
<b>Court Square Development</b>			
	\$ 4,700,000.00	City of Springfield Bond	Underway
<b>State Street Corridor</b>			
	\$ 525,400.00	State Highway funds	Underway
	\$ 2,000,000.00	Brownfields	Available
<b>Brownfields</b>			
Assessment	\$ 400,000.00	EPA	Underway
<b>Neighborhood Development - Demolition Program</b>			
Derelict Structures	\$ 750,000.00	City of Springfield Bond	Underway
Derelict Structures	\$ 300,000.00	City of Springfield Bond	Pending
<b>South End Revitalization Project</b>			
	\$ 6,200,000.00	City of Springfield Bond	Underway
	\$ 100,000.00	DHCD-PDF Grant	Underway
	\$ 75,000,000.	Gateways Plus Grant	Underway
<b>Housing Initiatives</b>			
	\$ 400,000.00	MFHA-Get the Lead Out	Pending
	\$ 900,000.00	DHCD-Heartwap	Committed
	\$ 9,780,000.00	Low Income Housing Tax Credits	Pending
	\$ 1,650,000.00	Affordable Housing Trust Fund	Pending
	\$ 1,861,000.00	Private Financing	Pending
	\$ 304,000.00	Federal Home Loan Bank	Pending
	\$ 1,000,000.00	MHFA Permanent Financing	Pending
<b>Homeless Initiatives</b>			
	\$ 99,072.00	HUD-Shelter Plus Care I	Committed
	\$ 82,560.00	HUD-Shelter Plus Care II	Committed
	\$ 454,080.00	HUD-Shelter Plus Care III	Committed
	\$ 1,193,660.00	HUD-McKinney Grant	Committed
	\$ 850,000.00	Homeless Prevention/Rapid	Committed
	\$ 2,040,583.00	Health Care for Homeless-5 yr	Committed
FOH Homeless Resource Ctr.	\$ 6,757,685.00	LIHTC Equity	Pending
FOH Homeless Resource Ctr.	\$ 450,000.00	CEDAC Predevelopment Loan	Committed
FOH Homeless Resource Ctr.	\$ 2,000,000.00	City of Springfield	Committed
FOH Homeless Resource Ctr.	\$ 1,000,000.00	Private Fundraising	Pending
FOH Homeless Resource Ctr.	\$ 75,000.00	Private contributions	Pending
FOH Homeless Resource Ctr.	\$ 600,000.00	HOME – DHCD	Pending
FOH Homeless Resource Ctr.	\$ 2,000,000.00	DHCD Hsg. Innovations Fund	Pending
FOH Homeless Resource Ctr.	\$ 659,506.00	Developer fee note	Committed

### **Consultation Process**

1. Identify the lead agency, entity, and agencies responsible for administering programs covered by the consolidated plan.
2. Identify the significant aspects of the process by which the plan was developed, and the agencies, groups, organizations, and others who participated in the process.
3. Describe actions that will take place during the next year to enhance coordination between public and private housing, health, and social service agencies.

## Consultation Process

### Lead Agency

A collaborative approach was utilized by the City to develop this Action Plan. With the Office of Community Development as the lead agency, this Action Plan has been completed with the direct involvement of a number of City departments and the State's Financial Control Board.

### City Departments Involved in Development of Action Plan

Office of Housing	Department of Parks and Recreation
Department of Health and Human Services	Buildings Department
Department of Public Works	Department of Elder Affairs
Department of Planning and Economic Development	Code Enforcement Department
	Office of Neighborhood Services

### Other Consultations

OCD and other City departments that implement community development programs worked together to solicit input for the City of Springfield's Action Plan strategy. Outreach included consultations with residents, private industry and non-profit organizations, including Community Based Development Organizations (CBDs). The City also consulted attendees of recent public hearings, meetings of key City boards and commissions, and regular meetings of community-based organizations and human service providers.

The City will continue to solicit input from community development organizations in the area and will on an annual basis in our Annual Action Plan make adjustments to the City's community development program to reflect the input received.

The outreach effort, which yielded input from a broad base of organizations, enabled the City to identify its community development, housing, homeless and special needs objectives. The input received from this diverse constituency drove the development of the City's comprehensive approach to the three core components. More specifically, in determining its priorities for the upcoming program year the City requested feedback from:

#### Housing Services & Homeless Services, including Chronic Homeless

- Service providers including organizations serving sub-populations
  - River Valley Counseling (HIV)
  - New North Citizens Council (Anti-poverty)
  - Law Consortium (HIV, Low-Income)
  - Western Mass Legal Service (Low-Income)
  - YWCA (Battered Women)
  - Puerto Rican Outreach Center (Veterans)
  - Mental Health Association (Mental health/Dual Diagnosis)
  - Friends of The Homeless (Homeless)
  - Mercy Hospital (Homeless)
  - Springfield Partners For Community Action (Anti-poverty)
  - Martin Luther King Center – New Horizon Shelter
  - Springfield Bilingual Veterans
  - The Gray House
  - Open Pantry



- o New England Farm Workers Council
  - o National Alliance for the Mentally Ill
  - o Springfield Rescue Mission
  - o Massachusetts Rescue Mission
- Private Sector
  - o Chamber of Commerce
  - o Regional Employment Board
  - o Peter Pan
  - o A.L. Cignoli Company
  - o Banknorth NA
  - o Samuel D. Plotkin Associated, Inc.
  - o Courier Express
  - o Appleton
- State Agencies
  - o Office of Commonwealth Development
  - o Department of Transitional Assistance
  - o Department of Housing and Community Development
  - o Department of Public Health
  - o Massachusetts Housing Court
- Advocacy Groups/Associations
  - o Arise for Social Justice
  - o Rental Housing Association of Greater Springfield
- Funding Entities
  - o Irene and George A. Davis Foundation

#### HOPWA Consultation

- Commonwealth's Department of Public Health
- City of Northampton, MA
- River Valley Counseling
- Law Consortium
- Mercy Hospital
- New North Citizen's Council
- Ryan White Consortium
- Tapestry Health Systems
- Cooley Dickinson Hospital

#### Social Services

- The Regional Employment Board (REB), the organization that implements workforce development initiatives in the region
- The New North Citizen's Council
- Holyoke-Chicopee-Springfield Head Start, Inc, which offers early education services throughout the region
- The City of Springfield's Department of Adult Education

- The Citywide Violence Prevention Task Force
- The Mayor's Office of Elder Affairs
- Greater Springfield Senior Service
- Hungry Hill Senior Center
- Pine Point Senior Center
- Mason Square Senior Center
- Springfield Day Nursery

#### Health Services

- Mercy Medical Center
- Baystate Medical Center
- Partners for a Healthy Community
- Willie Ross School for Deaf
- SIDS Association, Springfield Chapter
- American Heart Society, Springfield Chapter
- American Cancer Society, Springfield Chapter
- Northern Education Services
- New North Citizens Council
- The Springfield Health Coalition
- The Massachusetts Department of Public Health, which sends Springfield data extrapolated from its state wide health indices system
- The Massachusetts Office of Emergency Preparedness
- The Executive Office of Health and Human Services
- Massachusetts Behavioral Health Partnership
- Behavioral Health Network

#### Lead Paint

- The City of Springfield is in regular consultation with the State's Department of Public Health/Childhood Lead Poisoning Prevention Program (CLPPP). As grantees of HUD's Office of Health Homes and Lead Hazard Control, the City interacts monthly with CLPPP staff on public health and targeted abatement activities

#### Metro Planning Agencies

- The City of Springfield is an active member of the recognized regional planning agencies, including the Pioneer Valley Planning Commission (PVPC).

Through this membership, the City has consulted with member organizations from the entire region. City staff participate as a member of the Board of Trustees of the "Plan for Progress", which is the region's ten year Economic Development Strategy. Monthly Board meetings also serve as a forum where the City may exchange information with all of the Economic Development practitioners throughout the Pioneer Valley region.

- The City also works with the Western Mass Development Corporation, and the Economic Development Partners.
- The City is working with the Three County Continuum of Care (Hampden, Hampshire and Franklin counties) to coordinate a regional planning process to end homelessness.
- During the FY06-07 program year the City also retained several consulting firms to assist the City with the development of its overall economic development strategy.

- Northeastern University's Center for Urban and Regional Policy work with the National Association of Industrial and Office Properties worked with stakeholders in Springfield to conduct a self-assessment of the "deal breakers" that are impeding private investment in Springfield. This study also helped City staff to ascertain the City's comparative advantage as it considered Springfield's self assessment against those of eleven other cities in the Commonwealth.
- The Urban Land Institute was charged with the tasks of assessing Springfield's market potential, analyzing proposed projects, looking at physical linkages to the River and from neighborhoods to downtown, consider the economic development approach, review City structure and Development process and suggest implementation. An overview of their findings was presented to the entire community in September, 2006, and a final report was submitted to the City in March, 2007.
- The Donahue Institute completed an analysis of the economic needs of Springfield's businesses, low and moderate income residents and their neighborhoods. The report was completed and presented to the entire community on March 19, 2008. An Executive Summary is attached at the end of this document.

#### Public Housing Agencies

- The City of Springfield worked with the Springfield Housing Authority (SHA) during the development of this Action Plan in order to address SHA's needs. The implementation of a voucher program for homeless households.
- A regional housing partnership, Housing Allowance Project (HAP), was likewise consulted during the Consolidated Plan development. HAP, which is a certified CHDO, plays an integral role through its development division.

#### Fair Housing Services

- Massachusetts Fair Housing Center (nee Housing Discrimination Project (HDP))
- Anti Displacement Project (ADP)
- Springfield Housing Authority (SHA)
- HAP, Inc, a regional housing partnership
- Pioneer Valley Planning Commission (PVPC), including participation in a regional Fair Lending Summit convened by PVPC

## **Citizen Participation**

1. Provide a summary of the citizen participation process.
2. Provide a summary of citizen comments or views on the plan.
3. Provide a summary of efforts made to broaden public participation in the development of the Action Plan, including outreach to minorities and non-English speaking persons, as well as persons with disabilities.
4. Provide a written explanation of comments not accepted and the reasons why these comments were not accepted.

## **Citizen Participation Plan**

Understanding the importance of citizen input, it is the City of Springfield's goal to encourage citizen participation in the development of its annual action plan, particularly participation from those citizens most affected by community development programs.

This Citizen Participation Plan, which is taken from the City's 06-10 Consolidated Plan, establishes the policies and procedures that the City of Springfield follows to ensure that participation is as inclusive as possible.

### Encouragement of Citizen Participation

The City of Springfield will encourage the input of low moderate income residents by (1) conducting a series of public hearings at various stages of the planning process, (2) disseminating information in an accessible and understandable format and (3) creating a formal system to accept and respond to citizen comments, oral testimony and complaints.

To ensure participation among low/moderate income residents and to public housing residents, the City will post notices and summaries of information at neighborhood councils, civic associations, and other places frequently patronized by residents, and the City will conduct hearings at locations within those areas, including at public housing complexes.

The City is committed to making information available and accessible to all interested parties. At a minimum, the City will provide information concerning proposed activities, including amount of assistance, range of activities to be undertaken and the amount that will benefit low/moderate income persons.

### Publication of Materials/Notices of Hearings

A key element of citizen participation is information. To ensure that the City provides for maximum citizen participation and offers reasonable opportunity for examination and submission of contents, it will:

1. Publish legal notices in the Springfield newspaper at least fourteen (14) days prior to any public hearings and/or when and where documents will be available for public review. To accommodate non-English speaking residents, the legal notices will also be published in Spanish.
2. Notify a targeted list of organizations and interested parties of the purpose, date, time and place of hearings and public review periods of the Annual Action Plan, any substantial amendments and Performance Reports with an invitation to attend all events. Organizations are encouraged to invite the people they serve. For announcements about the review process, the notification will include a listing of locations where these documents will be made available for review.
3. Utilize the City's web site to publicize public hearings, periods of review, summaries of information, etc.

The City will continually review this policy and will modify accordingly.

### Period of Review

The City's Draft Annual Action Plans and any substantial amendments will be made available for public review and comment for at least thirty (30) days prior to submission to HUD. DRAFT versions of the Consolidated Annual Performance and Evaluation Reports (CAPER) will be made available for public review and comment for at least fifteen (15) days prior to submission to HUD.

These documents will be available for review at multiple locations to increase the likelihood of citizen participation, including the Office of Community Development, 36 Court Street, Room 101, City Hall; Office of Housing, 1600 East Columbus Avenue, 1st Floor; Department of Health and Human Services; 95 State Street, Central Library, 220 State Street; Springfield Neighborhood Councils, including the: South End Citizens Council, New North Citizens Council, Hungry Hill Senior Center, Pine Point Senior Center, Old Hill Neighborhood Council, Indian Orchard Neighborhood Council, and McKnight Neighborhood Council. The Annual Action Plan will also be made available on the City's web site.

To further elicit comment, the City offers citizens the opportunity to present testimony at public hearings or, if they prefer, written commentary may be submitted. All citizen input received, either orally or in writing, is incorporated into the City's Action Plan, Substantial Amendments and Performance Reports.

#### Public Hearings

The City will conduct a series of public hearings to address housing and community development needs during the development of the Annual Action Plan. The City will hold at least two (2) hearings during this phase. These hearings will be held in neighborhoods where the majority of funding will be spent.

In order to receive input on the Draft Annual Action Plan, the City will hold a public hearing during the 30-day comment period. A synopsis of the public comments will be prepared at the conclusion of the 30-day public review period. Senior staff members of the Office of Community Development will review all input and recommend if any modifications should be incorporated into the final version of the Plan. All oral and written comments received will be incorporated into the Annual Action Plan, as will minutes of the meetings. If any comments are not accepted, the City will set forth the reasons within its Plan. A public hearing will be held to obtain comments on the City's Performance Reports.

To address the needs of residents with disabilities and language barriers, the City publishes materials in English and Spanish, holds meetings in accessible buildings.

#### Anti Displacement Plan

The City is sensitive to displacement and the effect it has on surrounding areas. Therefore, prior to the commencement of a project funded through the City that could displace a person or persons, the Office of Community Development will consider the overall public benefit(s) of the project and discuss potential alternatives to determine whether the project should move forward. Authorization for displacement will be given only when there is significant public benefit that outweighs the displacement. In the event that displacement will occur, the City will provide the necessary assistance to affected persons to minimize the trauma of displacement. Assistance would include: moving expenses, rental assistance, assistance with identifying other housing, etc. The actual type and level of assistance will be made on a case-by-case basis, but it will be sufficient to ease the transition for the displaced persons.

## HOME Investment Partnership: MINORITY OUTREACH

Affirmative marketing procedures and requirements are in place for all rental and homebuyer projects assisted with HOME funds administered by the City of Springfield.

The City of Springfield promotes equal opportunity for all its citizens in every aspect of public procurement and contracting by assuring that opportunities to participate in City procurement and contracting are open to all without regard to age, ancestry, color, national origin, disability, race, religion or sex. The City encourages the utilization of minority, women and persons with disabilities by private businesses that contract with the City. The City encourages the award of procurement and construction contracts to business owned by minorities, women and persons with disabilities.

The City has developed a Minority/Women Business Enterprise (MBE/WBE) Program to implement the City equal opportunity policy. The Program is a set of specific results-oriented procedures, and has been formulated to further implement the City's policies. The main objective of the Program is to develop maximum feasible MBE/WBE participation in construction contracts and in the procurement of goods, services, and supplies.

The goals for MBE/WBE participation and minority or women workforce on all construction projects and procurement of goods, supplies and services contracts shall be not less than twenty percent (20%). Success in meeting this objective will be affected by the availability of minority and women businesses with qualifications required by the City of Springfield.

For all federally assisted housing programs, the City requires the project developer to conduct an analysis of those least likely to apply and to develop an Affirmative Marketing Plan. These two documents must be submitted at the time a funding application is submitted.

- The analysis must identify the protected classes least likely to apply for housing and make recommendations on how the likely reasons should be addressed.
- The Affirmative Marketing Plan shall include actions that shall be taken to implement the recommendations the result from the analysis. The Plan shall include but not necessarily be limited to the implementation of a minority outreach program that ensures the inclusion of--to the maximum extent possible--minorities, women, and entities owned by minorities and women.

Such outreach shall include without limitation, real estate firms, underwriters, accountants, and providers of legal services, in all contracts, entered into by the participating jurisdiction with such persons or entities, public and private, in order to facilitate the activities of the participating jurisdiction with such persons or entities, public or private, in order to facilitate the activities of the participating jurisdiction to provide affordable housing under the HOME program or any other applicable Federal housing law.

The Developer's Affirmative Marketing Plan must identify specific community organizations, place of worship, employment centers, fair housing groups or housing counseling agencies where special outreach will be conducted.

Once the City approves the affirmative marketing plan, the project is monitored for compliance through project completion. Documentation is maintained for all marketing activities as part of the project records.

### Application for Funding

City departments provide input on the types of activities that should be addressed with federal funding. Furthermore, in an effort to develop best practices, Community Development officials consult with neighborhood organizations, non-profits, the business and housing community, and City departments regarding input into the Plan. Based upon that input, activities may be proposed for funding by the Commissioner. Where appropriate for the City to utilize area service providers and other potential subrecipients to implement components of this Action Plan, a Request for Proposals (RFP) process will be utilized.

### Amendments

Once the final Action Plan has been submitted by the City of Springfield for HUD approval, significant changes to the accepted Plan will require citizen notification and comment. The criteria defining a significant change will include:

- a. activities which will require new goals/objectives for the current fiscal year;
- b. an activity which will require a funding change that exceeds 50% of the approval allocation for that activity.

If these actions occur within the fiscal year of the approved Plan, community development officials will seek public opinion for the proposed change. A notice (published in English and Spanish) will be placed in the local newspaper summarizing the significant change. The City of Springfield will make available at the aforementioned locations information describing the details of the change to the Action Plan. Public input will be solicited for a period of 30-days and reviewed at the conclusion of that time. The proposed change accompanied by a summary of the public comments will be submitted to the HUD regional office for review.

### Complaints

Any citizen or interested party that has a complaint regarding the City's process or the policies and procedures concerning the federal programs, or with the content of the documents described within this section, may submit their grievance(s) in writing to the Commissioner of Community Development. The written complaint will be reviewed by appropriate staff. The City will respond to the complainant in a timely manner.

Although the City will accept oral complaints and will address them, it will not respond in writing to such complaint. However, the complainant will be informed of its option to submit a written grievance.

If the complainant is not satisfied with our written response, it will be required to submit further written comment to that effect.

### **Citizen Comments Received for FY09-2010 Action Plan**

During the development of the Action Plan, the City used three (3) main mechanisms to solicit citizen input. The City a) conducted two (2) public input hearings; one was held in the McKnight neighborhood and the second in the Brightwood/Memorial Square neighborhood; b) convened a citizen input hearing to receive comments from residents regarding the Draft Action Plan and c) solicitation and receipt of written comments about the Action Plan.



#### 4. Two Public Hearing meetings to obtain citizen input:

In order to publicize the two public input hearings described below, the City mailed a flyer to the individuals and organizations listed on the Office of Community Development's mailing list, posted the flyer on the City's community development website, printed an advertisement in the Neighborhood's Plus section of The Republican and printed a Legal Notice in the Republican.

#### **Hearing 1: CDBG Major Initiatives and Priority Needs Tuesday, January 6<sup>th</sup> Rebecca Johnson, 55 Catherine Street 6:00 PM**

##### Attendees:

Denise Jordan, Mayor's Office

Cathy Buono-Office of Community Development

Gerry McCafferty-Office of Housing

Cathy Buono opened up the hearing by welcoming everyone and thanking them for attending. She went on to explain the purpose of the hearing was to obtain citizen input for the FY2010 Action Plan, to get ideas from the residents of their needs and what they would like to see funded in the coming year. She went on to explain the three NRSA neighborhoods and the public service allocation and cap expenditure limits.

A citizen asked where they could see past action plans and accomplishments. Ms. Buono gave the City's web sites and explained how it works and all documents are posted on the Community Development web site.

Members of the Maple High Six Corners Council asked about Rehab of historic homes and strongly urged funding for this type of program. Ms Buono explained that it is a priority of the Mayor's and we currently have a program in this years action plan and will consider it for next year.

A citizen asked about HOPWA funding and who qualifies for these type of funds. Ms. McCafferty went on to explain the HOPWA program and that it funds regionally. An RFP would be available with the ESG and the Public Service RFP's.

A citizen asked about public service funding and if new programs were going to be funded in the coming year. Ms. Jordan explained that the City is trying to give everyone a "fair" piece and that new programs are strongly encouraged. The funds should be used to get the program started; not as a lifeline, a start-up.

A citizen asked when the RFP's would be available. Ms. Buono stated that they expect them to be available sometime in February. The Action Plan has to be into HUD by May 15, and a DRAFT must be available for 30 days prior, so The City anticipates receiving funding awards from HUD in January or February.

Many questions were asked about current programs being funded with CDBG funds, the questions were answered by staff and Ms. Buono encouraged attendees to give input on programs for the coming action plan.

The condition of the City was also a great concern. Trash, graffiti, and boarded up homes were beings the value of the neighborhoods down.

**Hearing 2: CDBG Major Initiatives/Priority Needs**  
**Thursday, January 15<sup>th</sup>, Chestnut Accelerated Middle School**

**6:00 PM**

Attendees:

Denise Jordan, Mayor's Office

Gerry McCafferty-Office of Housing

Ed Whitley-Office of Neighborhood Services

Lori Santaniello-Office of Community Development

Lori Santaniello opened up the hearing by explaining that the purpose of the hearing is to obtain citizen input for the Action Plan; get ideas from the residents to identify their needs and priorities and how they feel the CDBG funds should be spent. Ms. Santaniello informed the participants that this years' priorities are homelessness, youth and health services. She stressed that new programs are strongly encouraged.

A DRAFT Action Plan will be made available to the public for a thirty day (30) comment period and a public hearing will be held sometime in April.

Citizens are concerned whether or not other need categories will be taken into consideration or will it be based only on homelessness initiatives, youth and health services. Denise Jordan replied that all will be looked at, it is encouraged to start up new programs with one of these priority needs category.

A participant asked how the priorities are determined and by whom? Ms. Jordan replied that the priority needs were determined by the Office of Community Development staff and the Mayor.

Citizens were interested in a description of the needs categories and what types activities would be considered youth programs. Youth Programs can include after school education programs, anti gang and cultural initiatives. Agencies should be creative. A few suggestions were made for health services; HIV and substance abuse initiatives.

Regarding the RFP, it was asked if there is a dollar amount limit to request. Ms. Santaniello replied that there is not a limit. The agency can request the amount based on the costs of the program. The budget section of the RFP will ask for match dollar amounts.

Juan Gerena, Executive Director of the PRCC is concerned about the categories. He said that the Hispanic community is a major population in the City and due to the high drop out rate in the City of Springfield, it is important to continue with the job training and GED categories. Mr. Gerena feels that these categories are just as important as the youth, health services and homelessness initiatives. Ms. Santaniello reassured Mr. Gerena that they are equally as important, and will be looked at as a priority need category. Ms. Jordan added if there are 15 youth programs in the North End it may not be necessary to fund another youth program in the same neighborhood. That is the same with the GED and job training programs. We are trying to prevent the same types of programs in the same neighborhoods. Want to give everyone a fair chance.

A member from AQCA spoke out how the homeless congregate in the City especially in his neighborhood, Metro Center. He said that outside Christ Church Cathedral in the Quadrangle for example while the Loaves & Fishes kitchen is serving. He added that the City does not need to fund any more of these types of programs.

A member from AQCA also questioned the HUD planning process. He feels that the entire process is wrong.

Participants inquired about the RFP guidelines and what changes have been made since last year. Ms. Santaniello told them that the RFP guidelines are the same. We are encouraging homelessness, health services and youth services initiatives. We are also looking to have new programs. The RFP will be available February 2nd. It will also be posted on the City's website after the 2<sup>nd</sup>.

Ms. Santaniello reviewed the priority needs categories and what type of supportive data is required. The following are requirements for the RFP: program needs, description of the program, indicate if the program is new or on-going and a proposed budget is required that includes matching funds.

A citizen asked how the reimbursement policies work for CDBG. Ms. Santaniello informed them that it is on a reimbursement basis.

Reverend Morris Stimage-Norwood of the Greater New Life Christian Center was inquiring about the start up of a new program. He asked how it would work if the program has no funds. Would there be a way to get the funds prior to being reimbursed? Ms. Santaniello referred this question to the Mayor.

Participants were wondering if there are proposals available for review. They are interested in seeing what types of programs are being funded and how they are written by other agencies. Ms. Santaniello told the participants that the RFP's are not available to share, however agencies that have been successful with their programs can share their ideas, programs, etc. Once the proposals are released, questions can be asked. They must be directed to Cathy Buono in writing and they will be answered and put on the website.

Reverend Stimage-Norwood wanted to know if there was a particular neighborhood of interest. Is there a desire to see programs and increased activities in certain neighborhoods of the City. Ms. Santaniello replied that there is not a particular neighborhood of interest. She encourages everyone to apply for CDBG funds who is either located in one of the designated NRSA neighborhoods or a CDBG target neighborhood.

Ms. Jordan informed the participants in the room that the City is trying to give everyone a "fair" piece and that new programs are strongly encouraged. The funds should be used to get the program started; not as a "lifeline"; a start-up.

## 5. Citizen Input: DRAFT 09-2010 ACTION PLAN

The Draft Action Plan was available for public review and comment from April 8th through May 7<sup>th</sup> 2009.

Copies of the DRAFT Annual Action Plan were available at the Office of Community Development, 36 Court Street, Room 101; Office of Housing, 1600 East Columbus Avenue, 1st Floor; Department of Health and Human Services; 95 State Street, Central Library, 220 State Street; Springfield Neighborhood Councils, including the: South End Citizens Council,

New North Citizens Council, Hungry Hill Senior Center, Pine Point Senior Center, Old Hill Neighborhood Council, Indian Orchard Neighborhood Council, and McKnight Neighborhood Council.

A legal notice about this review period including the availability of the plan, and the date of the public hearing for the draft plan, was published in the Republican on March 26<sup>th</sup>. In addition, a flyer in English and Spanish was sent to the individuals and organizations listed on the Office of Community Development's mailing list, including library branches and neighborhood councils as described in the Consolidated Plan. The City also posted the flyer on the City's community development website.

#### Public Hearing

A public hearing to obtain comments on the Draft Annual Action Plan was held on Tuesday, April 21, 2009 at 5:00 PM, 36 Court Street in Room 220.

Attendees:

## **Institutional Structure**

1. Describe actions that will take place during the next year to develop institutional structure.

## **Institutional Structure**

To implement the City's strategy, the City will utilize private industry, non-profit organizations, including CBDOs, CHDOs, and City departments. The utilization of such a broad base of organizations enabled the City to address its community development, housing, homeless and special needs objectives. However, while the number and abilities of the organizations and departments involved are an institutional strength, the City will constantly work to coordinate the projects and programs. Such coordination is integral to the success of the Plan.

Through a cabinet of departments that includes Office of Community Development, Office of Housing, Office of Neighborhood Services, Office of Economic Development and Planning, the City continues to enhance the coordination of the delivery of services and in the development of low- and moderate-income areas regardless of project funding sources. The major institutional focus will be to increase coordination and communication among all involved parties from the initial concept through project completion.

The Springfield Housing Authority is governed by a five member Board. Four of the Board members are appointed by the Mayor one by the governor. The City has no role in the SHA's hiring, contracting, and procurement. The City and the SHA have partnered effectively in the provision of services. Additionally the City annually reviews the SHA's plan for consistency with the City's Consolidated Plan. Through this annual review the City is able to ensure the SHA's actions are consistent with the Consolidated Plan.

## General Questions and Resources

1. Describe the geographic areas of the jurisdiction (including areas of low income families and/or racial/minority concentration) in which assistance will be directed during the next year.
2. Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA) (91.215(a) (1)) during the next year and the rationale for assigning the priorities.
3. Describe actions that will take place during the next year to address obstacles to meeting underserved needs.

### ***Geographic Target Areas***

The City of Springfield has maintained a relatively consistent number of residents in the past twenty years. Today, the City is home to 152,082. Although the number of residents has remained consistent, the profile of residents has changed significantly.

Springfield Population

	<u>1980</u>	<u>1990</u>	<u>2000</u>
<b>Springfield Population</b>	152,319	156,983	152,082

Source: US Census Bureau.

One of the greatest changes to Springfield's population is the number of residents who live in poverty. While the income of residents lagged behind the balance of the Commonwealth in 1980, the gap widened in the 1980s and 1990s. In 2000, Springfield's median family income was 58.8% of that for the Commonwealth. The median income of the City has not kept pace with that of the region or the Commonwealth. This widening income gap has significant implications on every aspect of life within the city.

<b>Median Family Income</b>		<u>1980</u>		<u>1990</u>		<u>2000</u>
Springfield	\$	16,607	\$	30,824	\$	36,285
Hampden County	\$	19,596	\$	31,100	\$	49,257
Massachusetts	\$	21,166	\$	44,367	\$	61,664
% of Hampden County		84.7%		99.1%		73.7%
% of Massachusetts		78.5%		69.5%		58.8%

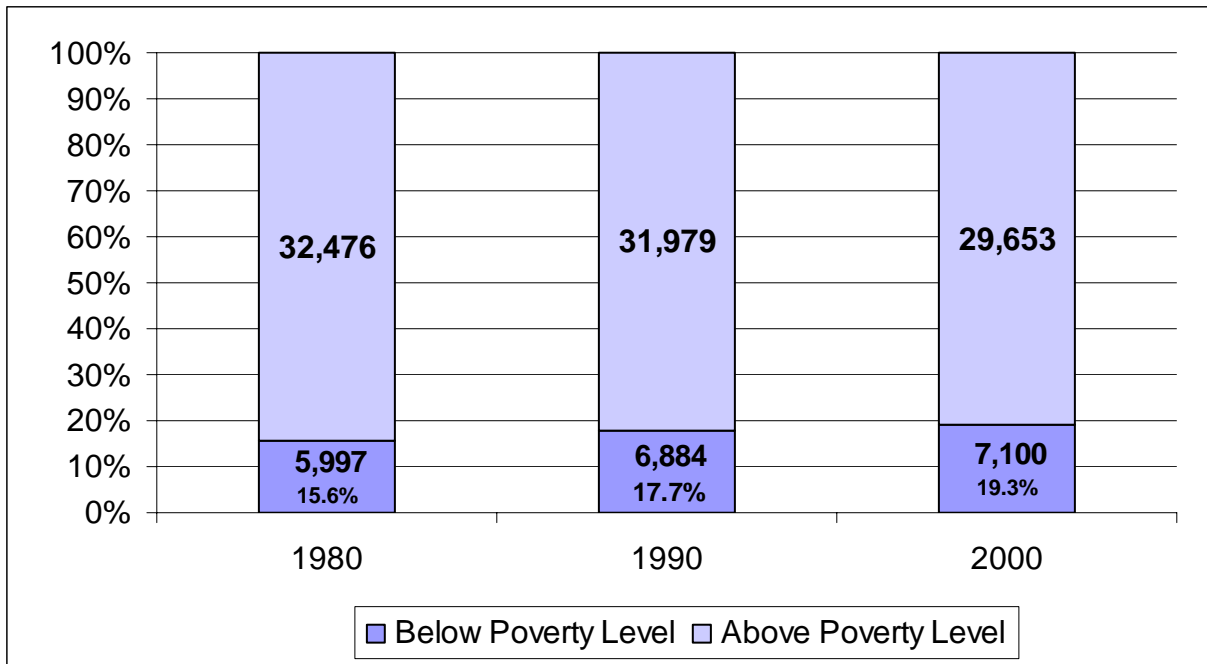
<b>Per Capita Income</b>		<u>1980</u>		<u>1990</u>		<u>2000</u>
Springfield	\$	5,819	\$	11,584	\$	15,232
Hampden County	\$	6,731	\$	14,029	\$	19,541
Massachusetts	\$	7,459	\$	17,224	\$	25,952
% of Hampden County		86.5%		82.6%		77.9%
% of Massachusetts		78.0%		67.3%		58.7%

Source: United States Department of Commerce, Bureau of the Census.



The number of families living below the poverty line has increased significantly.

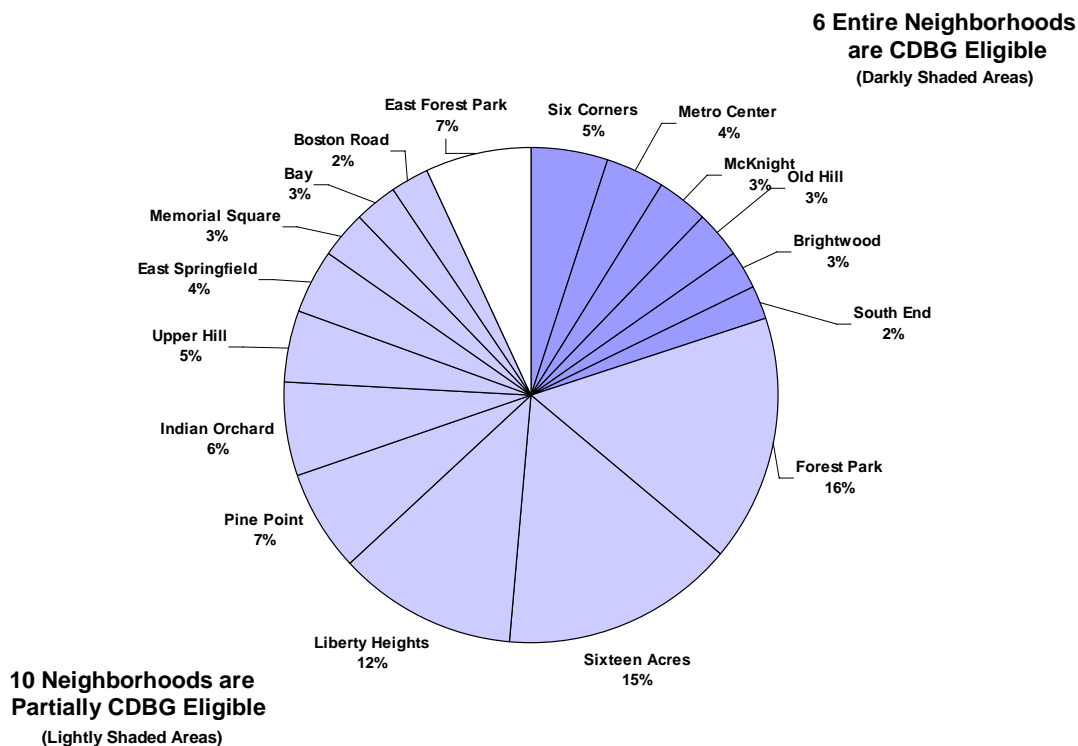
### Families with Income Below Poverty Level 1980-2000



Source: Springfield Planning Department analysis of 1980, 1999 AND 2000 US Census

This increase in the number of families living below the poverty level has resulted in most areas of the city being predominately comprised of low- to moderate-income individuals. Of the 17 neighborhoods, 6 are entirely CDBG eligible and 10 are partially CDBG eligible.

### Springfield Population in 2000 by Neighborhood: 152,082



Source: Springfield Planning Department analysis of 2000 US Census

# Neighborhood Revitalization Strategy Area FY07-08 AMENDMENT

## 1. Statement of Goals

The City of Springfield is poised to intensify efforts to fundamentally change its urban neighborhoods that are located within the proposed Neighborhood Revitalization Strategy Area (NRSA). These communities are home to some of the City's poorest residents and have a wealth of ethnic diversity. The residents, businesses owners, and key stakeholders within the NRSA are dynamic, diverse, and eager for positive change and new investment.

As the result of input received from residents and community based organizations and successful capacity building activities conducted over the first two years of the NRSA period, for the FY07-08 program year the City appended the existing NRSA strategy by adding implementation steps for the establishment of three distinct, more targeted NRSAs.

Note that although they appear to be adjacent to each other, these three NRSAs do have distinct boundaries due to geographic conditions. It is anticipated that the more targeted focus in each of the three targeted NRSAs will yield a greater, more concentrated impact. Detail regarding the boundaries and block groups that comprised the original NRSA and the three subsets of the original NRSA that were created recently are included below.

The more concentrated focus of the NRSA will yield a more tangible result. The four main goals are consistent within each NRSA, and in moving from the original NRSA to the three NRSAs the City apportioned the benchmarks/measurable outcomes. In most cases the accomplishment numbers, when aggregated, surpass those of the original NRSA strategy.

### ORIGINAL NRSA



## SUBSETS OF THE ORIGINAL: MOVE TO THREE SMALLER NRSA's:

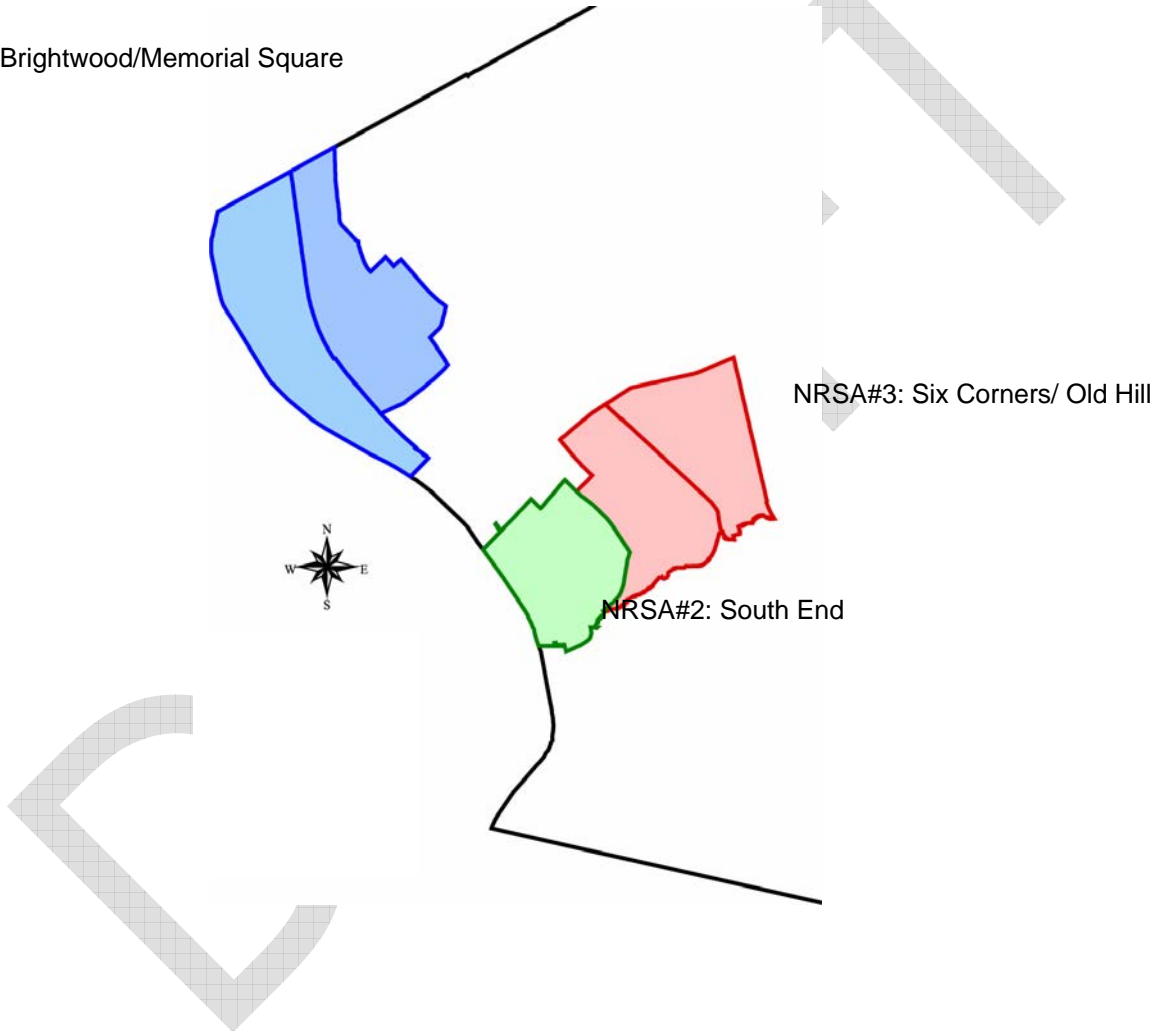
The three new NRSA's, which are located within the boundaries of the original 06-10 NRSA are:

NRSA#1 Brightwood/Memorial Square

NRSA#2 South End

NRSA#3 Six Corners/Old Hill

NRSA#1: Brightwood/Memorial Square



NRSA#3: Six Corners/ Old Hill

NRSA#2: South End

The CDBG and NRSA areas include the following block groups and census tracts (recently added census tract/block groups due to an administrative change implemented by HUD as detailed on pages 42 and 43 above are noted in **red type**).

The block groups that are contained within the boundaries of each of the three NRSA are indicated in the column labeled "NRSA#" with the appropriate number (NRSA#1 Brightwood/Memorial Square, NRSA#2 South End, NRSA#3 Six Corners/Old Hill).

Block groups that were contained within the original, larger NRSA but that are not included within the boundaries of any of the three NRSA recently created as subsets of the original are noted with a "0".

TRACT	NRSA #	BLKGRP	LOWMOD PCT	TRACT	NRSA #	BLKGRP	LOWMOD PCT	TRACT	NRSA #	BLKGRP	LOWMOD PCT
8026.01		3	64.8	<b>8017.00</b>		<b>1</b>	<b>59.7</b>	8011.01	0	2	100.0
8026.01		4	60.6	8017.00		3	80.3	8009.00	0	1	86.0
8026.01		5	74.7	8017.00		4	64.5	8009.00	0	2	84.7
8023.00		1	61.7	8017.00		5	68.6	8009.00	0	3	96.8
8023.00		2	57.4	8017.00		6	73.4	8009.00		4	70.3
8023.00	0	4	87.4	8016.05		2	57.9	8009.00	0	5	90.3
8023.00		5	76.2	8016.03		1	55.8	8008.00	1	1	91.4
8023.00		6	78.2	8016.02		1	60.4	8008.00	1	2	84.5
8022.00		1	69.5	8015.03		1	68.0	8007.00	1	1	88.0
8022.00		2	68.9	8015.03		2	68.9	8007.00	1	2	79.5
8022.00		3	79.1	8015.02		1	60.6	8006.00	1	1	89.3
8021.00	0	1	80.9	<b>8015.02</b>		<b>2</b>	<b>51.5</b>	8006.00	1	2	96.6
8021.00	0	4	59.5	8015.02		4	73.0	8006.00	1	3	99.4
8021.00		6	57.2	8015.01		3	78.2	8005.00		1	67.5
8021.00		9	69.1	8015.01		4	60.9	8005.00		2	62.2
8020.00	2	1	87.6	8014.02		1	59.3	8004.00		2	62.8
8020.00	0	2	86.5	8014.02		4	60.7	8004.00		4	61.5
8020.00	2	3	84.2	8014.01		5	76.5	8004.00		5	67.1
8019.00	3	1	85.5	8014.01		6	79.5	8004.00		6	69.4
8019.00	3	2	85.7	8013.00		1	76.6	8003.00		1	64.9
8019.00	3	3	85.4	8013.00	0	2	87.8	<b>8003.00</b>		<b>2</b>	<b>54.7</b>
8019.00	3	4	84.6	8013.00		3	70.2	8002.02		1	57.2
8019.00	3	5	88.7	8013.00		5	65.5	8002.01		3	62.2
8019.00	3	8	89.0	8012.00	0	1	94.1	<b>8002.01</b>		<b>4</b>	<b>53.1</b>
8018.00	3	1	79.0	8012.00		2	86.7	8002.01		6	75.5
8018.00	3	2	75.9	8012.00		3	67.1	8001.00	0	1	82.9
8018.00	3	3	85.2	8011.02	2	1	64.6	8001.00		2	60.5
8018.00	3	5	78.6	8011.02	2	2	87.1	8001.00		4	76.2
8018.00	3	6	91.0	8011.01	0	1	88.0	8001.00		5	76.2
								8001.00		8	70.9

Source: HUD CPD

## NRSA GOALS

The following four goals encompass our collective global vision for the three NRSA. These goals are the result of a series of public meetings, interaction with key stakeholders in the neighborhoods and from ongoing efforts focused on meeting with neighborhood councils and civic associations to better understand the needs of residents.

1. Build capacity within existing community-based organizations so that they can better support NRSA households and serve as the catalyst for change.
2. Improve neighborhood infrastructure, housing stock and the overall aesthetics of neighborhoods to bring back civic pride and encourage private investment.
3. Engage all NRSA Neighborhood stakeholders and the governing body of our city to form a partnership to make our neighborhoods a better place to live, work and recreate.
4. Foster neighborhood economic development to promote meaningful job creation for NRSA residents.

For each of the goals, the City identified benchmarks/measurable outcomes within a logic model for the NRSA. In moving from the original NRSA to the three NRSA, the City uses the same benchmarks/measurable outcomes, but quantifiable goals are divided into thirds as overviewed in the three NRSA summaries attached to this document. In most cases the accomplishment numbers, when aggregated, surpass those of the original NRSA strategy.

The Office of Neighborhood Services funds four resident driven organizations within the NRSA: the New North Citizens Council (NRSA #1), the South End Citizens Council (NRSA #2), the Old Hill Neighborhood Council and the Maple High/Six Corners Neighborhood Council (NRSA 3#). These CDBG sub-recipients are the primary source of consultation with NRSA residents. Typically these organizations conduct public meetings at least once a month to address neighborhood concerns and ongoing neighborhood initiatives. All of these organizations have dedicated staff that work daily with their respective communities to better understand and address their concerns with the full support of the City behind them.

Additionally, staff from the Office of Neighborhood Services attends numerous neighborhood meetings in addition to scheduling meetings with various councils and concerned NRSA residents surrounding particular issues. This ongoing process allows the City to better understand and build consensus around specific needs and priorities of NRSA residents. Typically other city departments are also invited to join in the discussion to share their expertise and resources to address neighborhood needs. This ongoing dialog and the resulting activities serve as the foundation upon which we are revitalizing our NRSA neighborhoods.

In addition to our efforts to promote ongoing interaction and communication with NRSA neighborhoods the City of Springfield sponsors four community input meetings annually. Residents were encouraged to attend and share their concerns with city officials. Further, the City is actively working with neighborhood organizations to build mutually beneficial partnerships between neighborhood organizations and key stakeholders and businesses in each community. Through these partnerships the City is able to leverage support to neighborhood organizations with investment from the private sector. Fostering the understanding that public dollars alone cannot bring about substantial and sustainable change is paramount to the success of the NRSA.

While the finances of Springfield have necessitated the need for a state financial control board, this creates a unique opportunity to establish new partnerships to substantially improve the City's neighborhoods. With far-reaching assistance from various sources

including HUD and the Commonwealth of Massachusetts, including the resources made available to the City through the Springfield Financial Control Board, the potential exists for the City to make significant and sustainable neighborhood improvements that will benefit residents and improve the quality of life in the proposed NRSA is highly feasible. These new resources and partnerships are supporting the following activities in NRSA neighborhoods:

- Assistance from the State Police to address crime;
- Additional demolition dollars to address dangerous abandoned properties;
- Support to make substantial infrastructure improvements for the NRSA neighborhoods;
- Operational assessment of key city departments including Public Safety and Department of Public Works;
- Consolidation of code inspection functions within the Office of Housing;
- Coordination of publicly owned real estate disposition;
- Nearly \$7 Million dollars to make improvements to the State Street corridor;
- State funding for a \$100,000 walking tour for the South End Neighborhood; and
- A new City budget mandate to spend .5% of the budget (FY06 \$1.9 Million) on capital improvements for city neighborhoods.

## **2. Past Accomplishments**

As reported within the Annual CAPERS, real accomplishments have occurred within the Enterprise Community over the past ten years, yet the need to move more aggressively and urgently to stem blight and improve the lives of people and businesses in these communities has become increasingly apparent. It is with this new sense of urgency coupled with fundamental changes in the city's operating capacity that the proposed NRSA has been developed. Tangible outcomes that develop from this new foundation for neighborhood renewal will be the cornerstone for the NRSA.

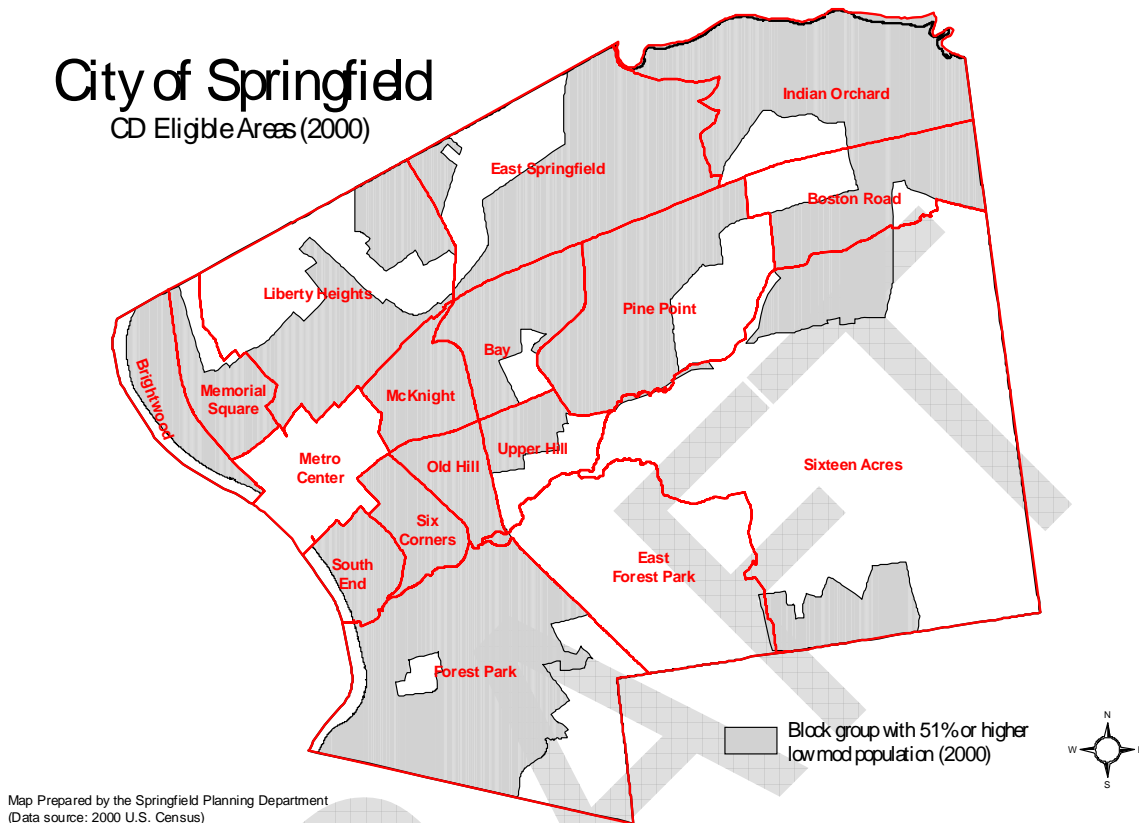
## **3. Defining the NRSA Area**

***The U.S. Department of Housing and Urban Development (HUD) developed, in 1996, criteria for approving locally determined strategies to address primarily distressed residential areas for revitalization. These areas are known as Neighborhood Revitalization Strategy Areas (NRSA).***

The map below indicates block groups with 51% or higher low-to-moderate income population in primarily residential areas. Most of these block groups are contiguous, so they are eligible to be included within a NRSA under HUD guidelines. Given the enormity of the number of block groups falling within this category and the substantial resources that would be needed to include all of these neighborhoods in the NRSA, additional criteria was established by the City of Springfield to limit the size of the NRSA to only those neighborhoods and neighborhood sections that had the greatest need.

## City of Springfield

CD Eligible Areas (2000)



The City of Springfield established the following additional criteria to determine what neighborhoods and neighborhood sections should be included in the NRSA:

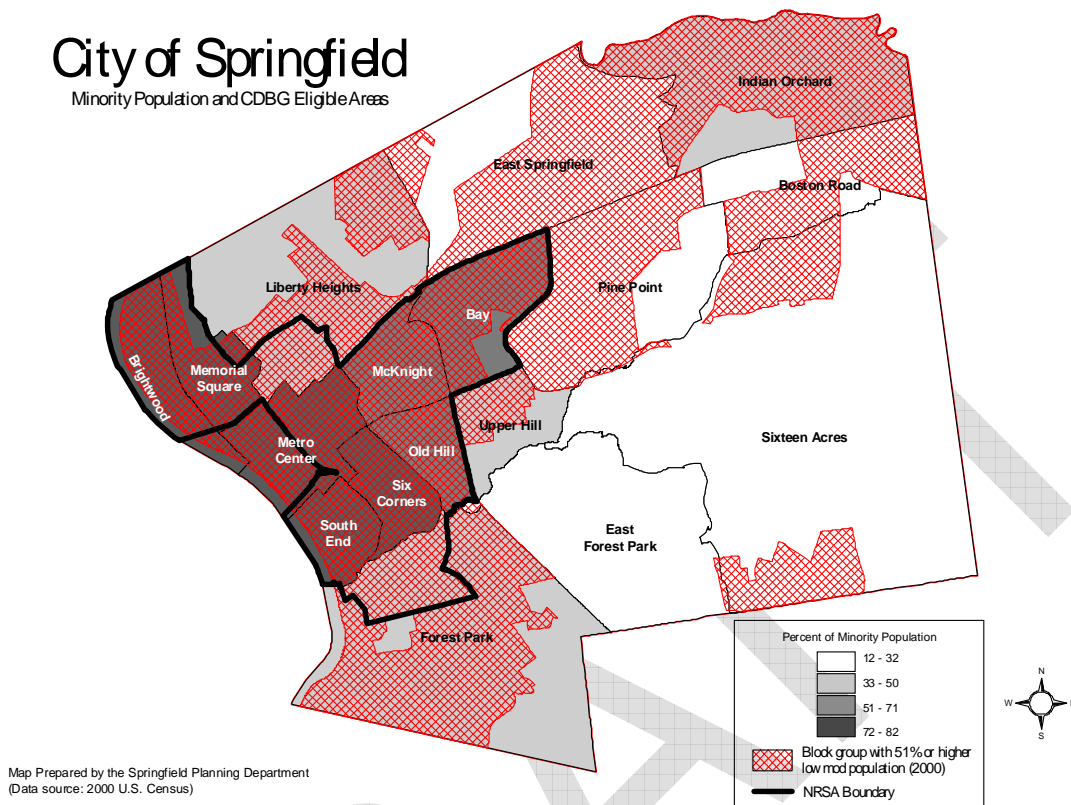
- Neighborhoods or neighborhood sections where the minority population is higher than 51% of all neighborhood residents;
- Neighborhoods with active neighborhood groups, CDC's, and key stakeholders where the successful implementation of the NRSA plan is likely.

The final determination for creating the boundary for the original NRSA is illustrated in the map below that combines all of the above criteria. There are notable neighborhoods and neighborhood sections that are not included because they do not meet a sufficient threshold of the above criteria. More specifically Metro Center is not included because it is not predominately residential; Indian Orchard, East Springfield, Boston Road, Pine Point, Bay, McKnight, Sixteen Acres, Liberty Heights and Forest Park are not included because they do not have large percentages of minority residents and most are not contiguous to other neighborhoods with greater needs. By limiting the size of the NRSA the City of Springfield will be better able to focus available resources in those neighborhoods with the greatest need for revitalization and foster sustainable positive changes that benefit NRSA residents.



# City of Springfield

Minority Population and CDBG Eligible Areas



Working with key staff people from the Commonwealth of Massachusetts to further refine the NRSA, the City further identified the three subsets of this original NRSA as locations where a comprehensive neighborhood revitalization effort would both maximize leveraging potential and impact the largest number of low and moderate income residents: of the areas in the city that are primarily residential, the low income and minority populations residing in Springfield are most concentrated in these three areas.

## 4. Need for NRSA designation

Despite ongoing efforts to address the many complex needs of residents in the Enterprise Community, there is still much more to be done. From 1990 to 2000 the number of census blocks groups that represent 51% or higher low-to moderate-income population has risen. These census block groups are predominately in Springfield's most urban neighborhoods. These communities are falling behind when compared to the overall economic health of the remaining city neighborhoods and the region in total. Further, violent crime has increased in the city; according to City-data.com Springfield's crime index of 896.3 is significantly higher than the U.S. average of 330.6. Through the first quarter of 2005 the city has had 7 murders. The following indicators further illustrate the need to re-designate Springfield's Enterprise Community as a NRSA:

Unemployment statistics for NRSA neighborhoods, as shown in the following indices, highlight a significant disparity between the number of unemployed individuals in NRSA neighborhoods compared to the entire City of Springfield and the region.

### Poverty Levels

Neighborhood	Total Population	Persons below Poverty Level	Percent below Poverty Level
NRSA 1: Brightwood/ Memorial Square	8,708	4,272	49%
NRSA #2: South End	3,093	1,537	50%
NRSA #3: Six Corners/ Old Hill	11,851	5,120	49%
City of Springfield	146,327	33,772	23%
Region			13%

Source: 2000 Census

### Housing Units – Percent owner-occupied

Neighborhood	Total Housing Units	Occupied Housing Units	Percent Owner-occupied units
NRSA #1 Brightwood/ Memorial Square	3,466	3,125	13%
NRSA #2: South End	1,365	1,273	15%
NRSA#3: Six Corners/ Old Hill	5,126	44,83	23%
City of Springfield	61,172	57,130	50%
Region	239,709	227,095	63%

Source: 2000 Census

### Unemployment

Neighborhood	In Civilian Labor Force	Employed	Unemployed	Percent Unemployed
NRSA#1: Brightwood/ Memorial Square	2,276	1,907	369	16.0%
NRSA#2: South End	1,069	938	131	12.3%
NRSA#3: Six Corners/ Old Hill	5,172	4,410	762	14.7%
City of Springfield	66,262	60,651	5,611	8.5%
Region	296,374	272,660	23,714	8%

Source: 2000 Census

### Housing Units Built before 1940

Neighborhood	Housing Construction 1939 or Earlier	Total Housing Units	Percent Housing Units Built before 1940
NRSA #1: Brightwood/ Memorial Square	689	3,338	20.6%
NRSA#2: South End	730	1,365	53.5%
NRSA#3: Six Corners/ Old Hill	2,671	5,126	52.1%
City of Springfield	22,190	61,172	36.3%

Source: 2000 Census

### Lead Hazards

Neighborhood	Number of High Risk Units*	% of City Total
NRSA 1: Brightwood/ Memorial Square	495	8.0%
NRSA #2: South End	470	7.6%
NRSA #3: Six Corners/ Old Hill	1,050	16.9%
City of Springfield	6,207	100%

Source: Scorecard, Environmental Defense

\*This measure is the number of housing units that were built before 1950 and are occupied by families living below the poverty level.

### Education Attainment

Neighborhood	Persons Age 25 and Over	Percent High School Graduate or Higher
NRSA #1 Brightwood/ Memorial Square	4,393	41%
NRSA #2: South End	1,660	56%
NRSA #3: Six Corners/ Old Hill	6,495	59%
City of Springfield	90,800	73%

Source: 2000 Census

### Health Indices – HIV/AIDS

Neighborhood	% of residents known to be living with HIV/AIDS
Memorial Square	.99%
Brightwood	
South End	1.37%

Six Corners	
Old Hill	.75%
City of Springfield	.6%
Massachusetts	.2%

Source: Springfield Health and Human Services April 2004 Data, Due to constraints of DATA, information may not be categorized by each NRSA.

#### Health Indices – Teen Births

Neighborhood	% Age 17 or Under	% Age 18-19
Memorial Square	16.6%	16.4%
Brightwood		
South End	8.8%	14.7%
Six Corners	10.4%	16.4%
Old Hill	12.8%	17.1%
City of Springfield	8.8%	11.9%

Source: Springfield Health and Human Services 1997-1999 Data, Due to constraints of DATA, information may not be categorized by each NRSA.

#### Elderly Living Alone

Neighborhood	65 + Living alone	Total Population	Percent
NRSA #1: Brightwood/ Memorial Square	349	8,825	3.95%
NRSA #2: South End	111	3,223	3.44%
NRSA #3: Six Corners/ Old Hill	281	12,245	2.29%
City of Springfield	6841	152,082	4.5%

Source: 2000 Census

### Youth Living in Poverty

Neighborhood	< 18 Below Poverty Level	Total Population	Percent
NRSA #1: Brightwood/ Memorial Square	1,966	8,825	22.28%
NRSA #2: South End	701	3,223	21.75
NRSA #3: Six Corners/ Old Hill	2,369	12,245	19.35
City of Springfield	14,637	152,082	9.62

Source: 2000 Census

### Limited Access to Business

Zip	Location	Percent of % Individuals Below Poverty Level	Individuals Living Below Poverty Level Per Establishment
01107	NRSA Equivalent Zip Code	40.0%	32.1
01109	NRSA Equivalent Zip Code	36.9%	24.3
01105	NRSA Equivalent Zip Code	43.9%	20.2
01108	Not in NRSA	23.0%	19.4
01104	Not in NRSA	19.9%	11.0
01151	Not in NRSA	19.2%	7.5
01119	Not in NRSA	9.2%	7.2
01118	Not in NRSA	7.5%	6.1
01128	Not in NRSA	7.2%	3.4
01103	Not in NRSA (Metro Center)	37.7%	2.9
01129	Not in NRSA	4.8%	1.8

Source: 2000 US Census, Dun and Bradstreet, Due to constraints of DATA, information may not be categorized by each NRSA.

## 5. NRSA Action Plan

Goal 1: Build capacity within existing community-based organizations so that they can serve as the catalyst for neighborhood renewal and better support the needs of NRSA households.

54

Goal 2. Improve neighborhood infrastructure, housing stock and the overall aesthetics of neighborhoods to bring back civic pride and encourage private investment.

<b>Problem/Need</b>	<b>Objectives</b>
1. Negative quality of life issues are affecting the desirability and corresponding marketability of Springfield's urban neighborhoods	Address graffiti, adverse neighborhood businesses, zoning, code violations and related crime.
2. NRSA neighborhoods have a disproportionate percentage of vacant blighted properties and marginal housing stock.	To redevelop vacant properties and rehabilitate marginal stock.
3. Public infrastructure (streets, sidewalks, lighting, schools) within the NRSA is in need of significant repair.	Improve the quality of public infrastructure.

Goal 3. Engage all NRSA Neighborhood stakeholders and the governing body of our city to form a partnership to make our neighborhoods a better place to live, work and recreate.

<b>Problem/Need</b>	<b>Objectives</b>
1. Lack of educational attainment and vocational training limit employment opportunities for NRSA residents.	Expand non-traditional education and employment training opportunities.
2. NRSA residents have a high reliance on public transportation and youth need a breadth of recreational opportunities within NRSA.	Invest in parks, and recreational and youth programming within NRSA.
3. Loss of stable, quality housing units in NRSA.	Expand affordable housing units, homeownership, and rentals to provide quality housing.

4. Foster neighborhood economic development to promote meaningful job creation for NRSA residents.

<b>Problem/Need</b>	<b>Objectives</b>
1. High rates of unemployment in NRSA neighborhoods result from the lack educational attainment and vocational training.	Expand non-traditional education and employment training opportunities that target local economic job growth opportunities.
2. NRSA neighborhoods economic development activities do not specifically target local residents for employment opportunities.	Engage key stakeholders and NRSA neighborhood businesses to invest in neighborhoods by promoting the hiring of local residents.
3. Loss of employment opportunities in NRSA neighborhoods are the result of not attracting consumers from beyond NRSA neighborhoods to patronize NRSA neighborhood businesses.	Expand efforts to market local businesses by addressing negative influences in NRSA neighborhood commercial districts such as graffiti, crime, and code violations.

**Neighborhood Revitalization Strategy Area (NRSA)**  
**(NRSA) # 1: Brightwood/Memorial Square**  
**OVERVIEW OF ACTIVITIES AND OUTCOME GOALS**

<b>GOAL #1:</b>		
<b><i>Investing in residents through community based organizations</i></b>		
<b><i>Activity</i></b>	<b><i>5 YEARS BENCHMARKS/Outcome Goals</i></b>	<b><i>FY09-10 Anticipated Accomplishment</i></b>
A. To concentrate efforts to build capacity of organizations to insure innovative, outcome-based programs to best address the needs of NRSA residents.	(i) Increased organizational capacity of 2 NRSA organizations to serve NRSA households through the provision of technical and financial assistance.	Increased organizational capacity of an additional NRSA organization, the past three years we've provided technical and financial support to New North Citizens Council
	(ii) 200 NRSA residents have access to more direct services to support and improve households stability.	50 NRSA residents will have more direct services to support and improve household stability through New north Citizens Council
	(iii) 2 capacity building trainings will be provided.	Two one day capacity building and leadership development skills will be provided. In previous project years 2 capacity building training sessions where provided
	(iv) All programs utilize results oriented measurement tools and efficient service delivery.	all programs utilize results oriented measurement tools
	(v) NRSA residents report greater satisfaction with service delivery system and the resources available to their households.	satisfaction survey method will be developed will be completed FY 2010.



	(vi) Coordinated delivery system, which maximizes best practices and leverages significant private resources and participation. Implement 1 best practice and leverage 1 for 1 on all CDBG expenditures.	Focus on targeted investment will improve the ability to leverage significant resource
B. To operate and support programs that increase economic and wealth accumulation for NRSA residents.	(i) Outreach and enroll 75 NRSA households in credit and home buying counseling, small business development, and other programs to expand opportunities for financial stability.	15 NRSA households will participate in credit and homebuyers counseling and small business development
	(ii) 35 households will complete the education component and assess their current credit.	10 households will complete the education component and assess their current credit
	(iii) Provide credit/home buying counseling to 10 NRSA households.	credit /home buying counseling will be provided to 5 NRSA household
	(iv) Provide entrepreneurial support to 3 NRSA household.	entrepreneurial support will be provided to 1 NRSA household
	(v) 35% of NRSA participants will develop a realistic financial plan to accomplish household goals.	4 NRSA participants will develop a realistic financial plan to accomplish household goals
	(vi) 50% of participating NRSA households will report increased financial literacy.	4 NRSA participants will report increase financial literacy
	(vii) Provide financial assistance to 6 households to achieve the goal of home ownership or business ownership.	2 NRSA households will receive financial assistance to achieve the goal of homeownership or business ownership
	(ix) 20 households will obtain increased financial stability and/or increased net worth through increased equity.	
C. Concentrate efforts to improve educational attainment of NRSA residents, engage key stakeholders and businesses and improve the physical environment of NRSA neighborhood commercial districts to	(i) Outreach to 10 neighborhood businesses to support on-the-job training and job shadowing for local residents.	Outreach to 3 neighborhood businesses to support on the job training and job shadowing for local residents.

foster meaningful job creation for NRSA residents.	(ii) 5% of NRSA neighborhood businesses participate	3 NRSA business to participate
	(iii) 15 NRSA residents participate in job shadowing and on the job training with local businesses	5 NRSA residents participate in job shadowing training with local business
	(iv) Through cooperative public/private efforts improve the physical environment of neighborhood commercial districts to encourage economic stability, attract new consumers and support job creation. Expend \$50,000 annually on neighborhood capital project(s).	\$50,000 will be spent on neighborhood capital project(s)
	(v) Core NRSA neighborhood commercial districts decrease vacancy by at least 10%	Assist in developing 1 business to fill a vacancy in a neighborhood district
	(vi) Develop 1 partnership with local businesses and key institutions to hire local NRSA residents.	A partnership has been developed with Bay State Health systems and another partnership will be developed during this year.
	(vii) Local NRSA businesses target employment hiring goal of at least 25% of new employees being NRSA residents.	
	(viii) At least 4 NRSA residents are hired through these efforts.	2 NRSA residents

<b>GOAL #2:</b>		
<b>NEIGHBORHOOD INFRASTRUCTURE/BLIGHTED PROPERTIES</b>		
<b>NEIGHBORHOOD INFRASTRUCTURE/BLIGHTED PROPERTIES</b>	<b>5 YEARS BENCHMARKS/Outcome Goals</b>	<b>FY09-10 Anticipated Accomplishment</b>
A. Improve neighborhood infrastructure, housing stock and the overall aesthetics of neighborhoods to bring back civic pride and encourage private investment.	(i) Coordinate plan by relevant city departments and relevant organizations on infrastructure priorities. Complete \$30,000 of streets, sidewalks or other infrastructure improvements	Through targeted investment complete \$30,000 of streets and sidewalks in areas in which other resources are being allocated
	(ii) Prioritize the top 10 infrastructure needs.	Invest on 2 of the top ten infrastructure needs per neighborhoods
	(iii) Develop revitalization strategies for blighted and problem properties.	NRSA neighborhood and Office of Housing will work in partnership to develop a strategy to impact blighted and problem properties
	(iv) Revitalization strategy addresses 75% of blighted and problem properties identified by NRSA.	Revitalize 2 blighted properties
	(v) Improve recreational opportunities for NRSA residents. Complete one park improvement project.	2 Park improvement projects have been completed in the area improving recreational opportunities for residents
	(vi) NRSA residents' utilization of public open space and recreational programs will increase.	The utilization of public space has increased
	(vii) Develop strategy with community based organizations to cooperatively report on and follow-up with code enforcement issues resulting in 500 Code enforcement actions resolved.	Code enforcement developed a database system and an electronic report system utilized by neighborhood residents to report code enforcement violations. 200 code enforcement actions will be resolved.

	(viii) Accomplish the redevelopment of 5 blighted properties.	Accomplish the redevelopment of 3 properties in the area
	(ix) 70% of redeveloped properties will be homeownership units thereby increasing homeownership percentages in NRSA neighborhood.	2 properties will be homeownership units
	(x) Reduction of blighted properties and properties with code violations	Reduction of blighted properties by 3, reduction of properties with code violations by 200.
	(xi) Develop one additional public facility - the Barbara Rivera Center	Development of a public facility is underway
	(xii) NRSA residents use of public facilities will increase	

<b>GOAL #3:</b>		
<b>ENGAGING KEY STAKEHOLDERS / BUILDING PARTNERSHIPS</b>		
<b>Activity</b>	<b>5 YEARS BENCHMARKS/Outcome Goals</b>	<b>FY09-10 Anticipated Accomplishment</b>
A. Engage all NRSA Neighborhood stakeholders and the governing body of our city to form a partnership to make our neighborhoods a better place to live work and recreate.	(i) Identify and bring together key neighborhood stakeholders and CBO's for each NRSA neighborhood.	The city continues to work in partnership with New North Citizens Council, Baystate Health Systems and other community based organizations to improve the quality of life in the neighborhood
	(ii) All NRSA neighborhood CBOs have partnerships with key stakeholders that benefit NRSA residents through the sharing of resources.	A strong partnership has developed between Baystate Health Systems and neighborhood organizations providing financial resources to target investment in the neighborhood

<b>GOAL #4:</b>		
<b>ECONOMIC DEVELOPMENT/JOB CREATION</b>		
<b>Activity</b>	<b>5 YEARS BENCHMARKS/Outcome Goals</b>	<b>FY09-10 Anticipated Accomplishment</b>
A. Foster neighborhood economic development to promote meaningful job creation for NRSA residents.	(i) Identify and seek out businesses to fill business and service gaps for NRSA neighborhoods. Attract 2 new businesses. Identify adverse neighborhood uses and relocate 1 such use.	Attract 1 business to fill business gap and relocate 1 adverse use
	(ii) Improve quality of life for NRSA residents by bringing needed business to NRSA neighborhoods and relocating or eliminating adverse businesses. NRSA residents report greater satisfaction with available neighborhood businesses.	Attract 1 business to fill business gap and relocate 1 adverse business
	(iii) Key stakeholders and neighborhood businesses provide educational support and vocational training for 30 NRSA residents.	A workforce development plan will be implemented to provide educational support and vocational training to 10 NRSA residents
	(iv) 50% of participating NRSA residents report improved vocational skills and greater access to local employment opportunities.	5 NRSA residents will report improved vocational skills and greater access to local employment opportunities

**Neighborhood Revitalization Strategy Area (NRSA)**  
**(NRSA) # 2: South End**  
**OVERVIEW OF ACTIVITIES AND OUTCOME GOALS**

<b>GOAL #1:</b>		
<b><i>Investing in residents through community based organizations</i></b>		
<b><i>Activity</i></b>	<b><i>5 YEARS BENCHMARKS/Outcome Goals</i></b>	<b><i>FY09-10 Anticipated Accomplishment</i></b>
A. To concentrate efforts to build capacity of organizations to insure innovative, outcome-based programs to best address the needs of NRSA residents.	(i) Increased organizational capacity of 2 NRSA organizations to serve NRSA households through the provision of technical and financial assistance.	Increased organizational capacity of an additional NRSA organization, the past three years we've provided technical and financial support to the South End Citizens Council
	(ii) 100 NRSA residents have access to more direct services to support and improve household's stability.	25 NRSA residents will have more direct services to support and improve household stability.
	(iii) 2 capacity building trainings will be provided.	A one day capacity building and leadership development skills will be provided. In previous project years 2 capacity building training sessions were provided
	(iv) All programs utilize results oriented measurement tools and efficient service delivery.	All programs utilize results oriented measurement tools
	(v) NRSA residents report greater satisfaction with service delivery system and the resources available to their households.	Satisfaction survey method will be developed
	(vi) Coordinated delivery system, which maximizes best practices and leverages significant private resources and participation. Implement 1 best practice and leverage 1 for 1 on all CDBG expenditures.	The focus on targeted investment based on a partnership between all stakeholders in the NRSA will improve the ability to leverage significant resource to attain meaningful revitalization in the area.
B. To operate and support programs that increase economic and wealth accumulation for NRSA residents.	(i) Outreach and enroll 50 NRSA households in credit and home buying counseling, small business development, and other programs to expand opportunities for financial stability.	10 NRSA households will participate in credit and homebuyers counseling and small business development
	(ii) 35 households will complete the education component and assess their current credit.	7 households will complete the education component and assess their current credit
	(iii) Provide credit/home buying counseling to 10 NRSA households.	Credit /home buying counseling will be provided to 2 NRSA household

	(iv) Provide entrepreneurial support to 3 NRSA household.	Entrepreneurial support will be provided to 1 NRSA household
	(v) 35% of NRSA participants will develop a realistic financial plan to accomplish household goals.	4 NRSA participants will develop a realistic financial plan to accomplish household goals
	(vi) 50% of participating NRSA households will report increased financial literacy.	4 NRSA participants will report increased financial literacy
	(vii) Provide financial assistance to 6 households to achieve the goal of home ownership or business ownership.	2 NRSA households will receive financial assistance to achieve the goal of homeownership or business ownership
	(ix) 6 households will obtain increased financial stability and/or increased net worth through increased equity.	
C. Concentrate efforts to improve educational attainment of NRSA residents, engage key stakeholders and businesses and improve the physical environment of NRSA neighborhood commercial districts to foster meaning job creation for NRSA residents.	(i) Outreach to 5 neighborhood businesses to support on-the-job training and job shadowing for local residents.	Outreach to 2 neighborhood business to support on the job training and job shadowing for local residents.
	(ii) 10% of NRSA neighborhood businesses participate	3 NRSA businesses to participate
	(iii) 5 NRSA residents participate in job shadowing and on the job training with local businesses	1 NRSA resident will participate in job shadowing training with a local business
	(iv) Through cooperative public/private efforts improve the physical environment of neighborhood commercial districts to encourage economic stability, attract new consumers and support job creation. Expend \$50,000 annually on neighborhood capital project(s).	\$50,000 will be spent on neighborhood capital project(s)
	(v) Core NRSA neighborhood commercial districts decrease vacancy by at least 10%	Assist in developing 1 business to fill a vacancy in a neighborhood district
	(vi) Develop 1 partnership with local businesses and key institutions to hire local NRSA residents.	A partnership between stake holder in this NRSA will be supported.
	(vii) Local NRSA businesses target employment hiring goal of at least 25% of new employees being NRSA residents.	
	(viii) At least 3 NRSA residents are hired through these efforts.	1 NRSA resident

<b>GOAL #2:</b>		
<b>NEIGHBORHOOD INFRASTRUCTURE/BLIGHTED PROPERTIES</b>		
<b>Activity</b>	<b>5 YEARS BENCHMARKS/Outcome Goals</b>	<b>FY09-10 Anticipated Accomplishment</b>
A. Improve neighborhood infrastructure, housing stock and the overall aesthetics of neighborhoods to bring back civic pride and encourage private investment.	(i) Coordinate plan by relevant city departments and relevant organizations on infrastructure priorities. Complete \$30,000 of streets, sidewalks or other infrastructure improvements	Through targeted investment complete \$30,000 of streets and sidewalks in areas in which other resources are being allocated
	(ii) Prioritize the top 10 infrastructure needs.	Invest on 2 of the top ten infrastructure needs
	(iii) Develop revitalization strategies for blighted and problem properties.	NRSA neighborhood and Office of Housing will work in partnership to develop a strategy to impact blighted and problem properties
	(iv) Revitalization strategy addresses 75% of blighted and problem properties identified by NRSA.	Revitalize 2 blighted properties
	(v) Improve recreational opportunities for NRSA residents. Complete one park improvement project.	1 Park improvement project is underway in the area to improve recreational opportunities for residents
	(vi) NRSA residents' utilization of public open space and recreational programs will increase.	The utilization of public space will increase
	(vii) Develop strategy with community based organizations to cooperatively report on and follow-up with code enforcement issues resulting in 500 Code enforcement actions resolved.	Code enforcement developed a database system and an electronic report system utilized by neighborhood residents to report code enforcement violations. 200 code enforcement actions will be resolved.
	(viii) Accomplish the redevelopment of 5 blighted properties.	Accomplish the redevelopment of 3 properties in the area
	(ix) 70% of redeveloped properties will be homeownership units thereby increasing homeownership percentages in NRSA neighborhood.	2 properties will be homeownership units



	(x) Reduction of blighted properties and properties with code violations	Reduction of blighted properties by 3, reduction of properties with code violations by 200.
	(xi) Develop one additional public facility	
	(xii) NRSA residents use of public facilities will increase	

<b>GOAL #3:</b>		
<b>ENGAGING KEY STAKEHOLDERS / BUILDING PARTNERSHIPS</b>		
<b>Activity</b>	<b>5 YEARS BENCHMARKS/Outcome Goals</b>	<b>FY09-10 Anticipated Accomplishment</b>
A. Engage all NRSA Neighborhood stakeholders and the governing body of our city to form a partnership to make our neighborhoods a better place to live work and recreate.	(i) Identify and bring together key neighborhood stakeholders and CBO's for each NRSA neighborhood.	The city continues to work in partnership with the South End Neighborhood Council, business and other community base organizations to improve the quality of life in the neighborhood
	(ii) All NRSA neighborhood CBO's have partnerships with key stakeholders that benefit NRSA residents through the sharing of resources.	A development of a partnership between residents, businesses and community organizations to target resources to benefit NRSA residents

<b>GOAL #4:</b>		
<b>ECONOMIC DEVELOPMENT/JOB CREATION</b>		
<b>Activity</b>	<b>5 YEARS BENCHMARKS/Outcome Goals</b>	<b>FY09-10 Anticipated Accomplishment</b>
A. Foster neighborhood economic development to promote meaningful job creation for NRSA residents.	(i) Identify and seek out businesses to fill business and service gaps for NRSA neighborhoods. Attract 2 new businesses. Identify adverse neighborhood uses and relocate 1 such use.	Attract 1 business to fill business gap and relocate 1 adverse use
	(ii) Improve quality of life for NRSA residents by bringing needed business to NRSA neighborhoods and relocating or eliminating adverse businesses. NRSA residents report greater satisfaction with available neighborhood businesses.	Attract 1 business to fill business gap and relocate 1 adverse business

	(iii) Key stakeholders and neighborhood businesses provide educational support and vocational training for 10 NRSA residents.	A workforce development plan will be implemented to provide educational support and vocational training to 2 NRSA residents
	(iv) 50% of participating NRSA residents report improved vocational skills and greater access to local employment opportunities.	1 NRSA resident will report improved vocational skills and greater access to local employment opportunities

**Neighborhood Revitalization Strategy Area (NRSA)  
(NRSA) # 3: Six Corners/Old Hill  
OVERVIEW OF ACTIVITIES AND OUTCOME GOALS**

<b>GOAL #1:</b>		
<b><i>Investing in residents through community based organizations</i></b>		
<b><i>Activity</i></b>	<b><i>5 YEARS BENCHMARKS/Outcome Goals</i></b>	<b><i>FY09-10 Anticipated Accomplishment</i></b>
A. To concentrate efforts to build capacity of organizations to insure innovative, outcome-based programs to best address the needs of NRSA residents.	(i) Increased organizational capacity of 2 NRSA organizations to serve NRSA households through the provision of technical and financial assistance.	Continue to provide organizational capacity to 2 NRSA organizations, in the first three years of this project organizational capacity has been provided to Old Hill and Maple High Six Corners
	(ii) 200 NRSA residents have access to more direct services to support and improve households' stability.	50 NRSA residents will have more direct services to support and improve household stability through this NRSA
	(iii) 2 capacity building trainings will be provided.	Two one day capacity building and leadership development skills will be provided. In previous project years 2 capacity building training sessions were provided
	(iv) All programs utilize results oriented measurement tools and efficient service delivery.	All programs utilize results oriented measurement tools
	(v) NRSA residents report greater satisfaction with service delivery system and the resources available to their households.	Satisfaction survey method will be developed
	(vi) Coordinated delivery system, which maximizes best practices and leverages significant private resources and participation. Implement 1 best practice and leverage 1 for 1 on all CDBG expenditures.	This year the focus on targeted investment will improve the ability to leverage significant resources
B. To operate and support programs that increase economic and wealth accumulation for NRSA residents.	(i) Outreach and enroll 75 NRSA households in credit and home buying counseling, small business development, and other programs to expand opportunities for financial stability.	15 NRSA households will participate in credit and homebuyers counseling and small business development

	(ii) 30 households will complete the education component and assess their current credit.	7 households will the education component and assess their current credit
	(iii) Provide credit/home buying counseling to 10 NRSA households.	Credit /home buying counseling will be provided to 3 NRSA household
	(iv) Provide entrepreneurial support to 3 NRSA household.	Entrepreneurial support will be provided to 1 NRSA household
	(v) 35% of NRSA participants will develop a realistic financial plan to accomplish household goals.	4 NRSA participants will develop a realistic financial plan to accomplish household goals
	(vi) 50% of participating NRSA households will report increased financial literacy.	4 NRSA participants will report increased financial literacy
	(vii) Provide financial assistance to 8 households to achieve the goal of home ownership or business ownership.	2 NRSA households will receive financial assistance to achieve the goal of homeownership or business ownership
	(ix) 8 households will obtain increased financial stability and/or increased net worth through increased equity.	
C. Concentrate efforts to improve educational attainment of NRSA residents, engage key stakeholders and businesses and improve the physical environment of NRSA neighborhood commercial districts to foster meaning job creation for NRSA residents.	(i) Outreach to 5 neighborhood businesses to support on-the-job training and job shadowing for local residents.	Outreach to 5 neighborhood business to support on the job training and job shadowing for local residents.
	(ii) 10% of NRSA neighborhood businesses participate	3 NRSA business to participate
	(iii) 5 NRSA residents participate in job shadowing and on the job training with local businesses	5 NRSA residents participate in job shadowing training with local business
	(iv) Through cooperative public/private efforts improve the physical environment of neighborhood commercial districts to encourage economic stability, attract new consumers and support job creation. Expend \$50,000 annually on neighborhood capital project(s).	\$50,000 will be spent on neighborhood capital project
	(v) Core NRSA neighborhood commercial districts decrease vacancy by at least 10%	assist in developing 1 business to fill a vacancy in a neighborhood district

	(vi) Develop 1 partnership with local businesses and key institutions to hire local NRSA residents.	A partnership has been developed between the City, the neighborhood organizations, HAP, Keep Springfield Beautiful and the colleges in the area
	(vii) Local NRSA businesses target employment hiring goal of at least 25% of new employees being NRSA residents.	
	(viii) At least 3 NRSA residents are hired through these efforts.	2 NRSA residents

<b>GOAL #2:</b>		
<b>NEIGHBORHOOD INFRASTRUCTURE/BLIGHTED PROPERTIES</b>		
<b>Activity</b>	<b>5 YEARS BENCHMARKS/Outcome Goals</b>	<b>FY09-10 Anticipated Accomplishment</b>
A. Improve neighborhood infrastructure, housing stock and the overall aesthetics of neighborhoods to bring back civic pride and encourage private investment.	(i) Coordinate plan by relevant city departments and relevant organizations on infrastructure priorities. Complete \$40,000 of streets, sidewalks or other infrastructure improvements	Through targeted investment complete \$30,000 of streets and sidewalks in areas in which other resources are being allocated
	(ii) Prioritize the top 10 infrastructure needs.	Invest on 2 of the top ten infrastructure needs
	(iii) Develop revitalization strategies for blighted and problem properties.	NRSA neighborhood and Office of Housing will work in partnership to develop a strategy to impact blighted and problem properties
	(iv) Revitalization strategy addresses 75% of blighted and problem properties identified by NRSA.	Revitalize 2 blighted properties
	(v) Improve recreational opportunities for NRSA residents. Complete one park improvement project.	2 Park improvement projects have been completed in the area improving recreational opportunities for residents
	(vi) NRSA residents' utilization of public open space and recreational programs will increase.	The utilization of public space has increased

	(vii) Develop strategy with community based organizations to cooperatively report on and follow-up with code enforcement issues resulting in 500 Code enforcement actions resolved.	Code enforcement developed a database system and an electronic report system utilized by neighborhood residents to report code enforcement violations. 200 code enforcement actions will be resolved.
	(viii) Accomplish the redevelopment of 5 blighted properties.	Accomplish the redevelopment of 3 properties in the area
	(ix) 70% of redeveloped properties will be homeownership units thereby increasing homeownership percentages in NRSA neighborhood.	2 properties will be homeownership units
	(x) Reduction of blighted properties and properties with code violations	Reduction of blighted properties by 3, reduction of properties with code violations by 200.
	(xi) Develop one additional public facility	
	(xii) NRSA residents use of public facilities will increase	

<b>GOAL #3:</b>		
<b>ENGAGING KEY STAKEHOLDERS / BUILDING PARTNERSHIPS</b>		
<b>Activity</b>	<b>5 YEARS BENCHMARKS/Outcome Goals</b>	<b>FY09-10 Anticipated Accomplishment</b>
A. Engage all NRSA Neighborhood stakeholders and the governing body of our city to form a partnership to make our neighborhoods a better place to live work and recreate.	(i) Identify and bring together key neighborhood stakeholders and CBO's for each NRSA neighborhood.	A partnership has been developed between the City, the neighborhood organizations, HAP, Keep Springfield Beautiful and the colleges in the area
	(ii) All NRSA neighborhood CBOs have partnerships with key stakeholders that benefit NRSA residents through the sharing of resources.	A partnership has been developed between the City, the neighborhood organizations, HAP, Keep Springfield Beautiful and the colleges in the area

<b>GOAL #4:</b>		
<b>ECONOMIC DEVELOPMENT/JOB CREATION</b>		
<b>Activity</b>	<b>5 YEARS BENCHMARKS/Outcome Goals</b>	<b>FY09-10 Anticipated Accomplishment</b>
A. Foster neighborhood economic development to promote meaningful job creation for NRSA residents.	(i) Identify and seek out businesses to fill business and service gaps for NRSA neighborhoods. Attract 1 new business. Identify adverse neighborhood uses and relocate 1 such use.	Attract 1 business to fill business gap and relocate 1 adverse use
	(ii) Improve quality of life for NRSA residents by bringing needed business to NRSA neighborhoods and relocating or eliminating adverse businesses. NRSA residents report greater satisfaction with available neighborhood businesses.	Attract 1 business to fill business gap and relocate 1 adverse business
	(iii) Key stakeholders and neighborhood businesses provide educational support and vocational training for 10 NRSA residents.	A workforce development plan will be implemented to provide educational support and vocational training to 10 NRSA residents
	(iv) 50% of participating NRSA residents report improved vocational skills and greater access to local employment opportunities.	5 NRSA residents will report improved vocational skills and greater access to local employment opportunities

## ***Concise Evaluation of Past Performance***

Although program accomplishments are available in the City's Consolidated Annual Performance and Evaluation Report, highlights of accomplishments achieved in the previous program year, which was the City of Springfield's Fiscal Year 06-07, are overviewed below.

### **CDBG**

During the previous program year approximately 86.65 percent of the City's CDBG funds were used to benefit low to moderate income persons. The majority of CDBG funding was allocated for activities classified as housing and neighborhoods, public services, clearance and demolition, code enforcement and public facilities.

### **HOME**

Through the evaluation of housing needs, during the previous program year the City targeted HOME funds into five program areas: homebuyer assistance, existing homeowner rehabilitation, project based homeownership, multi-family rental housing and tenant based rental assistance. The allocations within the Plan permitted the City to commit resources to affordable housing.

### **HOPWA**

In the previous year the City prioritized rental subsidies with support services for HOPWA expenditures. HOPWA provided reports indicated that this priority has resulted in increased stability for eligible households.

### **ESG**

Also during the previous year, the City utilized ESG funds for:

- Essential Services, including medical encounters, counseling, nutrition and referrals.
- Operating funds for the operation of an emergency shelter for homeless individuals and for operation of a shelter for victims of domestic violence
- Homeless Prevention, through at tenancy prevention program that provides case management, mediation and mental health intervention for at risk households due to mental health issues, and through a legal assistance program that assists households facing evictions within the City of Springfield.

During this previous program year, the City implemented HUD's new performance measurement system and implemented year two of the FY06-10 Five Year Consolidated Plan. Paramount among the initiatives included in these plans was the City's compilation of Homes Within Reach – The City of Springfield 10-Year Plan to End Long Term Homelessness, and the creation of a community-wide board charged with implementing the Plan.

The City also continued to work on capacity building with Community Based Organizations to help them implement the City's 06-10 Neighborhood Revitalization Strategy. As the result of the success found with this capacity-building work, the City determined that the next logical step was to focus the NRSA initiative by separating the NRSA area into three segments.



## Monitoring

1. Describe actions that will take place during the next year to monitor its housing and community development projects and ensure long-term compliance with program requirements and comprehensive planning requirements.

## **Monitoring**

The OCD has an established monitoring plan that governs the oversight of all subrecipient and interdepartmental contract agreements including:

- Community Development Block Grant (CDBG)
- Home Investment Partnership Program (HOME)
- American Dream Downpayment Initiative (ADDI)
- Housing Opportunities for Persons with AIDS (HOPWA)
- Emergency Shelter Grant (ESG)
- McKinney-Vento

OCD has contractual agreements with subrecipients of the program funds that require compliance with programmatic statutes and regulations. The Department is responsible for ensuring that subrecipients comply with all regulations governing their administrative, financial and programmatic operations and confirm that the subrecipients are achieving their performance objectives within the contractual schedule, budget, and performance measurement system. Per HUD's recommendation, OCD utilizes a coordinated project monitoring process, including coordinated fiscal and program on-site monitoring visits.

Additionally, OCD ensures that the City and all subrecipients are encouraging minority and women owned business to participation in procurement opportunities offered by the City that include federal entitlement funds. OCD submits reports annually regarding contract and subcontract activities of \$10,000 or more under CPD programs, including but not limited to CDBG, Housing Development Grants, Multi-family insured and Non-insured; and contracts entered into by recipients of CDBG rehabilitation assistance.

The Director of Administration & Finance has primary responsibility for long-term compliance with program and comprehensive planning requirements for all activities funded through CDBG, HOME, ESG, ADDI, and HOPWA. Main program files for CDBG funded programs and projects are maintained within OCD's central file system; the programs and projects are managed by program delivery staff within their respective departments. The fully articulated monitoring process includes these essential components:

### **a. Progress Reports**

All subrecipients are required to submit status reports to their Program Monitor. Reports are reviewed by Program Monitors to ensure that subrecipients are undertaking the activities contained within the Scope of Service and that they have achieved or are making diligent efforts to achieve the goals and objectives contained within the contract.

### **b. Invoicing and Timeliness**

Requests for payment are submitted on a reimbursement basis. The Subrecipient submits a Requisition Form accompanied by all source documentation totaling the amount of the request. Source documentation includes: time sheets, invoices, canceled checks, purchase orders, and other sufficient documentation to justify the expenditures.

The Program Monitor will review the request for payment to determine if it is reasonable, appropriate and in accordance with the contract. If source documentation and monitoring are satisfactory, the request will be scheduled for payment. If deficiencies are found, the documentation is sent back to the subrecipient requesting additional information.

OCD is unable to process any requests for payment that do not include source documentation and a current progress report. Payment is contingent on: 1) expenditures being in accordance with the contract and 2) satisfactory monitoring with no other outstanding issues.

The Director of Administration of Finance is responsible for ensuring that timeliness standards are met.

**c. Monitoring Schedule**

The Compliance Division maintains a master contract schedule to track the dates and results of monitoring for all subrecipients and inter-departmental contracts.

Any contract not included in the program monitoring schedule is subject to "bench monitoring." This process involves contract scope review and review of monthly report forms and monthly narratives submitted by the subrecipient.

**d. On-Site Monitoring**

A notification letter is sent to the subrecipient confirming the date and the scope of the monitoring and a description of the information that will be required at the visit.

At the visit the monitor will review project files to verify (1) that the activities undertaken by the subrecipient are appropriate to satisfy the contractual obligations and (2) the accuracy of the information contained within the monthly progress reports, and (3) that the subrecipient is properly administering and implementing the program within federal guidelines. In addition, the Monitor ensures that the subrecipient is achieving or making diligent efforts to achieve the goals and objectives stated in the contract.

**e. Follow-up**

As a follow-up to a monitoring visit, the monitor will send a determination of compliance letter notifying the subrecipient of the monitoring results. The letter will detail the purpose of the visit, provide feedback, and address areas for improvement, if necessary. This letter will be reviewed by the appropriate party prior to being sent to the subrecipient.

If the monitor identified findings, the corrective action will be recommended to the subrecipient. If the monitor has any concerns, specific recommendations will be provided to the subrecipient. The subrecipient will be required to provide to OCD a written response describing how the subrecipient will resolve any findings and correct any deficiency identified in the letter.

Upon receipt of the Subrecipient's response to identified findings or concerns, the Monitor will determine if a follow-up site visit is necessary to ensure that (1) corrective action was taken and (2) the agency is now complying and performing in accordance with its contract.

**f. Long term Compliance**

OCD maintains a system to ensure the long-term compliance of programs and projects. Through OH, the City maintains the records of all projects which have on-going, long term compliance requirements.

These project specific requirements are monitored annually, biannually, or triennially as required by 92.504(d)(1) by the appropriate program staff. The annual monitoring may require on-site inspections, a field review of beneficiary/tenant income, and rental structures. Within the Office of Housing, two inspectors are qualified to conduct inspections for housing quality standards. The portfolio of HOME rental projects is inspected regularly as required within the project's recertification process.

**g. Program Match Requirements**

The City shall maintain a system to track sources and uses of program match as required.

**ESG Matching Requirements**

Matching requirements for the Emergency Shelter Grant Program are provided by the contracted sub-recipients. Information regarding the source and amount of matching funds is required at application and is contractually obligated within the sub-recipients agreements. Documentation regarding the matching funds is required with each progress report and monitored during the fiscal monitoring conducted by the Division of Administration and Finance.

**h. Performance Measurement System**

HUD's new performance measurement standards have been fully implemented; including performance in meeting the goals and objectives set forth in the City's Five Year Con Plan.

## Lead-based Paint

1. Describe the actions that will take place during the next year to evaluate and reduce the number of housing units containing lead-based paint hazards in order to increase the inventory of lead-safe housing available to extremely-low income, low-income, and moderate-income families.

DRAFT

## Lead-based Paint

Springfield continues to be defined as a "high risk" community for lead poisoning by the Commonwealth's Department of Public Health. Springfield has a total of 61,172 housing units, of these 36.3% were built prior to 1940. A full 89.9% were built pre-1979 and are therefore likely to contain lead-based products.

Springfield's population of 152,082 includes 20,083 children less than six years of age (Census, and DPH). According to the 2000 U.S. Census, nearly 60% of the City's households are low or moderate income. According to U.S. Census data, there are 7,100 households living in poverty in Springfield or roughly 20% of the population.

The Lead Hazards section of Environmental Defense "Scorecard", which is co-sponsored by the Alliance to End Childhood Lead Poisoning, ranks census tracts by the potential lead hazards. When evaluated by "children under 5 living in poverty" half of the census tracts within the proposed Neighborhood Revitalization Strategy Area rank in the top 50, including the top ranked tract in the state. "Scorecard's" summary of Lead Hazards clearly documents the unmet need.

### SUMMARY OF LEAD HAZARDS – CITY OF SPRINGFIELD

Neighborhood	Number Of Units at High Risk*	Units Built Pre 1950	Units With Low Income	Children Under 5 Living In Poverty
Sixteen Acres	216	850	709	344
Six Corners	730	1,800	1,200	590
Bay	240	700	450	200
Brightwood	194	650	840	292
East Springfield	160	1,300	300	160
Forest Park	1,282	6,330	1,828	771
Indian Orchard	314	1,770	643	249
Liberty Heights	575	3580	1,350	563
McKnight	380	1,100	550	200
Memorial Square	301	540	911	410
Metro Center	530	1,330	920	200
Old Hill	320	910	510	300
Pine Point	235	1,480	650	432
South End	470	1,260	740	341
Upper Hill	260	1,500	330	270
<b>TOTAL</b>	<b>6,207</b>	<b>25,100</b>	<b>11,931</b>	<b>5,322</b>

## **Actions to Evaluate and Reduce Lead-based Paint**

The City of Springfield will undertake the following actions during the next year to evaluate and reduce the number of housing units containing lead-based paint hazards.

- Evaluation of lead hazards at each housing code inspection where children under six years of age reside. Proposed accomplishment: 100 units.
- Aggressive enforcement, including--as necessary--legal prosecution of property owners who fail to comply with orders to remediate hazards. Proposed accomplishment: 20 owners.
- Provision of Lead hazard Controls and MHFA Get the Lead Out financing(if it becomes available again) to property owners. Proposed accomplishment: 20 Units.

These actions will be taken in order to increase the inventory of lead-safe housing available to extremely low-income, low-income, and moderate-income families.

## NEIGHBORHOOD STABILIZATION PROGRAM

The Neighborhood Stabilization Program (NSP) was developed by the U.S. Department of Housing and Urban Development (HUD) to implement a portion of H.R. 3221, and was signed into law on July 30, 2008 as the Housing and Economic Recovery Act. NSP funds provide emergency assistance to state and local governments to acquire and redevelop foreclosed properties in areas of greatest need that might otherwise become sources of abandonment and blight within their communities. In general, HUD considers the Community Development Block Grant (CDBG) funds and the regulations under 24 CFR part 570 as applicable. HUD considers the implementation of this program an urgent matter. As such, specific requirements, activities and timelines have been established to ensure local governments use the funds in an expeditious manner. NSP funds must be obligated within 18 months and used on specific activities that primarily benefit the most impacted neighborhoods.

The U.S. Department of Housing and Urban Development (HUD) authorized the City of Springfield to allocate approximately \$2.5 million in NSP funds. In addition the State of Massachusetts has allocated approximately \$1 million of its NSP allocation for similar activities in targeted area defined under the Springfield plan.

The NSP substantial amendment can be reviewed at:

[http://www.springfieldcityhall.com/planning/fileadmin/community\\_dev/NSP\\_Amendment.pdf](http://www.springfieldcityhall.com/planning/fileadmin/community_dev/NSP_Amendment.pdf)

### ELIGIBLE USES

NSP funds have been allocated by the City of Springfield to be used to support the following activities in specified targeted areas:

- **Acquisition and/or Rehabilitation of Vacant Properties (24 CFR 570.201(a), (b)) and 570.202):** Purchase and rehabilitate single and/or multi-family homes and residential properties that have been abandoned or foreclosed upon in order to sell, rent, or redevelop such homes and properties.
- **Direct Assistance to Homebuyer for Acquisition and Rehabilitation Repair as Needed Foreclosed Properties(24 CFR 570.201 (a), (b), (n) and 570.202):** Programs and assistance activities that assist and provide incentives for first time homebuyers to acquire and/or make necessary repairs to foreclosed properties in targeted neighborhoods. Activity may include assistance with rehabilitation financing and rehabilitation oversight to provide families with technical assistance and resources to bring foreclosed properties up to code to be used as permanent housing. The activity shall provide assistance for the purchase of single and two family homes, condominiums or townhouses
- **Homebuyer Education(24 CFR 570.201 (n)):** Homebuyer education programs that educated homebuyers during the home buying process and supports sustainable homeownership. All homebuyer education and counseling shall be performed by HUD Credit Counselors.
- **Demolition of Acquired Foreclosed Properties (24 CFR 570.201(a), (b), (d)):** Residential properties acquired through NSP programs that are blighted under Springfield's NSP plan definition may be demolished. Demolition may also occur when rehabilitation costs exceed 75% of new construction costs or when rehabilitation costs exceeds the as completed value.



- **Land Banking of Acquired Properties (24 CFR 570.201(a)(b))**

## **INCOME TARGETING**

Funds made available will be substantially used with respect to individuals and families whose incomes do not exceed 120% of area median income. Not less than 25% of these funds are to be used for the purchase and redevelopment of abandoned or foreclosed upon homes, or residential properties that will be used to house individuals or families whose incomes do not exceed 50% of area median income.

## **NATIONAL OBJECTIVES**

An activity may meet the HERA low- and moderate-income National Objective if the assisted activity:

- Provides or improves permanent residential structures that will be occupied by a household whose income is at or below 120% of the area median income (LMMH);
- Serves an area in which at least 51 percent of the residents have incomes at or below 120% of area median income (LMMA);
- Serves a limited clientele whose income is at or below 120% of the area median income (LMMC).

## **ELIGIBLE PROPERTIES**

Eligible properties must be vacant and foreclosed or abandoned or blighted. **Occupied properties are not eligible.** Properties must be located within the areas of greatest need, as identified in the cities substantial amendment. A list of addresses within the NSP target area is available on our website at: <http://www.springfieldcityhall.com/housing/>

### City of Springfield Neighborhood Stabilization Program Targeting Data

Target Areas are Highlighted

Census Tract	Block Group	Middle-Low-Mod Eligible	Estimated Foreclosure Abandonment Risk Score	Percent < 120% AMI	Persons < 120% AMI	Total Persons	Home Price Decline Since Peak	Place or County Unemployment Rate 0608	High Cost Loan Rate	Predicted 18-month Underlying Problem Foreclosure Rate	Residential Vacancy Rate
800100	1	NO	10	0.0%	0	0	-1.3%	6.3%	44.4%	9.4%	5.6%
800100	1	YES	10	91.8%	683	744	-1.3%	7.7%	44.4%	10.1%	5.6%
800100	2	YES	10	86.3%	1,104	1,279	-1.3%	7.7%	44.4%	10.1%	5.6%
800100	3	YES	10	78.5%	890	1,134	-1.3%	7.7%	44.4%	10.1%	5.6%
800100	4	YES	10	90.7%	1,314	1,448	-1.3%	7.7%	44.4%	10.1%	5.6%
800100	5	YES	10	92.5%	1,673	1,808	-1.3%	7.7%	44.4%	10.1%	5.6%
800100	8	YES	10	91.4%	1,230	1,345	-1.3%	7.7%	44.4%	10.1%	5.6%
800201	3	YES	8	76.6%	577	753	-1.3%	7.7%	41.7%	9.6%	1.3%
800201	4	YES	8	84.1%	929	1,104	-1.3%	7.7%	41.7%	9.6%	1.3%
800201	5	YES	8	74.3%	1,098	1,478	-1.3%	7.7%	41.7%	9.6%	1.3%
800201	6	YES	8	90.3%	1,173	1,299	-1.3%	7.7%	41.7%	9.6%	1.3%
800201	7	YES	8	74.0%	1,246	1,683	-1.3%	7.7%	41.7%	9.6%	1.3%
800202	1	NO	8	0.0%	0	0	-1.3%	6.3%	44.2%	9.4%	0.7%
800202	1	YES	8	80.8%	1,080	1,337	-1.3%	7.7%	44.2%	10.1%	0.7%
800300	1	YES	8	80.6%	972	1,206	-1.3%	7.7%	45.5%	10.3%	1.0%
800300	2	YES	8	74.1%	837	1,129	-1.3%	7.7%	45.5%	10.3%	1.0%
800300	3	YES	8	74.7%	757	1,014	-1.3%	7.7%	45.5%	10.3%	1.0%
800300	4	YES	8	78.0%	637	817	-1.3%	7.7%	45.5%	10.3%	1.0%
800400	1	YES	9	55.7%	192	345	-1.3%	7.7%	50.2%	11.3%	3.0%
800400	2	YES	9	85.6%	1,125	1,315	-1.3%	7.7%	50.2%	11.3%	3.0%

800400	4	YES	9	93.2%	682	732	-1.3%	7.7%	50.2%	11.3%	3.0%
800400	5	YES	9	68.7%	846	1,231	-1.3%	7.7%	50.2%	11.3%	3.0%
800400	6	YES	9	89.3%	1,433	1,605	-1.3%	7.7%	50.2%	11.3%	3.0%
800400	7	YES	9	62.7%	635	1,013	-1.3%	7.7%	50.2%	11.3%	3.0%
800500	1	YES	10	88.3%	1,121	1,269	-1.3%	7.7%	48.2%	10.9%	5.3%
800500	2	YES	10	79.7%	920	1,154	-1.3%	7.7%	48.2%	10.9%	5.3%
800500	3	YES	10	61.3%	581	948	-1.3%	7.7%	48.2%	10.9%	5.3%
800600	1	YES	10	94.1%	852	905	-1.3%	7.7%	67.7%	14.8%	4.5%
800600	2	YES	10	98.5%	1,043	1,059	-1.3%	7.7%	67.7%	14.8%	4.5%
800600	3	YES	10	99.4%	780	785	-1.3%	7.7%	67.7%	14.8%	4.5%
800700	1	NO	8	0.0%	0	0	-1.3%	6.3%	53.9%	11.3%	0.7%
800700	2	NO	8	0.0%	0	0	-1.3%	6.3%	53.9%	11.3%	0.7%
800700	1	YES	8	93.0%	1,284	1,380	-1.3%	7.7%	53.9%	12.0%	0.7%
800800	2	NO	9	0.0%	0	0	-1.3%	6.3%	58.1%	12.1%	1.7%
800800	1	YES	9	99.2%	1,265	1,275	-1.3%	7.7%	58.1%	12.9%	1.7%
800800	2	YES	9	93.1%	805	865	-1.3%	7.7%	58.1%	12.9%	1.7%
800900	1	YES	10	86.0%	172	200	-1.3%	7.7%	65.2%	14.3%	4.2%
800900	2	YES	10	95.0%	1,075	1,132	-1.3%	7.7%	65.2%	14.3%	4.2%
800900	3	YES	10	90.2%	910	1,009	-1.3%	7.7%	65.2%	14.3%	4.2%
800900	4	YES	10	78.5%	465	592	-1.3%	7.7%	65.2%	14.3%	4.2%
800900	5	YES	10	99.4%	1,072	1,078	-1.3%	7.7%	65.2%	14.3%	4.2%
801101	1	NO	9	0.0%	0	0	-1.3%	6.3%	35.3%	7.6%	3.7%
801101	2	NO	9	0.0%	0	0	-1.3%	6.3%	35.3%	7.6%	3.7%
801101	1	YES	9	89.9%	1,837	2,044	-1.3%	7.7%	35.3%	8.3%	3.7%
801101	2	YES	9	100.0%	1	1	-1.3%	7.7%	35.3%	8.3%	3.7%
801102	2	NO	8	0.0%	0	0	-1.3%	6.3%	55.6%	11.6%	1.1%
801102	1	YES	8	81.0%	653	806	-1.3%	7.7%	55.6%	12.3%	1.1%
801102	2	YES	8	59.3%	408	688	-1.3%	7.7%	55.6%	12.3%	1.1%
801200	1	YES	9	98.0%	779	795	-1.3%	7.7%	40.0%	9.2%	1.9%
801200	2	YES	9	74.2%	733	988	-1.3%	7.7%	40.0%	9.2%	1.9%

801200	3	YES	9	80.6%	577	716	-1.3%	7.7%	40.0%	9.2%	1.9%
801300	1	YES	10	89.1%	1,241	1,393	-1.3%	7.7%	53.5%	11.9%	7.7%
801300	2	YES	10	96.0%	987	1,028	-1.3%	7.7%	53.5%	11.9%	7.7%
801300	3	YES	10	77.9%	1,192	1,530	-1.3%	7.7%	53.5%	11.9%	7.7%
801300	5	YES	10	78.8%	733	930	-1.3%	7.7%	53.5%	11.9%	7.7%
801401	4	YES	10	70.1%	342	488	-1.3%	7.7%	65.9%	14.4%	7.6%
801401	5	YES	10	66.0%	1,154	1,748	-1.3%	7.7%	65.9%	14.4%	7.6%
801401	6	YES	10	91.2%	1,834	2,010	-1.3%	7.7%	65.9%	14.4%	7.6%
801402	1	YES	9	79.9%	886	1,109	-1.3%	7.7%	50.9%	11.4%	2.8%
801402	4	YES	9	76.7%	690	900	-1.3%	7.7%	50.9%	11.4%	2.8%
801501	1	YES	9	72.5%	1,004	1,385	-1.3%	7.7%	50.7%	11.4%	1.8%
801501	2	YES	9	83.4%	671	805	-1.3%	7.7%	50.7%	11.4%	1.8%
801501	3	YES	9	91.9%	1,243	1,352	-1.3%	7.7%	50.7%	11.4%	1.8%
801501	4	YES	9	73.3%	984	1,343	-1.3%	7.7%	50.7%	11.4%	1.8%
801502	1	YES	8	79.9%	853	1,068	-1.3%	7.7%	50.2%	11.3%	1.0%
801502	2	YES	8	79.1%	624	789	-1.3%	7.7%	50.2%	11.3%	1.0%
801502	4	YES	8	85.4%	1,311	1,535	-1.3%	7.7%	50.2%	11.3%	1.0%
801503	1	YES	9	87.7%	848	967	-1.3%	7.7%	46.8%	10.6%	1.9%
801503	2	YES	9	84.5%	1,560	1,847	-1.3%	7.7%	46.8%	10.6%	1.9%
801503	3	YES	9	77.7%	665	856	-1.3%	7.7%	46.8%	10.6%	1.9%
801601	2	YES	8	72.9%	474	650	-1.3%	7.7%	38.9%	9.0%	0.6%
801601	3	YES	8	69.1%	782	1,132	-1.3%	7.7%	38.9%	9.0%	0.6%
801601	4	YES	8	76.1%	817	1,073	-1.3%	7.7%	38.9%	9.0%	0.6%
801602	1	YES	7	82.7%	2,387	2,888	-1.3%	7.7%	35.3%	8.3%	0.8%
801602	2	YES	7	63.1%	517	819	-1.3%	7.7%	35.3%	8.3%	0.8%
801602	3	YES	7	76.4%	740	968	-1.3%	7.7%	35.3%	8.3%	0.8%
801603	1	YES	6	76.3%	1,078	1,412	-1.3%	7.7%	28.8%	7.0%	0.5%
801603	2	YES	6	69.6%	1,921	2,761	-1.3%	7.7%	28.8%	7.0%	0.5%
801604	1	YES	6	63.7%	1,817	2,852	-1.3%	7.7%	27.1%	6.7%	0.4%
801604	2	YES	6	59.3%	744	1,255	-1.3%	7.7%	27.1%	6.7%	0.4%

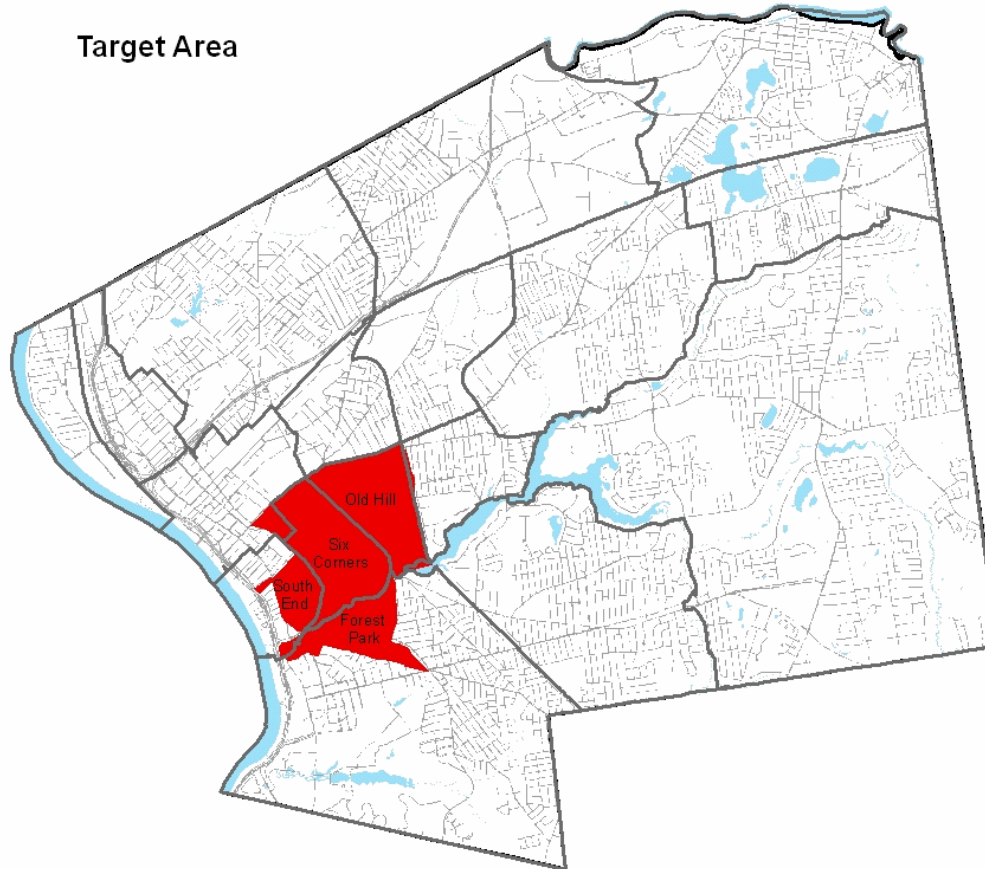
801605	1	NO	6	46.7%	503	1,078	-1.3%	7.7%	29.4%	7.1%	0.5%
801605	2	YES	6	79.9%	2,354	2,947	-1.3%	7.7%	29.4%	7.1%	0.5%
801605	3	YES	6	63.7%	400	628	-1.3%	7.7%	29.4%	7.1%	0.5%
801700	1	YES	10	82.9%	971	1,171	-1.3%	7.7%	58.2%	12.9%	8.1%
801700	2	NO	10	10.9%	187	1,713	-1.3%	7.7%	58.2%	12.9%	8.1%
801700	3	YES	10	92.3%	831	900	-1.3%	7.7%	58.2%	12.9%	8.1%
801700	4	YES	10	87.1%	913	1,048	-1.3%	7.7%	58.2%	12.9%	8.1%
801700	5	YES	10	86.8%	1,121	1,291	-1.3%	7.7%	58.2%	12.9%	8.1%
801700	6	YES	10	88.8%	938	1,056	-1.3%	7.7%	58.2%	12.9%	8.1%
801800	1	YES	10	85.8%	755	880	-1.3%	7.7%	67.3%	14.7%	10.4%
801800	2	YES	10	90.5%	1,148	1,268	-1.3%	7.7%	67.3%	14.7%	10.4%
801800	3	YES	10	92.8%	835	900	-1.3%	7.7%	67.3%	14.7%	10.4%
801800	5	YES	10	90.6%	665	734	-1.3%	7.7%	67.3%	14.7%	10.4%
801800	6	YES	10	100.0%	775	775	-1.3%	7.7%	67.3%	14.7%	10.4%
801900	1	YES	10	85.0%	1,416	1,665	-1.3%	7.7%	58.3%	12.9%	5.7%
801900	2	YES	10	90.0%	1,106	1,229	-1.3%	7.7%	58.3%	12.9%	5.7%
801900	3	YES	10	89.7%	566	631	-1.3%	7.7%	58.3%	12.9%	5.7%
801900	4	YES	10	85.9%	577	672	-1.3%	7.7%	58.3%	12.9%	5.7%
801900	5	YES	10	94.2%	2,215	2,352	-1.3%	7.7%	58.3%	12.9%	5.7%
801900	8	YES	10	90.8%	1,034	1,139	-1.3%	7.7%	58.3%	12.9%	5.7%
802000	3	NO	10	0.0%	0	0	-1.3%	6.3%	62.7%	13.0%	3.7%
802000	1	YES	10	91.0%	1,970	2,166	-1.3%	7.7%	62.7%	13.8%	3.7%
802000	2	YES	10	94.0%	730	777	-1.3%	7.7%	62.7%	13.8%	3.7%
802000	3	YES	10	68.6%	192	280	-1.3%	7.7%	62.7%	13.8%	3.7%
802100	9	NO	10	0.0%	0	0	-1.3%	6.3%	41.2%	8.8%	7.3%
802100	1	YES	10	91.0%	1,571	1,726	-1.3%	7.7%	41.2%	9.5%	7.3%
802100	2	YES	10	53.0%	346	653	-1.3%	7.7%	41.2%	9.5%	7.3%
802100	4	YES	10	83.2%	738	887	-1.3%	7.7%	41.2%	9.5%	7.3%
802100	6	YES	10	74.6%	998	1,338	-1.3%	7.7%	41.2%	9.5%	7.3%
802100	9	YES	10	76.9%	684	890	-1.3%	7.7%	41.2%	9.5%	7.3%

802200	1	YES	10	91.9%	809	880	-1.3%	7.7%	58.0%	12.8%	9.2%
802200	2	YES	10	81.5%	933	1,145	-1.3%	7.7%	58.0%	12.8%	9.2%
802200	3	YES	10	90.6%	931	1,028	-1.3%	7.7%	58.0%	12.8%	9.2%
802300	1	YES	10	93.1%	742	797	-1.3%	7.7%	60.3%	13.3%	5.2%
802300	2	YES	10	77.3%	1,351	1,747	-1.3%	7.7%	60.3%	13.3%	5.2%
802300	4	YES	10	92.3%	717	777	-1.3%	7.7%	60.3%	13.3%	5.2%
802300	5	YES	10	94.8%	903	953	-1.3%	7.7%	60.3%	13.3%	5.2%
802300	6	YES	10	91.2%	1,946	2,133	-1.3%	7.7%	60.3%	13.3%	5.2%
802400	1	YES	7	58.8%	469	797	-1.3%	7.7%	26.0%	6.5%	0.8%
802400	2	YES	7	54.9%	425	774	-1.3%	7.7%	26.0%	6.5%	0.8%
802400	3	YES	7	62.3%	861	1,381	-1.3%	7.7%	26.0%	6.5%	0.8%
802400	4	YES	7	64.7%	464	717	-1.3%	7.7%	26.0%	6.5%	0.8%
802500	1	YES	8	58.4%	613	1,050	-1.3%	7.7%	33.1%	7.9%	1.2%
802500	2	YES	8	52.8%	603	1,142	-1.3%	7.7%	33.1%	7.9%	1.2%
802500	3	YES	8	72.6%	765	1,054	-1.3%	7.7%	33.1%	7.9%	1.2%
802500	4	NO	8	44.9%	429	955	-1.3%	7.7%	33.1%	7.9%	1.2%
802500	5	YES	8	70.4%	993	1,411	-1.3%	7.7%	33.1%	7.9%	1.2%
802500	6	YES	8	64.5%	863	1,337	-1.3%	7.7%	33.1%	7.9%	1.2%
802601	1	YES	10	68.3%	461	675	-1.3%	7.7%	44.2%	10.1%	4.3%
802601	2	YES	10	68.5%	869	1,268	-1.3%	7.7%	44.2%	10.1%	4.3%
802601	3	YES	10	83.3%	1,120	1,345	-1.3%	7.7%	44.2%	10.1%	4.3%
802601	4	YES	10	81.2%	945	1,164	-1.3%	7.7%	44.2%	10.1%	4.3%
802601	5	YES	10	96.4%	1,067	1,107	-1.3%	7.7%	44.2%	10.1%	4.3%
802601	6	YES	10	66.1%	752	1,138	-1.3%	7.7%	44.2%	10.1%	4.3%
802602	8	YES	7	67.4%	1,531	2,271	-1.3%	7.7%	26.1%	6.5%	1.2%

## MAP OF NSP TARGET AREA



Target Area



### FUNDING AVAILABLE and OUTCOME GOALS

	TOTAL	STATE	City of SPFLD				
	\$ 3,616,272	\$ 1,050,000	\$ 2,566,272				
	Amount by Activity	Amount by Activity	Amount by Activity	50% AMI and Below Amount		51% - 120% AMI Amount	
Planning and Administration	\$ 306,627	\$ 50,000	\$ 256,627	-		\$ -	
Acquisition and Rehabilitation of Foreclosed Properties for Resale	\$ 1,725,577	\$ 832,500	\$ 893,077	\$ 190,000	2 unit	\$ 1,535,577	15 units
Acquisition and Rehabilitation of Foreclosed Properties for Rental	\$ 667,500	\$ 167,500	\$ 500,000	\$ 667,500	8 units	\$ -	
Financing Incentives for Homebuyers	\$ 541,568	\$ -	\$ 541,568	\$ 41,568	1 household	\$ 500,000	20 households
Homebuyer Education	\$ 25,000	\$ -	\$ 25,000	\$ 5,000	15 households	\$ 20,000	60 households
Demolition	\$ 300,000	\$ -	\$ 300,000	\$ -		\$ 300,000	6 units
Land Bank	\$ 50,000	\$ -	\$ 50,000			\$ 50,000	2 properties
TOTAL	\$ 3,616,272	\$ 1,050,000	\$ 2,566,272	\$ 904,068		\$ 2,405,577	
PERCENTAGE OF TOTAL ALLOCATION				25%			

\* Allocations per activity are estimates and are subject to change. All allocations will be adjusted accordingly once the City receives its authorization from HUD and DHCD.

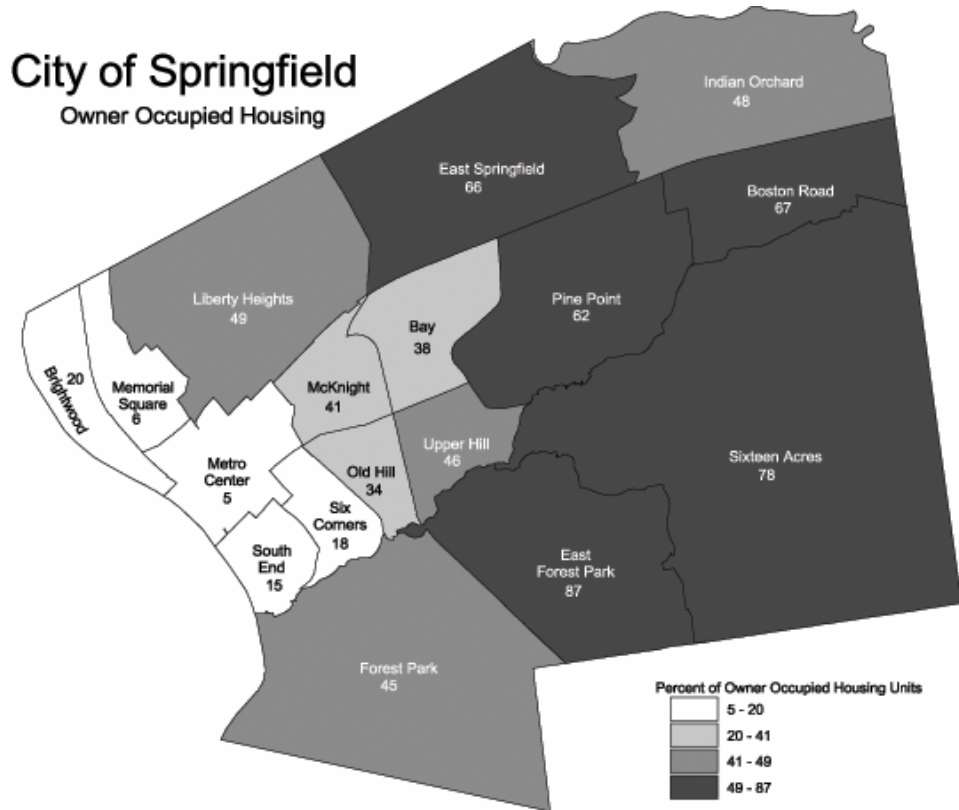


## Specific Housing Objectives

1. Describe the priorities and specific objectives the jurisdiction hopes to achieve during the next year.
2. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by this Action Plan.

## Housing Market Overview

*Owner-occupied housing.* Springfield has 61,172 housing units, of which 49% are single family homes. In some neighborhoods that percentage exceeds 80%, while in the older, more urban neighborhoods, the rate falls to below 20%. Homeownership rates mirror this pattern: the older urban neighborhoods average 5-20% owner-occupancy versus a 67-86% owner-occupancy rate in outlying neighborhoods.



Property values in the City rose sharply earlier in the decade but have recently seen sharp declines. Home values are extremely “affordable” in comparison to those in most Massachusetts’ communities.

**Median Sales Price, Residential Units  
Springfield MA**

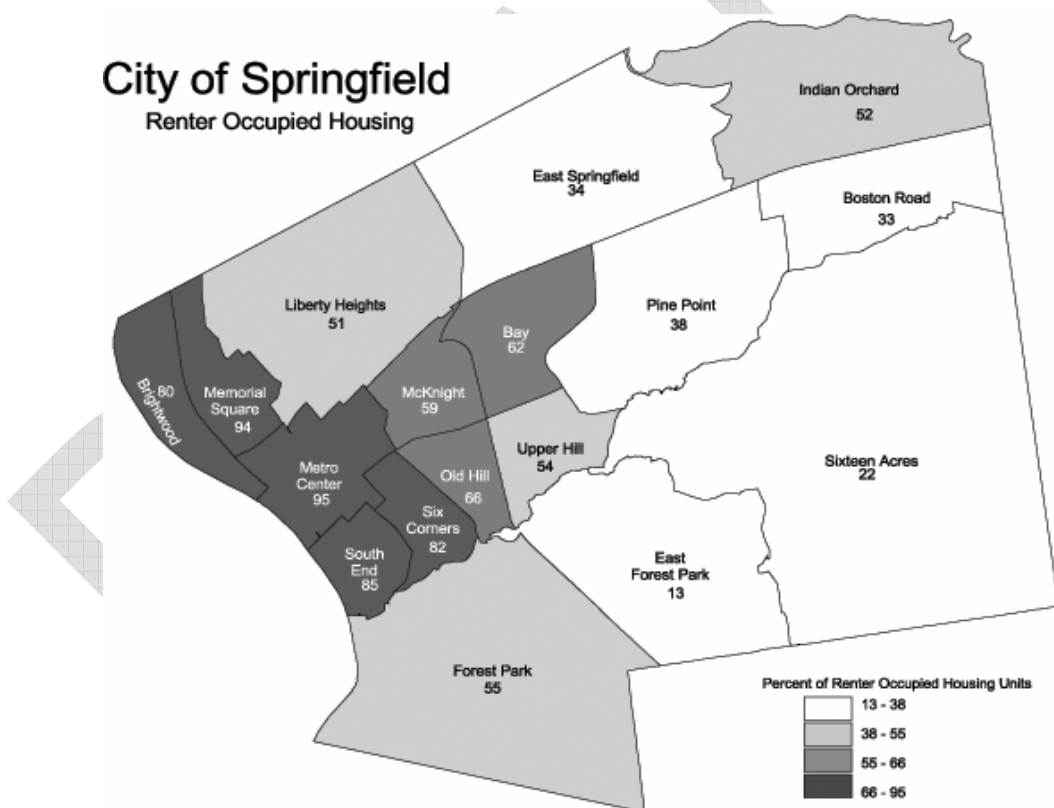
Calendar Year	1-Family	Condo	All Sales
2007	153,000	127,000	155,000
2006	139,900	125,000	149,000
2005	135,000	87,900	143,000
2004	118,900	89,414	124,000
2003	105,000	78,500	105,000
2002	92,000	78,950	90,000
2001	84,900	74,113	80,500
%Change 2001-2007	80.2%	71.4%	92.5%

Source: The Warren Group

Growth of the City's median home values followed by an outpaces wage growth until recently. Now many families have homes that have dropped in value. Depressed housing values coupled with an increasing heating and fuel costs have exacerbated the housing affordability problem.

In Springfield, as in the rest of the country, the capacity of low and moderate households to become homeowners rose over the past several years as a result of loose underwriting standards, adjustable rate mortgages, and in some cases, unscrupulous lending practices. These homeowners are now challenged by interest rate resets and the inability to make mortgage payments. Many are facing foreclosure. The current mortgage foreclosure crisis is felt acutely in Springfield, which has one of the highest foreclosure rates in Massachusetts; in 2007, the City had 493 foreclosures. Renters are impacted by the foreclosure crisis as well as owners, because owners of income-producing properties are also facing foreclosure.

*Rental Housing.* According to the 2000 census, there are 28,631 occupied rental units in the City. Rental housing stock within Springfield is primarily pre-1940 construction in larger multi-family apartment blocks. Generally these properties are in need of modernization and in some cases significant rehabilitation. This stock has limited utility as housing for persons with disabilities.



Nearly 44% of Springfield's rental stock provides affordable housing to low-income persons, and 12,378 of these rental-housing units are occupied by households with a public housing certificate (Section 8 or Mass Rental Voucher) or are deed-restricted to provide affordable housing to low-income households.

The Springfield region as a whole has a woefully inadequate stock of housing affordable to low-income households. Of the existing stock, the majority is in the city of Springfield and the neighboring city of Holyoke, in neighborhoods of concentrated poverty. Thirty-four percent of poor people in Springfield live in high-poverty neighborhoods, a rate of concentrated poverty similar to the 38% rate in pre-Katrina New Orleans.

As a result of high cost burdens, households are living in smaller units than what they may need, or are doubling up, causing overcrowding. According to the 2000 US Census, 5.2 percent of housing units in Springfield have occupancies greater than 1.01 persons per room and 1.7 percent have occupancies greater than 1.51 persons per room.

Springfield						
Housing Market Analysis						
	Vacancy Rate	0 & 1 Bedroom	2 Bedrooms	3+ Bedrooms	Total	Substandard Units
<b>Housing Stock Inventory</b>						
<b>Affordability Mismatch</b>						
Occupied Units: Renter		9,205	11,549	7,884	28,638	9495
Occupied Units: Owner		1,056	7,355	20,088	28,499	1311
Vacant Units: For Rent	3%	575	999	379	1,953	
Vacant Units: For Sale	1%	8	140	215	363	
Total Units Occupied & Vacant		10,844	20,043	28,566	59,453	10806
Rents: Applicable FMRs (in \$s)		\$556 (0BR) \$661 (1BR)	\$840	\$1005 (3BR) \$1167 (4BR)		
<b>Rent</b> Affordable at 30% of 50% of MFI (in \$s)		\$556 (0BR) \$661 (1BR)	\$806	\$931 (3BR) \$1040 (4BR)		
<b>Public Housing Units</b>						
Occupied Units		1,130	549	708	2,387	0
Vacant Units		0	0	0	0	0
Total Units Occupied & Vacant		1,130	549	708	2,387	0
<b>Rehabilitation Needs</b> (in \$s)					0	

### Foster and Maintain Affordable Housing

As indicated above and in the City's FY06-10 Consolidated Plan, data regarding the housing market in Springfield illustrates that there exists an overwhelming housing burden among the majority of non-elderly, low-income renter households. This is coupled with a high number of substandard or marginal rental units. In response, the City will dedicate significant resources towards the redevelopment of aged housing stock into quality affordable housing opportunities as well as towards the production of "new" units through the redevelopment of abandoned properties.

The provision of tenant-based rental assistance is another mechanism to reduce cost burden for very-low income households, while providing adequate funds to ensure owner maintenance of aging housing stock. The City will use this type of assistance to increase affordability for vulnerable populations such as the chronic homeless, persons with HIV/AIDS, and other populations in need of permanent supportive housing. The current foreclosure crisis is expected to depress the housing market, making Springfield's already relatively affordable homes values even more so. Economic conditions and the inventory of foreclosed homes has made many would be first time home buyers leery of stepping into ownership.

More specifically:

- 1) Funds will be used to improve the quality of Springfield's poor or marginal rental stock in exchange for income restricting future occupancy.
- 2) Funds will be used to provide tenant-based rental assistance to the chronically homeless and to vulnerable populations in a "Housing First" model, in which supportive services are coupled with the housing assistance.
- 3) Funds (including NSP funds) will be used to increase homeownership opportunities through project based acquisition and rehabilitation projects.. The increase of blighted single-family properties create opportunities to renovate existing inventory into quality housing for first time and move up home buyers. Limited new construction may also be done as appropriate to rehabilitate neighborhoods.

In response to data and in furtherance of the City's core development goals of investing in residents and reducing poverty, the City has prioritized the education and financial assistance to potential homebuyers. Lack of knowledge of the home buying process and savings for down payment and closing costs are substantial impediments to homeownership. Overcoming these barriers to enable low- and moderate-income households to achieve housing stability while building equity is a priority for the City of Springfield.

In furtherance of the goals identified within the City's Consolidated Plan, the City proposes, therefore, to undertake the following activities with the following goals:

Activity	Funding Source(s)	Accomplishment	Outcome Goals
Homebuyer Education/Counseling	CDBG Private	Households	150
Direct Homebuyer Downpayment/Acquisition Assistance	HOME ADDI	Households	10
Provide rehabilitation financing to existing homeowners	HOME Other-Private	Units	15
Increase energy efficiency for existing homeowners	HOME Other-Public	Units	300
Redevelop blighting properties into homeownership opportunities	HOME Other-Public and private	Units	10
Produce additional affordable rental units	HOME Other-Public and private	Units	50
Develop special needs housing units	HOME McKinney Other-Public and private	Units	8
Provide tenant based rental assistance to homeless and other vulnerable populations	HOME McKinney HOPWA	Households	50
Evaluate and eliminate lead-based paint hazards	CDBG HOME Other-Public	Units	150

The City reasonably anticipates a variety of federal, state, and local funds to be available to address the identified needs. As each of the pools of funds has its own eligibility and use restrictions, many of the City's housing objectives will require funding from more than one

source. Significant sources of funds include private mortgage financing, Low-income Housing Tax Credits, State Housing bond funds, Neighborhood Stabilization Program owner's equity, and state energy funds.

In response to the need for affordable rental units, the City has prioritized the appropriate redevelopment of family units. Utilizing its federal HOME Investment Partnership Program funds, the City financially assists projects that create or preserve family housing units. Through this assistance, the City shall increase the number of deed restricted affordable housing units. Springfield utilizes long-term deed restrictions to foster affordability.

In addition to family units, Springfield has also prioritized the development of 0 and 1 bedroom units as a part of its 10-year plan to end homelessness. Many of these units are being created in conjunction with the SHA by providing a project-based section 8 voucher for the unit; the units are coupled with supportive services.

Maintenance of affordable rental housing is complicated by the age of Springfield's housing stock. In excess of 60% of multi-family housing units were constructed pre-1940 and are presumed to contain lead hazards. Quality lead-free units are increasingly difficult to locate even if rental assistance is provided. Springfield is deemed a high-risk community by the Commonwealth's Department of Public Health due to the incidence of lead poisoning. An analysis of the childhood poisoning cases and age of housing stock shows a full 52% of poisoned children reside in older, deteriorating stock. In order to maintain affordable rental housing, the City continues to dedicate and seek funds to apply towards rehabilitation and lead abatement.

The City also continues to seek funds to improve the quality of its affordable housing stock. Depletion of Massachusetts "Cut the lead out" program has set back and will continue to negatively affect our deleading efforts. The City will make best efforts to use existing resources to continue our efforts of deleading 20 units per year.

In addition to increased rehabilitation efforts in Springfield, the City has continued to see a decrease in the number of new units constructed. Until 2006, Springfield had experienced a steady increase in the number of building permits issued for residential construction. For the fiscal year ended June 30, 2007, building permits for the construction of new residential housing in Springfield was down 9%. In 2008 only 83 permits were issued a reduction of 53%.

Annually, the City submits an application to the Commonwealth of Massachusetts seeking certification under Execution Order 418. This certification requires the City to document its efforts to increase the number of affordable units and to set goals for the upcoming year.

## **FAIR HOUSING ACTION PLAN**

The City of Springfield has completed an Analysis of Impediments to Fair Housing, which was submitted in full in the City's FY06-07 Action Plan. The City anticipates it will take the following actions during the FY09-10 program year to address identified impediments.

### *1. Infill/New Construction for Homeownership*

Springfield lacks extensive amounts of undeveloped land; most new construction that takes place as infill. As discussed below, the City uses HOME funds to support infill homeownership opportunities. One of the City's major initiatives is a partnership with HAP, Inc., the Old Hill Neighborhood Council, Habitat for Humanity, Springfield College, and others to create new infill owner-occupied housing in the Old Hill and Six Corners neighborhoods in Springfield. This work will be expanded to include the construction of new homeownership projects in Springfield's North End and other NRSA neighborhoods.

New construction is eased when developers have clear regulatory guidance available in the pre-construction phase. The City has completed a modernization of its Zoning Code, and is seeking City Council approval of a new zoning ordinance in 2009. In addition, the City, with the support of a Massachusetts Department of Housing and Community Development Priority Development Fund (PDF) grant, has created design guidelines as another means of simplifying the development process.

### *2. Balanced Housing Strategy*

Springfield has an imbalance between rental and homeownership in various neighborhoods, with multi-family rental housing concentrated in older neighborhoods close to the city center; these neighborhoods have high concentrations of persons of color.

The City supports movement toward a more balanced housing pattern by supporting first-time homeownership throughout the city, with an emphasis on neighborhoods where homeownership rates are low and in neighborhoods that have little minority representation. Springfield uses HOME funds for rehabilitation of existing houses and new construction of single family houses to be marketed and sold to first-time homebuyers. These homebuyers must be income-eligible under HOME program guidelines and, depending upon the amount of funding allocated for the project, must maintain the home as their primary residence for between 5 and 15 years. As single-family homes become available throughout the City due to foreclosure, the City will encourage re-use for first-time homebuyers through marketing and downpayment and rehabilitation assistance programs.

Springfield is also taking steps to encourage the development of market-rate housing in the downtown area. The City commissioned Volk/Zimmerman Associates to determine the market for downtown housing. The study, released in 2007, indicates that the downtown could support development of more than 700 units of market-rate housing over the next five years. The City has taken steps to select a developer to create market rate housing within a historic mixed use structure in the downtown.

### *3. Derelict and Abandoned Properties*

Derelict and abandoned properties in Springfield are concentrated in areas of the city that have low homeownership rates, and large concentrations of low and moderate income persons, minorities and, to a lesser degree, disabled persons. The presence of these properties is detrimental to the housing market in these neighborhoods.

The City has an aggressive housing code enforcement program which responds to complaints of housing code violations and seeks enforcement against owners and banks who fail to maintain their properties. The City seeks orders for repair and in some cases requests appointments of receivers in situations where code violations can be corrected and affordable housing preserved.

Where properties are taken through tax title and are not derelict, the City issues Requests for Proposals and uses auctions to seek interested parties to redevelop the properties.

Through a bond issuance, Springfield has spent almost \$3.8 million for demolition of derelict buildings since 2005 and anticipates spending an additional \$300,000 in FY09. The Structural Survey Board reviews properties before they are razed. The program, which is ongoing, also includes a "clean and lien" component, in which abandoned vacant lots are cleaned up.

#### *4. Foreclosure & Predatory Lending*

Over the past several years, loosened underwriting standards and new mortgage products have extended credit to traditionally underserved markets, enabling low- or moderate-income households and people of color to become homeowners. Although subprime lending enabled many households to purchase homes, some of the lending was predatory. A combination of unscrupulous practices, unrealistic assessments of ability to repay, and financial hardship has caused many homeowners to face foreclosure.

Springfield has one of the highest foreclosure rates in Massachusetts. Subprime and predatory lending are particular risks for low-income and minority neighborhoods, so it is not surprising that the City's highest foreclosure rates are in low-income neighborhoods made up predominantly of people of color—zip code areas 01105 and 01109 are the areas of highest impact.

Springfield has partnering with HAP, Inc. and the Massachusetts Fair Housing Center to create the Foreclosure Prevention Education Center, a coordinated response to City foreclosures. Collaborators with the Center include ACORN Housing, Hungry Hill Community Development Corporation, New North Citizens Council, and Springfield Partners for Community Action. The Center and its affiliated entities provide: public education and marketing; standardized intake and triage; foreclosure prevention counseling; increased training for counselors; legal representation; rescue funds; data collection, analysis and research; and strategic planning for the maintenance and disposition of properties that become bank-owned.

Springfield's role in the Center is to provide \$100,000 in rescue funds through its HomeSavers Program, and to use its homebuyer and rehabilitation programs in a targeted way to prevent foreclosure and to resell foreclosed properties to first-time homebuyers. The City serves as a convener of entities addressing the foreclosure crisis, and will participate in the public education and marketing campaign. A City staff person serves as a member of the Center's Steering Committee.

#### *5. Regional Racial Balance*

##### Pioneer Valley Planning Commission's Plan for Progress

The City of Springfield is an active participant in the Plan for Progress, a regional blueprint for economic development. Four of the thirteen specific strategies of the Plan are relevant to achieving regional racial balance. These are: development of an array of affordable and



workforce housing evenly distributed throughout the Valley's urban, suburban, and rural communities; improve and enrich pre-K through 12 education; and champion statewide fiscal equity; and endorse a regional approach to public safety.

#### Homes Within Reach, Springfield's Ten Year Plan to End Long-Term Homelessness

Springfield's Ten-Year Plan, released January 2007, includes among its goals the engagement of our neighboring communities around the need for affordable and supportive housing in those communities. The City took an initial step forward toward this goal in early 2007 by co-sponsoring with Holyoke and Northampton a summit on homelessness and affordable housing, and by obtaining grant funding to support a regional plan to end homelessness. Springfield provided significant leadership to the regional planning process throughout 2007 and 2008.

The regional plan, "All Roads Lead Home: the Pioneer Valley's Plan to End Homelessness," was released in February 2008 and calls for the creation of 310 affordable supportive housing units *outside of Springfield*, and production of 300 units throughout the region which are affordable to persons at or below 30% of area median income. The affordable units are to be developed according to a plan which sets target unit numbers by sub-region, so that they are not concentrated or placed in areas in which there is already a concentration of poverty.

#### State-Level Advocacy for School Funding

Springfield has been a strong advocate of increased local aid and effective use of state school funding. The City recognizes that public school improvement assists in improving regional racial balance and seeks the funding to provide high-quality public education.

#### *6. First-Time Homebuyer, Fair Housing Education and Consumer Credit Counseling Services in Languages Other Than English, and Targeted to Minorities*

Springfield's Office of Housing and nonprofits funded through the City's Community Development Block Grant program offers first-time homebuyer, fair housing education and consumer credit counseling in Spanish and English. These programs are targeted to minorities.

#### *7. Upgrade Housing Stock*

Springfield uses HOME funds to improve the quality of rental stock in the city. The City has a Rental Production/Rehabilitation Program, which includes renovation of units to be accessible to persons with disabilities. The City also sponsors a lead abatement program.

As mentioned above, the City also conducts a housing code enforcement program which identifies deficiencies in rental housing and requires property owners to make repairs.

#### *8. Fair Housing Complaints*

Springfield provides funding to the Massachusetts Fair Housing Center, which takes, investigates and pursues Fair Housing complaints.

#### *9. Congregate Living*

Some persons with disabilities live in congregate housing. A variety of locations must be available for congregate living in order to provide these individuals choice in where they live. Springfield's Ten-Year Plan supports expansion of locations for congregate living by

using education and good neighbor policies as tools to support dispersal of housing options throughout the city and region.

DRAFT

## Needs of Public Housing

1. Describe the manner in which the plan of the jurisdiction will help address the needs of public housing and activities it will undertake during the next year to encourage public housing residents to become more involved in management and participate in homeownership.
2. If the public housing agency is designated as "troubled" by HUD or otherwise is performing poorly, the jurisdiction shall describe the manner in which it will provide financial or other assistance in improving its operations to remove such designation during the next year.

## **Public Housing**

### Designation

The Springfield Housing Authority (SHA) is not designated as a troubled agency.

### Addressing the Needs of Public Housing

SHA manages 5,238 units of state and federally subsidized housing that includes 1,009 family, 1,337 elderly and 2,982 rental assistance units.

During the FY09-10 program year SHA is scheduled to implement year five of the Capital Fund Program included in its FY 2005-2009 Five Year Plan.

SHA has undergone a management change, with a new Executive Director since the beginning of the FY08-09 year. The City supported SHA's management during the transition. The City and SHA have partnered effectively in the provision of services. Additionally the City annually reviews the SHA's plan for consistency with the City's Consolidated Plan. Through this annual review the City is able to ensure the PHA's actions are consistent with the Consolidated Plan.

The City will also work to increase SHA resident participation in management, particularly the through the City's work to expand the targeted Section 8 Homeownership program. In partnership with the Springfield Housing Authority (SHA) the City conducts targeted outreach to public housing and Section 8 residents. The City offers customized credit and homebuyer classes to SHA residents who are targeted through direct mailings. Classes are held by the City at SHA properties.

Additionally, during the FY09-10 program year the City and SHA will continue to expand the American Dream Down-payment Initiative (ADDI) and implement the project-based voucher program for homeless households, as detailed in the City's 10 Year Plan to End Homelessness. Both of these initiatives were identified as high priorities through the Consolidated Plan development process.

Within the Section 8 homeownership initiative, ADDI funds will be used to financially assist SHA participants to purchase their first home.

The City has partnered with SHA to create up to 90 units of supportive housing for chronically homeless individuals and 10 units of supportive housing for families that experience repeat homelessness. The Housing First program uses SHA project-based Section 8 vouchers in existing units owned by private landlords. Applicants for the program, who must have been homeless for one year or more or at least four times in the last three years, are screened by a multi-disciplinary team. The team links the applicants to service providers who agree to provide intensive supportive services, targeted toward helping the tenant to maintain housing. The City funds the supportive services for 32 of the tenants. The remaining services are provided by agencies with existing contracts to provide services to this population.

The City and SHA will also explore development opportunities, and the City will continue to work with the SHA to ensure fair housing practices are included as part of SHA programs.

## **Barriers to Affordable Housing**

1. Describe the actions that will take place during the next year to remove barriers to affordable housing.

## Actions to Remove Barriers to Affordable Housing

Annually, the Commonwealth of Massachusetts produces an inventory of each communities "Ch. 40B" subsidized housing inventory. The inventory provides percentages of the units within a given city or town that qualify as subsidized by state definition.

Community	2000 Census Year Round Housing Units	Total Development Units	Total Subsidized Housing Units (SHI)	Percentage SHI Units
Holyoke	16,180	3,457	3,402	21.0%
Springfield	61,001	10,911	10,594	17.4%
Northampton	12,282	1,470	1,435	11.7%
Amherst	9,020	1,047	957	10.6%
Chicopee	24,337	2,556	2,526	10.4%
East Longmeadow	5,350	473	405	7.6%
Longmeadow	5,832	425	425	7.3%
Westfield	15,362	1,064	1,064	6.9%
Wilbraham	5,021	211	211	4.1%
West Springfield	12,196	389	389	3.2%

Source: DHCD

Springfield is recognized as having 17.4% of its stock meet the qualifying definition. This ratio exceeds most communities in the region and is the fifth highest ratio in the Commonwealth.

The City will continue to explore the development of affordable housing throughout the region. Over the course of the FY09-10 Program Year, the City will continue the implementation of its fair housing plan, the development of affordable rental housing, and the re-use of tax title property as affordable housing opportunities.

## HOME/ American Dream Down payment Initiative (ADDI)

1. Describe other forms of investment not described in § 92.205(b).
2. If the participating jurisdiction (PJ) will use HOME or ADDI funds for homebuyers, it must state the guidelines for resale or recapture, as required in § 92.254 of the HOME rule.
3. If the PJ will use HOME funds to refinance existing debt secured by multifamily housing that is being rehabilitated with HOME funds, it must state its refinancing guidelines required under § 92.206(b). The guidelines shall describe the conditions under which the PJ will refinance existing debt. At a minimum these guidelines must:
  - a. Demonstrate that rehabilitation is the primary eligible activity and ensure that this requirement is met by establishing a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing.
  - b. Require a review of management practices to demonstrate that disinvestments in the property has not occurred; that the long-term needs of the project can be met; and that the feasibility of serving the targeted population over an extended affordability period can be demonstrated.
  - c. State whether the new investment is being made to maintain current affordable units, create additional affordable units, or both.
  - d. Specify the required period of affordability, whether it is the minimum 15 years or longer.
  - e. Specify whether the investment of HOME funds may be jurisdiction-wide or limited to a specific geographic area, such as a neighborhood identified in a neighborhood revitalization strategy under 24 CFR 91.215(e)(2) or a Federally designated Empowerment Zone or Enterprise Community.
  - f. State that HOME funds cannot be used to refinance multifamily loans made or insured by any federal program, including CDBG.
4. If the PJ is going to receive American Dream Down payment Initiative (ADDI) funds, please complete the following narratives:
  - a. Describe the planned use of the ADDI funds.
  - b. Describe the PJ's plan for conducting targeted outreach to residents and tenants of public housing and manufactured housing and to other families assisted by public housing agencies, for the purposes of ensuring that the ADDI funds are used to provide down payment assistance for such residents, tenants, and families.
  - c. Describe the actions to be taken to ensure the suitability of families receiving ADDI funds to undertake and maintain homeownership, such as provision of housing counseling to homebuyers.

## **HOME:**

### **Forms of Investment**

The City of Springfield will not use forms of investment for the HOME Program during FY 08-09 other than those described in 92.205(b).

### **Resale/Recapture provisions**

The City of Springfield's HOME Program Recapture provisions are as follows:

#### **HOME Purchase Assistance**

In the event that the buyer continues to occupy and does not sell or refinance the property during their period of affordability, the buyer's obligation to repay under the loan shall be null and void. If the buyer continues to own the property but fails to maintain it as a principal place of residence, the entire loan shall be due and payable.

#### **Project Based Homeownership (PBHO) Projects**

The City of Springfield utilizes HOME funding to foster and promote homeownership in the City by allocating funds for the rehabilitation of existing houses or new, construction of single family houses to be marketed and sold to first-time homebuyers. These homebuyers must be income-eligible under HOME program guidelines and, depending upon the amount of funding that was allocated for a project, must maintain the home as their primary residence to between 5 and 15 years.

To enforce this provision, the City requires all deeds conveying HOME assisted houses contain a deed rider that outlines the specific 'resale/recapture' provisions of the HOME program and allows the buyer to be on notice of their responsibilities upon purchasing the HOME assisted property.

The City of Springfield reserves the right to repurchase the property or to locate an eligible first time homebuyer to acquire the property. If the City elects not to purchase or locate an eligible homebuyer for the property the homeowner may sell to any third party with the following recapture provisions:

- the Assistance Amount reduced by one (fifth, tenth or fifteenth. However long the duration of the deed rider is) for each full year that has elapsed from the date of this Deed Rider until the date of such sale;

### **OR**

- fifty percent (50%) of the amount by which the Net Proceeds exceed the sum of the Grantee's out of pocket costs for the Property including the total amount of principal payments made, the cost of any capital improvements made to the Property.

The assistance amount shall be defined as the difference between fair market value as determined by the appraisal performed at the time the owner first acquired the property and the sale price of the property at acquisition.

### **Refinancing**

The City of Springfield does not intend to use HOME funds for refinancing.



## **ADDI:**

### **First Time Homebuyer Financial Assistance Program**

American Dream Down-payment Initiative (ADDI) funds may be used for an array of flexible financing to assist eligible households acquire a principal residence, such as interest buydown, write down of purchase price, down payment, and closing cost assistance, and a limited percentage of funds may be used for property rehabilitation.

The assistance is in the form of a 0% loan. In the event that the buyer continues to occupy and does not sell or refinance the property within five (5) years (or minimum affordability period based on subsidy amount as prescribed by 24CFR 92.254) from the date of the Note, the buyer's obligation to repay under the loan shall be null and void. Families with incomes below 80% of the median income and who are first-time homebuyers may be eligible.

The City's ADDI program requires that home buyers participate in pre-purchase education to learn about the responsibilities that accompany homeownership. In addition, the City's program requires an affordability review to determine whether the homebuyer's income/debt can support the purchase. The City will offer education and counseling sessions on a regular basis. This program is designed to assist low-income renters move into homeownership.

In partnership with the Springfield Housing Authority (SHA) the City conducts targeted outreach to public housing and Section 8 residents. The City offers customized credit and homebuyer classes to SHA residents who are targeted through direct mailings. Classes are offered onsite at SHA properties.

The City also does an inspection of the property to ensure that repairs and maintenance will not burden the first-time homebuyers.

The City anticipates that 50% of the projected goal for homeownership will be minority.

## Specific Homeless Prevention Elements

1. Sources of Funds—Identify the private and public resources that the jurisdiction expects to receive during the next year to address homeless needs and to prevent homelessness. These include the McKinney-Vento Homeless Assistance Act programs, other special federal, state and local and private funds targeted to homeless individuals and families with children, especially the chronically homeless, the HUD formula programs, and any publicly-owned land or property. Please describe, briefly, the jurisdiction's plan for the investment and use of funds directed toward homelessness.
2. Homelessness—In a narrative, describe how the action plan will address the specific objectives of the Strategic Plan and, ultimately, the priority needs identified. Please also identify potential obstacles to completing these action steps.
3. Chronic homelessness—The jurisdiction must describe the specific planned action steps it will take over the next year aimed at eliminating chronic homelessness by 2012. Again, please identify barriers to achieving this.
4. Homelessness Prevention—The jurisdiction must describe its planned action steps over the next year to address the individual and families with children at imminent risk of becoming homeless.
5. Discharge Coordination Policy—Explain planned activities to implement a cohesive, community-wide Discharge Coordination Policy, and how, in the coming year, the community will move toward such a policy.

## Specific Homeless Prevention Elements:

### Sources of Funds

The City of Springfield anticipates the use of significant public and private resources to address homeless needs and to prevent homelessness. The most significant of these resources are the federal McKinney Vento funds and funding through the federal Department of Health and Human Services.

Springfield has been awarded \$1.7 million in Homeless Prevention and Rapid ReHousing Program funds for a two-year period. In addition, Springfield is part of a regional initiative to prevent and end homelessness, which has been awarded \$1.1 million in pilot funding from the Commonwealth of Massachusetts.

In addition to the funds detailed above, each of the homeless service providers is required to demonstrate other public or private funds targeted to provide services to eligible households. McKinney funds require a 20% match; ESG requires a 100% match. A conservative estimate of the funds matched and leverage to support homeless programs within the City would exceed \$1,000,000 annually.

### Homelessness

This years' enumeration of homeless persons in Springfield, on January 28, 2009, yielded the following information:

	Unsheltered	Emergency Shelter	Transitional Housing
1. Number of Households with Dependant Children	0	107	68
1.a. Total number of persons in these households (Adults & Children)	0	294	173
2. Number of Households without Dependent Children	12	201	94
2.a. Total Number of Persons in these Households	12	201	94
TOTAL Persons (Add lines 1.a. and 2.a.)	12	495	267

The priorities identified within the Consolidated Plan will be furthered through the direct operation of programs and projects funded through the following allocations.

PROJECTED HOMELESS FUNDING-FY 08-09	
Emergency Shelter Grant-ESG	\$ 182,332.00
HOME Grant – TBRA	\$ 400,000.00
HOME Grant – Construction of SRO Housing	\$ 400,000.00
Community Development Block Grant-CDBG	\$ 232,000.00
McKinney	\$ 1,829,372.00
Health & Human Services/Health Services for the Homeless	\$ 2,040,583.00
Homeless Prevention & Rapid ReHousing Program	\$ 850,000.00
<b>TOTAL</b>	<b>\$ 5,934,287.00</b>

The City has proposed a number of activities to be conducted during the FY09-10 program year to assist homeless and special needs individuals and families transition to permanent housing and independent living. Specifically:

Homeless Assessment and Resource Center

Funds have been allocated for a new 24-hour facility that will provide emergency shelter beds and meals, a medical and dental clinic, employment and housing resources, and an array of supportive services and opportunities to apply for mainstream services; the facility will include SRO units for chronically homeless individuals with high service needs.

Tenant Based Rental Assistance: Permanent Supportive Housing & Rapid ReHouse

HOME funds have been allocated to provide TBRA subsidies to support housing in the community with wrap-around services for chronically homeless households and to fund a Rapid Rehouse program, in which homeless households are provided security deposit assistance to move into stable housing.

Project-Based Rental Assistance for Chronically Homeless Individuals

A new McKinney project this year is the creation of 11 project-based subsidized units for mentally ill individuals, 9 of which are for chronically homeless individuals.

Multi-Family Development

HOME funds have been allocated to develop affordable housing for non-homeless special needs households.

Comprehensive Homelessness Prevention and Rapid ReHousing Programming

The City is leading a planning process with its Community Action agency, legal services organizations, housing authorities and others to redesign its array of prevention and rapid rehousing services to function in a more comprehensive way. This planning will provide a framework for use of new funds.

While the operation of these programs will result in measurable outcomes in reducing homelessness and increasing residential stability, the remaining obstacles include:

1. Reluctance by landlords to rent to people who are homeless
2. Difficulty in identifying those households most at risk of homelessness
3. Lack of rental subsidies to support very-low income households
4. Cuts to mainstream services programs that provide supportive services to populations vulnerable to homelessness
5. Tightening of rental market due to high foreclosure rate

**Chronic Homeless**

In January 2007, the City of Springfield endorsed "Homes Within Reach", the City's 10-year plan to end long-term homelessness. The plan addresses all aspects of homelessness, but has a particular concentration on chronically homeless individuals. The plan calls for creation of 250 permanent supportive housing opportunities over ten years, to be targeted toward both the chronic and episodic homeless individuals. The plan also calls for 50 units of permanent supportive housing for families experiencing repeat homelessness. The plan is being implemented by a community board made up of business leaders, City officials, providers, the faith-based community, advocates, foundations, and educational institutions.

Over the first two years of the plan, 80 chronically homeless individuals in Springfield were moved into permanent supportive housing. It is expected that another 35-40 chronically homeless individuals will move into permanent supportive housing in the third year.

In January of each year, the City conducts a point-in-time count of its homeless population. The January 2009 count showed that, since 2007, there has been an 18% drop in homelessness among individuals in the City, and a 63% drop in street homelessness—the chronic homeless population considered the hardest to serve.

In the next year, the City will undertake the following activities towards eliminating chronic homelessness:

1. Create 35-40 supportive housing opportunities for chronically homeless individuals, using project-based subsidies and services funded through a variety of sources.
2. Improve access to mainstream services for chronically homeless individuals through: monthly Housing First provider meetings; SSI training; increased use of Virtual Gateway to access state public benefits; and Project Homeless Connect.
3. Begin construction of a Homeless Resource Center, which will consolidate services needed by persons who are homeless into one easy-to-access 24-hour-per-day facility.
4. Provide training and support to partners throughout region to expand supportive housing opportunities throughout the region.

Barriers in the elimination of chronic homelessness include:

1. Lack of low demand permanent supportive housing opportunities.
2. Landlord apprehension about renting to individuals who have been chronically homeless.
3. Lack of coordinated services to address the complex needs of this sub-population.
4. Insufficient substance abuse treatment options.

### **Prevention Activities**

The City has continued to work on homeless prevention in partnership with property owners, the legal community, service providers, our community action agency, and the Western Mass Housing Court. Previously, through these coordinated efforts, the CoC has developed two innovative prevention programs: the Tenancy Preservation Program and the Housing Court Plus Program. Continued support for these model programs and exploration of additional opportunities to stabilize at-risk households is a high priority.

In FY09-10, the City has the opportunity to enhance its prevention programming with new resources. The City has been awarded \$1.7 million in Homeless Prevention and Rapid ReHousing funds. Also in this year, our community action agency, Springfield Partners for Community Action, has been awarded increased Community Services Block Grant funds, some of which it expects to use for homelessness prevention, and our region has been awarded \$1.1 million from the Commonwealth of Massachusetts for innovative efforts to end homelessness. Our community is undertaking planning to ensure that these new funds are used in a coordinated fashion. It is expected that the funds will be used for: flexible direct financial assistance to households to prevent homelessness; casemanagement to connect households receiving financial assistance with mainstream services to prevent future incidents of homelessness; and outreach to identify households at imminent risk of homelessness. Our community is also developing rapid rehouse programming to enable those unable to be helped with prevention resources to quickly be rehoused in permanent housing.

## **Discharge Coordination Policy**

In recognition that effective discharge planning must be coordinated at the state level, the CoC initiated its involvement in evaluating and revising (as needed) the existing state discharge policies. Although the Commonwealth has an on-going practice of evaluating its systems, the CoCs across the state were invited to participate in a series of policy meetings. The Commonwealth has worked and continues to work to develop effective policies to prevent discharge from institutions and health care facilities that result in homelessness. This commitment continues.

The Commonwealth provides for appropriate discharge planning across programs through the inclusion of discharge specifications in contracts. The state's Operational Services Division, the agency responsible for overseeing the Massachusetts Purchase of Service system has developed discharge planning specifications for Request for Proposals (the method for state procurement of services including all human services). The language aims to ensure consistency in discharge planning among vendors and to establish an effective discharge planning policy and system statewide.

While the state's procurement and contracting process has improved discharge planning, the CoC's interest is in the local implementation. The CoC in collaboration with the Commonwealth has begun the process of evaluating existing systems. In the upcoming year, the City of Springfield through the CoC will participate in the evaluation of discharge practices of public systems of care. The first step was to include a question in the January 2007, 2008, and 2009 point-in-time counts about discharge prior to homelessness. This data collection indicates that, where discharge information is known, the most common discharge sources were corrections, foster care, and detoxification or substance abuse treatment programs.

The local agencies that are part of state systems of care report that the critical barrier to successful discharge is the lack of housing options, and, particularly, the lack of supportive housing. Springfield is coordinating with these systems of care to create new supportive housing options. In FY08-09, Springfield is using HOME tenant-based voucher assistance to provide housing subsidies to mentally ill individuals who have been chronically homeless and are being released from jail; these six individuals will receive intensive wrap-around services from the Department of Mental Health, and supervision and support from the Hampden County Sheriff's Department. The Springfield CoC had previously supported development of supervised sober housing used by the Hampden County Sheriff's Department for post-release housing. Going forward, the Springfield CoC is continuing to explore partnership opportunities with the Hampden County Sheriff's Department.

While progress has been made, the CoC and the Commonwealth have made a commitment to continue to revise and improve the existing discharge system. The CoC will work with state agencies to identify areas in which people continue to be discharged into homelessness and to improve discharge planning and outcomes.

## Community Development

1. Identify the jurisdiction's priority non-housing community development needs eligible for assistance by CDBG eligibility category specified in the Community Development Needs Table (formerly Table 2B), public facilities, public improvements, public services and economic development.
2. Identify specific long-term and short-term community development objectives (including economic development activities that create jobs), developed in accordance with the statutory goals described in section 24 CFR 91.1 and the primary objective of the CDBG program to provide decent housing and a suitable living environment and expand economic opportunities, principally for low- and moderate-income persons.

\*Note: Each specific objective developed to address a priority need, must be identified by number and contain proposed accomplishments, the time period (i.e., one, two, three, or more years), and annual program year numeric goals the jurisdiction hopes to achieve in quantitative terms, or in other measurable terms as identified and defined by the jurisdiction.

## **Community Development:**

### Needs

The City's priority non-housing community development needs may be grouped into three main categories.

1. **Human Capital:** Invest in residents to enable people at all income levels to lead healthy, productive lives. Offer support to households and build capacity of community-based organizations to better support vulnerable populations.

Based on Springfield's poverty rate and the severity of unmet needs expressed by residents in the public hearings held in various sections of the city, funding directed toward human-capital related programs and projects will yield significant and positive community outcomes. The three priority areas identified through the Consolidated Planning process are youth services, senior services, and disabled persons. Primary among these three priorities is the need to improve the educational and health outcomes of youth who are living in the proposed NRSA area.

In this category CDBG and other funds will be directed toward additional programs, including those that serve homeless persons, single parent families seeking affordable childcare, and programs for individuals with insufficient or no health insurance coverage. Funding will also be used to improve the efficacy of the outreach conducted and programs implemented by neighborhood groups for low and moderate income persons.

2. **Neighborhoods:** Enhance the quality of life in Springfield's low and moderate income neighborhoods including, public places, infrastructures, and housing stock. Ensure neighborhoods are good places to live, work and recreate.

Funding allocated pursuant to this category will contribute toward the cost of rebuilding parks and recreational areas, the reconstruction of crumbling roads and sidewalks, and the clearance and demolition of dilapidated and blighted structures in low and moderate income neighborhoods. Funds utilized to support programs and projects in this category will also be directed toward additional programs and projects, including housing rehabilitation programs, code enforcement activities, such as a flex squad and homeownership and lead paint removal assistance programs.

3. **Economic Development:** As indicated in the Consolidated Plan, during the five year period covered by the Strategic Plan, the City will seek to expand economic opportunities, especially employment opportunities, for low and moderate income residents through efforts to attract, retain and expand small businesses in neighborhood business districts and larger commercial and industrial establishments throughout the City.

During FY06-07, The City's Office of Economic Development (OED) engaged the Donahue Institute at the University of Massachusetts to conduct an objective, thoroughly-documented assessment of the economic needs of Springfield's businesses, low and moderate income residents and their neighborhoods. The analysis included a survey of over 400 businesses in Springfield's low and moderate income neighborhoods to determine business conditions and needs (if any); and completed 4 focus groups with businesses, residents and service providers in Springfield to identify priority investments including (potentially) infrastructure, building improvements or loans, technical



assistance or workforces development assistance for residents. In addition, interviews took place with dozens of technical service providers.

Residents and small business owners in the City of Springfield's NRSA neighborhoods stated clearly that in order to become better places to live, work and do business, first priority must be to make their neighborhoods safer and cleaner with more effective and reliable basic City services. It is evident that the challenges facing the NRSA neighborhoods have broad programmatic implications and it is also clear that addressing these fundamental issues is a necessary first step to improving business conditions and competitiveness within the City and improving the quality of life for residents and business owners alike.

As such, new programming has been designed based upon the findings surrounding quality of life needs. Such programming includes public way improvements and other targeted programs intended to reduce blight, improve cleanliness, and improve the sense of security and safety.

### Objectives

- 1) Investment in Residents "Human Capital" is achieved through a variety of activities , the following activities were identified as priorities in the five year plan:

Activity	Matrix Code	Priority	Fund Source
Senior Services	05A	H	CDBG
Public Service (General)	05	H	CDBG
Youth Services	05D	H	CDBG
Fair Housing Activities	05J	M	CDBG
Homeless Facilities (Operations)	03T	H	CDBG
Employment Training	05H	M	CDBG
Handicapped Services	05B	H	CDBG
Health Services	05M	H	CDBG
Childcare Services	05L	M	CDBG

In order to address these priority needs, programs and projects proposed this year include:

ACTIVITY	PROPOSED FUNDING AMOUNT	ACCOMPLISHMENT TYPE	PROJECTED ACCOMPLISHMENT
5A	\$ 7,000.00	People	
W.E.B. Dubois Academy	\$ 2,000.00	People	
W.E.B. Dubois Summer Experience	\$ 5,000.00	People	
Bilingual Community Liaison	\$ 7,000.00	People	
Hungry Hill Senior Center	\$ 5,100.00	People	
Pine Point Senior Center	\$ 9,000.00	People	
Parent Program for Incarcerated Parents for At-Risk Youth	\$ 8,000.00	People	
Fuel Assistance Program	\$15,000.00	Households	
Teen Pregnancy Prevention	\$ 5,000.00	People	
Worthington Street Shelter	\$ 71,000.00	People	
Youth Empowerment Services (YES)	\$ 8,000.00	People	
Visually Impaired Elders	\$ 5,000.00	People	

Mason Square Youth Development	\$10,000.00	People
Fair Housing	\$5,000.00	People
Springfield Foreclosure Relief Program	\$10,000.00	People
Culinary Arts Training Program	\$10,000.00	People
Meals Program	\$86,000.00	People
Loaves & Fishes	\$5,000.00	People
Emergency Food Program	\$15,000.00	People
Camp Star/Camp Angelina	\$97,000.00	People
Bridging the Gap	\$12,200.00	People
Summer Activities	\$27,900.00	People
VISITAS	\$7,000.00	People
Indian Orchard Unit	\$7,000.00	People
Summer Youth Development	\$9,000.00	People
Community Engagement Youth Services	\$8,000.00	People
Pathway to Success	\$8,000.00	People
District Recreation Supervisors	\$130,080.00	People
Family Empowerment	\$5,000.00	People
Housing Options Mean Empowerment (HOME)	\$10,000.00	People
Childcare for At-Risk Youth	\$8,000.00	People
Community Education Support (CES)	\$7,000.00	People
Urban Achievement	\$8,000.00	People
Safe Summer Streets	\$4,500.00	People
YouthBuild	\$15,000.00	People
After School/Summer Fun Program-Gerena	\$10,000.00	People
Brightwood After School Program (BASP)	\$10,000.00	People
Recovery Support Community Activity	\$20,000.00	People
Homeless Support Case Manager Program	\$20,000.00	People
Youth Leadership Program	\$10,000.00	People
Youth Ed & Health Awareness (YEAP)	\$24,000.00	People
ESOL	\$20,000.00	People

- 2) Neighborhood Enhancement – The Consolidated Plan identified the need to make Springfield neighborhoods a good place to live, work, and recreate. To that end, the City of Springfield has identified the following priority areas and will fund activities geared towards achieving these priorities.

ACTIVITY	Matrix Code	Priority	Fund Source
Acquisition of Real Property	1	M	CDBG, Public
Disposition	2	H	CDBG, Private
Parks, Recreational Facilities	03F	H	CDBG, Public, Private
Street Improvements	03K	H	CDBG, Public
Sidewalks	03L	M	Public
Clearance and Demolition	4	H	CDBG, Public
Homeownership Assistance	05R	H	CDBG, HOME
Direct Homeownership Assistance	13	H	HOME
Rehab; Single Unit Residential	14A	H	HOME, CDBG, Public,



- 3) Economic Development – The following table shows the City’s priority needs under the Economic Development core component:

ACTIVITY	Matrix Code	Priority	Fund Source
Disposition	2	H	CDBG, Private, Public
Clearance and Demolition	4	M	CDBG, Private, Public
Clean-up of Contaminated Sites	04A	H	CDBG, Private, Public
Relocation	8	M	Public
CI Land Acquisition/Disposition	17A	H	CDBG, Private, Public
CI Infrastructure Development	17B	H	CDBG, Public
CI Building Acquisition, Construction, Rehabilitation	17C	M	CDBG, Private, Public
Other Commercial/Industrial Improvements	17D	M	CDBG, Private, Public
Direct Financial Assistance to For-Profits	18A	M	CDBG, Private, Public
ED Technical Assistance	18B	H	CDBG, Private, Public
Micro-Enterprise Assistance	18C	H	CDBG, Private, Public

ACTIVITY	FUNDING AMOUNT	ACCOMPLISHMENT TYPE	PROJECTED ACCOMPLISHMENT
Neighborhood Façade Program	\$200,000.00	Jobs	
Business Loan Pool	\$100,000.00	Jobs	
Acquisition & Rehab for Non-Profits	\$300,000.00	Jobs	
Economic Development Program Delivery	\$184,636.00	Business	
Clearance and Demolition	\$28,000.00	Linked	

## **Antipoverty Strategy**

1. Describe the actions that will take place during the next year to reduce the number of poverty level families.

## **Antipoverty Strategy**

Like many core cities throughout Massachusetts and the nation, Springfield has an alarmingly high percentage of households living at or below the poverty level.

Almost 27% of Springfield households live in poverty (\$15,020 for a family of three in 2002). Over a third (34%) of children under the age of 18 live in poverty, giving the City one of the highest child poverty rates in the state (Census 2000). The rate is higher for Latino families, with 58% of children under 18, and 74% of children under five living in poverty. Of all household types, single-parent households headed by women are the poorest, with 62% with children under age five living in households with poverty-level incomes. In addition, 87% of students in the city's public schools are classified as low income.

The City's Antipoverty Strategy is comprised of the following components:

### **Education: Early Childhood Education through Secondary**

Lack of education is a key factor in the city's high poverty rate. The majority of individuals in Springfield over the age of 25 only have a high school education. Nearly one-quarter of Springfield's adult population has not completed high school or earned a GED. Further, 16% of Springfield's adult population has less than a 10<sup>th</sup> grade education. Of the more than a third of the city's population that have participated in any higher education, less than half have a bachelor's degree. Without further education, many low-income parents are unlikely to earn incomes that will support their families.

The diminishing number of jobs that do not require a college degree is evident in Springfield's unemployment rate which follows the trend of Massachusetts but is consistently about two percentage points higher. Further, residents of Springfield are heavily concentrated in service and sales or office occupations. The ability of low-income residents to move into higher-paying management, professional or financial occupations is constrained by lack of education.

Levels of educational attainment are influenced by developmental and educational opportunities starting in the earliest years. The City's strategies for improvement in this area therefore start with early childhood education and continue through higher education and workforce development.

The City has allocated funding to support early childhood education for at-risk youth. The City is a partner in the Cherish Every Child campaign, an initiative focused on children from birth through age five; this initiative also seeks universal access to early childhood education.

The Springfield Public Schools works proactively to ensure successful completion of grades K-12 through its Pupil Progression Plan and Culture of Achievement initiative. The City is an active participant in Step Up Springfield, a broad community effort aimed at raising expectations as to student behavior and academics, and promoting improved academic achievement, as measured by standardized tests.

The City has allocated funding to support a number of after-school, summer learning, youth development and mentoring programs, all of which support youth in remaining and progressing in school.

Springfield schools have a drop out rate that is more than twice the national average. Drop-out rates are higher among limited-English students, Hispanic students, and special education students. Many of these students need more than four years to complete high school, and older students are at particularly high risk to drop out. The Springfield Public Schools seek to meet these students' needs by providing an alternative high school diploma program.

### **GED, Literacy, Self Sufficiency and Job Training**

Adults who have not completed high school, or who struggle with literacy or limited English proficiency, have lessened capacity to join the workforce or increase earnings. The City provides GED, adult basic education and English for speakers of other languages (ESOL) classes through the Springfield Public

Schools' Adult Education Program; the City also funds community-based organizations providing these classes.

The City maintains partnerships with programs and organizations that provide literacy and self-sufficiency programs, including those operated through the neighborhood councils, Puerto Rican Cultural Center, Urban League of Greater Springfield, Vietnamese American Civic Association, the Martin Luther King Center and STCC.

The City works closely with entities whose mission is to raise the educational and occupational skills levels of the workforce and improve economic self-sufficiency for low and moderate income families. These include the Regional Employment Board of Hampden County (REB), a business-led, non-profit corporation responsible for regional workforce development. The REB sponsors the following programs:

Work Force Investment Act (WIA): pre-employment, training and job placement services to more than 900 low-income youth and adults annually.

Pathways to Success by 21: increased employment for youth 16-24, and increased educational attainment and post-secondary education for dropout youth 16-24, especially Latino and African American Youth.

Education, Training and Job Placement for TANF Recipients: assists TANF recipients enter unsubsidized employment.

The City has allocated funding to support a number of job training and employment programs.

The City is partnering with Friends of the Homeless to create a Homeless Resource Center, with an employment resource room to assist homeless individuals to access jobs and job training. The Center will also assist very low income persons in accessing mainstream services, including income and employment supports.

### **Asset-Building**

Springfield encourages efforts to assist residents in building assets. The City will continue to seek to support financial literacy, first-time homebuyer, and foreclosure prevention programs. The City's community action program, Springfield Partners for Community Action, places a strong emphasis on asset development, and sponsors an Individual Development Account (IDA) program.

### **Meeting Emergency Needs**

In addition to these efforts to increase the earnings of its residents, the City supports programs that assist households in meeting emergency needs. For very-low-income people, one emergency can lead to loss of employment or housing. The City funds programs that provide fuel assistance and meals, and support services to elders to assist them in meeting basic needs. Springfield will continue to identify opportunities to support the work of Springfield Partners for Community Action and other non-profit agencies assist low-income households with weatherization, community food and nutrition, community health advocacy, volunteer income tax assistance, childcare, food distribution and community market programs.

### **Non-homeless Special Needs (91.220 (c) and (e))**

1. Describe the priorities and specific objectives the jurisdiction hopes to achieve for the period covered by the Action Plan.
2. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by this Action Plan.



## Non-homeless Special Needs Objectives

Due to limited funding, the City of Springfield anticipated supporting only those activities identified as “High” priorities among non-homeless special needs. If additional funding is available or a particularly strong project is proposed, “Medium” priorities may also be considered. The following table projects the non-homeless special needs populations that will be served with housing and supportive services activities during this fourth year of the five-year Consolidated Plan period. The totals listed do not necessarily reflect unique persons since many activities will continue to serve ongoing needs of the same individuals for more than one program year.

The following chart identifies the populations that are identified as “High” priorities.

Special Needs Category	Housing	Supportive Services
Elderly and Frail Elderly	M	H
Disabled (Develop. or Physical)	M	H
Persons w/ HIV/AIDS	H	M
Youth w/ HIV/AIDS	H	M

## Use of Available Resources

Many public service activities that have traditionally been funded through the CDBG program in Springfield serve the priority special needs populations identified above. The City of Springfield anticipates that these activities will continue to receive support. HOPWA funding will be used to assist with the supportive service needs of persons with HIV/AIDS in Springfield and throughout the tri-county area as detailed on the pages below.

Additionally, the Commonwealth of Massachusetts, through the Department of Mental Health, the Department of Public Health, the Division of Elder Services, and other agencies provide funding for a variety of housing and supportive services programs that serve many special needs populations in Springfield.

## Specific HOPWA Objectives

Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by the Action Plan.

### Housing Opportunities for People with AIDS (HOPWA)

1. Provide a Brief description of the organization, the area of service, the name of the program contacts, and a broad overview of the range/ type of housing activities to be done during the next year.
2. Report on the actions taken during the year that addressed the special needs of persons who are not homeless but require supportive housing, and assistance for persons who are homeless.
3. Evaluate the progress in meeting its specific objective of providing affordable housing, including a comparison of actual outputs and outcomes to proposed goals and progress made on the other planned actions indicated in the strategic and action plans. The evaluation can address any related program adjustments or future plans.
4. Report on the accomplishments under the annual HOPWA output goals for the number of households assisted during the year in: (1) short-term rent, mortgage and utility payments to avoid homelessness; (2) rental assistance programs; and (3) in housing facilities, such as community residences and SRO dwellings, where funds are used to develop and/or operate these facilities. Include any assessment of client outcomes for achieving housing stability, reduced risks of homelessness and improved access to care.
5. Report on the use of committed leveraging from other public and private resources that helped to address needs identified in the plan.
6. Provide an analysis of the extent to which HOPWA funds were distributed among different categories of housing needs consistent with the geographic distribution plans identified in its approved Consolidated Plan.
7. Describe any barriers (including non-regulatory) encountered, actions in response to barriers, and recommendations for program improvement.
8. Please describe the expected trends facing the community in meeting the needs of persons living with HIV/AIDS and provide additional information regarding the administration of services to people with HIV/AIDS.
9. Please note any evaluations, studies or other assessments that will be conducted on the local HOPWA program during the next year.

## Specific HOPWA Objectives

The following table outlines the priority HOPWA needs for the Tri-county area. Activities marked “High” priorities will receive funding during the Action Plan Period. Those marked as “Medium” priorities may receive funding if funding levels increase or particularly strong proposals are submitted. Activities marked as “Low” priorities will not be funded during the five-year plan period due to limited availability of funds.

Activity	Priority	Funding Source
Tenant-Based Rental Assistance	H	HOPWA, HOME, McKinney
Short-Term Rent, Mortgage and Utility Payments	H	HOPWA
Facility-Based Programs	L	---
Operating Costs for Facility-Based Programs	L	---
New Facilities Development with Capital Funds	L	HOPWA
Supportive Services in Conjunction with Housing Activities	H	HOPWA, Public, McKinney
Housing Information and Placement Services	H	HOPWA, Public
HOPWA Technical Assistance	M	HOPWA

## HOPWA

HOPWA sponsors are selected through a City-issued Request for proposal. The funding opportunity is advertised through a legal notice and direct mailing to potential sponsors, including faith-based organizations. The RFP solicits annual goals for each eligible HOPWA activity.

The City of Springfield has allocated HOPWA resources to the following agencies for the following activities:

1. River Valley Counseling Center will to provide tenant-based rental assistance and intensive support services. River Valley has been providing support services to individuals for more than 50 years. Initially focusing on mental health issues, River Valley has grown and has adjusted its focus to keep in step with the ever changing landscape of health issues facing underserved populations today. River Valley has been providing HIV related housing services for more than 15 years. Through this funding, River Valley will provide housing and support services to HIV positive individuals, assisting with search and placement in decent affordable housing.
2. HIV/AIDS Law Consortium will provide legal assistance, advocacy, and small group workshops to clients and case managers on issues of discrimination in housing and benefits. The Law Consortium will provide legal services as well as housing information services. The Law Consortium's mission is to ensure access to legal services for individuals and families affected by HIV/AIDS and to educate both the legal community and the community at-large about the legal rights of these individuals and families. The Consortium advocates on behalf of people with HIV/AIDS to assure their legal and human rights are preserved.
3. New North Citizen' Council's Springfield Housing Opportunities for People with AIDS will provide support services, housing search and information, and short-term assistance to households impacted by HIV/AIDS. The program will also administer the Rental Start Up Program, which assists eligible households with limited first, last and/or security deposit to assist them in obtaining permanent housing placement.

The New North Citizen' Council (NNCC) has been a neighborhood association for more than 30 years, providing residents with quality support and social services and citizen's advocacy from a neighborhood perspective. It is a multi-service agency with an annual operating budget of over \$4 million. Through this funding the NNCC will assist individuals and the families of individuals living with the AIDS virus to secure safe affordable housing through information, counseling and short-term rental assistance.

4. Cooley Dickinson Hospital's Supportive Housing Program – Housing Services of AIDS Care will provide tenant-based rental assistance and support services. Cooley-Dickinson Hospital (CDH) is a non-profit, 501(c) (3) community hospital serving individuals from Hampden Hampshire and Franklin County. CDH operates several programs that serve individuals living with the HIV/AIDS virus as well as providing the necessary support services to these same individuals and their families. CDH operates HIV/AIDS outreach centers, HIV Prevention and Education Programs as well as operating one of the state's six Centers for Health Communities which serves all of Western Massachusetts. Under this funding allocation, CDH will continue to assist HIV/AIDS positive individuals with safe affordable housing options.

The following chart illustrates the services to be provided and the goals for each HOPWA Activity.

Organization	Service Classification	Performance Measure	Accomplishment
HIV/AIDS Law Consortium	Services	Households	100
Cooley-Dickinson	TBRA	Households	10
New North Citizens Council	Shallow Subsidy	Households	150
River Valley	TBRA/Services	Households	12

### **Other Narrative**

Include any Action Plan information that was not covered by a narrative in any other section.

## ASSESSMENT OF FIVE YEAR AND ANNUAL GOALS AND OBJECTIVES

The five-year Consolidated Plan for the entitlement programs covers the period July 1, 2005- June 30, 2010. As discussed in the text below, HUD has established a new performance measurement system. Within each priority area, a brief overview of objectives and outcomes of the activities in the Consolidated Plan and a report on the accomplishments achieved to date is provided as an amendment to the City's 5 Year Strategic Plan for FY 2006 through FY 2010.

### Background Information: HUD's New Performance Measurement System

In order to better quantify the impacts that HUD-funded programs and projects are having on communities, HUD has developed and is in the process of implementing nationwide a performance measurement system to help determine how well programs and activities are meeting established needs and goals. Performance measurement is now a requirement for all federal programs, and performance is a key consideration in program funding decisions.

HUD's new Outcome Performance Measurement System contains three main components: Objectives, Outcomes and Indicators. This system tracks the City's progress meeting three objectives. Descriptions of these objectives are excerpted from the CPD Manual and Guidebook below:

1. **Providing Decent Housing.** This objective "covers the wide range of housing activities that are generally undertaken with HOME, CDBG or HOPWA funds. This objective focuses on housing activities whose purpose is to meet individual family or community housing needs. It does not include programs where housing is an element of a larger effort to make community-wide improvements, since such programs would be more appropriately reported under Suitable Living Environments."
2. **Creating Suitable Living Environments.** This second objective is "related to activities that are designed to benefit communities, families, or individuals by addressing issues in their living environment. This objective related to activities that are intended to address a wide range of issues faced by low- and moderate-income persons, from physical problems with their environment, such as poor quality infrastructure, to social issues such as crime prevention, literacy or elderly health services."
3. **Creating Economic Opportunities.** This third and final objective "applies to activities relates to economic development, commercial revitalization, or job creation."

The system also establishes the following three outcomes to show the anticipated result of the activity:

1. **Availability/Accessibility.** This first outcome "applies to activities that make services, infrastructure, public services, public facilities, housing or shelter available or accessible to low and moderate-income people, including persons with disabilities. In this category, accessibility does not refer only to physical barriers, but also to making the basics of daily living available and accessible to low- and moderate-income people where they live."
2. **Affordability.** This outcome "applies to activities that provide affordability in a variety of ways to low- and moderate-income people. It can include the creation or

maintenance of affordable housing, basic infrastructure hook-ups, or services such as transportation or day care. Affordability is an appropriate objective whenever an activity is lowering the cost, improving the quality, or increasing the affordability of a product or service to benefit a low-income household."

- 3. Sustainability.** This third and final outcome "applies to activities that are aimed at improving communities or neighborhoods, helping to make them livable or viable by providing benefit to persons of low- and moderate-income or by removing or eliminating slums or blighted areas, through multiple activities or services that sustain communities or neighborhoods."

The following table overviews the link between objectives and outcomes.

	<b>Availability/ Accessibility (1)</b>	<b>Affordability (2)</b>	<b>Sustainability (3)</b>
<b>Decent Housing (DH)</b>	DH-1	DH-2	DH-3
<b>Suitable Living Environment (SL)</b>	SL-1	SL-2	SL-3
<b>Economic Opportunity (EO)</b>	EO-1	EO-2	EO-3

### **City of Springfield's Implementation of HUD's new Performance Measurement System**

HUD has mandated that the Performance Measurement system be fully implemented during FY 06-07.

Per HUD guidance, the City has completely incorporate HUD's outcome performance measurement system into its FY 2006-2010 Consolidated Plan as part of this FY09-10 Action Plan process pursuant to the HUD's implementation guidelines and schedule. These guidelines state that the City:

- Must make the amendment public and notify HUD that an amendment has been made.
- May submit a copy of each amendment to HUD as it occurs or at the end of the program year.
- Should include a copy of these changes in its local files so the information may be used during the FY 2008 CAPER completion process and during any on site monitoring of the City that is conducted by HUD, so HUD may confirm the new system was incorporated into the Plan.

According to HUD's Community Planning and Development Outcome Performance Measurement Framework: Training Manual and Guidebook, it is not anticipated that this process will amount to a "substantial amendment," so grantees, including the City of Springfield, are "not required to undergo the public comment process on these changes or to submit the edits to HUD."

**Performance Measurement Objective Tables**

Specific Obj. #	Outcome/Objective  Specific Annual Objectives	Sources of Funds	Performance Indicators	Federal Year	Expected Number	Actual Number	Percent Completed
DH-1 Availability/Accessibility of Decent Housing							
DH-1.1	Produce affordable rental housing units	HOME	Housing units	2005	30	55	183.3%
				2006	30	0	0.0%
		Other private		2007	50	53	106.0%
				2008	50		
		Other Public		2009			
				MULTI-YEAR GOAL		250	108
DH-1.2	Provide rehabilitation financing to existing homeowners	HOME	Housing units	2005	15	16	106.7%
		CDBG		2006	15	27	100.0%
				2007	15	16	106.0%
				2008	25		
				2009			
		Other Private		MULTI-YEAR GOAL		75	59
DH-1.3	Increase energy efficiency for existing homeowners	CDBG	Housing units	2005	200	749	374.5%
		Other Public		2006	200	1,070	535.0%
				2007	300	1,117	372.0%
				2008	300		
				2009			
		MULTI-YEAR GOAL		1,000	2,936	294.0%	
DH-1.4	Evaluate and eliminate lead based paint hazards	CDBG	Housing units	2005	500	570	114.0%
		HOME		2006	500	613	122.6%
				2007	150	946	631.0%
				2008	150		
				2009			
		Other Public		MULTI-YEAR GOAL		2500	2,129
DH-1.5	Targeted Code Enforcement	CDBG	Housing units	2005	500	3,249	649.8
		Other Public		2006	700	1,828	261.1
				2007	700	1,442	206.0%
				2008	700		
				2009			
		MULTI-YEAR GOAL		500	6,519	1,303.8%	
DH-1.6	Redevelop blighted properties into homeownership opportunities	HOME	Housing units	2005	15	10	66.7%
		CDBG		2006	10	6	60.0%
				2007	10	7	70.0%
				2008	10		
				2009			
		Other public/private		MULTI-YEAR GOAL		50	23



DH-1.7	Acquisition/ Disposition	CDBG  Other Public	Housing units	2005	56	31	55.4%
				2006	20	216	1,080%
				2007	30	205	683.0%
				2008	TBD		
				2009			
			MULTI-YEAR GOAL		250	452	180.8%
DH-1.8	Board & Secure: Operation and repair of foreclosed properties	CDBG  Other public	Housing units	2005	15	43	43.0%
				2006	100	77	77.0%
				2007	75	87	116.0%
				2008	75		
				2009			
			MULTI-YEAR GOAL		150	207	138.0%
DH-1.9	Residential Historic Preservation		Housing units	2005	2	2	100.0%
				2006	0	0	100.0%
				2007	2	22	110.0%
				2008	2		
				2009			
			MULTI-YEAR GOAL		10	24	240.0%
DH-1.10	Develop special needs housing units	HOME  Other public	Housing units	2005	-----	-----	-----
				2006	-----	-----	-----
				2007	10	10	25%
				2008	10		
				2009			
			MULTI-YEAR GOAL		40	10	25.0%
DH-1.11	Ensure sufficient capacity at emergency shelters so individuals can come off the streets and be engaged around housing options	ESG  Other Public	People served annually	2005	335	2,643	789.0%
				2006	300	2,872	957.3%
				2007	500	2,684	536.8%
				2008	140		
				2009			
				MULTI-YEAR GOAL		1,500	8,199
	<i>* Note that in this category accomplishment data may count individuals more than once versus unique individuals served</i>	CDBG  Other Public	People served annually	2005	1,400	1,291	86.1%
				2006	900	696	77.3%
				2007	900	1,327	147.4%
				2008	900		
				2009			
				MULTI-YEAR GOAL		7,000	3,314

DH-1.12	Increase range of housing options and related services, including rental assistance, short term subsidies and support services in the tri county area for persons with HIV/AIDS	HOPWA	Households	2005	270	642	237.8%
		Other Public		2006	250	578	231.2%
				2007	272	214	78.6%
				2008	272		
				2009			
		MULTI-YEAR GOAL			650	1,434	220.6%
DH-1.13	Public Facilities: Homeless	CDBG	Public Facility	2005	-----	-----	-----
		Other Public		2006	-----	-----	-----
				2007	TBD		
				2008	TBD	-----	-----
				2009	1		
		MULTI-YEAR GOAL			1	0	0%
DH-1.14	Create permanent supportive housing opportunities for chronically homeless individuals and other vulnerable populations	HOME	People	2005	25	41	164.0%
		Other public		2006	24	36	150.0%
				2007	25	31	124.0%
				2008	100		
				2009			
		MULTI-YEAR GOAL			175	108	61.7%

Specific Obj. #	Outcome/Objective  Specific Annual Objectives	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Comple ted
DH-2 Affordability of Decent Housing							
DH-2.1	Direct homebuyer downpayment assistance	ADDI  HOME	Households	2005	15	22	146.7%
				2006	15	34	233.3%
				2007	15	40	266.6%
				2008	15		
				2009			
			MULTI-YEAR GOAL		75	96	128.0%
DH-2.2	Homebuyer education/ counseling	CDBG  Other private	Households	2005	50	223	446.0
				2006	50	189	378.0%
				2007	150	129	86.0%
				2008	100		
				2009			
			MULTI-YEAR GOAL		250	541	216.4%

Specific Obj. #	Outcome/Objective  Specific Annual Objectives	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Comple ted
SL-1 Availability/Accessibility of Suitable Living Environment							
SL-1.1	Prevent homelessness	ESG  Other public	People served through tenant mediation and legal assistance	2005	130	300	230.8%
				2006	115	121	105.2%
				2007	150	282	188.0%
				2008	150		
				2009			
				MULTI-YEAR GOAL		1,500	703
		CDBG  Other public/ private	People receiving housing placement assistance	2005	20	69	345.0%
				2006	20	73	364.0%
				2007	100	1,586	158.6%
				2008	100		
				2009			
				MULTI-YEAR GOAL		100	142
			People served through Homesavers	2005	-----	-----	-----
				2006	-----	-----	-----
				2007	115	0	0
				2008	150		
				2009			
				MULTI-YEAR GOAL		300	0
SL-1.2	Provide essential services to assist homeless people to become housed	ESG  Other public	Households	2005	200	476	238.0%
				2006	300	411	137.0%
				2007	200	297	148.5%
				2008	200		
				2009			
		MULTI-YEAR GOAL		500	1,184	236.8 %	
SL-1.3	Employment training	CDBG  Other public/ private	People	2005	190	442	232.6%
				2006	200	358	179.0%
				2007	141	474	336.1%
				2008	122		
				2009			
		MULTI-YEAR GOAL		250	1,274	509.6 %	
SL-1.4	Health services	CDBG  Other public/ private	People	2005	200	50	25%
				2006	-----	-----	-----
				2007	-----	-----	-----
				2008	50		
				2009			
		MULTI-YEAR GOAL		1,000	50	5%	

SL-1.5	Senior services	CDBG	People	2005	575	1,463	254.4%
				2006	800	1,074	134.3%
				2007	250	1,096	438.4%
				2008	250		
				2009			
		Other public/private	MULTI-YEAR GOAL		1,125	3,633	323%
SL-1.6	Childcare services	CDBG	People	2005	3	2	66.7%
				2006	5	3	60.0%
				2007	3	2	66.0%
				2008	3		
				2009			
		Other public/private	MULTI-YEAR GOAL		15	7	46.6%
SL-1.7	Services for disabled persons	CDBG	People	2005	145	195	382.9%
				2006	220	305	138.6%
				2007	330	300	90.0%
				2008	260		
				2009			
		Other public/private	MULTI-YEAR GOAL		225	800	356.0 %
SL-1.8	Fair housing	CDBG	People	2005	140	536	382.9%
				2006	200	204	102.0%
				2007	200	295	147.5%
				2008	200		
				2009			
		Other public/private	MULTI-YEAR GOAL		700	1,035	147.8 %
SL-1.9	Youth services	CDBG	People	2005	635	1,739	273.9%
				2006	1,275	1,524	119.5%
				2007	1,320	3,006	227.7%
				2008	2,140		
				2009			
		Other public/private	MULTI-YEAR GOAL		3,425	6,269	183.0 %
SL-1.10	Battered & abused spouses	CDBG	People	2005	100	-----	-----
				2006	100	-----	-----
				2007	100	162	162.0%
				2008	100	-----	-----
				2009	100		
		Other public/private	MULTI-YEAR GOAL		500	162	32.0%
SL-1.11	Public service general	CDBG	People	2005	5,050	15,764	311.8%
				2006	1,000	3,316	331.6%
				2007	2,325	1,830	78.7%
				2008	925		
				2009			
		Other public/private	MULTI-YEAR GOAL		24,950	20,910	83.8%

SL-1.12	Mental Health Services	CDBG  Other public/private	People	2005	40	-----	-----
				2006	40	-----	-----
				2007	40	417	1042.5%
				2008	40	-----	-----
				2009			
				<b>MULTI-YEAR GOAL</b>		<b>200</b>	417 208.5%
SL-1.13	Substance Abuse Services	CDBG  Other public/private	People	2005	200	-----	-----
				2006	200	-----	-----
				2007	200	545	272.5%
				2008	200	-----	-----
				2009			
				<b>MULTI-YEAR GOAL</b>		<b>1,000</b>	545 54.5%
SL-1.14	CDBG Non-profit Organization Capacity Building	CDBG	Organizations	2005	9	9	100%
				2006	9	9	100%
				2007	9	9	100%
				2008	9		
				2009			
				<b>MULTI-YEAR GOAL</b>		<b>9</b>	27 300%

Specific Obj. #	Outcome/ Objective  Specific Annual Objectives	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
<b>SL-3 Sustainability of Suitable Living Environment</b>							
SL-3.1	Parks, Recreational Facilities	CDBG  Other Public/ Private	Public Facilities	2005	3	7	233.3%
				2006	2	2	100%
				2007	3	2	66.6%
				2008	6		
				2009			
			MULTI-YEAR GOAL		8	11	137.5%
SL-3.2	Street Improvements		People	2005	-----	-----	-----
				2006	-----	-----	-----
				2007	TBD	6,038	-----
				2008	10,000		
				2009			
			MULTI-YEAR GOAL		25,000	6,038	24.2%
SL-3.3	Sidewalks		People	2005	-----	-----	-----
				2006	-----	-----	-----
				2007	-----	6,038	-----
				2008	2,000		
				2009			
			MULTI-YEAR GOAL		1,000	6,038	603.8%
SL-3.4	Urban Reforestation		Units	2005	25	316	1264.0%
				2006	200	0	0%
				2007	200	709	355%
				2008	0		
				2009			
			MULTI-YEAR GOAL		50	1,025	2,050%
SL-3.5	Clearance and Demolition	CDBG  Other public	Housing Units	2005	20	18	90%
				2006	15	30	200%
				2007	15	29	193%
				2008	TBD		
				2009			
			MULTI-YEAR GOAL		100	77	77.0%

SL-3.6	Graffiti	CDBG  Other public	Businesses	2005	50	50	100%
				2006	50	70	114.0%
				2007	50	169	338%
				2008	50		
				2009			
			MULTI-YEAR GOAL		250	289	115.6%
			People	2005	-----	-----	-----
				2006	-----	-----	-----
				2007	7		
				2008	3		
				2009			
					10		
SL-3.7	Vacant Lot Cleanup	CDBG  Other public	Units	2005	50	234	21.4%
				2006	100	286	286.0%
				2007	100	347	347%
				2008	100		
				2009			
					250	867	348.8%



Specific Obj. #	Outcome/Objective Specific Annual Objectives	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
EO-1 Availability/Accessibility of Economic Opportunity							
EO-1.1	Cleanup of Contaminated Sites		Jobs	2005	3	0	0%
				2006	0		
				2007	TBD		
				2008	20		
				2009			
			MULTI-YEAR GOAL		40		0%
EO-1.2	Relocation		Businesses	2005	-----	-----	-----
				2006	-----	-----	-----
				2007	TBD	2	
				2008	0		
				2009			
			MULTI-YEAR GOAL		2	2	0%
EO-1.3	CI Land Acquisition		Jobs	2005	-----	-----	-----
				2006	-----	-----	-----
				2007	TBD		
				2008	100		
				2009			
			MULTI-YEAR GOAL		200		0%
EO-1.4	CI Infrastructure Development		Feet of Public Utilities	2005	-----	-----	-----
				2006	-----	-----	-----
				2007	2,200	2,600	118.0%
				2008	TBD		
				2009			
			MULTI-YEAR GOAL		2,200	2,600	118.1%
EO-1.5	CI Building Acquisition, Construction, Rehabilitation		Jobs	2005	-----	-----	-----
				2006	-----	-----	-----
				2007	TBD	34	
				2008	TBD		
				2009			
			MULTI-YEAR GOAL		250	34	13.6%
EO-1.6	Direct Financial Assistance to For Profits		Businesses	2005	-----	-----	-----
				2006	-----	-----	-----
				2007	TBD	0	
				2008	TBD		
				2009			
			MULTI-YEAR GOAL		5	0	0%

EO-1.7	ED Technical Assistance		Businesses	2005	0	7	-----
				2006	-----	-----	-----
				2007	15	12	80%
				2008	30		
				2009			
			MULTI-YEAR GOAL		50	19	38.0%
			Jobs	2005	24	0	0%
				2006	-----	-----	-----
				2007	TBD		
				2008	50		
				2009			
			MULTI-YEAR GOAL		75	0	0%
EO-1.8	Micro-Enterprise Assistance		Jobs	2005	-----	-----	-----
				2006	-----	-----	-----
				2007	TBD		
				2008	10		
				2009			
			MULTI-YEAR GOAL		25	0	0%
			Businesses	2005	-----	-----	-----
				2006	-----	-----	-----
				2007	TBD	3	
				2008	20		
				2009			
			MULTI-YEAR GOAL		100	3	3.0%
EO-1.9	Clearance and Demolition		Businesses	2005	1	1	100.0%
				2006	1	0	
				2007	TBD	0	
				2008	4		
				2009			
			MULTI-YEAR GOAL		5	1	20.0%

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Planning and Administration

Project Title:ESG Administration

Description:The Office of Housing will utilize these funds for the planning and execution of the ESG Program, including general management and oversight.

Objective Category:☐ Suitable Living Environment☐ Decent Housing☐ Economic Opportunity

Outcome Category:☐ Availability/Accessibility☐ Affordability☐ Sustainability

Location/Target Area:N/A

Objective Number n/a	Project ID
HUD Matrix Code 21A	CDBG Citation N/A
Type of Recipient Grantee	CDBG National Objective N/A
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010
Performance Indicator n/a	Annual Units n/a
Local ID	Units Upon Completion

Funding Sources:	
CDBG	
ESG	\$9116.00
HOME	
HOPWA	
Total Formula	\$9116.00
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	
Total	\$9116.00

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Homeless

Project Title:ESG Homeless Shelter Operations

Description:

Funds will be provided to existing emergency shelter operators to expend the current capacity of emergency systems.

Objective Category:☐ Suitable Living Environment☒ Decent Housing☐ Economic Opportunity

Outcome Category:☒ Availability/Accessibility☐ Affordability☐ Sustainability

Location/Target Area:Springfield, MA

Objective Number DH-1	Project ID
HUD Matrix Code 03T	CDBG Citation N/A
Type of Recipient Grantee	CDBG National Objective N/A
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010
Performance Indicator People	Annual Units 1400
Local ID	Units Upon Completion

Funding Sources:	
CDBG	
ESG	\$70,016.00
HOME	
HOPWA	
Total Formula	\$70,016.00
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	
Total	\$70,016.00

The primary purpose of the project is to help: ☒ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name: City of Springfield Massachusetts

Priority Need: Homeless

Project Title: ESG Homeless Essential Services

Description:  
  
Funds will be provided to homeless service providers to operate ESG eligible essential service programs for homeless households.

Objective Category: ☒ Suitable Living Environment ☐ Decent Housing ☐ Economic Opportunity

Outcome Category: ☒ Availability/Accessibility ☐ Affordability ☐ Sustainability

Location/Target Area: Springfield, MA

Objective Number SL-1	Project ID
HUD Matrix Code 03T	CDBG Citation N/A
Type of Recipient Grantee	CDBG National Objective N/A
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010
Performance Indicator People	Annual Units 200
Local ID	Units Upon Completion

Funding Sources:	
CDBG	
ESG	\$51,600.00
HOME	
HOPWA	
Total Formula	\$51,600.00
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	
Total	\$51,600.00

The primary purpose of the project is to help: ☒ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Homeless

Project Title:ESG Homeless Prevention

Description:

Funds will be provided to homeless service providers to operated ESG eligible homeless prevention programs.

Objective Category: ☒ Suitable Living Environment ☐ Decent Housing ☐ Economic Opportunity

Outcome Category: ☒ Availability/Accessibility ☐ Affordability ☐ Sustainability

Location/Target Area: Springfield, Ma

Objective Number SL-1	Project ID	<div>Funding Sources:</div> <div>CDBG</div> <div>ESG\$51,600.00</div> <div>HOME</div> <div>HOPWA</div> <div>Total Formula\$51,600.00</div> <div>Prior Year Funds</div> <div>Assisted Housing</div> <div>PHA</div> <div>Other Funding</div> <div>Total\$51,600.00</div>	
HUD Matrix Code 03T	CDBG Citation n/a		
Type of Recipient Grantee	CDBG National Objective n/a		
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010		
Performance Indicator People	Annual Units 150		
Local ID	Units Upon Completion		

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name: City of Springfield Massachusetts

Priority Need: Planning and Administration

Project Title: HOPWA Administration

Description:  
  
The Office of Housing will utilize these funds for the planning and execution of the HOPWA Program, including general management and oversight.

Objective Category: ☐ Suitable Living Environment ☐ Decent Housing ☐ Economic Opportunity

Outcome Category: ☐ Availability/Accessibility ☐ Affordability ☐ Sustainability

Location/Target Area: Tri-county areas: Hampden, Hampshire and Franklin Counties

Objective Number N/A	Project ID	<b>Funding Sources:</b> CDBG  ESG  HOME  HOPWA \$12,780.00  Total Formula \$12,780.00  Prior Year Funds  Assisted Housing  PHA  Other Funding  Total \$12,780.00	
HUD Matrix Code 21A	CDBG Citation N/A		
Type of Recipient Grantee	CDBG National Objective N/A		
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010		
Performance Indicator N/A	Annual Units N/A		
Local ID	Units Upon Completion		

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Planning and Administration

Project Title:HOPWA Project Sponsor Administration

Description:

The Office of Housing will allocate these funds for administrative expenses associated with HOPWA funding.

Objective Category:☐ Suitable Living Environment ☐ Decent Housing ☐ Economic Opportunity

Outcome Category:☐ Availability/Accessibility ☐ Affordability ☐ Sustainability

Location/Target Area:Tri-county areas: Hampden, Hampshire and Franklin Counties

Objective Number N/A	Project ID	<b>Funding Sources:</b> CDBG  ESG  HOME  HOPWA\$29,820.00  Total Formula\$29,820.00  Prior Year Funds  Assisted Housing  PHA  Other Funding  Total\$29,820.00	
HUD Matrix Code 31D	CDBG Citation N/A		
Type of Recipient Subrecipient	CDBG National Objective N/A		
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010		
Performance Indicator N/A	Annual Units N/A		
Local ID	Units Upon Completion		

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs



Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield, Massachusetts

Priority Need:Non-homeless Special Needs

Project Title:HOPWA

Description:  
Funding to provide rental assistance, short term subsidies, and support services to households impacted by HIV/AIDS. Programs will be operated by human services providers in the tri-county areas: Hampshire and Franklin counties.

Objective Category:☐ Suitable Living Environment ☒ Decent Housing ☐ Economic Opportunity

Outcome Category:☒ Availability/Accessibility ☐ Affordability ☐ Sustainability

Location/Target Area: Tri-county areas: Hampshire and Franklin Counties

Objective Number DH-1	Project ID 12
HUD Matrix Code 31	CDBG Citation N/A
Type of Recipient Subrecipient	CDBG National Objective N/A
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010
Performance Indicator Households	Annual Units 272
Local ID 12	Units Upon Completion

Funding Sources:	
CDBG	
ESG	
HOME	
HOPWA	\$383,400.00
Total Formula	\$383,400.00
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	
Total	\$383,400.00

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name: City of Springfield Massachusetts

Priority Need: Planning and Administration

Project Title: HOME Administration

Description:  
The Office of Housing will use these funds for the planning and execution of the HOME Program including general management and oversight.

Objective Category: ☐ Suitable Living Environment ☐ Decent Housing ☐ Economic Opportunity

Outcome Category: ☐ Availability/Accessibility ☐ Affordability ☐ Sustainability

Location/Target Area: N/A

Objective Number n/a	Project ID
HUD Matrix Code 21A	CDBG Citation N/A
Type of Recipient Grantee	CDBG National Objective N/A
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010
Performance Indicator N/A	Annual Units N/A
Local ID	Units Upon Completion

Funding Sources:	
CDBG	
ESG	
HOME	\$169,829.00
HOPWA	
Total Formula	\$169,829.00
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	
Total	\$169,829.00

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Housing

Project Title:First Time Homebuyer Financial Assistance Program

Description:Funding for the first time homebuyer financial assistance program, eligible households will be provided purchase assistance (down payment, closing costs, and interest rate buydown) at the time of closing; priority funding will be made available to first time homebuyers acquiring foreclosed properties. The program is operated by the Office of Housing

Objective Category

☐ Suitable Living Environment

☒ Decent Housing

☐ Economic Opportunity

Outcome Category:

☐ Availability/Accessibility

☒ Affordability

☐ Sustainability

Location/Target Area: Springfield, MA

Objective Number DH-2	Project ID
HUD Matrix Code 13	CDBG Citation N/A
Type of Recipient Grantee	CDBG National Objective N/A
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010
Performance Indicator Households	Annual Units 0
Local ID	Units Upon Completion

Funding Sources:	
CDBG	
ESG	
HOME	\$110,717.00
HOPWA	
Total Formula	\$110,717.00
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	
Total	\$110,717.00

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Homeless

Project Title:Tenant Based Rental Assistance (TBRA)

Description:Rental assistance will be provided to special needs households. Ongoing rental assistance is provided to as many as 50 households in an initiative that links housing subsidies with supportive services for chronically homeless individuals. One time security deposit assistance is being provided to as many as 150 households to assist them in moving from homelessness into stable housing.

Objective Category:☐ Suitable Living Environment☒ Decent Housing☐ Economic Opportunity

Outcome Category:☒ Availability/Accessibility☐ Affordability☐ Sustainability

Location/Target Area: Springfield, MA

Objective Number DH-1	Project ID	<b>Funding Sources:</b> CDBG  ESG  HOME\$148,000.00  HOPWA  Total Formula\$148,000.00  Prior Year Funds  Assisted Housing  PHA  Other Funding  Total\$148,000.00	
HUD Matrix Code 31F	CDBG Citation n/a		
Type of Recipient Grantee	CDBG National Objective n/a		
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010		
Performance Indicator Households	Annual Units		
Local ID	Units Upon Completion		

The primary purpose of the project is to help: ☒ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Housing

Project Title:Project Based Homeownership

Description:

Funds to developers to acquire and rehabilitate and/or construct housing for resale to income eligible households.

Objective Category:

☐ Suitable Living Environment

☒ Decent Housing

☐ Economic Opportunity

Outcome Category:

☒ Availability/Accessibility

☐ Affordability

☐ Sustainability

Location/Target Area: Springfield, MA

Objective Number DH-1	Project ID	<div>Funding Sources:<div>CDBG</div><div>ESG</div><div>HOME\$254,740.00</div><div>HOPWA</div><div>Total Formula\$254,740.00</div><div>Prior Year Funds</div><div>Assisted Housing</div><div>PHA</div><div>Other Funding</div><div>Total\$254,740.00</div></div>	
HUD Matrix Code 14G	CDBG Citation 570.208 (a)(3)		
Type of Recipient Grantee	CDBG National Objective LMH		
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010		
Performance Indicator Housing Units	Annual Units		
Local ID	Units Upon Completion		

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Housing

Project Title:Rental Production

Description:  
  
Funds for a program to expand and/or preserve affordable rental housing. Program will be operated by the Office of Housing. Funds will be loaned to both for-profit and non-profit developers.

Objective Category:☐ Suitable Living Environment ☒ Decent Housing ☐ Economic Opportunity

Outcome Category:☒ Availability/Accessibility ☐ Affordability ☐ Sustainability

Location/Target Area: Springfield, MA

Objective Number DH-1	Project ID	<b>Funding Sources:</b> CDBG  ESG  HOME\$1,015,000.00  HOPWA  Total Formula\$1,015,000.00  Prior Year Funds  Assisted Housing  PHA  Other Funding  Total\$1,015,000.00	
HUD Matrix Code 14B	CDBG Citation N/A		
Type of Recipient Grantee/Subrecipient	CDBG National Objective N/A		
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010		
Performance Indicator Housing Units	Annual Units		
Local ID	Units Upon Completion		

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name: City of Springfield, Massachusetts

Priority Need: Planning & Administration

Project Title: CDBG Planning & Administration

Description:  
  
Funding for the planning and execution of the CDBG program, including general management and oversight, fiscal management and compliance.

Objective Category: ☐ Suitable Living Environment ☐ Decent Housing ☐ Economic Opportunity  
Outcome Category: ☐ Availability/Accessibility ☐ Affordability ☐ Sustainability

Location/Target Area: N/A

Objective Number N/A	Project ID	<div><b>Funding Sources:</b><div>CDBG\$869,904.00</div><div>ESG</div><div>HOME</div><div>HOPWA</div><div>Total Formula\$869,904.00</div><div>Prior Year Funds</div><div>Assisted Housing</div><div>PHA</div><div>Other Funding</div><div>Total\$869,904.00</div></div>
HUD Matrix Code 21A	CDBG Citation N/A	
Type of Recipient Grantee	CDBG National Objective N/A	
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010	
Performance Indicator N/A	Annual Units N/A	
Local ID	Units Upon Completion	

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Economic Development

Project Title:Economic Development Program Delivery

Description:CDBG funds will be used for eligible costs related to business assistance with concentration to new business & business retention in the target neighborhoods.

Objective Category:☐ Suitable Living Environment☐ Decent Housing☒ Economic Opportunity

Outcome Category:☒ Availability/Accessibility☐ Affordability☐ Sustainability

Location/Target Area:CDBG target areas

Objective Number EO-1	Project ID	<b>Funding Sources:</b> CDBG \$183,520.00  ESG  HOME  HOPWA  Total Formula \$183,520.00  Prior Year Funds  Assisted Housing  PHA  Other Funding  Total \$183,520.00
HUD Matrix Code 18B	CDBG Citation 570.203b	
Type of Recipient Grantee	CDBG National Objective LMJ	
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010	
Performance Indicator Jobs	Annual Units 6	
Local ID	Units Upon Completion	

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs



Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Housing

Project Title:Housing Program Delivery-Rehabilitation

Description:Funds for staff costs associated with administering housing rehabilitation programs including homeowner rehabilitation, project based homeownership, rental rehabilitation, graffiti and lead removal programs operated through the Office of Housing.

Objective Category:☐ Suitable Living Environment ☒ Decent Housing ☐ Economic Opportunity

Outcome Category:☒ Availability/Accessibility ☐ Affordability ☐ Sustainability

Location/Target Area:Eligible households in Springfield

Objective Number DH-1	Project ID	<b>Funding Sources:</b> <div>CDBG\$76,000.00</div> <div>ESG</div> <div>HOME</div> <div>HOPWA</div> <div>Total Formula\$76,000.00</div> <div>Prior Year Funds</div> <div>Assisted Housing</div> <div>PHA</div> <div>Other Funding</div> <div>Total\$76,000.00</div>
HUD Matrix Code 14H	CDBG Citation 570.202	
Type of Recipient Grantee	CDBG National Objective LMH	
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010	
Performance Indicator Linked to activity	Annual Units Linked to activity	
Local ID	Units Upon Completion	

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Housing

Project Title:Housing Program Delivery-Direct Homeownership Assistance

Description:  
  
Funds for staff costs associated with administering homebuyer assistance programs, including First Time Homebuyers, NSP and Home Savers through the Office of Housing.

Objective Category:☐ Suitable Living Environment ☒ Decent Housing ☐ Economic Opportunity

Outcome Category:☒ Availability/Accessibility ☐ Affordability ☐ Sustainability

Location/Target Area:Eligible households in Springfield

Objective Number DH-1	Project ID	<b>Funding Sources:</b> <div>CDBG\$119,000.00</div> <div>ESG</div> <div>HOME</div> <div>HOPWA</div> <div>Total Formula\$119,000.00</div> <div>Prior Year Funds</div> <div>Assisted Housing</div> <div>PHA</div> <div>Other Funding</div> <div>Total\$119,000.00</div>
HUD Matrix Code 13	CDBG Citation 570.201 (n)	
Type of Recipient Grantee	CDBG National Objective LMH	
Start Date (mm/dd/yyyy)	Completion Date (mm/dd/yyyy) 06/30/2010	
Performance Indicator Linked to Activity	Annual Units Linked to Activity	
Local ID	Units Upon Completion	

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Neighborhood Enhancement

Project Title:Graffiti Removal

Description:Funds for staff & materials associated with the removal of graffiti from privately owned buildings.

Objective Category:☒ Suitable Living Environment☐ Decent Housing☐ Economic Opportunity

Outcome Category:☐ Availability/Accessibility☐ Affordability☒ Sustainability

Location/Target Area:CDBG eligible areas of Springfield

Objective Number SI-3	Project ID
HUD Matrix Code	CDBG Citation 570.202
Type of Recipient	CDBG National Objective
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010
Performance Indicator Business (08)	Annual Units
Local ID	Units Upon Completion

Funding Sources:	
CDBG	\$45,000.00
ESG	
HOME	
HOPWA	
Total Formula	\$45,000.00
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	
Total	\$45,000.00

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name: City of Springfield Massachusetts

Priority Need: Human Capital

Project Title: Neighborhood Capacity Building Program

Description: Funds will be allocated for staffing costs associated with building capacity within existing neighborhood organizations to undertake neighborhood revitalization projects.

Objective Category: X Suitable Living Environment    ☐ Decent Housing    ☐ Economic Opportunity

Outcome Category: X Availability/Accessibility    ☐ Affordability    ☐ Sustainability

Location/Target Area: Memorial Square, Indian Orchard, Old Hill, South End , Six Corners, and McKnight. These neighborhoods are compromised of the following census tracks/block groups:  
8001.00/01 02 03 04 05 08    8011.01/01 02    8011.02/01 02    8012.00/01 02 03  
8018.00/01 02 03 05 06  
8019.00/01 02 03 04 05 08    8020.00/03    8002.02/01    8006.00/01 02 03    8007.00/01 02  
8008.00/01 02

Objective Number SL-1	Project ID
HUD Matrix Code 19C	CDBG Citation 570.201 (p)
Type of Recipient Grantee	CDBG National Objective LMA
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010
Performance Indicator Organizations	Annual Units 9
Local ID	Units Upon Completion

Funding Sources:	
CDBG	\$44,000.00
ESG	
HOME	
HOPWA	
Total Formula	\$44,000.00
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	
Total	\$44,000.00

The primary purpose of the project is to help: ☐ the Homeless    ☐ Persons with HIV/AIDS    ☐ Persons with Disabilities    ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Neighborhood Enhancement

Project Title:Public Facilities –Rehabilitation Non-Profits

Description:  
The City will issue an RFP for qualifying non-profit organizations for rehabilitation.

Objective Category:☐ Suitable Living Environment☐ Decent Housing☒ Economic Opportunity

Outcome Category:☐ Availability/Accessibility☐ Affordability☒ Sustainability

Location/Target Area: CDBG eligible Springfield areas

Objective Number EO-3	Project ID	<b>Funding Sources:</b> CDBG \$650,000.00  ESG  HOME  HOPWA  Total Formula \$650,000.00  Prior Year Funds  Assisted Housing  PHA  Other Funding  Total \$650,000.00
HUD Matrix Code 03	CDBG Citation 570.201 ©	
Type of Recipient Grantee	CDBG National Objective LMA	
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 6/30/2010	
Performance Indicator Public Facilities	Annual Units	
Local ID	Units Upon Completion	

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name: City of Springfield

Priority Need: Neighborhood Enhancement

Project Title: Acquisition/ Rehabilitation for Non-Profits

Description:  
  
The City will be issuing an RFP for qualified Non-Profit organizations for acquisition and rehabilitation.

Objective Category: ☒ Suitable Living Environment    ☐ Decent Housing    ☒ Economic Opportunity  
Outcome Category: ☐ Availability/Accessibility    ☐ Affordability    ☒ Sustainability

Location/Target Area: Target Areas

Objective Number EO-3	Project ID	<b>Funding Sources:</b> CDBG \$300,000.00  ESG  HOME  HOPWA  Total Formula \$300,000.00  Prior Year Funds  Assisted Housing  PHA  Other Funding  Total \$300,000.00
HUD Matrix Code 18B	CDBG Citation 570.203 (b)	
Type of Recipient Grantee	CDBG National Objective LMJ	
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010	
Performance Indicator Jobs	Annual Units	
Local ID	Units Upon Completion	

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Neighborhood Enhancement

Project Title:Acquisition/Disposition

Description:  
  
Funds to provide staff and administrative costs associated with the acquisition and disposition of tax title properties. Program is designed to effect redevelopment.

Objective Category:☐ Suitable Living Environment ☒ Decent Housing ☐ Economic Opportunity

Outcome Category:☒ Availability/Accessibility ☐ Affordability ☐ Sustainability

Location/Target Area:CDBG Eligible properties in Springfield, MA

Objective Number DH-1	Project ID
HUD Matrix Code 02	CDBG Citation 570.201 (b)
Type of Recipient Grantee	CDBG National Objective LMA
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010
Performance Indicator People	Annual Units
Local ID	Units Upon Completion

Funding Sources:	
CDBG	\$27,000.00
ESG	
HOME	
HOPWA	
Total Formula	\$27,000.00
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	
Total	\$27,000.00

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Neighborhood Enhancement

Project Title:Clearance and Demolition Program Delivery

Description:

Funding for staff costs associated with the Clearance and Demolition of blighted properties in CDBG eligible areas.

Objective Category: ☒ Suitable Living Environment ☐ Decent Housing ☐ Economic Opportunity

Outcome Category: ☐ Availability/Accessibility ☐ Affordability ☒ Sustainability

Location/Target Area: CDBG target areas in Springfield

Objective Number SL-3	Project ID	<b>Funding Sources:</b> CDBG\$28,000.00  ESG  HOME  HOPWA  Total Formula\$28,000.00  Prior Year Funds  Assisted Housing  PHA  Other Funding  Total\$28,000.00
HUD Matrix Code 04	CDBG Citation 570.201 (d)	
Type of Recipient Grantee	CDBG National Objective LMA	
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010	
Performance Indicator	Annual Units	
Local ID	Units Upon Completion	

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs



Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Neighborhood Enhancement

Project Title:Targeted Code Enforcement

Description:

Funds for targeted inspections within CDBG eligible areas to address sub-standard conditions and lead paint hazards; including payment of City code inspectors and follow up actions such as legal proceedings and other actions necessary to maintain housing quality standards in the City.

Objective Category:☐ Suitable Living Environment ☒ Decent Housing ☐ Economic Opportunity

Outcome Category:☐ Availability/Accessibility ☐ Affordability ☒ Sustainability

Location/Target Area:CDBG eligible areas in Springfield

Objective Number DH-3	Project ID
HUD Matrix Code 15	CDBG Citation 570.202 (a)
Type of Recipient Grantee	CDBG National Objective LMA
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010
Performance Indicator Housing Units	Annual Units
Local ID	Units Upon Completion

Funding Sources:	
CDBG	\$65,000.00
ESG	
HOME	
HOPWA	
Total Formula	\$65,000.00
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	
Total	\$65,000.00

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Human Capital

Project Title:Public Service

Description:Funding for public service programs to improve the lives of low income residents. Categories of funding may include but are not necessarily limited to youth, elders, job training, GED, self sufficiency, health care, day care for young children and housing security.

Objective Category:☒ Suitable Living Environment☐ Decent Housing☐ Economic Opportunity

Outcome Category:☒ Availability/Accessibility☐ Affordability☐ Sustainability

Location/Target Area:  
CDBG eligible areas in Springfield, MA

Objective Number SL-1	Project ID	<b>Funding Sources:</b> CDBG\$765,780.00  ESG  HOME  HOPWA  Total Formula\$765,780.00  Prior Year Funds  Assisted Housing  PHA  Other Funding  Total\$765,780.00
HUD Matrix Code 05	CDBG Citation 570-201 (e)	
Type of Recipient Grantee/	CDBG National Objective LMC	
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010	
Performance Indicator People	Annual Units	
Local ID	Units Upon Completion	

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Housing

Project Title:Receivership Program

Description:

Funds will be made available to encourage participation in receivership of properties Where code violations are detrimental to the health, safety and well being of the occupants. Funds will be used for rehabilitation to correct code violations and other problems that affect the habitability of the dwelling.

Objective Category:☐ Suitable Living Environment ☒ Decent Housing ☐ Economic Opportunity

Outcome Category:☐ Availability/Accessibility ☐ Affordability ☒ Sustainability

Location/Target Area:Eligible housing units in Springfield, MA

Objective Number DH-3	Project ID	<b>Funding Sources:</b> CDBG\$100,000.00  ESG  HOME  HOPWA  Total Formula\$100,000.00  Prior Year Funds  Assisted Housing  PHA  Other Funding  Total\$100,000.00
HUD Matrix Code 14B	CDBG Citation 570.202	
Type of Recipient Grantee	CDBG National Objective LMH	
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010	
Performance Indicator Housing Units	Annual Units	
Local ID	Units Upon Completion	

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Neighborhood Enhancement

Project Title:Bond Payment

Description:Funding will be used to pay debt service on City Bonds.

Objective Category:

X

Suitable Living Environment

Decent Housing

Economic Opportunity

Outcome Category:

Availability/Accessibility

Affordability

X

Sustainability

Location/Target Area: CDBG eligible areas of Springfield

Objective Number SL-3	Project ID
HUD Matrix Code 04	CDBG Citation 570.201 (d)
Type of Recipient Grantee	CDBG National Objective SBS
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010
Performance Indicator Public Facilities	Annual Units
Local ID	Units Upon Completion

Funding Sources:	
CDBG	\$440,000.00
ESG	
HOME	
HOPWA	
Total Formula	\$440,000.00
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	
Total	\$440,000.00

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Housing

Project Title:HEARTWAP Program

Description:

The office of Housing will provide staff to operate a state funded heating system repair and replacement program for income eligible households. Some funding will be set aside to pay for direct costs that exceed the programmatic limits for system repairs and replacement.

Objective Category:

☐ Suitable Living Environment

☒ Decent Housing

☐ Economic Opportunity

Outcome Category:

☒ Availability/Accessibility

☐ Affordability

☐ Sustainability

Location/Target Area: Eligible properties in Springfield, MA

Objective Number DH-1	Project ID
HUD Matrix Code 14F	CDBG Citation 570.202
Type of Recipient Grantee	CDBG National Objective LMH
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010
Performance Indicator Housing Units	Annual Units
Local ID	Units upon Completion

Funding Sources:	
CDBG	\$217,000.00
ESG	
HOME	
HOPWA	
Total Formula	\$217,000.00
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	
Total	\$217,000.00

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Neighborhood Enhancement

Project Title:Abandonment Response Program

Description:This special clean up program is needed to address the accelerating dumping & building abandonment caused by the general economic slowdown & the increased building abandonment & foreclosure activity in Springfield. It is a special program designed to combat the foreclosure activity in Springfield.

Objective Category:☒ Suitable Living Environment☐ Decent Housing☐ Economic Opportunity

Outcome Category:☐ Availability/Accessibility☐ Affordability☒ Sustainability

Location/Target Area: CDBG Target Areas

Objective Number SL-3	Project ID
HUD Matrix Code 15	CDBG Citation 570.201 (f) (1) (ii) & (2) (3)
Type of Recipient Grantee	CDBG National Objective LMA
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010
Performance Indicator	Annual Units
Local ID	Units Upon Completion

Funding Sources:	
CDBG	\$213,000.00
ESG	
HOME	
HOPWA	
Total Formula	\$213,000.00
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	
Total	\$213,000.00

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Neighborhood Revitalization

Project Title:Neighborhood Facade Program

Description:  
The City will issue an RFP for qualifying businesses to apply for façade funding.

Objective Category: ☒ Suitable Living Environment ☐ Decent Housing ☐ Economic Opportunity

Outcome Category: ☒ Availability/Accessibility ☐ Affordability ☐ Sustainability

Location/Target Area: Old Hill Neighborhood – NRSA

Objective Number SI-1	Project ID	<b>Funding Sources:</b> CDBG\$200,000.00  ESG  HOME  HOPWA  Total Formula\$200,000.00  Prior Year Funds  Assisted Housing  PHA  Other Funding  Total\$200,000.00
HUD Matrix Code 18B	CDBG Citation 570.203 (b)	
Type of Recipient Grantee	CDBG National Objective LMJ	
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010	
Performance Indicator Jobs	Annual Units	
Local ID	Units Upon Completion	

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Neighborhood Enhancement

Project Title:Public Improvements

Description:  
  
CDBG funds will be allocated to provide public improvements & infrastructure improvements: streets, sidewalks, intersections

Objective Category: ☒ Suitable Living Environment ☐ Decent Housing ☐ Economic Opportunity

Outcome Category: ☒ Availability/Accessibility ☐ Affordability ☐ Sustainability

Location/Target Area: CDBG target Areas

Objective Number SL-1	Project ID	<b>Funding Sources:</b> CDBG \$615,000.00  ESG  HOME  HOPWA  Total Formula \$615,000.00  Prior Year Funds  Assisted Housing  PHA  Other Funding  Total \$615,000.00
HUD Matrix Code 03K & 03L	CDBG Citation 570.201 ©	
Type of Recipient Grantee	CDBG National Objective LMA	
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010	
Performance Indicator Public Facilities	Annual Units	
Local ID	Units Upon Completion	

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs



Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Neighborhood Enhancement

Project Title:Historic Preservation – Rehab Blight Reduction

Description:

Rehabilitation of architecturally significant deteriorated historic structures located inside a designated slum or blight area where the rehabilitation is limited to the removal of exterior blight.

Objective Category: ☒ Suitable Living Environment ☐ Decent Housing ☐ Economic Opportunity

Outcome Category: ☒ Availability/Accessibility ☐ Affordability ☐ Sustainability

Location/Target Area: CDBG Eligible Areas in Springfield

Objective Number SL-1	Project ID	<b>Funding Sources:</b> CDBG \$150,000.00  ESG  HOME  HOPWA  Total Formula \$150,000.00  Prior Year Funds  Assisted Housing  PHA  Other Funding  Total \$150,000.00
HUD Matrix Code 14G	CDBG Citation 570.208 (b) (2)	
Type of Recipient Grantee	CDBG National Objective SBS	
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010	
Performance Indicator Housing Units	Annual Units 2	
Local ID	Units Upon Completion	

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Neighborhood Enhancement

Project Title:South End Revitalization

Description:  
  
The South End Revitalization Strategy Program will use CDBG funds for street Improvements to continue the implementation of this multi-year revitalization plan.

Objective Category: ☒ Suitable Living Environment ☐ Decent Housing ☐ Economic Opportunity

Outcome Category: ☐ Availability/Accessibility ☐ Affordability ☒ Sustainability

Location/Target Area: South End NRSA Neighborhood

Objective Number SL-3	Project ID
HUD Matrix Code 03K	CDBG Citation 570.201 ©
Type of Recipient Grantee	CDBG National Objective LMA
Start Date (mm/dd/yyyy) 07/01/2008	Completion Date (mm/dd/yyyy) 06/30/2010
Performance Indicator Housing Units	Annual Units 2
Local ID	Units Upon Completion

**Funding Sources:**

CDBG	\$200,000.00
ESG	
HOME	
HOPWA	
Total Formula	\$200,000.00
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	
Total	\$200,000.0

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Neighborhood Enhancement

Project Title:Small Business Loan Pool

Description:

The City of Springfield will utilize CDBG funds to initiate a small business loan pool for business development in the CDBG target areas, targeting the downtown area.

Objective Category:☐ Suitable Living Environment☐ Decent Housing☒ Economic Opportunity

Outcome Category:☒ Availability/Accessibility☐ Affordability☐ Sustainability

Location/Target Area: CDBG target areas

Objective Number EO-1	Project ID
HUD Matrix Code 18B	CDBG Citation 570.203 (b)
Type of Recipient Grantee	CDBG National Objective LMJ
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010
Performance Indicator Jobs	Annual Units 9
Local ID	Units Upon Completion

Funding Sources:	
CDBG	\$100,000.00
ESG	
HOME	
HOPWA	
Total Formula	\$100,000.00
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	
Total	\$100,000.00

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Neighborhood Enhancement

Project Title:Keep Springfield Beautiful

Description:  
  
Funds to be used for vacant lot clean-up during the Keep Springfield Beautiful Clean-up day as part of the Keep America Beautiful campaign.

Objective Category: ☒ Suitable Living Environment ☐ Decent Housing ☐ Economic Opportunity

Outcome Category: ☐ Availability/Accessibility ☐ Affordability ☒ Sustainability

Location/Target Area: CDBG target areas

Objective Number SL-3	Project ID	<b>Funding Sources:</b> CDBG\$12,000.00  ESG  HOME  HOPWA  Total Formula\$12,000.00  Prior Year Funds  Assisted Housing  PHA  Other Funding Total\$12,000.00
HUD Matrix Code 06	CDBG Citation 570.201 (f)	
Type of Recipient Grantee	CDBG National Objective LMA	
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010	
Performance Indicator People	Annual Units 2,000	
Local ID	Units Upon Completion	

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐  
Persons with Disabilities ☐ Public Housing Needs

Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name:City of Springfield Massachusetts

Priority Need:Neighborhood Enhancement

Project Title:Park Reconstruction

Description:

CDBG funds to be allocated to provide upgrades and improvements to the park, playgrounds, and pools located in the CDBG Target Neighborhood.

Objective Category: ☒ Suitable Living Environment ☐ Decent Housing ☐ Economic Opportunity

Outcome Category: ☐ Availability/Accessibility ☐ Affordability ☒ Sustainability

Location/Target Area: Memorial Square = NRSA Neighborhood

Objective Number SL-3	Project ID	<div><div>Funding Sources:</div><div>CDBG\$525,000.00</div><div>ESG</div><div>HOME</div><div>HOPWA</div><div>Total Formula\$525,000.00</div><div>Prior Year Funds</div><div>Assisted Housing</div><div>PHA</div><div>Other Funding</div><div>Total\$525,000.00</div></div>
HUD Matrix Code 03F	CDBG Citation 570.201 ©	
Type of Recipient Grantee	CDBG National Objective LMA	
Start Date (mm/dd/yyyy) 07/01/2009	Completion Date (mm/dd/yyyy) 06/30/2010	
Performance Indicator People	Annual Units 4,485	
Local ID	Units Upon Completion	

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs