

**CITY OF SPRINGFIELD, MASSACHUSETTS**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**



**FOR THE YEAR ENDED JUNE 30, 2021**

On the cover: The New Brightwood/Lincoln combined Elementary School located in the City's North End.



Opening of the City's new Consolidated Dispatch Center on Roosevelt Avenue.

# City of Springfield, Massachusetts

## Annual Comprehensive Financial Report

For the Year Ended June 30, 2021



**Prepared by:**

The Comptroller's Office of the City of Springfield, Massachusetts

CITY OF SPRINGFIELD, MASSACHUSETTS  
ANNUAL COMPREHENSIVE FINANCIAL REPORT  
YEAR ENDED JUNE 30, 2021

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# ***Introductory Section***



View of the recently renovated Pynchon Park.

City of Springfield, Massachusetts  
Annual Comprehensive Financial Report  
For the year ended June 30, 2021



View of Don Gummer Sculpture on display at recently renovated Pychon Park.

# ***Introductory Section***

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## THE CITY OF SPRINGFIELD, MASSACHUSETTS

### Letter of Transmittal

November 24, 2021

To the Honorable Mayor, Members of the City Council and Citizens of the City of Springfield, Massachusetts:

At the close of each fiscal year, Massachusetts General Law (MGL) requires the City of Springfield to publish a complete set of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP), and that are audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Annual Comprehensive Financial Report (ACFR) of the City of Springfield, Massachusetts, for the fiscal year ending June 30, 2021.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements for the fiscal year ended June 30, 2021, are fairly presented in conformity with GAAP.

The City of Springfield's financial statements have been audited by Powers & Sullivan, LLC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended June 30, 2021, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. Powers & Sullivan, LLC concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended June 30, 2021 are fairly presented in conformity with GAAP. An "unmodified opinion" means that the Auditors have no significant reservation regarding information provided in the financial statements. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with



special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the City of Springfield's separately issued Single Audit Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement that analysis and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

### ***Profile of the City***

The City of Springfield is located in western Massachusetts along the east bank of the Connecticut River. Strategically Located, Springfield lies 90 miles west of Boston, 85 miles east of Albany, New York, 25 miles north of Hartford, Connecticut, 150 miles northeast of New York City, and 301 miles south of Montreal, Quebec, Canada. The City occupies a land area of approximately 33 square miles. The City is served by Bradley International Airport which is within 20 miles of downtown Springfield.

Settled in 1636, Springfield is the cultural, commercial, and healthcare center of western Massachusetts and Hampden County. Springfield was incorporated as a town in 1641 and as city in 1852. In 2010, the City had a population of 155,929 making it the third largest city in The Commonwealth of Massachusetts. In 2020, the population of Hampden County was 465,825. The City is governed by its Massachusetts Plan "A" charter, where voters elect a "strong" Mayor with broad powers to supervise City departments and to appoint their managers. A thirteen-member City Council serves as a Representative legislature.



The Springfield Metropolitan Area is one of the two metropolitan areas in Massachusetts – the other is Greater Boston. Historically the first Springfield in the New World, it is the largest city in Western New England, and the urban, economic, and cultural capital of Massachusetts' Connecticut River Valley, (colloquially known as the Pioneer Valley). It is the fourth largest City in New England (after Boston, Worcester and Providence). Springfield has several nicknames – The City of Firsts, because of its many innovations, The City of Homes, due to its attractive Victorian residential architecture.

The City of Springfield has played an important role throughout American history – founded on New England's most fertile soil, next to one of America's most significant rivers, Springfield is located midway between the major North American ports of New York City, Boston, Albany, and Montreal. In 1777, Springfield's prime location led George Washington and Henry Knox to found the fledgling United States' National Armory at Springfield, which produced the first American musket in 1794, and later the famous Springfield rifle. From 1777 until its controversial closing during the Vietnam War, the Springfield Armory attracted skilled laborers to Springfield, making it the United States' longtime epicenter for precision manufacturing. Springfield residents produced many

of America's most significant innovations, including the first American-English dictionary (1805, Merriam Webster); the first use of interchangeable parts and the assembly line in manufacturing, (1819, Thomas Blanchard;) the first American horseless car, (1825, Thomas Blanchard;) the discovery and patent of vulcanized rubber, (1844, Charles Goodyear;) the first American, gasoline-powered car, (1893, Duryea Brothers); the first successful motorcycle company, (1901, "Indian"); America's first commercial radio station, (1921, WBZA from the Hotel Kimball); and most famously basketball, (1891, Dr. James Naismith).

### ***Profile of Government***

The City of Springfield is governed by its Massachusetts Plan "A" charter, where voters elect a "strong" Mayor with broad powers to supervise City departments and to appoint their managers. A thirteen-member City Council serves as a representative legislature. With the enactment of Chapter 169 of the Acts of 2004 and the appointment of the Springfield Finance Control Board (SFCB), the authority of the City's executive officers and the City Council over financial matters was largely pre-empted by that of the SFCB between 2004 and 2009. The SFCB was dissolved effective June 30, 2009, and authority over financial matters returned to local control.

The Mayor is elected for four years in November and the latest term began in January 2020. The Mayor is the administrative head of the City and chairman ex-officio of the School Committee, the Board of Library Trustees, and the Board of Trust Fund Commissioners. The Mayor acts with the City Council and School Committee to carry out city business. The Mayor appoints his or her office staff, the City Solicitor, and the Assistant City Solicitor without City Council confirmation. The appointment of City Clerk, Director of Internal Audit, and members of the various boards and commissions, however, require City Council confirmation. The Mayor has the right to veto any order, resolution, or ordinance passed by the Council. However, a veto may be overturned by a two-thirds vote of all councilors. As the general administrator of all City departments, the Mayor is consulted by department heads pertaining to the City's welfare.

On January 9, 2009, the Commonwealth enacted Chapter 468 of the Acts of 2008. This legislation included the creation of the Chief Administrative and Financial Officer (CAFO) position and the Office of Management and Budget, which is responsible for the overall budgetary and financial administration of the City. This department is under the control of the CAFO, who reports to the Mayor. The CAFO is appointed to a term no longer than three years. The CAFO is responsible for administering and supervising the City's financial services, which includes developing department's budgets, monitoring expenditures and implementing and maintaining uniform financial systems and control for all departments. The CAFO is also required to submit a four-year financial plan and a five-year capital plan to the Mayor and the City Council.

The City Council is primarily the legislative branch of the City government. As the legislative body, the Council confirms appointments made by the Mayor and appropriates all monies necessary to City operation. It can approve, disapprove, or reduce the amount of appropriations, but not add to the appropriation. The Council receives orders of recommendation by the Mayor and petitions from the public, and acts on them after committee study. The City Council also has the power to enact the Ordinances and other regulations. A majority of the City Council constitutes a quorum, and the affirmative vote of a majority of all the members of the Council is necessary for the adoption of any motion, resolution, or ordinance. In some instances, adoption by a two-thirds vote of the members is required by statute.

The City provides general governmental services for the territory within its boundaries including police and fire protection; disposal of garbage and rubbish, public education in grades K-12, including vocational technical education at the high school level, street maintenance, parks and recreation facilities. The fire department operates eight stations. Springfield also provides a library system with a main library and seven branches. The Springfield Water and Sewer Commission provide water and sewer facilities for Springfield residents and five more surrounding communities.

## **Springfield Profile**

Springfield is the third largest City in Massachusetts and fourth largest in New England (behind Boston, Providence, and Worcester). The City of Springfield is located along the Connecticut River, 15 miles from Bradley International Airport; 25 miles from Hartford, CT; 50 miles from Worcester, MA; 80 miles from Albany, NY; 85 miles from Providence, RI; 90 miles from Boston, MA; and 140 miles from New York City. Major and prominent employers in the City include the world headquarters of MassMutual Financial Group – which is located on State Street; MGM Springfield; Baystate Health; Mercy Health System; Big Y Inc. World Class Markets; Peter Pan Bus Lines; Smith & Wesson; CRRC Corporation, and Merriam-Webster. Baystate Health Systems is currently the City's largest employer with over 8,900 local employees.

## **Manufacturing & Commercial Development**

Springfield is the regional employment center for Western Massachusetts, with a diverse and balanced mix of financial, manufacturing, commercial and service trade industries. Springfield also serves as the largest manufacturing employer in the region, producing a wide range of precision-manufactured parts, medical devices, automotive/ aerospace components, chemicals, paper, and metal products. Approximately 15% of the City of Springfield is zoned for industrial uses; employment in the sector has increased primarily among small and start-up companies, and remains an important sector of Springfield's economy. Many of these smaller companies view Springfield as a business incubator, to start, grow, and become part of the larger regional supply chain.

The City of Springfield is home to the CRRC Corporation railcar facility, located at 655 Page Boulevard. The \$95 million, 220,000 square foot manufacturing center opened in 2018 at the former Westinghouse site. The plant provides over 150 production jobs, includes test tracks, engineering, research & development, with possible expansion of up to 300 jobs. Currently, CRRC is now fulfilling a \$566 million contract for the Massachusetts Bay Transit Authority, manufacturing 152 Orange Line and 252 Red Line cars, the first of which were delivered in 2019. The Page Boulevard facility is the first in North America for CRRC, who is the largest railcar manufacturer in the world. Since building the facility, the company has secured contracts in other transportation markets including Los Angeles and Philadelphia.



The City of Springfield has been home to the headquarters of the Smith & Wesson Corporation since 1852. Located at 2100 Roosevelt Avenue, Smith & Wesson is a U.S.-based leader in firearm manufacturing and design, delivering a broad portfolio of quality firearms, related products and training to the consumer, law enforcement, and military markets. In 2021, Smith & Wesson announced a move to Tennessee of the headquarters and approximately 550 jobs, while keeping the Springfield location fully operational with approximately 1,000 jobs remaining. The Company stated the reason for the move being pending state legislation that will impact specific elements of gun manufacturing. The Company expects 2021 revenue to exceed \$1.1 billion, and doesn't expect to move the components of the Company to Tennessee until 2023.



Just across from the Smith and Wesson Industrial Park, Big Y Supermarkets completed construction on a new 425,000 square foot, \$46 million distribution center in 2020. The facility will serve the company's 70 existing supermarkets and up to 20 new supermarkets. Big Y is one of Springfield's largest employers, with over, 1,013 Springfield based-employees, and with a total workforce of over 11,000 throughout western New England. As part of the company's continued expansion, in November 2020, Big Y announced over 1,000 additional job openings.



The City of Springfield partners with the Commonwealth of Massachusetts in offering the Economic Development Incentive Program (EDIP) incentives to projects that include significant investment and job creation. The City also was involved in the development of the Housing Development Incentive Program (HDIP), which offers tax credits to developers producing market rate housing in Gateway Cities. Below is a chart that outlines recent investments that occurred under these programs.

<u>Project</u>	<u>Type</u>	<u>Year Certified</u>
Davenport - Willy's Overland Building	HDIP	2019
Big Y Supermarkets	TIF	2019
Silverbrick 122 Chestnut St.	HDIP	2018
CNR MA Corporation	TIF	2015
Falvey Linen Supply Inc & East Springfield Realty LLC	TIF	2015
Silverbrick	HDIP	2015
Amasdave, LLC dba Dave's Truck Repair, Inc.	TIF	2014
Freedom Credit Union	TIF	2014
Kielb Welding Enterprises, Inc. dba Advance Welding	TIF	2014
Latino Food Distributors, Inc. / 90 Meat Outlet, LLC	TIF	2013
Nash Manufacturing & Grinding Services Inc.	STA	2013
Titan Roofing, Inc.	TIF	2013
F. W Webb Company and RAM Construction LLC	TIF	2011
Titeflex Corporation	TIF	2010
Springfield Riverfront Development Corp.	TIF	2002

**Education**

The City of Springfield is home to four colleges: Springfield College, American International College (AIC), Western New England University and Springfield Technical Community College (STCC), with a combined enrollment of nearly 20,000 students. Cambridge College and UMass (Amherst) each have a downtown center located at Tower Square. In addition, the main campuses of the University of Massachusetts (UMass-Amherst), Amherst College, Hampshire College, Mount Holyoke College, Smith College, Bay Path University, Elms College and Westfield State University are located in nearby communities. The City of Springfield is engaged in an economic and cultural partnership with Hartford, Connecticut, known as New England's Knowledge Corridor, with the second-largest concentration of institutions of higher learning in New England, outside of Boston.



The City of Springfield has also invested heavily in public Pre K-12 education, through major improvements to its school facilities. In 2012, the City inaugurated a new \$115 million facility for the Putnam Vocational Technical High School, now serving over 1,400 students. In 2013, the City completed a \$43.4 million renovation of the Forest Park Middle School which serves 640 students. In 2015, the City opened the new \$27.9 million, 3 story, 64,400 square foot Elias Brookings Elementary School, as a replacement for the original school, built in 1925, and severely damaged in the June 1, 2011 tornado. In addition to the Brookings project, the Mary Dryden Elementary School lost an entire wing of the building as a result of the 2011 tornado. The MSBA approved the rebuilding of the wing at a cost of approximately \$15 million and will provide 100% eligible cost reimbursement to the City.



In 2019, a new \$32 million science wing was completed at Central High School. Also, in 2019, a massive restoration and redevelopment project was completed at the historic Masonic Temple located at 339 State Street, which now houses the Springfield Conservatory of the Arts—a public magnet school offering an arts-infused curriculum for students in grades 6-12. That project won the top award of the 2020 Springfield Preservation Trust preservation awards.

New for 2021, the \$82 million combined Brightwood-Lincoln Elementary School opened in late August, in the City's North End, and serves over 800 students. And finally, the state has approved plans for a new \$95 million combined Deberry-Homer Street school in the heart of the city at Mason Square, with an anticipated completion date of August 2023.

The Springfield Public School system is large and diverse, with approximately 25,000 students, 2,040 classroom teachers, and 1,421 support staff, across more than 60 schools.

Private schools have also made significant investments in the City of Springfield. The Catholic Diocese of Springfield opened the new Pope Francis Preparatory School - serving 392 students, grades 9-12. This \$54.5 million facility replaced Cathedral High School after it was severely damaged in the 2011 tornado.

Institutions of higher education are also making significant investments in the City of Springfield. In 2018, American International College (AIC) opened its new \$7.5 million Colaccino Center for Health Sciences building and student dormitory along State Street. Springfield Technical Community College (STCC) completed its new \$50 million Campus Center in 2019, converting a historic stable into a state of the art student facility, consolidating both academic services and student life activities under one roof. In 2019, Western New England University completed a \$12.8 million renovation of Sleith Hall, home to its College of Engineering. Springfield College is set to complete its \$46 million Health Sciences Building in fall of 2023.



The City of Springfield is also a leader in early education development, with the recent opening of Educare Springfield located at 100 Hickory Street. In 2020, the \$14.4 million facility opened its doors as one of only 24 such partnerships in the entire country, and the first of its kind in the Commonwealth. Funded by the Buffet Foundation, and in close partnership with Springfield College and the City of Springfield, the 27,000 square foot facility supports 141 children, ages 0-5 years old, by providing early childhood programs for underserved families.



### **Healthcare & Insurance**

Springfield is home to a booming healthcare industry led by Baystate Health and Mercy Medical Group. Baystate Health is a not-for-profit health care organization serving more than 800,000 people in western Massachusetts. They are one of the largest health systems in New England, with nearly 12,000 employees—approximately 8,700 of whom work in Springfield—and an annual budget of over \$2.4 billion. Baystate Medical Center (BMC) on Chestnut Street, is a 713-bed, 57-bassinets, academic medical center, with a medical staff of over 1,300 physicians. Baystate Medical Center Emergency & Trauma Center, also located on Chestnut Street, is the busiest single-site emergency department in Massachusetts and the region’s only Level 1 Trauma Center serving over 120,000 adult and pediatric patients. Baystate Health is Springfield’s largest employer.



In 2014, Baystate completed a \$300 million expansion at its main campus at 759 Chestnut Street, with a new eight story, 600,000 square foot facility. The expansion provided 200 construction jobs, plus permanent employment for 50 doctors and 500 staff members. This investment has also spurred private medical office development in the surrounding neighborhood. Baystate also plans to complete a \$208 million final build-out of unfinished space, dubbed the “Hospital of the Future”, by fall 2023. The new facility will include 18 new operating rooms, and eight laboratories.

Mercy Medical Center became part of Trinity Health of New England in 2015, one of the largest multi-institutional Catholic health care delivery systems in the nation serving communities in 22 states. Mercy Medical Center, located at 271 Carew Street, is a 182 bed acute care hospital. In 2013, Mercy Medical Center opened new \$20 million, three-story medical office complex at the corner of Carew and Chestnut Street, and in 2014, Mercy Medical Center opened the \$15 million Caritas Cancer Center—a 26,000 square foot expansion that includes new physician offices, laboratory/ pharmacy space and 32 infusion bays. In March of 2021, Mercy Medical began work on a new 16,000 square foot ambulatory care medical office building with plans to open in early 2022.

The City of Springfield hosts the world headquarters of Massachusetts Mutual Insurance Company, located at 1295 State Street. MassMutual was founded in Springfield on May 15, 1851. On the 2021 Fortune 500 list of the United States’ largest companies, MassMutual is listed at No. 123, with an estimated annual revenue of \$23.6 billion. Recent investment by MassMutual in its Springfield headquarters has increased the number of employees from approximately 3,000 to 4,500, and plans have been announced that the company will invest an additional \$50 million over the next five years on





renovations and new construction at the Springfield headquarters.

### **Tourism & Hospitality**

Tourism continues to be a cornerstone of the City of Springfield's economic health with anchors like the MassMutual Center, Naismith Memorial Basketball Hall of Fame, Springfield's five world-class museums, the Springfield Armory National Historic Site, the success of the Six Flags Amusement Park in nearby Agawam and annual attraction of The Big E in neighboring West Springfield.

The City of Springfield has a storied history, and the Springfield Museums offer access to five world-class galleries, including The Amazing World of Dr. Seuss Museum - which opened in 2017 and celebrates the life and work of Springfield native, Dr. Theodor Geisel. Additional attractions include two Art Museums, the Springfield Science Museum, the Museum of Springfield History, and the Dr. Seuss National Memorial Sculpture Garden, all under a single admission.



Located at the crossroads of New England, MassMutual Center is the region's most diverse meeting and special event venue. The 8,000 seat arena caters to a wide variety of sporting and entertainment events, and is the proud home to the American Hockey League Springfield Thunderbirds. While AHL hockey has been in the City since its inception in 1936, the Thunderbirds first season was in 2016-2017 with new local ownership. The team was rewarded in 2019 with the highest Springfield hockey attendance in 20 years and the City hosted the 2019 AHL All-Star game for the first time in league history as hockey night has again become a popular attraction in Springfield. The club has continued to be hugely popular and supported by both business community and residents alike. Opening game for the 2021-2022 season occurred on October 16, 2021.



The Neo-Classical City Hall and Symphony Hall (1909) flank the City's iconic Campanile, a bell and clock tower similar to St. Mark's in Venice, Italy. Bronze bas-reliefs of Springfield's history adorn the front doors. Symphony Hall is home to a Broadway-style theater, children's programming, concerts, internationally recognized speakers, as well as the much acclaimed Springfield Symphony Orchestra which is the largest professional orchestra in Massachusetts outside of Boston, and has been in existence since 1944.



In 1891, basketball was invented in Springfield by Dr. James Naismith at Springfield College. The Basketball Hall of Fame Museum highlights the history of basketball and celebrates over 300 inductees, with legendary exhibits and interactive displays. In 2021, a \$25 million renovation was completed, which helped modernize the facility with both structural and display upgrades. Recent induction activities include eligible entrants such as Kobe Bryant, Tim Duncan and Kevin Garnett.



Established in 1794, Springfield Armory National Historic Site commemorates the critical role of the nation's first armory by preserving and interpreting the world's largest historic US military small arms collection, along with historic archives, buildings, and landscapes. The 57 acre hilltop-site is within walking distance of Main Street. The Springfield Armory National Historic Site visitor center and museum reopened to the public on July 2, 2021, after being closed for the last 18 months. During that time the National Park Service completed a \$1.6 million upgrade that focused on critical building systems.

MGM Springfield, the largest economic development project in the City's history opened its doors in August 2018. This \$950 million integrated luxury resort and entertainment destination offers a 240-room four-star hotel, restaurants, gaming floor, movie theater, a bowling alley, and an outdoor public skating rink. Notable attractions also include TAP Sports Bar, Chandler's Steakhouse, Regal Cinemas, ROAR Comedy Club, and the new Wahlburgers. The redevelopment project created 2,000 construction jobs as well as 2,500 permanent jobs,



A key feature that has made MGM Springfield a success is how it has integrated into the existing urban fabric of the City. Rather than building exclusive venues within the complex, MGM Springfield compliments the City's existing venues—Springfield Museums, the MassMutual Center, historic Symphony Hall, and the Basketball Hall of Fame—to share the synergy of the casino with the rest of downtown. MGM Springfield also took over management of the MassMutual Center in 2017, and in 2019 the company took over management of the city owned Symphony Hall, strengthening connections, and streamlining coordination between the City's most popular downtown destinations.

MGM Springfield has managed to attract major events including the Boston Red Sox Winter Weekend, which occurred early in 2020. This multiple night occasion brought thousands of Red Sox fans from across the region to events at both MassMutual and MGM Springfield. Boston Red Sox Winter Weekend had been held for years at Foxwoods Casino in Connecticut. These venues have increased tourism demand, which has sprouted new investment in hospitality amenities, especially in Springfield's downtown and adjacent neighborhoods.





Opened in 2012, the 208-room La Quinta Inn & Suites represented a public-private partnership worth \$3.5 million and is situated just blocks away from newly reopened Union Station. In 2016, the 87-room, \$4 million Hampton Inn & Suites opened in Springfield’s South End neighborhood. After a \$10 million renovation, the 98-room Holiday Inn Express & Suites held its grand opening in the summer of 2018. 2018 also witnessed the opening of Springfield’s first four-star hotel, a 240-room luxury hotel at MGM Springfield. In 2020, the Tower Square Hotel has made a significant investment to redevelop the property and return the Marriott brand to downtown Springfield with an anticipated re-opening of early 2022. In light of this recent reinvestment, a developing partnership between MGM Springfield and Main Street Hospitality Group are working to open a boutique hotel at the corner of State and Main Street in the heart of the city’s downtown, furthering the hospitality opportunities Springfield’s tourist will enjoy while visiting the City.



**Hotel Inventory**

<u>Hotel</u>	<u>Square Feet</u>	<u>Number of Rooms</u>
Sheraton	375,000	325
Marriot Hotel (2022)	192,000	266
Hilton Garden Inn	82,589	143
Holiday Inn Express	73,575	98
MGM Springfield	2 million (entire development)	240
Hampton Inn & Suites	58,403	87
LaQuinta Inn & Suites	152,488	208
<b>Total</b>		<b>1,378</b>

*Source: City of Springfield Economic Development Department*

**Housing Development**

The City updated and released in 2019 a new market rate housing study for downtown Springfield. The report, completed by national expert Zimmerman/Volk associates, showed a strong market interest in downtown housing rental units for market rate tenants. The City was a significant voice in the Gateway Cities movement which has resulted in new tax credits for market rate housing development. New York developers Silverbrick Group purchased the former “Morgan Square Apartments” in the summer of 2014 for \$9 million and have completed a \$6 million renovation of the 265 units, bringing them back to premier market rate status under the name “Silverbrick Lofts”. In 2019, the Silverbrick Group, purchased another downtown building, the former YMCA at 122 Chestnut Street, and completed the renovation of 99 existing units and construction of 15 new units under the name “Silverbrick Square”. Additionally, in 2019, Boston developers Davenport Companies, purchased the long vacant Willy’s Overland Building at 151 Chestnut Street and in 2020, completed the redevelop 60 units of loft apartments. The building is currently fully occupied with a waiting list. These two projects represent over \$20 million of private investment in market



rate housing, here in the City of Springfield. Both companies are considering additional projects given strong rental demand.

Located in the McKnight National Historic District, the new Mason Square Apartments II at the former Indian Motorcycle factory is a prime example of historic adaptive reuse. Formerly a 55,000 square foot factory building and adjacent 15,000 square foot firehouse, Mason Square Apartments II was a \$23 million investment that opened in 2020 as a mixed-use office and multifamily community offering 45 units.

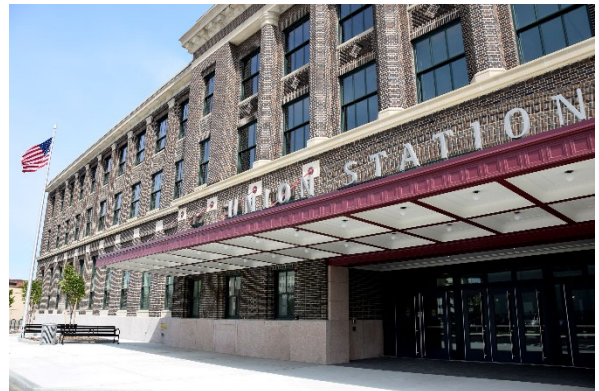


Originally built in 1925, the former Elias Brookings Elementary School was severely damaged in the 2011 tornado. It is currently being re-developed into a 42-unit, mixed-income, apartment complex, representing \$20 million investment, with an anticipated completion date in mid-2022.

Additionally, MGM Springfield is partnering with a local developer and the City of Springfield—while contributing \$16 million—for the redevelopment of a \$51.3 million, 54-unit, residential complex of market rate housing within walking distance to the casino, along the southern edge of historic Court Square, with an anticipated completion date in mid-2023.

### ***Transportation & Logistics***

Springfield's Union Station re-opened in June 2017, after being shuttered for 44 years. With substantial State and Federal investment, this \$94 million local redevelopment project included restoration of the historic terminal building for rail and bus ticketing and a waiting area, including associated transit retail. In addition, a 26-bay inter-city/regional Pioneer Valley Transit Authority (PVTA) bus terminal and adjacent 377-car parking garage were constructed. Inter-city bus services are now based at Springfield Union Station to better integrate existing travel modes –including Amtrak service, PVTA, Peter Pan and Greyhound Bus Lines—all in one facility, making Union Station is the premier intermodal transit terminal for the region.



In 2018, Union Station welcomed CT Rail, offering frequent commuter rail service from Springfield to Hartford and New Haven, Connecticut. In 2019 commuter rail was expanded north, with stops in Holyoke, Northampton, and Greenfield. These commuter rail additions connect better integrates Springfield into what is known as the “Knowledge Corridor”, bringing travelers from New York City via commuter and Metro North rail.

In 2021, Amtrak recently announced a 15-year, \$75 billion “corridor vision” plan, which includes new, regular, round-trip service between Boston and Springfield, via Union Station. This proposal builds on the MassDOT State Rail Plan (2018) which studied the issue, and increases the importance of Springfield, as a transportation node for Western New England.





Peter Pan Bus Lines has been a transit icon in the City of Springfield since its founding in 1933. A family run company, Peter Pan Bus Lines is one of the largest privately-owned motor coach companies in the US, operating over 300 busses, and serving more than 100 communities throughout the Northeast corridor, with daily express service, including Boston, New York, Philadelphia, Baltimore and Washington, DC. In 2018, Peter Pan moved its corporate headquarters and bus operations to the newly renovated Union Station in downtown Springfield.



### ***Technology & Innovation***

Eversource has a total of four solar energy sites in the City of Springfield. This part of the company's commitment to reducing greenhouse emissions and expanding the use of solar power as an energy source for its customers.

In December 2011, Eversource opened its first solar power facility in Springfield at Indian Orchard Business Park. This facility generates 2.32 megawatts of electricity, enough to power 380 homes for a year. In May 2014 Eversource completed a second solar facility built on the capped landfill at 282 Cottage Street. The facility contains close to 13,000 solar panels and generates 3.9 megawatts of electricity, enough to power 637 homes for a year. In November 2018, Eversource completed a third solar facility at the Smith and Wesson Industrial Park. The facility contains more than 14,000 solar panels and generates 5.62 megawatts of electricity, enough energy to power 922 homes for a year. In June 2018, Eversource completed a fourth solar facility located in East Springfield. The facility contains more than 4,700 solar panels and generates 1.86 megawatts of electricity, which is enough energy to power 305 homes for a year.

Together, these Springfield solar sites can produce a total of 13.69 megawatts of renewable electricity through more than 40,000 solar panels, delivering enough to power approximately 2,000 homes. These four sites represent a substantial investment on the part of the Eversource, the City, and the State in the reduction of greenhouse emissions, and the growth of green technology, here in the City of Springfield.

In February 2013, City of Springfield opened the second data center for the Commonwealth's Information Technology Division to operate as an active back-up to the Massachusetts Information Technology Center (MITC) in Chelsea. This \$110 million investment was built on the site of the former Technical High School on Elliot Street. Receiving LEED Gold Certification, the data center preserved the original façade of the Tech High School and renovated the interior to support the state's data systems.

In 2019, DevelopSpringfield completed the Springfield Innovation Center, located on Bridge Street in downtown Springfield. The Springfield Innovation Center is home to Valley Venture Mentors, a well-established local entrepreneur, start-up organization. The \$7 million center also welcomed Berkshire Bank as a tenant with a business lending operation.

In 2021, The City of Springfield opened its thirteenth ValleyBike Station at Pynchon Plaza. This collaboration with ValleyBike, Bewegen Technologies, and the City of Springfield represents a direct investment in expanding bike share opportunities and growing micro-transit options for the first and last mile of travelers. ValleyBike is electrically assisted bike share program connecting Springfield with seven other municipalities along the Pioneer Valley, representing over 300 bicycles across 66 stations. Springfield has plans to expand the ValleyBike network with an additional five stations installed at key commercial and



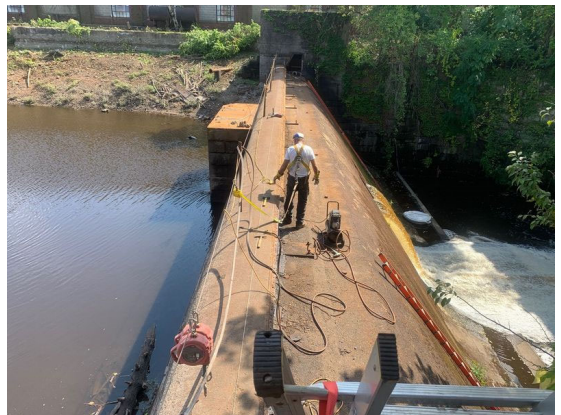
transit hubs.

### **Government Projects**

Springfield, in partnership with the State of Massachusetts, continues to invest in capital improvements in its infrastructure. The Six Corners roundabout, located at a busy intersection of Walnut Street, was completed in 2020. This \$4.1 million intersection redesign increased pedestrian and bicycle safety, decrease vehicular accidents, while becoming a focal point of the neighborhood. The Central Street Corridor Improvement Project was completed in the late summer of 2021. This \$3 million renovation and realignment of Central Street provided much needed roadway improvements, and better accessibility for neighborhood. The Ruth Elizabeth Park located at 468 Walnut Street was completed in the late summer 2021. This park has received \$450,000 worth of investment for redevelopment and expansion, in tandem with the Central Street Corridor Improvement Project, including new pavilion, playground, splash pad, basketball courts, and other neighborhood amenities. Pynchon Plaza, located at 100 Dwight Street, is directly adjacent to the MassMutual Center. This \$4 million project re-connects Springfield’s Museums and the Main Street Corridor through a renovated park which was completed in fall, 2020. Key features include art installations by prominent local artists, and views of Springfield City Hall and the Campanile. In winter 2019, the East Forest Park Library, located at 136 Surrey Road, was finally completed after 14 months of construction. This \$9.5 million project established the neighborhood’s first standalone library.



Watershops Pond Dam/ Lake Massasoit Resilience upgrades located at 1 Allen Street. This \$2.6 million federally funded project provides vital upgrades to the existing Watershops Pond Dam. The project required a once in a lifetime drawdown of Watershops Pond of affect repairs. With an anticipated completion date in Spring 2022, this project is intended to address the dam’s designation as a “high hazard”, as well as enhance neighborhood resilience, increase flood mitigation capacity, restores the natural ecosystems of pond and to reduce the overall flood risk posed to the South End neighborhood.



### **Financial Overview**

Within 170 days after the annual organization of the City government (which is ordinarily in early January), the Mayor is required to submit a budget of proposed expenditures for the fiscal year beginning on July 1. The City Council may make appropriations for the recommended purposes and may reduce or reject any item. Without a recommendation of the Mayor, the Council may not make any appropriation for a purpose not included in the proposed budget, except by a two-thirds vote in case of a failure of the Mayor to recommend an appropriation for such a purpose within 7 days after a request from the City Council. The Council may not increase any item without the recommendation of the Mayor (except as provided by legislation, subject to local acceptance, under which the school budget or regional school district assessment can be increased upon recommendation of the

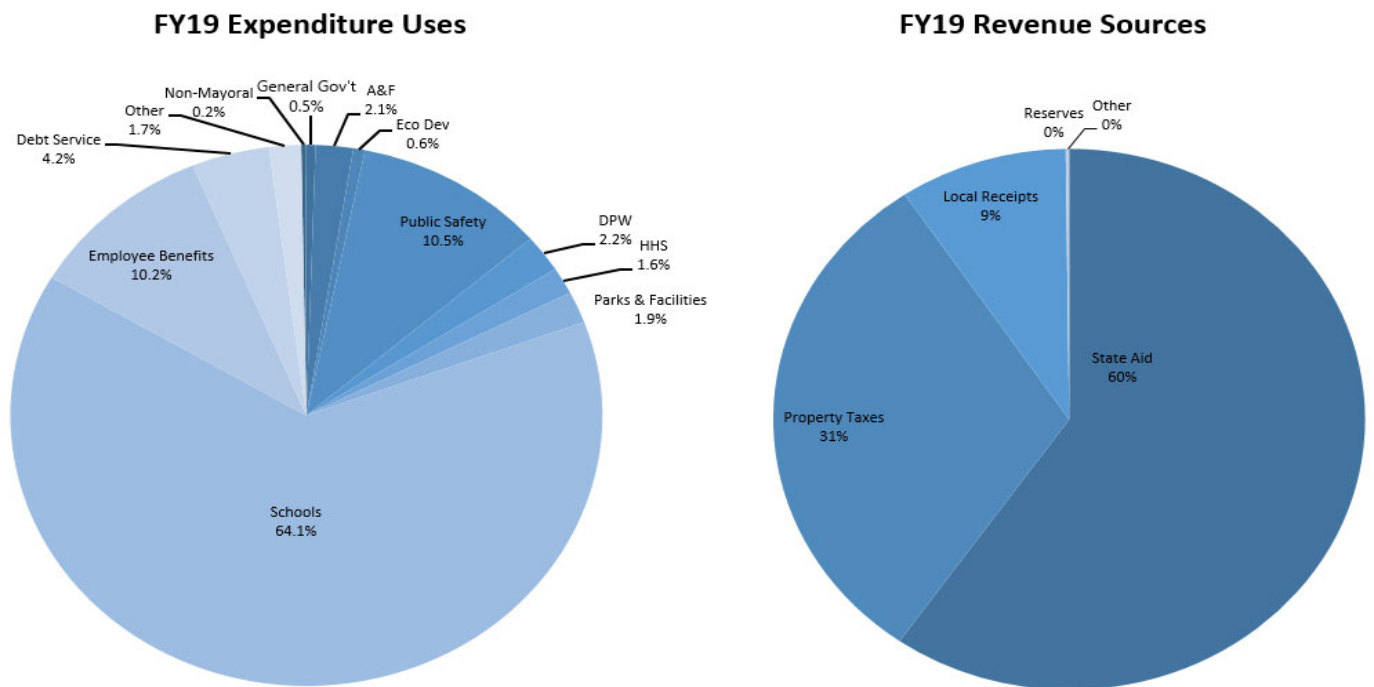


school committee or regional district school committee and by two-thirds vote of the Council, provided that such increase does not cause the total annual budget to exceed property tax limitations). If the Council fails to act on any item of the proposed budget within 45 days, that item takes effect. If the Mayor does not make a timely budget submission, provision is made for preparation of a budget by the Council. Provision is also made for supplementary appropriations upon recommendation of the Mayor.

As a result of an initiative law adopted in November 1980, school committees are no longer autonomous with respect to school expenditures for current purposes. The school budget is limited to the total amount appropriated by the City Council, but the school committee retains full power to allocate the funds appropriated. City department heads are generally required to submit their budget requests to the Mayor in January. This does not apply to the school department, which must submit its requests in time for the Mayor to include them in his submission to the Council. State and county assessments, abatements in excess of overlays, principal and interest not otherwise provided for, and final judgments are included in the tax levy whether or not included in the budget. Revenues are not required to be set forth in the budget but estimated non-tax revenues are taken into account by the assessors in fixing the tax levy.

**Fiscal Year 2019** – The FY19 Adopted Budget totals \$ 656,191,374, which represents a 4.4% increase over the FY18 Adopted Budget. FY19 marks the fourth consecutive year that the City has been able to balance its budget without the use of supplemental reserve funds. The City’s assessed property valuations, budgeted State Aid, and local receipt estimates, continue to increase. FY19 saw the first year of guaranteed MGM Springfield casino revenue come to fruition, which increases their previous year’s estimated revenue by about \$8M. However, these increases are offset by the need to support legal and contractual obligations, employee salaries and benefits, and other city-wide fixed costs. This year a \$16.8 million gap was identified upon review of all departmental budget requests. All budget decisions have been carefully evaluated using a three-pronged approach: revenue increases, expenditure reductions, and strategic offsets to alternate funding sources. In addition, budgets have been analyzed and presented based on departmental programs, allowing for more data-driven decision-making.

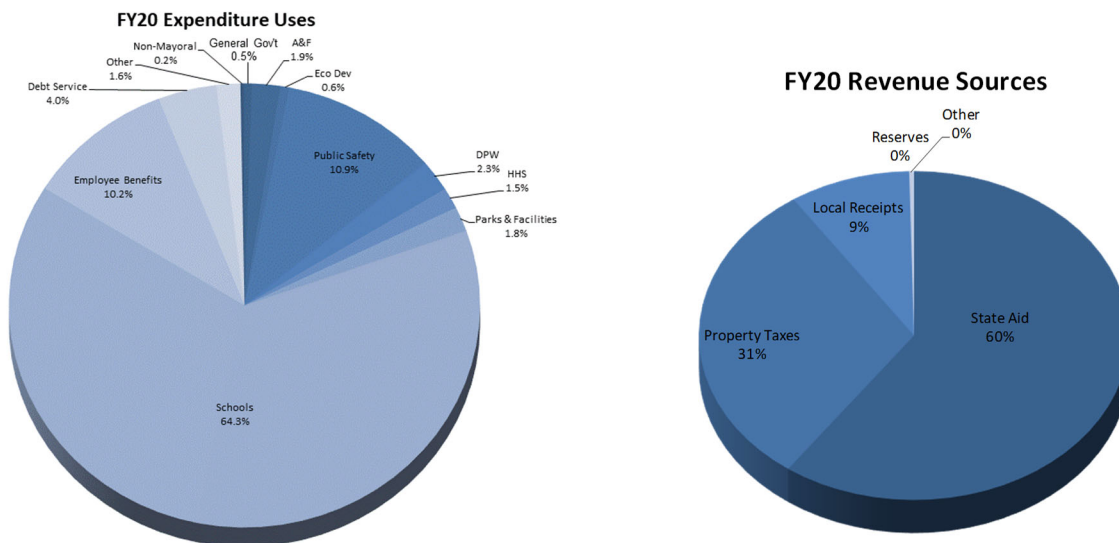
**FY19 Sources & Uses**



**Fiscal Year 2020** – The FY20 Adopted Budget totals \$ 691,518,173, which represents a 5.4% increase over the FY19 Adopted Budget. For the fifth straight year, the City was able to balance its budget without the use of reserve funds. The City’s revenues continued to increase in FY20 due to rising property values and a strong economy. Growth in the City’s budget was driven by the settlement of expired contracts with the City’s two police unions, growth in the School Department budget, and a \$3.9 million increase in the City’s pension appropriation.

After a review of all departmental budget requests, the City faced an \$18.4 million budget gap. As in previous years, this gap was closed with the strategic use of revenue increases, expenditure reductions, and offsets to alternate funding sources.

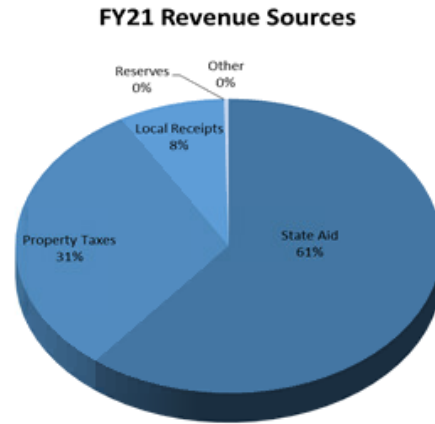
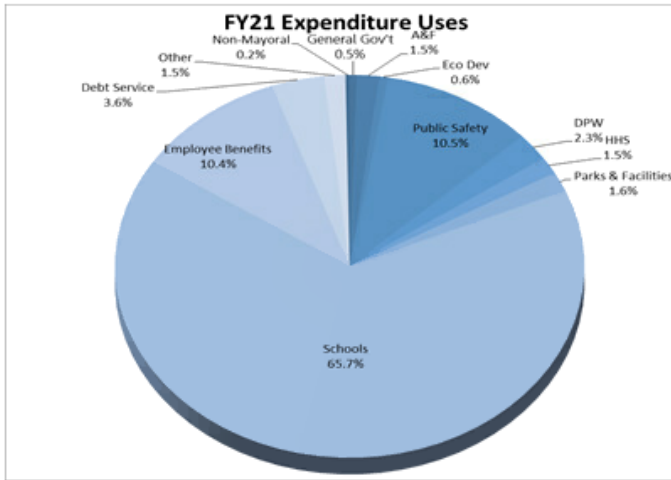
### FY20 Sources & Uses



**Fiscal Year 2021** – The FY21 Adopted Budget totals \$727,601,399, which represents a 5.2% increase over the FY20 Adopted Budget. The FY21 budget development process was complicated by the emergence of the COVID-19 Pandemic. After receiving departmental spending requests, the City initially faced a \$20.9-million-dollar budget gap, in line with recent years. However, the City was forced to revisit initial revenue assumptions in light of the pandemic and historic disruption of the US economy, resulting in a \$38.1M budget gap, about twice the size of gaps in recent years.

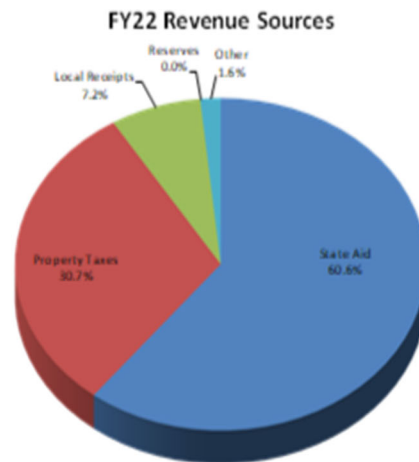
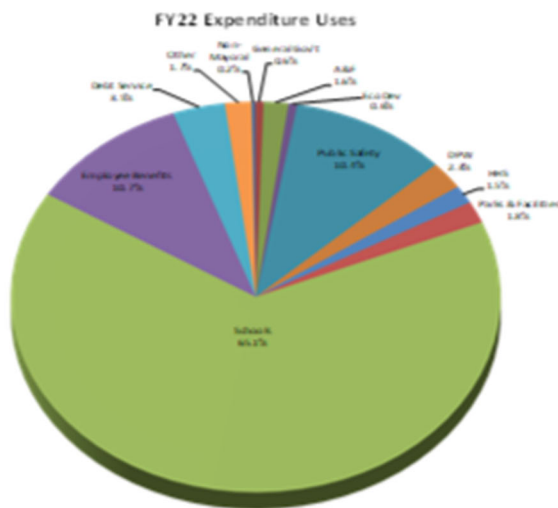
The City closed this gap through strategic expenditure reductions, and offsets to alternate funding sources. The FY21 Adopted Budget is an austerity budget. It fully funds core services, pension obligations, employee benefits, debt service, and all collective bargaining agreements, but includes numerous budget cuts. Growth in the budget was driven by the School Department, which grew by 7.4% in line with estimates for increased funding provided by the PROMISE Act. The City budget grew by 1.2%. This growth was driven by a 9% increase in the City’s pension appropriation, and a 4.5% increase in the cost for employee benefits. Excluding these non-discretionary items, the City budget shrunk by \$2.2M (1.3%). The budget was balanced without the use of stabilization reserves for the sixth consecutive year.

## FY21 Sources & Uses



**Fiscal Year 2022** – The FY22 Adopted Budget totals \$755,699,548, which represents a 3.9% increase over the FY21 Adopted Budget. After receiving initial departmental budget requests for FY22, the gap grew from a projected \$14.4M to a \$21.3M deficit. This deficit was driven by rising salaries due to collective bargaining agreements, rising costs of benefits, particularly pensions, contractual operating costs, and reduced revenue projections due to COVID-19.

A balanced approach was used to solve the projected budget gap. This approach relied upon spending reductions, revenue maximization (including through the use of federal COVID relief funding), and notably, did not utilize stabilization reserves despite the financial effects of the pandemic. FY22 marks the seventh consecutive year that the City has been able to balance its budget without the use of stabilization reserve funds. This accomplishment is a testament to the administration’s management of City finances and the determination of our City to work towards a sustainable future despite the fiscal challenges created by COVID-19. While the economic impact of the pandemic will likely be felt for years to come, Springfield will continue to strategically identify any and all outside funding sources available to us, ensuring that we preserve our limited financial resources.



## Long Term Financial Planning

The City's Chief Administrative and Financial Officer and the Office of Management and Budget prepare a Multi-Year Financial Plan (MYFP) each year. This instrument forecasts changes in City revenues and expenditures over the next four years. The MYFP provides a roadmap for the City's financial future, aids in planning for upcoming budgets, and provides stakeholders with information about the upcoming fiscal challenges facing the City.

The MYFP illustrates how decisions today will affect the City's financial future. The development of this document is essential for ensuring that decisions made during the budget making process are sustainable. Projecting out budget gaps in future years also helps frame discussions around dealing with long term fiscal stressors (e.g., the City's unfunded pension liability).

Detailed projections of budget gaps in future years allow policymakers to make hard decisions about how to address issues of long-term fiscal sustainability, even when a particular factor may not affect the City's budget for several years. The MYFP also explores the environment in which the City operates. It analyzes changes in the legislative environment, credit markets, and trends in the local, regional, and national economies that may affect future budgets.

	FISCAL 2021 ADOPTED	FISCAL 2022 PROJECTED	FISCAL 2023 PROJECTED	FISCAL 2024 PROJECTED	FISCAL 2025 PROJECTED
<b>SPENDING ASSUMPTIONS</b>					
Administration and Finance Division	13,586,025	16,998,890	17,356,300	18,706,072	19,125,839
Development Division	4,316,133	4,402,456	4,490,505	4,580,315	4,671,921
General Government Division	3,887,194	3,944,538	3,938,981	4,057,761	4,138,916
Non-Mayoral Division	1,577,885	1,609,423	1,641,611	1,714,443	1,748,732
Health and Human Services Division	10,559,318	10,804,704	11,020,798	11,241,214	11,466,039
Public Safety Division	76,508,794	78,972,400	80,305,300	81,793,885	83,429,612
Public Works Division	16,904,023	17,330,996	17,677,616	18,031,168	18,391,791
Parks & Facilities Division	11,930,343	12,968,950	13,228,329	13,492,896	13,762,754
School Department	477,858,733	493,855,904	513,683,760	534,312,722	555,775,385
Debt	26,354,228	26,089,357	29,478,524	28,732,728	28,822,762
Health Insurance & Fringe	28,345,981	30,117,359	32,004,784	34,015,936	36,159,010
Pensions	47,372,416	51,852,184	56,514,362	61,596,001	67,134,848
Other Spending	8,420,345	10,696,339	10,952,464	11,112,327	11,388,094
<b>Total</b>	<b>727,601,399</b>	<b>759,643,501</b>	<b>792,293,334</b>	<b>823,387,469</b>	<b>856,015,705</b>
<b>REVENUE ASSUMPTIONS</b>					
Property Taxes	222,267,619	231,735,891	237,591,788	243,594,082	249,746,435
Local Receipts	58,247,435	55,759,297	58,297,830	59,655,961	59,919,284
State Aid	438,051,154	457,754,871	474,691,065	492,289,678	510,576,991
Reserves	-	-	-	-	-
Net School Spending	-	-	-	-	-
Other Financing Sources	9,035,191	-	-	-	-
Casino Revenue	-	-	-	-	-
<b>Total</b>	<b>727,601,399</b>	<b>745,250,058</b>	<b>770,580,683</b>	<b>795,539,721</b>	<b>820,242,709</b>
<b>SURPLUS / (GAP)</b>	<b>(0)</b>	<b>(14,393,442)</b>	<b>(21,712,650)</b>	<b>(27,847,748)</b>	<b>(35,772,996)</b>

\*Includes School Department adm in pension appropriation.

\*\*Pension appropriation for City non-school retirement.

The Office of Management and Budget continually assesses long-term liabilities and the risks of an economic downturn, which helps drive policymaking vis-à-vis current year services.

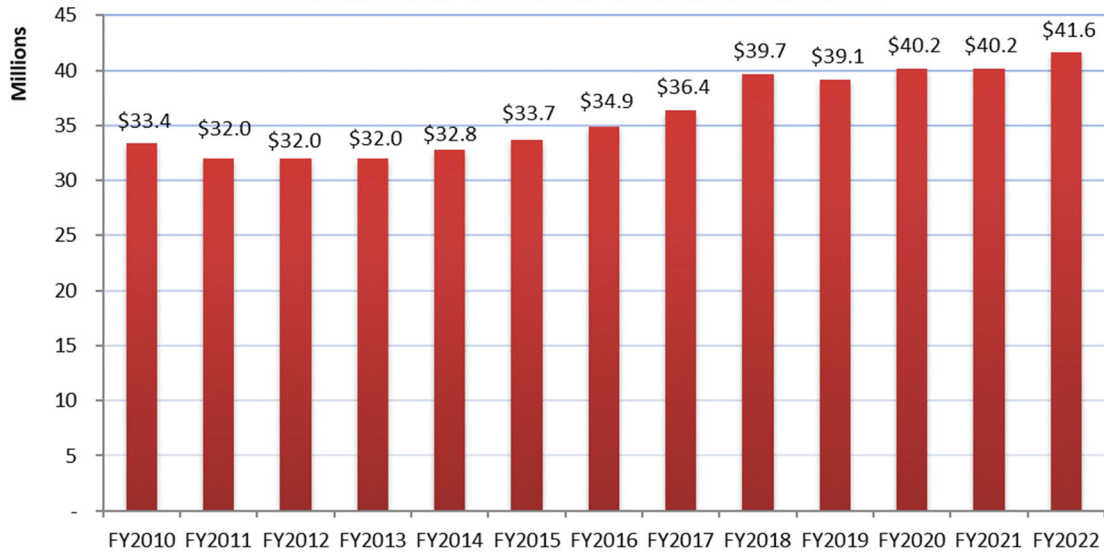
- Property Tax Limitations** - From 1996 to 2000 Springfield's tax levy was at its Proposition 2 ½ levy ceiling, limiting the City's ability to increase property taxes. From 2004 on, economic development and rising property values allowed the City to increase the room between its tax levy and the levy ceiling. However, the effects of the Great Recession once again brought Springfield's levy ceiling down below prior years' tax levies. In 2011, Springfield's assessed values decreased by 2.1 percent. In 2012, values decreased by an additional 1.1 percent. As a result, the City was unable to realize the tax benefits of new growth, or increase the prior year's tax levy by a full 2.5%, as allowed by Proposition 2 ½. The result was declining revenues, followed by a period of constrained levy growth that lasted for almost a decade. FY17 was the first year that the City's tax levy was not restricted by the levy ceiling. However, the City was unable to realize the full tax benefits of new growth in FY18 and FY19. In FY21, the City was once again able to capture all New Growth in its levy. Robust growth in property values left the City with \$7.4M in override capacity in FY21.

Levy Calculation													
	Prior Year Levy Limit	+	Amended Prior Year Growth	+	2.5% Increase	=	Subtotal	+	New Growth	=	Potential Levy Limit	Levy Ceiling (Actual Levy Limit)	"LOST REVENUE"
FY2011	170,824,032		-		4,270,601		175,094,633		3,482,214		178,576,847	171,233,218	(7,343,629)
FY2012	171,233,218		36,842		4,281,752		175,551,812		4,526,534		180,078,346	169,400,199	(10,678,147)
FY2013	169,400,199		211,806		4,240,300		173,852,305		5,868,281		179,720,586	167,408,833	(12,311,753)
FY2014	167,408,833		372,129		4,194,524		171,975,486		5,796,076		177,771,562	172,959,829	(4,811,733)
FY2015	172,959,829		28,013		4,324,696		177,312,538		3,893,490		181,206,028	176,123,213	(5,082,815)
FY2016	176,123,213		141,737		4,406,624		180,671,574		5,047,901		185,719,475	181,910,553	(3,808,922)
FY2017	181,910,553		9,717		4,548,007		186,468,277		4,966,608		191,434,885	191,448,902	-
FY2018	191,434,885		612,531		4,801,185		196,848,601		4,332,083		201,180,684	198,331,396	(2,849,288)
FY2019	198,331,396		203,723		4,963,378		203,498,497		5,098,516		208,597,013	205,316,171	(3,280,842)
FY2020	205,316,171		5,622		5,133,045		210,454,838		5,920,463		216,375,301	218,252,539	1,877,238
FY2021	216,375,301		43,604		5,410,473		221,829,378		6,693,442		228,522,820	235,905,338	7,382,518
<b>Lost Revenue to Support Operations FY11-FY21</b>												<b>(40,907,372)</b>	

- State Aid** – Due to budgetary constraints at the state level in the wake of the Great Recession, Unrestricted General Government Aid (UGGA) to the City fell considerably after FY09. More than a decade on, aid remains below pre-recession levels, even as prices for goods and services have continued to rise. Chapter 70 Aid for education has continued to grow, however, so do education expenses, including the City's required contribution and non-Net School Spending eligible spending cost for transportation. Because the City's is reliant on State Aid for just under 60% of its revenues, the City must be particularly attuned to economic stressors that may affect the Commonwealth's ability to provide these revenues. Due to uncertainty surrounding the FY21 state budget, the City cut estimates for UGGA to 15% below FY20 levels. A final state budget has yet to be published.



## Unrestricted General Government Aid



- Personnel** – Personnel costs represent the City’s largest annual expense. The City manages these costs through strict control mechanisms, such as the Personnel Review Committee (PRC). The PRC reviews every hire, backfill, and promotion prior to filling a vacancy. The PRC frequently implements reorganizations and modernizations of departmental structures as part of its review, as a means of reducing expenses while keeping services intact. Department heads must justify and/or reaffirm the need for every position when a vacancy occurs. OMB analysts provide the PRC with expense projections for every backfill, new position, and promotion, to ensure that departmental funding is adequate to absorb the cost of any spending changes.

CITY TOTAL FTEs												
FY10	FY11	FY12	FY13	FY14	FY15	FY16	FY17	FY18	FY19	FY20	FY21	FY22
1,419.2	1,396.3	1,284.8	1,194.8	1,215.2	1,288.2	1,324.3	1,356.3	1,372.7	1,435.7	1,447.0	1,447.3	1,473.7

- Benefits** - Prior to Fiscal Year 2007, the City’s health insurance costs were increasing at a rate of 18% annually. The City became the first community to join the Group Insurance Commission (GIC). The GIC purchases health insurance for 265,000 state employees and retirees and has significant purchasing power. Over the past three years, the City’s health insurance expenses have increased at an average of just 2.2 percent annually, with a larger 4.7 percent increase for FY21. This increase still represents significant budget growth, due to the size of the City’s health insurance appropriation but is far more manageable than the increases experienced before.
- Retirement** - Retirement benefits for local and state employees are uniform across the Commonwealth. Until July 2009, Chapter 32 of the Massachusetts General Laws required municipalities to fully fund their retirement liability by 2028. The Commonwealth’s Fiscal Year 2010 budget included an extension of this requirement to 2030, and further modifications to 2040 were adopted in FY11. The City must revalue its schedule every 2 years and adjust the schedule accordingly. Springfield’s most recent actuarial valuation estimated the City’s unfunded actuarial accrued liability (UAAL) at \$938.1 million as of January 1, 2020. Our funded status is 28.9%. The City is currently on a schedule to fully fund its pension liability by FY33.
- Other Post-Employment Benefits** - In addition to providing pension benefits, the City provides health, dental, vision and life insurance to retired employees and their survivors, in accordance with Chapter 32 of the Massachusetts General Laws. The City’s unfunded actuarial accrued OPEB liability is estimated at \$1.64 billion as of June 30, 2021.



- **Debt Service and Capital Needs** - The City has an \$854.4 million Capital Improvement Plan. This plan identifies major equipment and construction needs over the next five years. Due to deferred maintenance and the number of facilities and parks the City owns, the City has significant capital needs.

## **Awards & Acknowledgements**

### **Certificate of Achievement for Excellence in Financial Reporting**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Springfield for its Annual Comprehensive Financial Report for the fiscal year ended June 30, 2020. This was the tenth consecutive year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Annual Comprehensive Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

### **Distinguished Budget Award**

The GFOA awarded a Distinguished Budget Presentation Award to the City of Springfield for its budget document for the fiscal year 2021. This was the thirteenth consecutive year the City has received this prestigious award. The GFOA established the Distinguished Budget Award in 1984 to encourage and assist state and local governments to prepare budget documents of the very highest quality that reflect both the guidelines established by the National Advisory Council on State and Local Budgeting and the GFOA's recommended practices on budgeting and then to recognize individual governments that succeed in achieving that goal. A Budget Presentation Award is valid for a period of one year only. We believe our current FY2022 budget will meet the criteria to be eligible for a thirteenth award.

## Acknowledgements

The preparation of both the ACFR and the Annual Budget would not have been possible without the efficient and dedicated services of the City Comptroller's office and the Office of Management and Budget.

Likewise, we wish to thank every City department both management and staff whose cooperation and assistance made these financial and budget goals possible and contributed to making the annual budget process and annual fiscal year-end close a success.

Credit must also be given to the Mayor and City Council for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Springfield's finances.

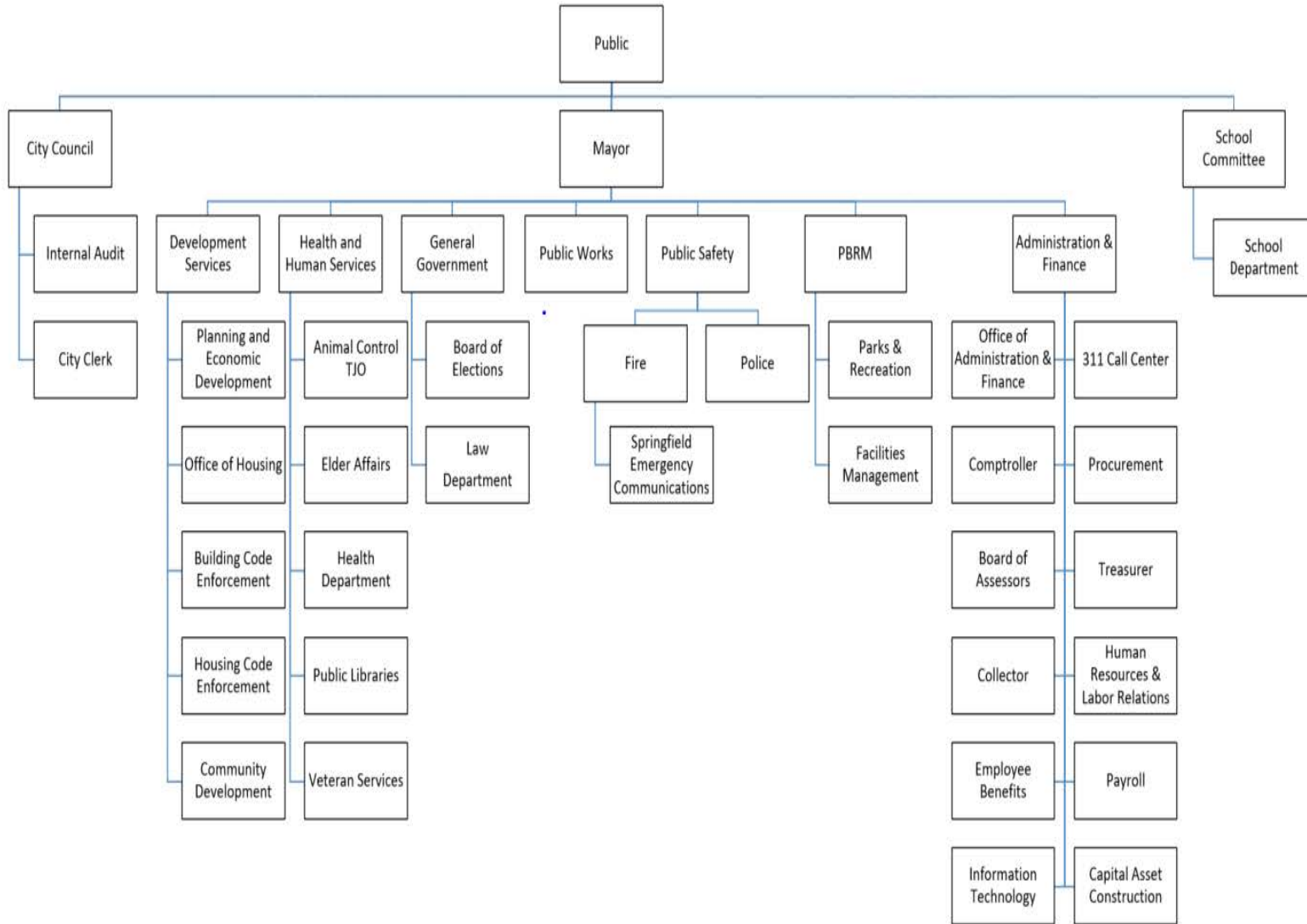
Patrick S. Burns	City Comptroller
Lindsay Hackett	Deputy Chief Administrative & Finance Officer
Joanne Raleigh	Deputy Comptroller
Melanie Acobe	Budget Director
Antoinette Basile	Sr. Financial Accountant
Beth Gokey	Financial Accountant
Maria Lopez-Santiago	Business Process Coordinator
Sharolyn Vickers	Financial Accountant
Leslie Labonte	Office Manager
Diane Jendrysik	Senior Account Clerk

Respectfully submitted,



Timothy J. Plante  
Chief Administrative & Financial Officer

# Organizational Chart



**Directory of Officials**

**Fiscal Year 2021**

**Mayor**

Domenic J. Sarno

**City Council**

Marcus J. Williams, Ward 5 (President)

Tracye Whitfield, At Large (Vice President)	Gumersindo Gomez, Ward 1
Michael A. Fenton, Ward 2	Melvin A. Edwards, Ward 3
Malo Brown, Ward 4	Victor Davila, Ward 6
Timothy C. Allen, Ward 7	Orlando Ramos, Ward 8
Justin Hurst, At Large	Kateri Walsh, At Large
Jesse Lederman, At Large	Sean Curran, At Large

**School Committee**

Mayor Domenic J. Sarno (Chairman)

Christopher Collins, District 3 (Vice-Chair)	Maria Perez, District 1
Barbara Gresham, District 2	Denise Hurst, At Large
Attorney Peter Murphy, District 4	LaTonia Monroe-Naylor, At Large

**Appointed City Executive Branch**

Chief Administrative and Financial Officer	Timothy J. Plante
Comptroller	Patrick S. Burns
Deputy Chief Administrative and Financial Officer	Lindsay Hackett
Director of Internal Audit	Yong Ju No
Treasurer/Collector	Christopher A. Caputo
Chairman of the Board of Assessors	Patrick Greenhalgh
City Clerk	Gladys Oyola-Lopez



Government Finance Officers Association

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Reporting

Presented to

**City of Springfield  
Massachusetts**

For its Comprehensive Annual  
Financial Report  
For the Fiscal Year Ended

June 30, 2020

*Christopher P. Morrill*

Executive Director/CEO

# *Financial Section*



City of Springfield holds groundbreaking ceremony for DeBerry–Homer Elementary School.

City of Springfield, Massachusetts  
Annual Comprehensive Financial Report  
For the year ended June 30, 2021





\$2.5 million of improvements being done on Watershops Pond Dam.

# ***Financial Section***



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F. 781-914-1701  
[www.powersandsullivan.com](http://www.powersandsullivan.com)

## Independent Auditor's Report

To the Honorable Mayor and the City Council  
City of Springfield, Massachusetts

## Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Springfield, Massachusetts, as of and for the year ended June 30, 2021 (except for the Springfield Contributory Retirement System which is as of and for the year ended December 31, 2020), and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Springfield Redevelopment Authority, which represents 100% of the assets, net position, and revenues of the discretely presented component unit. We did not audit the financial statements of the Springfield Empowerment Zone Partnership, Inc. and the Springfield Library Foundation, Inc., which are included as blended component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Springfield Redevelopment Authority, the Springfield Empowerment Zone Partnership, Inc., and the Springfield Library Foundation, Inc. are based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Springfield, Massachusetts, as of June 30, 2021 (except for the Springfield Contributory Retirement System which is as of and for the year ended December 31, 2020), and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Springfield's basic financial statements. The introductory section, combining and individual fund statements, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements, as listed in the table of contents, are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit, the procedures performed as described above, the combining and individual fund statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections, as listed in the table of contents, have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 24, 2021, on our consideration of the City of Springfield, Massachusetts' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Springfield, Massachusetts' internal control over financial reporting and compliance.



November 24, 2021

# ***Management's Discussion and Analysis***



## ***Management's Discussion and Analysis***

As management of the City of Springfield, Massachusetts, we offer readers of these financial statements this narrative overview and analysis of the financial activities of the City for the year ended June 30, 2021. We encourage readers to consider the information presented in this report.

The Governmental Accounting Standards Board (GASB) is the authoritative standard setting body that provides guidance on how to prepare financial statements in conformity with generally accepted accounting principles (GAAP). Users of these financial statements (such as investors and rating agencies) rely on the GASB to establish consistent reporting standards for all governments in the United States. This consistent application is the only way users (including citizens, the media, legislators, and others) can assess the financial condition of one government compared to others.

Governments must adhere to GASB pronouncements in order to issue their financial statements in conformity with GAAP. The users of financial statements also rely on the independent auditor's opinion. If the City's financial statements have significant departures from GAAP the independent auditor may issue a modified opinion or a disclaimer (where no opinion is given). These types of opinions may have an adverse effect on the City's bond rating and our ability to borrow money at favorable interest rates. The financial statements of the primary government have received an unmodified auditor's opinion.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. These basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The government-wide financial statements provide both long-term and short-term information about the City as a whole. The fund financial statements focus on the individual components of the City government, reporting the City's operations in more detail than the government-wide statements. Both presentations (government-wide and fund) allow the user to address relevant questions, broaden the basis of comparison and enhance the City's accountability. An additional part of the basic financial statements are the notes to the financial statements. The report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The *statement of net position* presents information on the City's non fiduciary assets and deferred outflows of resources, deferred inflows of resources, and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental

activities include general government, public safety, education, public works, health and welfare, culture and recreation, community preservation, and interest. The business-type activities consist of the City's trash collection activities.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on *near-term inflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget.

The City reports the General fund and the COVID-19 grant funds as major funds, they are presented separately in the governmental fund financial statements. The remaining non-major funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

**Proprietary funds.** The City maintains two types of proprietary funds.

*Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses an enterprise fund to account for its trash activities. The trash enterprise fund is not intended to be self-supporting and required a substantial subsidy from the general fund of \$5.7 million in 2021 and \$5.2 million in 2020.

*Internal service funds* are an accounting device used to accumulate and allocate costs internally among various functions. The City uses this fund to account for risk financing activities related to self-insured dental and eye care services, the fully insured health care plan, and a motor pool for gas and auto supplies operated by the Department of Public Works.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **Financial Highlights**

- The City's government-wide assets and deferred outflows of resources were less than its liabilities and deferred inflows of resources at the close of the recent year by \$1.476 billion and \$14 million for governmental activities and business-type activities, respectively. These deficit balances are the result of the City's net liabilities for pensions and other postemployment benefits in the amounts of \$800 million and \$1.6 billion, respectively.
- At the close of the current year, the City's general fund reported an ending fund balance of \$138.6 million, an increase of \$22.0 million over the prior year. Total fund balance represents 17.9% of total general fund expenditures. Of the total, \$99.7 million is unassigned and available for appropriation at the City's discretion. The remaining portions of the general fund balance, \$38.9 million, are restricted and assigned to school funding, required reserves, and carryover encumbrances.
- During fiscal year 2021, the City incurred \$21.6 million of expenditures related to the COVID-19 Pandemic which were funded by State and Federal grants (See Note 20). The City received approximately \$67 million of COVID-19 related grants in 2021, \$45.2 million of which has been recorded as unearned revenue until spending plans are finalized. The City is currently eligible to receive a total of approximately \$183 million of COVID-19 related grant funding.
- In November 2020, the City issued \$39.5 million of General Obligation State Qualified Municipal Purpose Bonds. Of the issuance, \$31.6 million related to the Brightwood-Lincoln Elementary School project.
- Beginning net position of the governmental activities, and governmental funds, have been revised to reflect the implementation of GASB Statement No. 84. (see Note 19).

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Key components of the City's activities are presented on the following page.

## Governmental Activities

	2021	2020 (As Revised)
<b>Assets:</b>		
Current assets.....	\$ 392,330,596	\$ 309,571,763
Noncurrent assets (excluding capital).....	12,134,933	11,830,669
Capital assets, nondepreciable.....	86,321,324	58,166,593
Capital assets, net of accumulated depreciation.....	588,155,867	602,000,094
<b>Total assets.....</b>	<b>1,078,942,720</b>	<b>981,569,119</b>
<b>Deferred outflows of resources.....</b>	<b>268,490,842</b>	<b>210,096,521</b>
<b>Liabilities:</b>		
Current liabilities (excluding debt).....	133,127,459	79,855,695
Noncurrent liabilities (excluding debt).....	2,442,243,079	2,297,446,908
Current debt.....	30,704,237	39,771,107
Noncurrent debt.....	189,570,023	165,902,080
<b>Total liabilities.....</b>	<b>2,795,644,798</b>	<b>2,582,975,790</b>
<b>Deferred inflows of resources.....</b>	<b>27,341,669</b>	<b>20,653,683</b>
<b>Net position:</b>		
Net investment in capital assets.....	471,520,333	465,175,420
Restricted.....	51,724,162	44,837,932
Unrestricted.....	(1,998,797,400)	(1,921,977,185)
<b>Total net position.....</b>	<b>\$ (1,475,552,905)</b>	<b>\$ (1,411,963,833)</b>

Governmental net position of \$471.5 million reflects its investment in capital assets (e.g., land, buildings, infrastructure, and machinery, and equipment), less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the net position of \$51.7 million represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* resulted in a \$2.0 billion deficit mainly relating to the cumulative effect of recording \$795.2 million of net pension liability and \$1.6 billion of net other postemployment benefit (OPEB) liability through June 30, 2021.

Beginning net position of the governmental activities has been revised to reflect the implementation of GASB Statement No. 84. (see Note 19).

Net position decreased by \$63.6 million in 2021 as compared to a decrease of \$54.3 million in 2020. Contributing to the current year decrease were the following factors: the \$86.5 million increase in the liability for other postemployment benefits and related deferred outflows of resources, and the increase of \$9.6 million in the net pension liability and related deferred outflows/(inflows) of resources. These were partially offset by the \$39.3 million increase of the governmental funds.

Operating grant revenues increased by approximately \$41.4 million which was mainly due to increases in educational State aid, MTRS on behalf payments, and the COVID-19 funding.

Capital grants decreased by \$16 million during the year mainly from a decrease in grant reimbursements from the MSBA due to the Brightwood-Lincoln Elementary school project coming to a close.

	2021	2020
<b>Program Revenues:</b>		
Charges for services.....	\$ 32,719,897	\$ 36,230,163
Operating grants and contributions.....	611,483,242	570,049,758
Capital grants and contributions.....	22,552,817	38,581,375
<b>General Revenues:</b>		
Real estate and personal property taxes, net of tax refunds payable.....	226,000,932	215,579,027
Tax and other liens.....	1,100,617	785,941
Motor vehicle and other excise taxes.....	12,411,029	12,379,352
Hotel/motel, meals and cannabis local option taxes.....	2,551,877	3,783,486
Community preservation tax.....	1,763,664	1,561,303
Penalties and interest on taxes.....	1,708,144	1,340,627
Payments in lieu of taxes.....	381,835	314,867
Chapter 121A - excise payments in lieu of taxes.....	17,613,938	13,593,858
Grants and contributions not restricted to specific programs.....	40,511,400	40,547,726
Unrestricted investment income.....	3,128,586	3,866,067
<b>Total revenues.....</b>	<b>973,927,978</b>	<b>938,613,550</b>
<b>Expenses:</b>		
General government.....	75,172,917	61,778,574
Public safety.....	155,016,151	154,425,921
Education.....	724,703,211	700,572,773
Public works.....	28,588,583	23,714,493
Health and welfare.....	11,411,075	10,523,157
Culture and recreation.....	28,828,098	28,793,958
Community preservation.....	556,541	223,167
Interest.....	7,550,297	7,617,704
<b>Total expenses.....</b>	<b>1,031,826,873</b>	<b>987,649,747</b>
<b>Excess (Deficiency) before transfers.....</b>	<b>(57,898,895)</b>	<b>(49,036,197)</b>
<b>Transfers.....</b>	<b>(5,690,177)</b>	<b>(5,237,619)</b>
<b>Change in net position.....</b>	<b>(63,589,072)</b>	<b>(54,273,816)</b>
<b>Net position, beginning of year, as revised.....</b>	<b>(1,411,963,833)</b>	<b>(1,357,690,017)</b>
<b>Net position, end of year.....</b>	<b>\$ (1,475,552,905)</b>	<b>\$ (1,411,963,833)</b>

*Financial notes related to governmental activities:*

- Charges for services represent 3.4% of governmental activities resources. The City can exercise more control over this category of revenue than any other. Fees charged for services rendered that are set by the City are included in this category.



- Operating and capital grants and contributions accounted for 65.1% of the governmental activities resources. Most of these resources apply to education operations. These resources offset costs within the school department in addition to their general fund operating budget.
- Property and excise taxes are a significant revenue source for the City's governmental activities. They comprised 27% of current resources.
- Other revenues comprised a total of 4.5% of the governmental activity's resources. Other revenues consist mainly of unrestricted grants and contributions and investment income earned on the City's deposits.
- Education is by far the largest governmental activity of the City. Approximately \$725 million in expenses were recorded in 2021. After accounting for \$587.2 million in program revenues, an additional \$137.8 million in taxes and other revenues were needed to cover its 2021 operating expenses. Approximately \$85.8 million of MTRS pension contribution made by the Commonwealth of Massachusetts on-behalf of Springfield teachers has been recorded as an expense and operating grant revenue.
- Public safety, general government, and culture and recreation were the second, third, and fourth largest activities of the City. Approximately \$137.6 million, \$32.2 million, and \$22 million, for public safety, general government, and culture and recreation, respectively, of taxes and other revenues were needed to cover their 2021 operating expenses.

### Business-type Activities

Business-type activities decreased the City's net position by \$201,000 during 2021. These activities consist of the Trash enterprise fund.

	2021	2020
<b>Assets:</b>		
Current assets.....	\$ 2,838,059	\$ 2,265,649
Capital assets, net of accumulated depreciation.....	9,521	28,564
<b>Total assets.....</b>	<b>2,847,580</b>	<b>2,294,213</b>
<b>Deferred outflows of resources.....</b>	<b>2,204,016</b>	<b>1,653,890</b>
<b>Liabilities:</b>		
Current liabilities (excluding debt).....	207,525	253,100
Noncurrent liabilities (excluding debt).....	18,753,200	17,426,479
<b>Total liabilities.....</b>	<b>18,960,725</b>	<b>17,679,579</b>
<b>Deferred inflows of resources.....</b>	<b>122,179</b>	<b>98,662</b>
<b>Net position:</b>		
Net investment in capital assets.....	9,521	28,564
Unrestricted.....	(14,040,829)	(13,858,702)
<b>Total net position.....</b>	<b>\$ (14,031,308)</b>	<b>\$ (13,830,138)</b>

Trash fund business-type activities assets and deferred outflows of resources were less than total liabilities and deferred inflows by \$14 million at the close of 2021. The net investment in capital assets of \$10,000 relates to the acquisition of capital assets. Unrestricted net position amounted to a deficit of \$14 million. The general fund subsidized the activities in the amount of \$5.7 million and \$5.2 million in 2021, and 2020, respectively.

	<u>2021</u>	<u>2020</u>
<b>Program Revenues:</b>		
Charges for services.....	\$ 4,809,617	\$ 4,126,453
<b>Expenses:</b>		
Trash.....	<u>10,700,964</u>	<u>10,375,827</u>
<b>Excess (Deficiency) before transfers.....</b>	<b>(5,891,347)</b>	<b>(6,249,374)</b>
<b>Transfers.....</b>	<b><u>5,690,177</u></b>	<b><u>5,237,619</u></b>
<b>Change in net position.....</b>	<b>(201,170)</b>	<b>(1,011,755)</b>
<b>Net position, beginning of year.....</b>	<b><u>(13,830,138)</u></b>	<b><u>(12,818,383)</u></b>
<b>Net position, end of year.....</b>	<b>\$ <u>(14,031,308)</u></b>	<b>\$ <u>(13,830,138)</u></b>

## Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of the end of the current year, governmental funds reported combined ending fund balances of \$220.3 million, an increase of \$39.3 million from the prior year. The overall increase is primarily due to the budgetary results of operations in the general fund, and by the timing of spending and bond financing in the special revenue and capital project nonmajor funds.

Beginning fund balance of the nonmajor governmental funds has been revised to reflect the implementation of GASB Statement No. 84. Accordingly, previously reported fund balance of \$63.3 million has been revised and totals \$64.4 million (see Note 19).

### *General Fund*

The general fund is the chief operating fund. At the end of the current year, unassigned fund balance of the general fund was \$99.7 million, while total fund balance was \$138.6 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents approximately 12.8% of total general fund expenditures, while total fund balance represents approximately 17.9% of that same amount. The general fund increased by \$22 million from the prior year, primarily from departmental turn backs.

### *COVID-19 Grant Fund*

The COVID-19 grant fund is a special revenue fund used to account for the reimbursable expenditures related to the COVID-19 pandemic. The funds expended \$21.6 million largely on supplies, and professional services. In June 2021, the City received the first round of ARPA funds which has been recorded as unearned revenue.

## ***General Fund Budgetary Highlights***

The City of Springfield adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget. Actual revenues were greater than budgeted revenues by \$5.3 million and actual expenditures, including carryovers, were less than budgeted amounts by \$22 million. The City carried over \$31.7 million in appropriations to 2022, the majority of which related to the school department.

## ***Capital Asset and Debt Administration***

In November 2020, the City issued \$39.5 million of General Obligation State Qualified Bonds for the Brightwood-Lincoln Elementary School, school repairs, and the Court Square Hotel building revitalization project. The City made \$17.9 million of scheduled principal payments on long-term debt. Outstanding long-term debt of the general government, as of June 30, 2021, totaled approximately \$202.6 million, including unamortized premiums of \$9.1 million.

The City entered into capital leases totaling \$5.7 million during fiscal year 2021 for a fire truck, student laptops, and computers.

Major capital assets are funded for the most part by the issuance of long-term debt or grant reimbursements. The City capitalized a total of \$68.8 million of expenditures during 2021. These expenditures were incurred for numerous City-wide projects including school building improvements across the school district, the Brightwood-Lincoln Elementary school, the Deberry school, Court Square Hotel rehabilitation, road improvements and paving, and various vehicles and machinery and equipment for public safety and public works purposes. The capital lease financing was included in the \$5.7 million of additions.

Please refer to notes 4, 6, 7, and 8 to the financial statements for further discussion of the major capital asset and debt activity.

## ***Requests for Information***

This financial report is designed to provide a general overview of the City of Springfield's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Chief Administrative and Financial Officer or the City Comptroller at 36 Court Street, Springfield, MA 01103.

# ***Basic Financial Statements***



**STATEMENT OF NET POSITION**

JUNE 30, 2021

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	Springfield Redevelopment Authority
<b>ASSETS</b>				
<b>CURRENT:</b>				
Cash and cash equivalents.....	\$ 322,260,896	\$ 1,475,252	\$ 323,736,148	\$ 1,579,932
Restricted cash and cash equivalents.....	313,554	-	313,554	1,234,830
Investments.....	6,946,561	-	6,946,561	-
Beneficial interest in trusts.....	10,565,768	-	10,565,768	-
Receivables, net of allowance for uncollectibles:				
Real estate and personal property taxes.....	29,551,200	-	29,551,200	-
Tax liens.....	1,990,211	197,487	2,187,698	-
Community preservation fund surtax.....	29,212	-	29,212	-
Motor vehicle excise taxes.....	2,131,964	-	2,131,964	-
User charges.....	-	1,165,320	1,165,320	-
Departmental and other.....	2,879,147	-	2,879,147	42,212
Intergovernmental.....	12,625,861	-	12,625,861	384,014
Community preservation state share.....	508,000	-	508,000	-
Loans.....	586,000	-	586,000	-
Tax foreclosures.....	1,836,526	-	1,836,526	-
Working capital deposit.....	100,000	-	100,000	-
Other assets.....	5,696	-	5,696	15,211
Total current assets.....	<u>392,330,596</u>	<u>2,838,059</u>	<u>395,168,655</u>	<u>3,256,199</u>
<b>NONCURRENT:</b>				
Restricted Investments held by custodian.....	10,357,076	-	10,357,076	-
Receivables, net of allowance for uncollectibles:				
Loans.....	1,777,857	-	1,777,857	-
Capital assets, nondepreciable.....	86,321,324	-	86,321,324	3,055,567
Capital assets, net of accumulated depreciation.....	<u>588,155,867</u>	<u>9,521</u>	<u>588,165,388</u>	<u>81,819,429</u>
Total noncurrent assets.....	<u>686,612,124</u>	<u>9,521</u>	<u>686,621,645</u>	<u>84,874,996</u>
<b>TOTAL ASSETS.....</b>	<u>1,078,942,720</u>	<u>2,847,580</u>	<u>1,081,790,300</u>	<u>88,131,195</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows related to pensions.....	38,523,348	232,535	38,755,883	-
Deferred outflows related to other postemployment benefits.....	<u>229,967,494</u>	<u>1,971,481</u>	<u>231,938,975</u>	<u>-</u>
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES.....</b>	<u>268,490,842</u>	<u>2,204,016</u>	<u>270,694,858</u>	<u>-</u>
<b>LIABILITIES</b>				
<b>CURRENT:</b>				
Warrants payable.....	11,465,247	112,268	11,577,515	214,687
Accrued unemployment liability.....	151,000	-	151,000	-
Accrued payroll.....	33,221,582	95,257	33,316,839	-
Health claims payable.....	180,252	-	180,252	-
Tax refunds payable.....	13,837,971	-	13,837,971	-
Due to granting agencies.....	586,000	-	586,000	-
Accrued interest.....	2,295,109	-	2,295,109	-
Other liabilities.....	7,806,906	-	7,806,906	336,555
Unearned revenue.....	45,210,717	-	45,210,717	-
Claims and judgments.....	4,164,000	-	4,164,000	-
Capital lease obligations.....	4,751,156	-	4,751,156	-
Landfill closure.....	100,000	-	100,000	-
Compensated absences.....	12,509,675	-	12,509,675	-
Workers' compensation.....	1,599,000	-	1,599,000	-
Notes payable.....	7,276,552	-	7,276,552	1,242,384
Bonds payable.....	<u>18,676,529</u>	<u>-</u>	<u>18,676,529</u>	<u>-</u>
Total current liabilities.....	<u>163,831,696</u>	<u>207,525</u>	<u>164,039,221</u>	<u>1,793,626</u>

(Continued)

**STATEMENT OF NET POSITION**

JUNE 30, 2021

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	Springfield Redevelopment Authority
<b>LIABILITIES CONTINUED</b>				
<b>NONCURRENT:</b>				
Due to granting agencies.....	2,508,000	-	2,508,000	-
Capital lease obligations.....	5,600,276	-	5,600,276	-
Landfill closure.....	1,640,000	-	1,640,000	-
Compensated absences.....	11,550,806	-	11,550,806	-
Workers' compensation.....	3,730,000	-	3,730,000	-
Net pension liability.....	795,248,948	4,800,295	800,049,243	-
Net other postemployment benefits liability.....	1,627,565,325	13,952,905	1,641,518,230	-
Notes payable.....	-	-	-	180,000
Bonds payable.....	183,969,747	-	183,969,747	-
<b>Total noncurrent liabilities.....</b>	<b>2,631,813,102</b>	<b>18,753,200</b>	<b>2,650,566,302</b>	<b>180,000</b>
<b>TOTAL LIABILITIES.....</b>	<b>2,795,644,798</b>	<b>18,960,725</b>	<b>2,814,605,523</b>	<b>1,973,626</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows related to beneficial interests.....	7,100,721	-	7,100,721	-
Deferred inflows related to pensions.....	20,240,948	122,179	20,363,127	-
<b>TOTAL DEFERRED INFLOWS OF RESOURCES.....</b>	<b>27,341,669</b>	<b>122,179</b>	<b>27,463,848</b>	<b>-</b>
<b>NET POSITION</b>				
Net investment in capital assets.....	471,520,333	9,521	471,529,854	83,632,612
Restricted for:				
Chapter 656 reserve.....	7,221,739	-	7,221,739	-
Debt service.....	10,357,076	-	10,357,076	-
Loans.....	473,358	-	473,358	-
Permanent funds:				
Expendable.....	9,837,102	-	9,837,102	-
Nonexpendable.....	3,465,047	-	3,465,047	-
Gifts and grants.....	14,258,474	-	14,258,474	973,008
Community preservation.....	6,111,366	-	6,111,366	-
Unrestricted.....	(1,998,797,400)	(14,040,829)	(2,012,838,229)	1,551,949
<b>TOTAL NET POSITION.....</b>	<b>\$ (1,475,552,905)</b>	<b>\$ (14,031,308)</b>	<b>\$ (1,489,584,213)</b>	<b>\$ 86,157,569</b>

(Concluded)

See notes to basic financial statements.

**STATEMENT OF ACTIVITIES**

YEAR ENDED JUNE 30, 2021

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
<b>Primary Government:</b>					
<i>Governmental Activities:</i>					
General government.....	\$ 75,172,917	\$ 10,052,662	\$ 28,897,068	\$ 4,054,387	\$ (32,168,800)
Public safety.....	155,016,151	10,421,607	7,029,129	-	(137,565,415)
Education.....	724,703,211	7,621,571	564,088,353	15,506,042	(137,487,245)
Public works.....	28,588,583	247,197	291,190	2,992,388	(25,057,808)
Health and welfare.....	11,411,075	1,438,685	5,350,441	-	(4,621,949)
Culture and recreation.....	28,828,098	2,938,175	3,931,370	-	(21,958,553)
Community preservation.....	556,541	-	677,375	-	120,834
Interest.....	7,550,297	-	1,218,316	-	(6,331,981)
<b>Total Governmental Activities.....</b>	<b>1,031,826,873</b>	<b>32,719,897</b>	<b>611,483,242</b>	<b>22,552,817</b>	<b>(365,070,917)</b>
<i>Business-Type Activities:</i>					
Trash.....	10,700,964	4,809,617	-	-	(5,891,347)
<b>Total Primary Government.....</b>	<b>\$ 1,042,527,837</b>	<b>\$ 37,529,514</b>	<b>\$ 611,483,242</b>	<b>\$ 22,552,817</b>	<b>\$ (370,962,264)</b>
<b>Component Unit:</b>					
Springfield Redevelopment Authority.....	\$ 9,720,983	\$ 7,698,076	\$ 723,145	\$ -	\$ (1,299,762)

See notes to basic financial statements.

(Continued)

**STATEMENT OF ACTIVITIES**

YEAR ENDED JUNE 30, 2021

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Springfield Redevelopment Authority
<b>Changes in net position:</b>				
Net (expense) revenue from previous page.....	\$ (365,070,917)	\$ (5,891,347)	\$ (370,962,264)	\$ (1,299,762)
<i>General revenues:</i>				
Real estate and personal property taxes, net of tax refunds payable.....	226,000,932	-	226,000,932	-
Tax and other liens.....	1,100,617	-	1,100,617	-
Motor vehicle and other excise taxes.....	12,411,029	-	12,411,029	-
Hotel/motel, meals and cannabis local option taxes.....	2,551,877	-	2,551,877	-
Community preservation tax.....	1,763,664	-	1,763,664	-
Penalties and interest on taxes.....	1,708,144	-	1,708,144	-
Payments in lieu of taxes.....	381,835	-	381,835	-
Chapter 121A - excise payments in lieu of taxes.....	17,613,938	-	17,613,938	-
Grants and contributions not restricted to specific programs.....	40,511,400	-	40,511,400	-
Unrestricted investment income.....	3,128,586	-	3,128,586	2,561
<i>Transfers, net</i> .....	(5,690,177)	5,690,177	-	-
Total general revenues and transfers.....	301,481,845	5,690,177	307,172,022	2,561
Change in net position.....	(63,589,072)	(201,170)	(63,790,242)	(1,297,201)
<i>Net position:</i>				
Beginning of year, as revised.....	(1,411,963,833)	(13,830,138)	(1,425,793,971)	87,454,770
End of year.....	\$ (1,475,552,905)	\$ (14,031,308)	\$ (1,489,584,213)	\$ 86,157,569

(Concluded)

See notes to basic financial statements.

**GOVERNMENTAL FUNDS  
BALANCE SHEET**

JUNE 30, 2021

	General	COVID-19 Grant Funds	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>				
Cash and cash equivalents.....	\$ 184,526,480	\$ 46,154,350	\$ 76,144,041	\$ 306,824,871
Investments.....	-	-	6,946,561	6,946,561
Beneficial interest in trusts.....	-	-	10,565,768	10,565,768
Receivables, net of uncollectibles:				
Real estate and personal property taxes.....	29,551,200	-	-	29,551,200
Tax liens.....	1,981,130	-	9,081	1,990,211
Community preservation fund surtax.....	-	-	29,212	29,212
Motor vehicle excise taxes.....	2,131,964	-	-	2,131,964
Departmental and other.....	1,786,414	-	1,064,650	2,851,064
Intergovernmental - other.....	799,837	-	11,826,024	12,625,861
Community preservation state share.....	-	-	508,000	508,000
Loans.....	-	-	2,363,857	2,363,857
Tax foreclosures.....	1,836,526	-	-	1,836,526
Due from other funds.....	723,112	-	-	723,112
Working capital deposit.....	100,000	-	-	100,000
Other assets.....	-	-	5,696	5,696
Restricted assets:				
Cash and cash equivalents.....	-	-	313,554	313,554
Investments held by custodian.....	-	-	10,357,076	10,357,076
<b>TOTAL ASSETS.....</b>	<b>\$ 223,436,663</b>	<b>\$ 46,154,350</b>	<b>\$ 120,133,520</b>	<b>\$ 389,724,533</b>
<b>LIABILITIES</b>				
Warrants payable.....	\$ 3,370,740	\$ 729,181	\$ 7,365,326	\$ 11,465,247
Accrued unemployment liability.....	8,000	-	-	8,000
Accrued payroll.....	28,418,589	202,302	1,984,216	30,605,107
Tax refunds payable.....	13,834,497	-	3,474	13,837,971
Due to other funds.....	-	-	723,112	723,112
Due to granting agencies.....	-	-	3,094,000	3,094,000
Other liabilities.....	2,848,494	-	4,958,412	7,806,906
Unearned revenue.....	-	45,210,717	-	45,210,717
Claims and judgments.....	-	-	164,000	164,000
Notes payable.....	-	-	7,276,552	7,276,552
<b>TOTAL LIABILITIES.....</b>	<b>48,480,320</b>	<b>46,142,200</b>	<b>25,569,092</b>	<b>120,191,612</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue.....	36,378,902	-	5,729,391	42,108,293
Beneficial interest in trusts.....	-	-	7,100,721	7,100,721
<b>TOTAL DEFERRED INFLOWS OF RESOURCES.....</b>	<b>36,378,902</b>	<b>-</b>	<b>12,830,112</b>	<b>49,209,014</b>
<b>FUND BALANCES</b>				
Nonspendable.....	-	-	3,465,047	3,465,047
Restricted.....	35,896,215	12,150	80,605,222	116,513,587
Assigned.....	2,996,538	-	-	2,996,538
Unassigned.....	99,684,688	-	(2,335,953)	97,348,735
<b>TOTAL FUND BALANCES.....</b>	<b>138,577,441</b>	<b>12,150</b>	<b>81,734,316</b>	<b>220,323,907</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES.....</b>	<b>\$ 223,436,663</b>	<b>\$ 46,154,350</b>	<b>\$ 120,133,520</b>	<b>\$ 389,724,533</b>

See notes to basic financial statements.



**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TOTAL FUND BALANCES TO THE STATEMENT OF NET POSITION**

JUNE 30, 2021

Total governmental fund balances.....	\$	220,323,907
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds.....		674,477,191
Accounts receivable are not available to pay for current-period expenditures and, therefore, are unavailable in the funds.....		42,108,293
The statement of net position includes certain deferred inflows of resources and deferred outflows of resources that will be amortized over future periods. In governmental funds, these amounts are not reported.....		248,249,894
The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net position.....		12,667,381
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.....		(2,295,109)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:		
Bonds payable.....	(202,646,276)	
Net pension liability.....	(795,248,948)	
Net other postemployment benefits liability.....	(1,627,565,325)	
Landfill closure.....	(1,740,000)	
Accrued unemployment liability.....	(143,000)	
Claims and judgments.....	(4,000,000)	
Capital lease obligations.....	(10,351,432)	
Workers' compensation.....	(5,329,000)	
Compensated absences.....	<u>(24,060,481)</u>	
Net effect of reporting long-term liabilities.....		<u>(2,671,084,462)</u>
Net position of governmental activities.....	\$	<u><u>(1,475,552,905)</u></u>

See notes to basic financial statements.

**GOVERNMENTAL FUNDS**  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

YEAR ENDED JUNE 30, 2021

	General	COVID-19 Grant Funds	Nonmajor Governmental Funds	Total Governmental Funds
<b>REVENUES:</b>				
Real estate and personal property taxes, net of tax refunds.....	\$ 222,928,733	\$ -	\$ -	\$ 222,928,733
Tax liens.....	1,206,111	-	4,183	1,210,294
Motor vehicle and other excise taxes.....	13,016,643	-	-	13,016,643
Hotel/motel, meals and cannabis local option taxes.....	2,551,877	-	-	2,551,877
Charges for services.....	4,339,720	-	1,587,107	5,926,827
Penalties and interest on taxes.....	1,704,096	-	4,048	1,708,144
Payments in lieu of taxes.....	381,835	-	-	381,835
Chapter 121A - excise payments in lieu of taxes.....	17,613,938	-	-	17,613,938
Licenses and permits.....	6,404,752	-	-	6,404,752
Fines and forfeitures.....	2,028,721	-	24,800	2,053,521
Intergovernmental - state aid.....	429,524,823	-	-	429,524,823
Intergovernmental - Teachers Retirement.....	85,768,020	-	-	85,768,020
Intergovernmental - other.....	-	21,566,576	130,108,769	151,675,345
Departmental and other.....	9,337,300	-	10,371,275	19,708,575
Community preservation taxes.....	-	-	1,750,684	1,750,684
Contributions and donations.....	-	-	5,830,368	5,830,368
Investment income.....	2,915,644	12,150	138,066	3,065,860
<b>TOTAL REVENUES.....</b>	<b>799,722,213</b>	<b>21,578,726</b>	<b>149,819,300</b>	<b>971,120,239</b>
<b>EXPENDITURES:</b>				
<b>Current:</b>				
General government.....	25,212,289	4,496,413	24,007,943	53,716,645
Public safety.....	79,291,817	462,178	13,919,883	93,673,878
Education.....	445,997,195	15,232,720	115,839,914	577,069,829
Public works.....	10,501,603	733,247	9,750,335	20,985,185
Health and welfare.....	3,216,591	593,785	5,128,120	8,938,496
Culture and recreation.....	14,378,264	48,233	7,819,962	22,246,459
Community preservation.....	-	-	716,541	716,541
Pension benefits - non school.....	47,356,720	-	-	47,356,720
Pension benefits - Teachers Retirement.....	85,768,020	-	-	85,768,020
Employee fringe benefits - non school.....	28,273,246	-	-	28,273,246
Claims and judgments.....	6,982,377	-	-	6,982,377
State and county charges.....	3,828,099	-	-	3,828,099
<b>Debt service:</b>				
Principal.....	17,940,000	-	-	17,940,000
Interest.....	7,111,245	-	-	7,111,245
<b>TOTAL EXPENDITURES.....</b>	<b>775,857,466</b>	<b>21,566,576</b>	<b>177,182,698</b>	<b>974,606,740</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....</b>	<b>23,864,747</b>	<b>12,150</b>	<b>(27,363,398)</b>	<b>(3,486,501)</b>
<b>OTHER FINANCING SOURCES (USES):</b>				
Issuance of bonds.....	-	-	39,475,000	39,475,000
Premium from issuance of bond.....	-	-	3,325,471	3,325,471
Capital lease financing.....	5,693,219	-	-	5,693,219
Transfers in.....	232,625	-	3,988,960	4,221,585
Transfers out.....	(7,779,137)	-	(2,132,625)	(9,911,762)
<b>TOTAL OTHER FINANCING SOURCES (USES).....</b>	<b>(1,853,293)</b>	<b>-</b>	<b>44,656,806</b>	<b>42,803,513</b>
<b>NET CHANGE IN FUND BALANCES.....</b>	<b>22,011,454</b>	<b>12,150</b>	<b>17,293,408</b>	<b>39,317,012</b>
<b>FUND BALANCES AT BEGINNING OF YEAR, AS REVISED.....</b>	<b>116,565,987</b>	<b>-</b>	<b>64,440,908</b>	<b>181,006,895</b>
<b>FUND BALANCES AT END OF YEAR.....</b>	<b>\$ 138,577,441</b>	<b>\$ 12,150</b>	<b>\$ 81,734,316</b>	<b>\$ 220,323,907</b>

See notes to basic financial statements.

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES**

YEAR ENDED JUNE 30, 2021

Net change in fund balances - total governmental funds.....		\$ 39,317,012
<p>Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.</p>		
Capital outlay.....	68,798,805	
Depreciation expense.....	<u>(54,488,301)</u>	
Net effect of reporting capital assets.....		14,310,504
<p>Revenues in the Statement of Activities that do not provide current financial resources are unavailable in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable differ between the two statements. This amount represents the net change in unavailable revenue.....</p>		
		1,526,697
<p>The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are unavailable and amortized in the Statement of Activities.</p>		
Principal payments on capital leases.....	6,167,074	
Issuance of bonds.....	(39,475,000)	
Premium from issuance of bonds.....	(3,325,471)	
Capital lease financing.....	(5,693,219)	
Net amortization of premium from issuance of bonds.....	1,218,316	
Debt service principal payments.....	<u>17,940,000</u>	
Net effect of reporting long-term debt.....		(23,168,300)
<p>Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.</p>		
Net change in compensated absences accrual.....	(784,385)	
Net change in unemployment liability accrual.....	340,000	
Net change in accrued interest on long-term debt.....	(439,052)	
Net change in deferred outflow/(inflow) of resources related to pensions.....	(23,417,741)	
Net change in net pension liability.....	13,773,728	
Net change in deferred outflow/(inflow) of resources related to other postemployment benefits.....	77,916,073	
Net change in net other postemployment benefits liability.....	(164,456,321)	
Net change in workers' compensation liability.....	<u>1,021,000</u>	
Net effect of recording long-term liabilities.....		(96,046,698)
The net activity of internal service funds is reported with Governmental Activities.....		<u>471,713</u>
Change in net position of governmental activities.....		\$ <u><u>(63,589,072)</u></u>

See notes to basic financial statements.

**PROPRIETARY FUNDS**  
STATEMENT OF NET POSITION

JUNE 30, 2021

	Business-type Activities - Trash Enterprise Fund	Governmental Activities - Internal Service Fund
<b>ASSETS</b>		
CURRENT:		
Cash and cash equivalents.....	\$ 1,475,252	\$ 15,436,025
Receivables:		
User charges.....	1,165,320	-
Liens - user charges.....	197,487	-
Departmental and other.....	-	28,083
Total current assets.....	<u>2,838,059</u>	<u>15,464,108</u>
NONCURRENT:		
Capital assets, net of accumulated depreciation.....	9,521	-
TOTAL ASSETS.....	<u>2,847,580</u>	<u>15,464,108</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Deferred outflows related to pensions.....	232,535	-
Deferred outflows related to other postemployment benefits.....	1,971,481	-
TOTAL DEFERRED OUTFLOWS OF RESOURCES.....	<u>2,204,016</u>	<u>-</u>
<b>LIABILITIES</b>		
CURRENT:		
Warrants payable.....	112,268	-
Accrued payroll and withholdings.....	95,257	2,616,475
Health claims payable.....	-	180,252
Total current liabilities.....	<u>207,525</u>	<u>2,796,727</u>
NONCURRENT:		
Net pension liability.....	4,800,295	-
Net other postemployment benefits liability.....	13,952,905	-
Total noncurrent liabilities.....	<u>18,753,200</u>	<u>-</u>
TOTAL LIABILITIES.....	<u>18,960,725</u>	<u>2,796,727</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred inflows related to pensions.....	122,179	-
<b>NET POSITION</b>		
Net investment in capital assets.....	9,521	-
Unrestricted.....	<u>(14,040,829)</u>	<u>12,667,381</u>
TOTAL NET POSITION.....	<u>\$ (14,031,308)</u>	<u>\$ 12,667,381</u>

See notes to basic financial statements.

**PROPRIETARY FUNDS**  
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

YEAR ENDED JUNE 30, 2021

	Business-type Activities - Trash Enterprise Fund	Governmental Activities - Internal Service Fund
<b>OPERATING REVENUES:</b>		
Employee contributions.....	\$ -	\$ 22,568,731
Employer contributions.....	-	70,468,597
Charges for services.....	4,809,617	1,133,888
<b>TOTAL OPERATING REVENUES .....</b>	<b>4,809,617</b>	<b>94,171,216</b>
<b>OPERATING EXPENSES:</b>		
Cost of services and administration.....	10,681,921	1,146,321
Depreciation.....	19,043	-
Employee benefits.....	-	92,615,908
<b>TOTAL OPERATING EXPENSES.....</b>	<b>10,700,964</b>	<b>93,762,229</b>
<b>OPERATING INCOME (LOSS).....</b>	<b>(5,891,347)</b>	<b>408,987</b>
<b>NONOPERATING REVENUES (EXPENSES):</b>		
Investment income.....	-	62,726
<b>INCOME (LOSS) BEFORE TRANSFERS.....</b>	<b>(5,891,347)</b>	<b>471,713</b>
<b>TRANSFERS:</b>		
Transfers in.....	5,690,177	-
<b>CHANGE IN NET POSITION.....</b>	<b>(201,170)</b>	<b>471,713</b>
<b>NET POSITION AT BEGINNING OF YEAR.....</b>	<b>(13,830,138)</b>	<b>12,195,668</b>
<b>NET POSITION AT END OF YEAR.....</b>	<b>\$ (14,031,308)</b>	<b>\$ 12,667,381</b>

See notes to basic financial statements.



**PROPRIETARY FUNDS**  
STATEMENT OF CASH FLOWS

YEAR ENDED JUNE 30, 2021

	Business-type Activities - Trash Enterprise Funds	Governmental Activities - Internal Service Fund
<b><u>CASH FLOWS FROM OPERATING ACTIVITIES:</u></b>		
Receipts from customers and users.....	\$ 5,176,476	\$ 22,732,646
Receipts from interfund services provided.....	-	71,602,138
Payments to vendors.....	(6,951,821)	-
Payments to employees.....	(2,975,563)	-
Payments for interfund services used.....	-	(93,919,605)
<b>NET CASH FROM OPERATING ACTIVITIES.....</b>	<b>(4,750,908)</b>	<b>415,179</b>
<b><u>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</u></b>		
Transfers in.....	5,690,177	-
<b><u>CASH FLOWS FROM INVESTING ACTIVITIES:</u></b>		
Investment income.....	-	62,726
<b>NET CHANGE IN CASH AND CASH EQUIVALENTS.....</b>	<b>939,269</b>	<b>477,905</b>
<b>CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR.....</b>	<b>535,983</b>	<b>14,958,120</b>
<b>CASH AND CASH EQUIVALENTS AT END OF YEAR.....</b>	<b>\$ 1,475,252</b>	<b>\$ 15,436,025</b>
<b><u>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH</u></b>		
<b><u>FROM OPERATING ACTIVITIES:</u></b>		
Operating income (loss).....	\$ (5,891,347)	\$ 408,987
Adjustments to reconcile operating income to net cash from operating activities:		
Depreciation.....	19,043	-
Deferred (outflows)/inflows related to pensions.....	141,355	-
Deferred (outflows)/inflows related to other postemployment benefits.....	(667,964)	-
Changes in assets and liabilities:		
Liens - user charges.....	(11,201)	-
User charges.....	378,060	-
Departmental and other.....	-	(347)
Warrants payable.....	(55,723)	(160,698)
Accrued payroll.....	10,148	163,915
Health claims payable.....	-	3,322
Net pension liability.....	(83,142)	-
Net other postemployment benefits liability.....	1,409,863	-
<b>Total adjustments.....</b>	<b>1,140,439</b>	<b>6,192</b>
<b>NET CASH FROM OPERATING ACTIVITIES.....</b>	<b>\$ (4,750,908)</b>	<b>\$ 415,179</b>

See notes to basic financial statements.

**FIDUCIARY FUNDS**  
STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2021

	Pension and Other Employee Benefit Trust Funds (1)	Private Purpose Trust Funds
<b>ASSETS</b>		
Cash and cash equivalents.....	\$ 5,683,013	\$ 106,972
Investments:		
Investments in Pension Reserve Investment Trust.....	410,543,943	-
Corporate bonds.....	1,735,669	-
Equity securities.....	903,544	-
Fixed income mutual funds.....	462,751	-
Alternative investments.....	99,072	-
Receivables, net of allowance for uncollectibles:		
Member make-up payments and other.....	193,417	-
Pension fund appropriation receivable.....	34,567,452	-
<b>TOTAL ASSETS</b> .....	<b>454,188,861</b>	<b>106,972</b>
<b>LIABILITIES</b>		
Warrants payable.....	20,508	-
<b>NET POSITION</b>		
Restricted for pensions.....	450,597,631	-
Restricted for other postemployment benefits.....	3,570,722	-
Held in trust for other purposes.....	-	106,972
<b>TOTAL NET POSITION</b> .....	<b>\$ 454,168,353</b>	<b>\$ 106,972</b>

(1) The Pension Trust Fund is as of December 31, 2020.

See notes to basic financial statements.

**FIDUCIARY FUNDS**  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

YEAR ENDED JUNE 30, 2021

	Pension and Other Employee Benefit Trust Funds (1)	Private Purpose Trust Funds
<b>ADDITIONS:</b>		
Contributions:		
Employer contributions.....	\$ 78,821,717	\$ -
Employer contributions for other postemployment benefit payments.....	32,244,628	-
Member contributions.....	17,169,940	-
Transfers from other systems.....	1,083,714	-
3(8)c contributions from other systems.....	923,472	-
State COLA reimbursements.....	456,454	-
Member makeup payments and redeposits.....	142,308	-
Reimbursement of 91A overearnings.....	51,072	-
Other receipts.....	1,188	-
<b>Total contributions.....</b>	<b>130,894,493</b>	<b>-</b>
Net investment income:		
Investment income.....	24,029,454	1,108
Net change in fair value of investments.....	20,711,272	-
Less: investment expense.....	(1,808,393)	-
<b>Net investment income.....</b>	<b>42,932,333</b>	<b>1,108</b>
<b>TOTAL ADDITIONS.....</b>	<b>173,826,826</b>	<b>1,108</b>
<b>DEDUCTIONS:</b>		
Administration.....	881,842	-
Transfers to other systems.....	862,973	-
3(8)c transfer to other systems.....	2,631,137	-
Retirement benefits and refunds.....	84,709,329	-
Other postemployment benefit payments.....	32,244,628	-
Educational scholarships.....	-	7,153
<b>TOTAL DEDUCTIONS.....</b>	<b>121,329,909</b>	<b>7,153</b>
<b>NET INCREASE (DECREASE) IN NET POSITION.....</b>	<b>52,496,917</b>	<b>(6,045)</b>
<b>NET POSITION AT BEGINNING OF YEAR.....</b>	<b>401,671,436</b>	<b>113,017</b>
<b>NET POSITION AT END OF YEAR.....</b>	<b>\$ 454,168,353</b>	<b>\$ 106,972</b>

(1) The Pension Trust Fund for the year ended December 31, 2020.

See notes to basic financial statements.

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying basic financial statements of the City of Springfield, Massachusetts (the City) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant City accounting policies are described herein.

**A. Reporting Entity**

The City is a municipal corporation governed by its Massachusetts Plan A charter, by which voters elect a "strong" Mayor with broad powers to supervise City departments and to appoint their managers. A thirteen-member City Council, consisting of five members elected at large and one from each of the eight wards serves as a representative legislature.

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions and institutions. The City has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the City (the primary government) and its component units. Four entities have been included as component units in the reporting entity because of the significance of their operational and financial relationships.

**Blended Component Units** – Blended component units are entities that are legally separate from the City, but in management's professional judgment should be included in the reporting entity because, due to their close relationship with the City, their exclusion would render the financial statements misleading or incomplete. The City has included the following blended component units because they provide services entirely, or almost entirely, to the City of Springfield.

- (1) The Springfield Empowerment Zone Partnership, Inc. is a Massachusetts not-for-profit Corporation. The Partnership is a groundbreaking voluntary partnership of the Springfield Public Schools, the Massachusetts Department of Elementary and Secondary Education, and the Springfield Education Association aimed at rapidly improving outcomes for a majority of Springfield's middle school students.

The Partnership oversees the planning, budgeting, and day-to-day operations of certain schools of the Springfield Public School System and is driving school improvement by empowering the Schools' principals and their teams. The Schools' personnel remain employees of the School System and funding is provided by the School System.

- (2) The Springfield Library Foundation, Inc. is a not-for-profit organization which is responsible for custody and investment of Springfield City Library's Trust funds and endowments. It manages and disburses investment earnings and contributions for the benefit of the Springfield City Library System.

**Blended Component Unit Presented as a Fiduciary Fund** – The following component unit is presented as a Fiduciary Fund of the primary government due to the nature and significance of the relationship between the City and the component unit.

- (3) The Springfield Contributory Retirement System (the System) was established to provide retirement benefits to City employees, the Springfield Housing Authority employees, the Springfield Water and Sewer Commission employees, and their beneficiaries. The System is governed by a five-member

board comprised of the City Comptroller (ex-officio), two members elected by the System's membership, one member appointed by the System's four other Board members, and one member appointed by the City's Mayor. The System is presented using the accrual basis of accounting and is reported as a pension trust fund in the fiduciary fund financial statements.

*Discretely Presented Component Unit* – Discretely presented component units are entities that are legally separate from the City, but are financially accountable to the City, or whose relationships with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The City has included the following Discretely Presented Component Unit because it is fiscally dependent on the City and the nature and significance of their relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete:

- (4) The Springfield Redevelopment Authority (SRA) was chartered by the Commonwealth of Massachusetts in 1960 and is governed by Chapter 121B of the Massachusetts General Laws. The Authority was formed to conduct Springfield urban renewal projects and to redevelop its downtown. The SRA is governed by a five-member board, of which four members are appointed by the Mayor. The City periodically provides financial support to the SRA when needed.

#### Related Organizations

##### *Water and Sewer Commission*

The Mayor has the responsibility, with the approval of the City Council, to appoint the three-member Board of Commissioners for the Springfield Water and Sewer Commission, Inc., however, the City's accountability for this organization does not extend beyond making these appointments.

##### *Springfield Museums Corporation*

The Springfield Museums Corporation (SMC) is a private nonprofit education association which holds and cares for collections of many different kinds of materials, objects and artifacts, makes them accessible and promotes their use for educational, recreational and informational purposes by the residents of Greater Springfield and Western New England. The Corporation receives a significant portion of its operating income through a lease with the City of Springfield, whereby the City operates general library services using a building owned by the Corporation as its central library building.

#### **Availability of Financial Information for Component Units**

The Springfield Empowerment Zone Partnership, Inc. issues a separately audited financial statement. That report may be obtained by contacting the Partnership located at 1500 Main Street, P.O. Box 15331, Springfield, MA 01103.

The Springfield Library Foundation, Inc. issues a separately audited financial statement. That report may be obtained by contacting the Foundation located at 220 State Street, Springfield, MA 01103.

The Retirement System issues a separately audited financial statement. That report may be obtained by contacting the System located at 70 Tapley Street, Springfield, MA 01104, or via the internet at <http://www.springfieldretirement.com>.

The Springfield Redevelopment Authority issues a separate audited financial report. That report may be obtained by contacting the SRA located at 70 Tapley Street, Springfield, MA 01104.

## B. Government-Wide and Fund Financial Statements

### *Government-Wide Financial Statements*

The government-wide financial statements (i.e., statement of net position and the statement of changes in net position) report information on all of the non-fiduciary activities of the primary government and its component units.

*Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

### *Fund Financial Statements*

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

#### *Major Fund Criteria*

Major funds must be reported if the following criteria are met:

- If the total assets and deferred outflows, liabilities and deferred inflows, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental or total enterprise funds), *and*
- If the total assets and deferred outflows, liabilities and deferred inflows, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Internal service funds and fiduciary funds are reported by fund type.

## C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

### *Government-Wide Financial Statements*

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.



The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. However, the effect of interfund services provided and used between functions is not eliminated as the elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

#### *Fund Financial Statements*

**Governmental** fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures generally are recorded when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The *COVID-19 grants fund* is a special revenue fund. It is used to account for the grant funds and expenditures incurred due to the COVID-19 Pandemic.

The nonmajor governmental funds consist of other special revenue, capital projects, debt service, and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds, debt service, or capital projects.

The *capital projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *debt service fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. Debt service funds should be used to report resources if legally mandated. Financial resources that are being accumulated for principal and interest maturing in future years also should be reported in debt service funds.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

**Proprietary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following proprietary funds are reported:

The *trash enterprise fund* is used to account for the City's trash collection and disposal activities.

The *internal service fund* is used to account for the financing of services provided by one department to other departments or governmental units. This fund is used to account for risk financing activities related to the remaining self-insured dental and eye care services, the fully insured health care plan, and a motor pool for gas and auto supplies operated by the Department of Public Works.

**Fiduciary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

The *pension and other employee benefit trust fund* is used to account for the activities of the Retirement System and the City's defined benefit healthcare plan, which accumulate resources to provide pension and OPEB benefits to eligible retirees and their beneficiaries.

The *private-purpose trust fund* is used to account for trust arrangements that exclusively benefit individuals, private organizations, or other governments. Some of these trusts have donor restrictions and trustee policies that do not allow the endowment portion and any unrealized appreciation to be spent. The donor restrictions and

trustee policies only allow the trustees to authorize spending of the realized investment earnings. The City's educational scholarship trusts are accounted for in this fund.

#### D. Cash and Investments

##### *Government-Wide and Fund Financial Statements*

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition.

Investments are carried at fair value. The fair values were determined by the closing price for those securities traded on national stock exchanges and at an average bid-and-asked quotation for those securities traded in the over-the-counter market.

#### E. Fair Value Measurements

The City reports required types of financial instruments in accordance with the fair value standards. These standards require an entity to maximize the use of observable inputs (such as quoted prices in active markets) and minimize the use of unobservable inputs (such as appraisals or valuation techniques) to determine fair value. Fair value standards also require the government to classify these financial instruments into a three-level hierarchy, based on the priority of inputs to the valuation technique or in accordance with net asset value practical expedient rules, which allow for either Level 2 or Level 3 depending on lock up and notice periods associated with the underlying funds.

Instruments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1 – Quoted prices are available in active markets for identical instruments as of the reporting date. Instruments, which are generally included in this category, include actively traded equity and debt securities, U.S. government obligations, and mutual funds with quoted market prices in active markets.

Level 2 – Pricing inputs are other than quoted in active markets, which are either directly or indirectly observable as of the reporting date, and fair value is determined through the use of models or other valuation methodologies. Certain fixed income securities, primarily corporate bonds, are classified as Level 2 because fair values are estimated using pricing models, matrix pricing, or discounted cash flows.

Level 3 – Pricing inputs are unobservable for the instrument and include situations where there is little, if any, market activity for the instrument. The inputs into the determination of fair value require significant management judgment or estimation.

In some instances, the inputs used to measure fair value may fall into different levels of the fair value hierarchy and is based on the lowest level of input that is significant to the fair value measurement.

Market price is affected by a number of factors, including the type of instrument and the characteristics specific to the instrument. Instruments with readily available active quoted prices generally will have a higher degree of market price observability and a lesser degree of judgment used in measuring fair value. It is reasonably possible that change in values of these instruments will occur in the near term and that such changes could materially affect amounts reported in these financial statements. For more information on the fair value of the City's financial instruments, see Note 2.

## F. Accounts Receivable

### *Government-Wide and Fund Financial Statements*

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

### ***Real Estate, Personal Property Taxes and Tax Liens***

Real estate and personal property taxes are levied and based on values assessed on January 1<sup>st</sup> of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on August 1<sup>st</sup>, November 1<sup>st</sup>, February 1<sup>st</sup>, and May 1<sup>st</sup> and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the year of the levy.

Real estate tax liens are processed on delinquent properties and are recorded as receivables in the year they are processed. Real estate receivables that are secured via the tax lien process are considered more likely to be collected. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Personal property taxes cannot be secured through the lien process. The allowance of uncollectibles is estimated based on historical trends and specific account analysis.

### ***Motor Vehicle Excise***

Motor vehicle excise taxes are assessed annually for each vehicle registered in the City and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

### ***Intergovernmental***

The City has entered into a school construction grant program, which is administered by the Massachusetts School Building Authority (MSBA), which is an agency of the Commonwealth of Massachusetts. Under the terms of the program, the MSBA establishes a maximum reimbursement amount, stated as a percentage of total eligible constructions costs, that the City can expect to receive over the life of the grant. The City receives grant reimbursements over time as construction costs are incurred subject to the City submitted reimbursement requests to the MSBA.

The City also participates in various federal and state grants for operating and capital purposes. These grants are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred, and all other grant requirements are met. These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

**Departmental and Other**

Departmental and loan receivables are recorded as receivables in the year the revenue is earned. The allowance of uncollectibles is estimated based on historical trends and specific account analysis.

G. Inventories

*Government-Wide and Fund Financial Statements*

Inventories are recorded as expenditures/expenses at the time of purchase. Such inventories are not material in total to the government-wide and fund based financial statements, and therefore are not reported.

H. Capital Assets

*Government-Wide and Proprietary Fund Financial Statements*

Capital assets, including land, construction in process, land improvements, buildings and improvements, machinery and equipment, and infrastructure, are reported in the applicable governmental or business-type activity column of the government-wide financial statements, and in the proprietary fund financial statements, where applicable. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets (including works of art) and assets acquired under a service concession agreement are recorded at acquisition value. Except for the capital assets of the governmental activities column in the government-wide financial statements, construction period interest is capitalized on constructed capital assets.

All purchases and construction costs in excess of \$50,000 are capitalized at the date of acquisition or construction with expected useful lives of greater than one year. Capital assets (excluding land and construction in process) are depreciated on a straight-line basis. The estimated useful lives of capital assets being depreciated are as follows:

<u>Capital Asset Type</u>	<u>Estimated Useful Life (in years)</u>
Buildings.....	40
Buildings and improvements.....	20
Office equipment.....	5 - 10
Computer equipment.....	5 - 10
Vehicles.....	5 - 10
Infrastructure.....	40 - 100

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

*Governmental Fund Financial Statements*

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

### I. Deferred Outflows/Inflows of Resources

#### *Government-Wide Financial Statements (Net Position)*

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has reported deferred outflows of resources related to OPEB and pensions in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has reported deferred inflows of resources related to beneficial interests and pensions in this category.

#### *Governmental Fund Financial Statements*

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents assets that have been recorded in the governmental fund financial statements, but the revenue is not available and so will not be recognized as an inflow of resources (revenue) until it becomes available. The City has recorded unavailable revenue and beneficial interests in trusts as deferred inflows of resources in the governmental funds balance sheet.

### J. Unearned and Unavailable Revenue

Unearned revenue at the government-wide and fund financial statement level represents resources that have been received, but not yet earned.

#### *Fund Financial Statements*

Unavailable revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting, i.e., receivables that are not considered to be available to liquidate liabilities of the current period. Unavailable revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

### K. Net Position Flow Assumption

#### *Government-Wide Financial Statements (Net Position)*

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

### L. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.



*Government-Wide Financial Statements*

Transactions of a buyer/seller nature between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net position as "internal balances".

*Fund Financial Statements*

Transactions of a buyer/seller nature between and within funds are *not* eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

M. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

*Government-Wide Financial Statements*

Transfers between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net".

*Fund Financial Statements*

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

N. Net Position and Fund Equity*Government-Wide Financial Statements (Net Position)*

Net position is reported as restricted when amounts that are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net position reported as "net investment in capital assets" includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be capital assets. Outstanding debt related to future reimbursements from the state's school building program is not considered to be capital related debt.

Net position has been "restricted for" the following:

"Chapter 656 Reserve"; An Act relative to reorganization of the financial management structure of the City of Springfield" requires the City to raise an amount equal to 1% of the prior year's gross amounts to be raised. The City may reduce this amount by any funds remaining in the reserve from the prior year. Expenditures may be made for extraordinary and unforeseen expenses as determined by the Mayor with the approval of the City Council.

"Debt service" represents required sinking fund payment and the accumulation of funds for the retirement of long-term debt.

“Loans” represents the City’s Community Development outstanding loans receivable balances, net of the amounts due back to granting agencies.

“Permanent funds – expendable” represents the amount of realized and unrealized investment earnings of donor restricted trusts. The donor restrictions and trustee policies only allow the trustees to approve spending of the realized investment earnings that support governmental programs.

“Permanent Funds – nonexpendable” represents the endowment portion of donor restricted trusts that support governmental programs.

“Grants and gifts” represents amounts held for school and other grants, as well as gift funds.

“Community preservation” represents amounts held for uses restricted by law for community preservation purposes.

#### *Fund Financial Statements (Fund Balances)*

Governmental fund equity is classified as fund balance. Fund balance is further classified as follows:

“Nonspendable” fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

“Restricted” fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

“Committed” fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government’s highest level of decision-making authority. A City Council vote to approve a Council Order submitted by the Mayor is the highest level of decision-making authority that can commit funds for a specific purpose. Once voted, the limitation imposed by the vote remains in place until the funds are used for their intended purpose or a Council Order vote is taken to rescind the commitment.

“Assigned” fund balance includes amounts that are constrained by the City’s intent to be used for specific purposes but are neither restricted nor committed. The City’s comptroller is authorized to assign fund balance. Funds are assigned when the City has an obligation to purchase goods or services from the current years’ appropriation. Assignments generally only exist temporarily. Additional action does not have to be taken for the removal of an assignment.

“Unassigned” fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund is the only fund that reports a positive unassigned fund balance amount.

Sometimes the City will fund outlays for a particular purpose from different components of fund balance. In order to calculate the amounts to report as restricted, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. When different components of fund balance can be used for the same purpose, it is the City’s policy to consider restricted fund balance to have been depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

## O. Long-term Debt

### *Government-Wide and Proprietary Fund Financial Statements*

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

### *Governmental Fund Financial Statements*

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

## P. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of both the Springfield Contributory Retirement System and the Massachusetts Teachers Retirement System and additions to/deductions from the System's fiduciary net position have been determined on the same basis as they have been reported by the Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## Q. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

## R. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

### *Government-Wide and Proprietary Fund Financial Statements*

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

### *Governmental Fund Financial Statements*

Compensated absences are reported in the governmental funds only if they have matured as a result of employee resignations or retirements. Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities upon maturity of the liability.

## S. Individual Fund Deficits

The parks capital nonmajor governmental fund reported a deficit that will be funded with bond proceeds, grants, and other available funds in future years.

## T. Use of Estimates

### *Government-Wide and Fund Financial Statements*

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

## U. Total Column

### *Government-Wide Financial Statements*

The total column presented on the government-wide financial statements represents consolidated financial information.

### *Fund Financial Statements*

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

## **NOTE 2 – CASH AND INVESTMENTS**

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and cash equivalents". The deposits and investments of the trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (the Pool). The Treasurer may also invest trust funds in securities, other than mortgages or collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares.

MMDT maintains a cash portfolio. The cash portfolio had a weighted average maturity of 49 days.

The Retirement System participates in the Pension Reserve Investment Trust (PRIT), which meets the criteria of an external investment pool. PRIT is administered by the Pension Reserves Investment Management Board, which was established by the Treasurer of the Commonwealth of Massachusetts who serves as Trustee. PRIT is administered by the Pension Reserves Investment Management Board (PRIM). The fair value of the position in the PRIT is the same as the value of the PRIT shares.

The PRIT fund, as a pool, invests in various products including, but not limited to, money market mutual funds, equities, pooled foreign and domestic fixed income and equity funds, United States government sponsored enterprises and Treasury notes, real estate, and commodities. The underlying components of PRIT's fixed income portfolio had an effective weighted duration rate ranging from 0.019 to 16.28 years. There is no credit quality rating for the fund.

Custodial Credit Risk – Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's deposit policy for mitigating custodial credit risk is to utilize institutions that are financially sound and stable. To meet this goal the City uses the Veribanc Rating Service. The City's policy allows for deposits at institutions rated green by Veribanc. If the rating drops to yellow, the policy is to consider moving funds from the banking institution that are not collateralized or covered by another form of depositors' insurance. If the rating drops to red, all deposits should be immediately collateralized or covered by some form of depositors' insurance or be removed from the banking institution.

At year-end, the carrying amount of deposits totaled \$317,375,600 and the bank balance totaled \$330,742,030. Of the bank balance, \$3,359,154 was covered by Federal Depository Insurance, \$265,158,819 was covered by the Depositors Insurance Fund, \$61,720,383 was collateralized, and \$503,674 was exposed to custodial credit risk because it was uninsured and uncollateralized.

At December 31, 2020, the carrying amount of deposits for the Retirement System totaled \$5,214,255 and the bank balance totaled \$6,153,230, which was covered by Federal Depository Insurance and the Depositors Insurance Fund.

Investments

As of June 30, 2021, the City had the following investments:

<u>Investment Type</u>	<u>Fair value</u>	<u>Maturities</u>		
		<u>1-5 Years</u>	<u>6-10 Years</u>	<u>Over 10 Years</u>
<u>Debt securities:</u>				
Corporate bonds.....	\$ 1,735,669	\$ 107,688	\$ 1,451,916	\$ 176,065
Private debt obligation*.....	10,357,076	10,357,076	-	-
Total debt securities.....	12,092,745	\$ 10,464,764	\$ 1,451,916	\$ 176,065
<u>Other investments:</u>				
Equity securities.....	4,231,407			
Fixed income.....	462,751			
Bond funds.....	1,812,899			
Exchange traded funds.....	1,805,799			
Money market mutual funds.....	1,512,372			
MMDT - Cash portfolio.....	5,737,460			
Total investments.....	\$ 27,655,433			

\*The private debt obligation is held by a custodian and is related to the bond sinking fund that was formed to provide a guaranteed rate of 3.42% as discussed further in Note 8.

As of June 30, 2021, the City’s investments in debt securities had the following ratings:

<u>Quality Rating</u>	<u>Corporate Bonds</u>	<u>Private Debt Obligation</u>	<u>Total</u>
A-.....	\$ 437,094	\$ -	\$ 437,094
BBB.....	710,617	-	710,617
BBB+.....	587,958	-	587,958
Not Rated.....	-	10,357,076	10,357,076
Total.....	<u>\$ 1,735,669</u>	<u>\$ 10,357,076</u>	<u>\$ 12,092,745</u>

As of December 31, 2020, the Retirement System had the following investments:

<u>Investment Type</u>	<u>Fair value</u>
Alternative investments.....	\$ 99,072
Pension Reserve Investment Trust (PRIT).....	<u>410,543,943</u>
Total investments.....	<u>\$ 410,643,015</u>

Custodial Credit Risk – Investments

For investments, this is the risk that, in the event of a failure by the counterparty, the City will not be able to recover the value of its investments or collateral security that are in the possession of an outside party.

The City’s policy is to review the financial institution’s financial statements and the background of the Advisor. The intent of this qualification is to limit the City’s exposure to only those institutions with a proven financial strength, capital adequacy of the firm, and overall affirmative reputation in the municipal industry. Further, all securities not held directly by the City, will be held in the City’s name and tax identification number by a third-party custodian approved by the Treasurer and evidenced by safekeeping receipts showing individual CUSIP numbers for each security.

Of the Retirement System’s total investments of \$410,643,015 there was custodial credit risk exposure of \$99,072 in alternative investments because the related securities are uninsured, unregistered and held by the counterparty.

Investment Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. The City’s investment policy is to manage interest rate risk by managing duration in the accounts.



Credit Risk

Credit risk exists when there is a possibility the issuer or other counterparty to an investment may be unable to meet its obligations. The City's policy to manage credit risk includes investment in United States Treasury and United States Government Agency obligations without limit. In regard to other investments, the City will only purchase investment grade securities with a high concentration in securities rated A or better. The City may invest in the Massachusetts Municipal Depository Trust (MMDT) with no limit to the amount of funds placed in the fund.

Concentration Credit Risk

The City will minimize concentration of credit risk by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

Fair Value Measurement

The City holds investments that are measured at fair value on a recurring basis. Because investing is not a core part of the City's mission, the City determines that the disclosures related to these investments only need to be disaggregated by major type. The City chooses a tabular format for disclosing the levels within the fair value hierarchy.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The following table presents financial assets at June 30, 2021, that the City measures fair value on a recurring basis, by level, within the fair value hierarchy:

Investment Type	June 30, 2021	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments measured at fair value:</b>				
<u>Debt securities:</u>				
Corporate bonds.....	\$ 1,735,669	\$ 1,735,669	\$ -	\$ -
Private debt obligation.....	10,357,076	-	10,357,076	-
Total debt securities.....	12,092,745	1,735,669	10,357,076	-
<u>Other investments:</u>				
Equity securities.....	4,231,407	4,231,407	-	-
Fixed income.....	462,751	462,751	-	-
Bond funds.....	1,812,899	1,812,899	-	-
Exchange traded funds.....	1,805,799	1,805,799	-	-
Money market mutual funds.....	1,512,372	1,512,372	-	-
Total other investments.....	9,825,228	9,825,228	-	-
Total investments measured at fair value.....	21,917,973	\$ 11,560,897	\$ 10,357,076	\$ -
<b>Investments measured at amortized cost:</b>				
MMDT - Cash portfolio.....	5,737,460			
Total investments.....	\$ 27,655,433			

Corporate bonds, equity securities, fixed income, bond funds, exchange traded funds, and money market mutual funds are classified in Level 1 of the fair value hierarchy using prices quoted in active markets for those securities. Private debt obligations classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

The investment in MMDT is comprised of a cash portfolio. The cash portfolio is valued at amortized cost. Under the amortized cost method, an investment is valued initially at its cost and adjusted for the amount of interest income accrued each day over the term of the investment to account for any difference between the initial cost and the amount payable at its maturity. If amortized cost is determined not to approximate fair value, the value of the portfolio securities will be determined under procedures established by the Advisor.

The Retirement System holds significant amounts of investments that are measured at fair value on a recurring basis. Because investing is a key part of the System's activities, the System shows greater disaggregation in its disclosures.

The Retirement System categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles.

The Retirement System has the following recurring fair value measurements as of December 31, 2020:

Investment Type	December 31, 2020	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments measured at fair value:</b>				
Alternative investments.....	\$ 99,072	\$ -	\$ -	\$ 99,072
<b>Investments measured at net asset value:</b>				
Pension Reserve Investment Trust (PRIT).....	410,543,943			
Total investments.....	\$ 410,643,015			

Alternative investments consist of investments in limited partnerships that are classified in Level 3. These investments are valued at market value using the net asset value per share as provided by the Partnerships.

PRIT investments are valued using the net asset value method. The System does not have the ability to control any of the investment decisions relative to its funds in PRIT.

**NOTE 3 – RECEIVABLES**

At June 30, 2021, receivables for the individual major and nonmajor governmental funds in the aggregate, including the applicable allowances for uncollectible accounts, were as follows:

	Gross Amount	Allowance for Uncollectibles	Net Amount
<b>Receivables:</b>			
Real estate and personal property taxes.....	\$ 34,937,900	\$ (5,386,700)	\$ 29,551,200
Tax liens.....	3,971,311	(1,981,100)	1,990,211
Community preservation fund surtax.....	29,212	-	29,212
Motor vehicle excise taxes.....	8,856,764	(6,724,800)	2,131,964
Departmental and other.....	2,851,064	-	2,851,064
Intergovernmental.....	12,625,861	-	12,625,861
Community preservation state share.....	508,000	-	508,000
Loans.....	2,363,857	-	2,363,857
Total.....	\$ 66,143,969	\$ (14,092,600)	\$ 52,051,369

The internal service fund had \$28,083 of departmental and other receivables at June 30, 2021.

At June 30, 2021, receivables for the trash enterprise fund were as follows:

	Gross Amount	Allowance for Uncollectibles	Net Amount
<u>Receivables:</u>			
Trash user charges.....	\$ 1,165,320	\$ -	\$ 1,165,320
Trash liens - user charges.....	197,487	-	197,487
 Total.....	 \$ 1,362,807	 \$ -	 \$ 1,362,807

Governmental funds report *unavailable revenue of resources* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current year, the various components of *unavailable revenue* reported in the governmental funds were as follows:

	General Fund	Other Governmental Funds	Total
<u>Receivable type:</u>			
Real estate and personal property taxes.....	\$ 28,642,566	\$ -	\$ 28,642,566
Tax liens.....	1,981,130	9,081	1,990,211
Community preservation fund surtax.....	-	29,212	29,212
Motor vehicle and other excise taxes.....	2,131,964	-	2,131,964
Departmental and other.....	1,786,716	990,783	2,777,499
Intergovernmental - highway improvements.....	-	3,610,458	3,610,458
Intergovernmental - other.....	-	108,499	108,499
Community preservation state share.....	-	508,000	508,000
Loans.....	-	473,358	473,358
<u>Other asset type:</u>			
Tax foreclosures.....	1,836,526	-	1,836,526
 Total.....	 \$ 36,378,902	 \$ 5,729,391	 \$ 42,108,293

**NOTE 4 – CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2021, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental Activities:</b>				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 29,498,239	\$ 114,751	\$ -	\$ 29,612,990
Construction in progress.....	28,668,354	28,039,980	-	56,708,334
Total capital assets not being depreciated.....	<u>58,166,593</u>	<u>28,154,731</u>	<u>-</u>	<u>86,321,324</u>
<u>Capital assets being depreciated:</u>				
Land improvements.....	77,705,938	5,028,089	(1,925,246)	80,808,781
Buildings and improvements.....	744,566,204	15,630,751	(12,466,406)	747,730,549
Machinery and equipment.....	90,657,598	16,883,634	(43,168,933)	64,372,299
Infrastructure.....	462,941,987	3,101,600	-	466,043,587
Total capital assets being depreciated.....	<u>1,375,871,727</u>	<u>40,644,074</u>	<u>(57,560,585)</u>	<u>1,358,955,216</u>
<u>Less accumulated depreciation for:</u>				
Land improvements.....	(40,203,020)	(3,699,014)	1,925,246	(41,976,788)
Buildings and improvements.....	(317,937,222)	(30,601,033)	12,466,406	(336,071,849)
Machinery and equipment.....	(62,160,637)	(11,050,583)	43,168,933	(30,042,287)
Infrastructure.....	(353,570,754)	(9,137,671)	-	(362,708,425)
Total accumulated depreciation.....	<u>(773,871,633)</u>	<u>(54,488,301)</u>	<u>57,560,585</u>	<u>(770,799,349)</u>
Total capital assets being depreciated, net.....	<u>602,000,094</u>	<u>(13,844,227)</u>	<u>-</u>	<u>588,155,867</u>
Total governmental activities capital assets, net.....	<u>\$ 660,166,687</u>	<u>\$ 14,310,504</u>	<u>\$ -</u>	<u>\$ 674,477,191</u>
<b>Business-Type Activities:</b>				
<u>Capital assets being depreciated:</u>				
Machinery and equipment.....	\$ 2,185,288	\$ -	\$ (2,090,074)	\$ 95,214
<u>Less accumulated depreciation for:</u>				
Machinery and equipment.....	(2,156,724)	(19,043)	2,090,074	(85,693)
Total business-type activities capital assets, net.....	<u>\$ 28,564</u>	<u>\$ (19,043)</u>	<u>\$ -</u>	<u>\$ 9,521</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

<b>Governmental Activities:</b>	
General government.....	\$ 4,119,726
Public safety.....	3,611,167
Education.....	31,962,078
Public works.....	10,977,207
Health and welfare.....	100,802
Culture and recreation.....	<u>3,717,321</u>
 Total depreciation expense - governmental activities.....	 \$ <u>54,488,301</u>
 <b>Business-Type Activities:</b>	
Trash.....	\$ <u>19,043</u>

**NOTE 5 – INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS**

Interfund receivables and payables at June 30, 2021, consisted of \$723,112 in balances due to the general fund from the highway improvements nonmajor governmental fund, representing interfund borrowings for cash flow purposes.

Interfund transfers for the year ended June 30, 2021, are summarized as follows:

Transfers Out:	Transfers In:				Total	
	General fund	Nonmajor governmental funds	Trash Enterprise fund			
General fund.....	\$ -	\$ 2,088,960	\$ 5,690,177	\$ 7,779,137	(1)	
Nonmajor governmental funds.....	<u>232,625</u>	<u>1,900,000</u>	<u>-</u>	<u>2,132,625</u>	(2)	
Total.....	\$ <u>232,625</u>	\$ <u>3,988,960</u>	\$ <u>5,690,177</u>	\$ <u>9,911,762</u>		

- (1) Represents budgeted transfers from the general fund to various nonmajor funds for capital projects and future debt service, and to the Trash enterprise fund for the City’s subsidized portion.
- (2) Represents MSBA reimbursements for costs paid from the general fund and the transfer of unexpended bond funds between capital project funds.



**NOTE 6 – LEASES**

Capital Leases

The City has entered into lease agreements to finance the acquisition of machinery and equipment for public safety, public works, general governmental, and the school department. The lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date.

The following identifies the balance of assets recorded under capital lease agreements along with the related accumulated depreciation:

<u>Asset:</u>	<u>Governmental Activities</u>
Machinery and equipment.....	\$ 21,370,311
Less: accumulated depreciation...	<u>(9,909,929)</u>
 Total.....	 <u>\$ 11,460,382</u>

Future minimum lease payments under capitalized leases consist of the following at June 30:

<u>Years ending June 30:</u>	<u>Governmental Activities</u>
2022.....	\$ 5,116,373
2023.....	3,445,145
2024.....	1,896,818
2025.....	397,352
2026.....	<u>125,580</u>
 Total minimum lease payments.....	 10,981,268
 Less: amounts representing interest.....	 <u>(629,836)</u>
 Present value of minimum lease payments... \$	 <u>10,351,432</u>

Operating Leases

The City leases office equipment, vehicles, and various facilities utilized primarily by the school department, the police department, the department of public works, parks and recreation, and the animal control center under non-cancelable operating leases that expire on various dates through 2045. The total lease expenditures for the year ended June 30, 2021, totaled approximately \$6.2 million and are reported as educational, public safety, public works, and general governmental expenditures in the general fund and special revenue funds.

The future minimum lease payments under operating leases are as follows:

Years ending June 30:	Governmental Activities
2022.....	\$ 5,069,204
2023.....	5,035,412
2024.....	5,080,374
2025.....	4,307,025
2026.....	5,535,019
2027 to 2031.....	26,027,942
2032 to 2036.....	12,056,370
2037 to 2041.....	3,961,833
2042 to 2046.....	3,196,466
<b>Total .....</b>	<b>\$ 70,269,645</b>

**NOTE 7 – SHORT-TERM FINANCING**

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue, State and Federal aid, or tax anticipation notes (RANS, SAANS, FAANS, or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund.

Details related to the short-term debt activity for the year ended June 30, 2021, were as follows:

Type	Purpose	Rate (%)	Due Date	Balance at June 30, 2020	Renewed/ Issued	Retired/ Redeemed	Balance at June 30, 2021
<b>Governmental Funds:</b>							
BAN	School construction.....	1.80%	11/20/20	\$ 4,873,023	-	\$ (4,873,023)	-
BAN	School construction.....	1.75%	11/20/20	6,189,326	-	(6,189,326)	-
BAN	City general purpose.....	1.75%	11/20/20	4,781,430	-	(4,781,430)	-
BAN	City general purpose.....	1.25%	06/25/21	-	846,266	(846,266)	-
BAN	School construction.....	1.25%	06/25/21	-	174,856	(174,856)	-
BAN	City general purpose.....	1.50%	06/24/22	-	5,348,758	-	5,348,758
BAN	School construction.....	1.50%	06/24/22	-	1,927,794	-	1,927,794
<b>Total Governmental Funds.....</b>				<b>\$ 15,843,779</b>	<b>\$ 8,297,674</b>	<b>\$ (16,864,901)</b>	<b>\$ 7,276,552</b>

**NOTE 8 – LONG-TERM DEBT**

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit." In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit."

Details related to the City’s outstanding general obligation indebtedness at June 30, 2021, and the debt service requirements are as follows:

**Bonds Payable Schedule – Governmental Activities**

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2021
State Qualified New Money Bonds, Dated April 15, 2009.....	2024	\$ 19,500,000	2.0 - 4.0	\$ 305,000
State Qualified General Obligation School Bonds, Dated June 24, 2010....	2027	17,864,000	6.00	17,864,000
Advance Refunding Bonds, Dated December 12, 2012.....	2024	26,355,000	2.5 - 4.0	9,740,000
State Qualified Bonds, Series A, Dated February 12, 2015.....	2035	49,262,000	2.0 - 4.0	36,385,000
State Qualified Refunding Bonds, Series C, Dated February 12, 2015.....	2027	18,245,000	2.0 - 4.0	10,170,000
General Obligation Bonds, Dated February 23, 2017.....	2037	44,305,000	3.0 - 5.0	38,280,000
State Qualified Refunding/General Obligation Bonds, Dated March 7, 2017	2037	27,080,000	3.0 - 5.0	13,585,000
State Qualified/General Obligation Bonds, Dated March 28, 2019.....	2049	27,935,000	3.0 - 5.0	27,695,000
State Qualified/General Obligation Bonds, Dated November 19, 2020.....	2041	39,475,000	2.0 - 5.0	39,475,000
Total General Obligation Bonds Payable.....				193,499,000
Add: Unamortized premium on bonds.....				9,147,276
Total Bonds Payable, net.....				\$ <u>202,646,276</u>

The general obligation bonds outstanding at June 30, 2021, relate to the following projects:

Purpose	Amount
Public education.....	\$ 105,025,452
City-wide non-school buildings.....	39,619,048
Parks and recreation.....	4,588,450
Infrastructure.....	22,585,880
Equipment and other.....	21,680,170
Total long-term debt outstanding.....	\$ <u>193,499,000</u>

Debt service requirements for principal and interest for general obligation bonds payable in future years are as follows:

Year	Principal	Interest	Total
2022.....	\$ 17,320,000	\$ 7,868,074	\$ 25,188,074
2023.....	17,605,000	6,749,442	24,354,442
2024.....	12,855,000	6,064,315	18,919,315
2025.....	10,375,000	5,544,542	15,919,542
2026.....	10,250,000	5,071,317	15,321,317
2027.....	28,074,000	4,604,638	32,678,638
2028.....	8,420,000	3,103,775	11,523,775
2029.....	8,560,000	2,751,098	11,311,098
2030.....	8,330,000	2,410,900	10,740,900
2031.....	8,295,000	2,107,475	10,402,475
2032.....	8,110,000	1,823,177	9,933,177
2033.....	8,240,000	1,547,772	9,787,772
2034.....	7,930,000	1,305,074	9,235,074
2035.....	7,475,000	1,079,249	8,554,249
2036.....	5,460,000	896,353	6,356,353
2037.....	5,435,000	742,668	6,177,668
2038.....	3,255,000	590,906	3,845,906
2039.....	3,350,000	510,037	3,860,037
2040.....	3,435,000	425,165	3,860,165
2041.....	3,525,000	330,624	3,855,624
2042.....	810,000	266,968	1,076,968
2043.....	840,000	234,568	1,074,568
2044.....	875,000	200,968	1,075,968
2045.....	910,000	165,968	1,075,968
2046.....	930,000	134,118	1,064,118
2047.....	960,000	101,568	1,061,568
2048.....	995,000	67,968	1,062,968
2049.....	880,000	31,900	911,900
Total.....	\$ <u>193,499,000</u>	\$ <u>56,730,627</u>	\$ <u>250,229,627</u>

Qualified School Construction

On June 24, 2010, the City issued \$17,864,000 of State Qualified General Obligation School Bonds at a 6.00% interest rate, maturing June 1, 2027 with mandatory sinking fund installments payable annually on December 1, 2010, through December 1, 2026. The Bonds were underwritten on a negotiated basis by Wells Fargo Securities. The Bonds were designated as Qualified School Construction Bonds under the provisions of the American Recovery and Reinvestment Act of 2009 (“ARRA”). The Bonds are federally taxable and will receive a cash subsidy from the United States Department of the Treasury of 5.41% of the interest payable on the Bonds, which is equal to the amount of the applicable tax credit rate established on the sale date of the Bonds.

On July 15, 2010, the City entered into an Investment Repurchase Agreement with Bayerische Landesbank wherein the City agreed to deposit \$776,911 annually on December 1, 2010, through December 1, 2026, into a sinking fund held by Wells Fargo Bank, National Association, acting as custodian and trustee for the agreement between the City and Bayerische Landesbank; the City’s annual deposit of \$776,911 will be invested by Bayerische Landesbank, and at termination of the agreement on June 1, 2027, \$17,864,000 will be made

available to the City to retire the maturing Bonds. The City's annual deposits are fully collateralized with either cash, obligations of the United States of America (i.e., treasury securities), Government National Mortgage Association securities (GNMAs), or Small Business Administration securities (SBAs); and the resulting fixed interest rate the City will earn over the life of the investment agreement is guaranteed at 3.42%. The use of the repurchase agreement reduced the City's net borrowing cost to approximately 0.9509%. At June 30, 2021, the Bond Sinking Fund has a balance of \$10,357,076, which is classified as a restricted asset in the City's debt service fund. The interest subsidy received by the City amounted to approximately \$966,442 in 2021. The City expects to receive future interest subsidies totaling approximately \$5.7 million over the life of the bonds.

### Authorized and Unissued Debt

The City is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2021, the City has \$132 million of authorized and unissued debt for various City-wide projects.

### Changes in Long-term Liabilities

During the year ended June 30, 2021, the following changes occurred in long-term liabilities:

	Beginning Balance	Bonds and Notes Issued	Bonds and Notes Redeemed	Other Increases	Other Decreases	Ending Balance	Due Within One Year
<b>Governmental Activities:</b>							
Long-term bonds payable.....	\$ 171,964,000	\$ 39,475,000	\$ (17,940,000)	\$ -	\$ -	\$ 193,499,000	\$ 17,320,000
Add: Unamortized premium on bonds.....	7,040,121	3,325,471	(1,218,316)	-	-	9,147,276	1,356,529
Total bonds payable.....	179,004,121	42,800,471	(19,158,316)	-	-	202,646,276	18,676,529
Capital lease obligations.....	10,825,287	-	-	5,693,219	(6,167,074)	10,351,432	4,751,156
Landfill closure.....	1,740,000	-	-	700,000	(700,000)	1,740,000	100,000
Compensated absences.....	23,276,096	-	-	8,481,253	(7,696,868)	24,060,481	12,509,675
Workers' compensation.....	6,350,000	-	-	884,000	(1,905,000)	5,329,000	1,599,000
Net pension liability.....	809,022,676	-	-	50,454,911	(64,228,639)	795,248,948	-
Net OPEB liability.....	1,463,109,004	-	-	197,035,028	(32,578,707)	1,627,565,325	-
Total governmental activity long-term liabilities.....	\$ 2,493,327,184	\$ 42,800,471	\$ (19,158,316)	\$ 263,248,411	\$ (113,276,288)	\$ 2,666,941,462	\$ 37,636,360
<b>Business-Type Activities:</b>							
Net pension liability.....	\$ 4,883,437	\$ -	\$ -	\$ 304,556	\$ (387,698)	\$ 4,800,295	\$ -
Net OPEB liability.....	12,543,042	-	-	1,689,156	(279,293)	13,952,905	-
Total business-type activity long-term liabilities.....	\$ 17,426,479	\$ -	\$ -	\$ 1,993,712	\$ (666,991)	\$ 18,753,200	\$ -

The governmental activities liabilities will be liquidated by the general fund. The business-type liabilities will be liquidated by the Trash enterprise fund.

## **NOTE 9 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS**

The City has adopted GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The intention of the GASB is to provide a more structured classification of fund balance and to improve the usefulness of fund balance reporting to the users of the City's financial statements. The reporting standard establishes a hierarchy for fund balance classifications and the constraints imposed on the uses of those resources.

GASB 54 provides for two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund.

In addition to the nonspendable fund balance, GASB 54 has provided a hierarchy of spendable fund balances, based on a hierarchy of spending constraints.

- Restricted: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- Committed: fund balances that contain self-imposed constraints of the government from its highest level of decision-making authority. The City's highest level of decision-making is the Mayor and the City Council.
- Assigned: fund balances that contain self-imposed constraints of the City to be used for a particular purpose.
- Unassigned: fund balance of the general fund that is not constrained for any particular purpose.

Massachusetts General Law Ch.40 Section 5B allows for the establishment of Stabilization funds for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the City Council.

The City has five stabilization funds that can be used for any general or capital purpose upon City Council approval. At June 30, 2021, the balance of the stabilization funds was \$49.9 million. These balances have been reported in the General Fund as unassigned fund balance.

The City has classified its fund balances with the following hierarchy:

	General	COVID grants	Nonmajor governmental funds	Total Governmental Funds
Fund Balances:				
Nonspendable:				
Permanent fund.....	\$ -	\$ -	\$ 3,465,047	\$ 3,465,047
Restricted for:				
Education.....	28,674,476	-	-	28,674,476
MGL Chapter 656.....	7,221,739	-	-	7,221,739
COVID grants.....	-	12,150	-	12,150
Utility/telephone.....	-	-	1,042,156	1,042,156
Receipts reserved.....	-	-	324,125	324,125
Community preservation act.....	-	-	5,565,072	5,565,072
School lunch.....	-	-	5,255,036	5,255,036
Revolving.....	-	-	3,035,066	3,035,066
Federal grants school.....	-	-	3,356,414	3,356,414
Federal grants city.....	-	-	3,458,217	3,458,217
State grants school.....	-	-	3,256,906	3,256,906
State grants city.....	-	-	3,605,080	3,605,080
Promise fund.....	-	-	4,298,120	4,298,120
Springfield Empowerment Zone Partnership, Inc.....	-	-	685,709	685,709
Other special revenue fund.....	-	-	13,452,806	13,452,806
School capital projects.....	-	-	5,403,675	5,403,675
Public buildings.....	-	-	101,907	101,907
Equipment.....	-	-	4,769,636	4,769,636
Public works.....	-	-	1,757,600	1,757,600
Other capital projects.....	-	-	34,724	34,724
Bond sinking fund.....	-	-	10,357,076	10,357,076
Debt service reserve.....	-	-	1,008,795	1,008,795
Governmental trust.....	-	-	2,526,630	2,526,630
Springfield Library Foundation, Inc.....	-	-	7,310,472	7,310,472
Assigned to:				
General government.....	1,488,427	-	-	1,488,427
Public safety.....	502,361	-	-	502,361
Public works.....	152,204	-	-	152,204
Health and human services.....	30,571	-	-	30,571
Culture and recreation.....	654,290	-	-	654,290
State assessments.....	49,503	-	-	49,503
Unemployment.....	119,182	-	-	119,182
Unassigned.....	99,684,688	-	(2,335,953)	97,348,735
Total Fund Balances.....	\$ 138,577,441	\$ 12,150	\$ 81,734,316	\$ 220,323,907

**NOTE 10 – LANDFILL CLOSURE AND POSTCLOSURE CARE**

State and Federal laws and regulations require the City to construct a final capping system on the Bondi's Island and Armory Street landfill sites as they stop accepting waste, and to perform certain maintenance and monitoring functions post-closure. The City closed the Armory Street landfill in 2010 and is currently implementing a post-closure monitoring plan. The City of Springfield does not have any closure projects at the Bondi's Island site. There will only be maintenance, repair and post closure costs moving forward. A third party is now required to perform all expansion and capping projects moving forward. The anticipated closure date for Bondi's Island is now 2030. To date, the City has expended approximately \$9.8 million for both sites and has recorded an estimated



liability of \$1.7 million for maintenance, repair and post closure cost at both sites. Actual costs may be higher due to inflation, deflation, changes in technology or changes in regulations.

**NOTE 11 – RISK FINANCING**

The City is self-insured in most areas of risk including general liability, property, casualty, workers’ compensation, unemployment, and certain employee health care claims. The City’s legal liabilities are capped per M.G.L., Chapter 258 which limits the liability to a maximum of \$100,000 per claim in all matters except actions relating to federal/civil rights, eminent domain, and breach of contract.

The City established a Self-Insured Stabilization fund to set aside amounts to be used by the law department to settle certain claims and judgments issues as they arise.

The City is self-insured for its dental and eye care insurance, workers’ compensation insurance, and unemployment insurance activities. In January 2007, the City began purchasing fully insured health insurance through the Commonwealth’s Group Insurance Commission (GIC). These fully insured health insurance activities are accounted for in the internal service fund where revenues are recorded when earned and expenses are recorded when the liability is incurred. The City contracts out the administration of the dental and eye care and the workers’ compensation activities. The unemployment claims are administered by the City. Claims are funded on a pay-as-you-go basis from annual appropriations. The amount of claim settlements for insured products has not exceeded insurance coverage in any of the previous three years.

Liabilities are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). The result of the process to estimate the claims liability is not an exact amount as it depends on many factors. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claims settlement trends and other economic and social factors.

(a) *Dental and Eye Care Insurance*

The estimate of Incurred but Not Reported (IBNR) claims based on an estimate of claims incurred but unpaid at year-end. At June 30, 2021, the liability for dental and eye care insurance claims totaled approximately \$180,000. This liability is the best estimate based on available information. Changes in the reported liability since July 1, 2019, are as follows:

	Balance at Beginning of Year	Current Year Claims and Changes in Estimate	Claims Payments	Balance at Year-End
2020.....	\$ 174,326	\$ 4,374,428	\$ (4,371,824)	\$ 176,930
2021.....	176,930	4,022,173	(4,018,851)	180,252

(b) *Workers’ Compensation*

The estimated future workers’ compensation liability is based on history and injury type. At June 30, 2021, the amount of the estimated liability for workers’ compensation claims totaled approximately \$5,329,000.

Changes in the reported liability since July 1, 2019 are as follows:

	Balance at Beginning of Year	Current Year Claims and Changes in Estimate	Claims Payments	Balance at Year-End	Current Portion
2020.....	\$ 6,664,000	\$ 4,274,000	\$ (4,588,000)	\$ 6,350,000	\$ 1,905,000
2021.....	6,350,000	3,464,000	(4,485,000)	5,329,000	1,599,000

The liability for unemployment claims at June 30, 2021 is based on known claims reported to the Massachusetts Division of Unemployment Assistance and the future liability at year-end was estimated to be approximately \$151,000.

**NOTE 12 – PENSION PLAN**

*Plan Descriptions*

The City is a member of the Springfield Contributory Retirement System (the System), a cost-sharing multiple-employer defined benefit pension plan covering eligible employees of the 3 member units. The System is administered by five board members (Board) on behalf of all current employees and retirees except for current teachers and retired teachers. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. The System is a component unit and is reported as a pension and other employee benefit trust fund in the fiduciary fund financial statements. The System issues a publicly available financial report in accordance with guidelines established by the Commonwealth of Massachusetts’ Public Employee Retirement Administration Commission (PERAC). That report may be obtained by contacting the System located at 70 Tapley Street, Springfield, MA 01104, or via the internet at <http://www.springfieldretirement.com>.

The City is a member of the Massachusetts Teachers’ Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth’s reporting entity and the audited financial report may be obtained by visiting <http://www.mass.gov/osc/publications-and-reports/financial-reports/>.

*Special Funding Situation*

The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the City to the MTRS. Therefore, the City is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the City does not contribute directly to MTRS, there is no net pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based on each employer’s covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2020. The City’s portion of the collective pension expense, contributed by the Commonwealth, of \$85,768,020 is reported in the general fund as intergovernmental revenue and employee benefits in the current fiscal year. The portion of the Commonwealth’s collective net pension liability associated with the City is \$694,397,343 as of the measurement date.

*Benefits Provided*

Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain exceptions, uniform from system to system. The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Springfield Contributory Retirement Board and are borne by the System.

There have been no changes in benefit terms as of December 31, 2020.

At December 31, 2020, the System's membership consists of the following:

Active members.....	3,253
Inactive members.....	842
Retirees and beneficiaries currently receiving benefits.....	<u>2,813</u>
Total.....	<u><u>6,908</u></u>

*Contributions*

Chapter 32 of the MGL governs the contributions of plan members and member units. Active plan members are required to contribute to the System at rates ranging from 5% to 9% of gross regular compensation with an additional 2% contribution required for compensation exceeding \$30,000. The percentage rate is keyed to the date upon which an employee's membership commences. The member units are required to pay into the System a legislatively mandated actuarial determined contribution that is apportioned among the employers based on active current payroll. The total member units' contribution for the year ended December 31, 2020, was \$78,087,018, or 45.47% of covered payroll, an amount that is actuarially determined that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The City's proportionate share of the required contribution was \$69,134,904, which was the same as its actual contribution for the year ended June 30, 2021.

*Pension Liabilities*

The components of the net pension liability of the participating member units at December 31, 2020, were as follows:

Total pension liability.....	\$	1,354,758,000
Total pension plan's fiduciary net position.....		<u>(450,597,631)</u>
Total net pension liability.....	\$	<u>904,160,369</u>
The pension plan's fiduciary net position as		
a percentage of the total pension liability.....		33.26%

At June 30, 2021, the City reported a liability of \$800,049,243 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2020. Accordingly, update procedures were used to roll back the total pension liability to the measurement date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the System relative to the projected contributions of all participating members, actuarially determined. At December 31, 2020, the City's proportion was 88.48%, which was an increase of .07% from its proportion measured at December 31, 2019.

Additional information regarding changes in the net pension liability can be found in the *Required Supplementary Information* section of these financial statements.

*Pension Expense*

For the year ended June 30, 2021, the City recognized pension expense of \$78,837,130. At June 30, 2021, the City reported deferred outflows of resources related to pensions of \$38,755,883 and deferred inflows of resources related to pensions of \$20,363,127 as follows:

Deferred Category	Deferred Outflows of Resources	Deferred Inflows of Resources	Total
Differences between expected and actual experience.....	\$ 12,439,267	\$ (2,477,589)	\$ 9,961,678
Difference between projected and actual earnings, net.....	-	(17,885,538)	(17,885,538)
Changes in assumptions.....	20,994,913	-	20,994,913
Changes in proportion and proportionate share of contributions.....	<u>5,321,703</u>	<u>-</u>	<u>5,321,703</u>
Total deferred outflows/(inflows) of resources.....	\$ <u>38,755,883</u>	\$ <u>(20,363,127)</u>	\$ <u>18,392,756</u>

The City’s deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended June 30:</u>	
2022.....	\$ 6,734,321
2023.....	8,180,106
2024.....	723,657
2025.....	<u>2,754,672</u>
Total deferred outflows/(inflows) of resources.....	\$ <u>18,392,756</u>

*Actuarial Assumptions*

The total pension liability was determined by an actuarial valuation as of January 1, 2020, using the following actuarial assumptions applied to all periods included in the measurement that was rolled back to December 31, 2020:

Valuation date.....	January 1, 2020.
Actuarial cost method.....	Entry Age Normal Cost Method.
Amortization method.....	Total payments increase 9.2% per year until FY32 with a final amortization payment in FY33.
Remaining amortization period.....	12 years from July 1, 2021.
Asset valuation method.....	Fair value for GASB 67/68. For funding purposes, gains and losses each year are recognized over 5 years.
Investment rate of return.....	7.25%, net of pension plan investment expense, including inflation.
Discount rate.....	7.25%.
Inflation rate.....	Not explicitly assumed.
Projected salary increases.....	Select and ultimate by job group; ultimate rates 4.25% for Group 1 and 4.75% for Group 4.
Cost of living adjustments.....	3% of the first \$13,000 of retirement income.
Mortality rates.....	Pre-retirement rates reflect the RP-2014 Blue Collar Employees table projected generationally with Scale MP-2018 (gender distinct). Post-retirement rates reflect the RP-2014 Blue Collar Healthy Annuitant table projected generationally with Scale MP-2018 (gender distinct). For disabled retirees, the rates reflect the RP-2014 Blue Collar Healthy Annuitant table set forward 1 year projected generationally with Scale MP-2018 (gender distinct).

*Investment Policy*

The System's policy in regard to the allocation of invested assets is established and may be amended by the Board. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

The investment return assumption is a long-term assumption and is based on capital market expectations by asset class, historical returns, and professional judgment. The market expectations analysis used a building-block approach which included expected returns by asset class and target asset allocation. The 30 year expected returns are shown on a geometric return basis.

Best estimates of arithmetic real rates of return for each major asset class included in the System's target asset allocation as of December 31, 2020 are summarized in the following table:

Asset Class	Long-Term Expected Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equities.....	23.10%	6.40%
International equities.....	14.40%	6.60%
Emerging international equities.....	5.80%	8.40%
Hedged equities.....	8.80%	5.70%
Core fixed income.....	15.80%	2.25%
Value added fixed income.....	7.40%	6.20%
Private equity.....	12.60%	10.20%
Real estate.....	8.30%	6.00%
Timberland.....	3.30%	6.60%
Portfolio completion.....	0.50%	5.20%
Total.....	100.00%	

*Rate of Return*

For the year ended December 31, 2020, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 11.46%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Discount Rate*

The discount rate used to measure the total pension liability was 7.25% as of December 31, 2020, and December 31, 2019. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the actuarially determined contribution rate. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.





*Employees Covered by Benefit Terms*

The following table represents the Plan's membership at July 1, 2019:

Active employees.....	5,658
Retired employees (including vested terminations).....	<u>3,944</u>
Total.....	<u><u>9,602</u></u>

*Components of OPEB Liability*

The following table represents the components of the Plan's OPEB liability as of June 30, 2021:

Total OPEB liability.....	\$ 1,645,088,952
Less: OPEB plan's fiduciary net position.....	<u>(3,570,722)</u>
Net OPEB liability.....	<u><u>\$ 1,641,518,230</u></u>
The OPEB plan's fiduciary net position as a percentage of the total OPEB liability.....	0.22%

*Significant Actuarial Methods and Assumptions*

The total OPEB liability in the July 1, 2019, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified, that was updated to June 30, 2021:

Valuation date.....	July 1, 2019
Actuarial cost method.....	Entry Age Normal as a level percentage of payroll.
Asset valuation method.....	Fair Value of Assets as of the reporting date.
Nominal investment rate of return.....	2.52%

Single equivalent discount rate.....	2.09%, previously 2.44%. An average of three 20-year bond indices (Bond Buyer-20 Bond GO - 2.16%, S&P Municipal Bond 20 Year High Grade Rate Index - 2.18%, and Fidelity GA AA 20 Years - 1.92%) as of June 30, 2021. Due to the magnitude of the OPEB liability relative to the assets, no adjustment to the discount rate was made to reflect OPEB trust investment returns.
Inflation.....	Not specifically assumed.
Salary increases.....	3.0% annually as of June 30, 2021 and for future periods.
Healthcare cost trend rate.....	Year 1 Trend: 7.0% Pre-65 and Post 65. Ultimate Trend: July 1, 2031 and later, 4.5% Pre-65 and Post 65. Grading Per year: 0.25% Pre-65 and Post 65.
Mortality.....	Society of Actuaries Pub-2010 Public Retirement Plans Healthy Male and Female Total Dataset Headcount-Weighted Mortality tables based on Employee and Healthy Annuitant Tables for both pre and post retirement projected with mortality improvements using the most current Society of Actuaries Mortality Improvement Scale MP-2019.

*Rate of return*

For the year ended June 30, 2021, the annual money-weighted rate of return on investments, net of investment expense, was 2.78%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return of by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Assets in the OPEB Trust are currently invested in an equity/fixed income portfolio.

*Discount rate*

The discount rate used to measure the total OPEB liability was 2.09% as of June 30, 2021 and 2.44% June 30, 2020. The projection of cash flows used to determine the discount rate assumed that contributions will be made in accordance with the Plan’s funding policy. Based on those assumptions, the OPEB plan’s fiduciary net position was projected to be insufficient to make all projected benefit payments to current plan members. Therefore, a yield or index rate for 20 year, tax exempt general obligation municipal bonds with an average rate of AA/Aa or higher, which was based on the average of the S&P Municipal Bond 20 – Year High Grade Index, Bond Buyer 20-Bond GO, and Fidelity Go AA – 20 years, as of June 30, 2021, was applied.

*Sensitivity of the Net OPEB Liability to Changes in the Discount Rate*

The following table presents the net other postemployment benefit liability and service cost, calculated using the discount rate of 2.09%, as well as what the net other postemployment benefit liability and service cost would be if it were calculated using a discount rate that is 1-percentage-point lower (1.09%) or 1-percentage-point higher (3.09%) than the current rate.

	1% Decrease (1.09%)	Current Discount Rate (2.09%)	1% Increase (3.09%)
Net OPEB liability.....	\$ 2,085,586,965	\$ 1,641,518,230	\$ 1,322,992,779

*Sensitivity of the Net OPEB Liability to Changes in the Healthcare Trend*

The following table presents the net other postemployment benefit liability and service cost, calculated using the current healthcare trend rate, as well as what the net other postemployment benefit liability and service cost would be if it were calculated using a healthcare trend rate that is 1-percentage-point lower or 1-percentage-point higher.

	1% Decrease	Current Trend	1% Increase
Net OPEB liability.....	\$ 1,294,997,348	\$ 1,641,518,230	\$ 2,127,918,134

*Summary of Significant Accounting Policies*

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan’s fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts (repurchase agreements) that have a maturity at the time of purchase of one year or less, which are reported at cost.

*Changes in the Net OPEB Liability*

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan	
		Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balances at June 30, 2020.....	\$ 1,478,411,391	\$ 2,759,345	\$ 1,475,652,046
Changes for the year:			
Service cost.....	44,693,982	-	44,693,982
Interest.....	30,561,841	-	30,561,841
Changes in assumptions.....	123,666,366	-	123,666,366
Benefit payments.....	(32,244,628)	(32,244,628)	-
Contributions from employer.....	-	32,979,327	(32,979,327)
Net investment income.....	-	76,678	(76,678)
Net change.....	<u>166,677,561</u>	<u>811,377</u>	<u>165,866,184</u>
Balances at June 30, 2021.....	<u>\$ 1,645,088,952</u>	<u>\$ 3,570,722</u>	<u>\$ 1,641,518,230</u>

*OPEB Expense and Deferred Outflows of Resources Related to OPEB*

For the year ended June 30, 2021, the City recognized OPEB expense of \$120,202,220. At June 30, 2021, the City reported deferred outflows of resources related to OPEB of \$231,938,975 for changes in assumptions. The City's deferred outflows of resources related to OPEB will be recognized in OPEB expenses as follows:

<u>Year ended June 30:</u>	
2022.....	\$ 45,052,702
2023.....	45,052,702
2024.....	45,052,702
2025.....	45,052,702
2026.....	31,103,165
2027.....	18,711,736
2028.....	<u>1,913,266</u>
Total.....	<u>\$ 231,938,975</u>

*Changes of Assumptions:*

- The discount rate was decreased from 2.44% to 2.09%.

*Changes in Plan Provisions:* None.

**NOTE 14 – FINANCIAL STATEMENTS FOR INDIVIDUAL PENSION AND OTHER POSTEMPLOYMENT BENEFIT TRUST FUNDS**

GAAP requires that all Pension and Other Postemployment Trust Funds be combined and presented in one column in the Fiduciary Funds financial statements and that the individual financial statements for each trust fund plan are reported in the notes to the financial statements. Provided below are the individual financial statements for the pension and OPEB plans that are included in the Fiduciary Funds as Pension and Other Postemployment Benefit Trust Funds.

	Pension Trust Fund (as of December 31, 2020)	Other Postemployment Benefit Trust Fund	Total Pension and Other Postemployment Benefit Trust Funds
<b>ASSETS</b>			
Cash and cash equivalents.....	\$ 5,214,255	\$ 468,758	\$ 5,683,013
Investments:			
Investments in Pension Reserve Investment Trust.....	410,543,943	-	410,543,943
Corporate bonds.....	-	1,735,669	1,735,669
Equity securities.....	-	903,544	903,544
Fixed income mutual funds.....	-	462,751	462,751
Alternative investments.....	99,072	-	99,072
Receivables, net of allowance for uncollectibles:			
Member make-up payments and other.....	193,417	-	193,417
Pension fund appropriation receivable.....	34,567,452	-	34,567,452
<b>TOTAL ASSETS.....</b>	<b>450,618,139</b>	<b>3,570,722</b>	<b>454,188,861</b>
<b>LIABILITIES</b>			
Warrants payable.....	20,508	-	20,508
<b>NET POSITION</b>			
Restricted for pensions.....	450,597,631	-	450,597,631
Restricted for other postemployment benefits.....	-	3,570,722	3,570,722
<b>TOTAL NET POSITION.....</b>	<b>\$ 450,597,631</b>	<b>\$ 3,570,722</b>	<b>\$ 454,168,353</b>

	Pension Trust Fund (as of December 31, 2020)	Other Postemployment Benefit Trust Fund	Total Pension and Other Postemployment Benefit Trust Funds
<b>ADDITIONS:</b>			
Contributions:			
Employer contributions.....	\$ 78,087,018	\$ 734,699	\$ 78,821,717
Employer contributions for other postemployment benefit payments.....	-	32,244,628	32,244,628
Member contributions.....	17,169,940	-	17,169,940
Transfers from other systems.....	1,083,714	-	1,083,714
3(8)c contributions from other systems.....	923,472	-	923,472
State COLA reimbursements.....	456,454	-	456,454
Member makeup payments and redeposits.....	142,308	-	142,308
Other receipts.....	1,188	-	1,188
Reimbursement of 91A overearnings.....	51,072	-	51,072
<b>Total contributions.....</b>	<b>97,915,166</b>	<b>32,979,327</b>	<b>130,894,493</b>
Net investment income:			
Investment income.....	23,952,776	76,678	24,029,454
Net change in fair value of investments.....	20,711,272	-	20,711,272
Less: investment expense.....	(1,808,393)	-	(1,808,393)
<b>Net investment income (loss).....</b>	<b>42,855,655</b>	<b>76,678</b>	<b>42,932,333</b>
<b>TOTAL ADDITIONS.....</b>	<b>140,770,821</b>	<b>33,056,005</b>	<b>173,826,826</b>
<b>DEDUCTIONS:</b>			
Administration.....	881,842	-	881,842
Transfers to other systems.....	862,973	-	862,973
3(8)c transfer to other systems.....	2,631,137	-	2,631,137
Retirement benefits and refunds.....	84,709,329	-	84,709,329
Other postemployment benefit payments.....	-	32,244,628	32,244,628
<b>TOTAL DEDUCTIONS.....</b>	<b>89,085,281</b>	<b>32,244,628</b>	<b>121,329,909</b>
<b>NET INCREASE IN NET POSITION.....</b>	<b>51,685,540</b>	<b>811,377</b>	<b>52,496,917</b>
<b>NET POSITION AT BEGINNING OF YEAR.....</b>	<b>398,912,091</b>	<b>2,759,345</b>	<b>401,671,436</b>
<b>NET POSITION AT END OF YEAR.....</b>	<b>\$ 450,597,631</b>	<b>\$ 3,570,722</b>	<b>\$ 454,168,353</b>

**NOTE 15 – TAX INCREMENT FINANCING AGREEMENTS**

The City enters into tax increment financing (TIF) agreements with local businesses under Chapter 40, Section 59 of the Massachusetts General Laws. Under this section of the law, localities may grant property tax exemptions of a business’ property tax bill for the purpose of attracting or retaining businesses within their jurisdictions. The exemptions may be granted to any business located within or promising to relocate to the City. Currently there are 9 agreements in place, of which 6 will expire within four years, 1 that extends out until 2027, 1 that extends out until 2029, and 1 that extends out until 2030. These all represent new construction and permanent job opportunities within the City. For the fiscal year ended 2021, the City exempted property taxes totaling \$1.5 million under these agreements.

The City has not made any commitments as part of the agreements other than to reduce taxes. The City is not subject to any tax abatement agreements entered into by other governmental entities.

**NOTE 16 – HOST COMMUNITY AGREEMENT**

The City entered into a Host Community Agreement (the Agreement) with MGM Springfield Redevelopment, LLC (MGM) a subsidiary of MGM Resorts International on May 14, 2013, for the development of a mixed-use entertainment complex, which opened its doors in August of 2018. The project consisted of a resort casino, a four-star hotel, retail space, restaurants and lounges, meeting and convention space, parking, and residential space. Under the Agreement, MGM is required to make substantial payments to the City. Upfront and advance payments totaled over \$15 million and annual payments to be made upon opening of the facility total over \$25 million.

Upfront Payments

The upfront payments of approximately \$15.2 million included Direct Community Impact payments for police, fire, schools, and various infrastructure requirements; a Community Development Grant; Surrounding Community Impact payments, Chapter 121A advances, Riverfront Park Improvement payments, and an MGM Pavilion at the Franconia Municipal Golf Course.

Massachusetts General Laws Chapter 121A authorizes the creation of single-purpose, project-specific, for-profit companies for undertaking commercial projects in areas which are considered to be decadent, substandard, or blighted. Chapter 121A sets forth the procedures for negotiating an alternative tax payment which benefits a municipality by: (1) creating agreed upon tax payments for a period of years, (2) eliminating the uncertainty and expense associated with the property tax assessment process, (3) allowing the municipality to use the full amount of tax prepayments without regard to possible abatement claims, and (4) allowing the municipality to receive advance payments on dates certain during the development and construction of the project.

Projected Annual Payments

Projected annual payments range from approximately \$20 million, net of advances in the first seven years, to approximately \$27 million after 15 years of operation. These payments to the City consist of Annual Community Impact payments, Annual Community Development grants, Annual Chapter 121A payments (fixed and variable), Annual Surrounding Community payments, and Annual Funding for Union Station.

The City collected total revenue of approximately \$20.9 million in Fiscal Year 2021 under this Agreement, not including \$500k provided to Union Station directly. A partial Section 6A payment of \$2.2 million was made in November 2020 that was withheld in Fiscal Year 2020 due to the COVID-19 Pandemic. This payment completed MGM's commitment pursuant to the Host Community Agreement for Fiscal Year 2020.

**NOTE 17 – COMMITMENTS**

The City has various commitments related to construction projects which will be funded through long-term debt totaling approximately \$132 million. At June 30, 2021 the City is also committed to fund approximately \$32 million of carryover article and encumbrances.

*Museum Services Agreement*

With the approval of Special Legislation (Chapter 54 of the Acts of 2008) in March of 2008, the City entered into an agreement with the Springfield Museums Corporation (SMC) where the City has agreed to pay SMC \$1,320,000 per year for a minimum of 25 years. SMA has agreed to provide certain museum services to residents and visitors of the City and to transfer its branch libraries and their contents to the City under individual lease agreements. The 4 branch libraries and their respective contents are being leased to the City for the same 25-

year term for the sum of \$1 each per year. The City can extend this agreement with successive 5-year options at terms to be mutually agreed upon.

#### *Waste Services Agreement*

In July 2017, the City entered into an amended and restated Waste Service Agreement with what is now Covanta of Springfield, LLC, a company that owns and operates a 400 ton a day waste-to-energy facility located on Bondi's Island, Agawam, Massachusetts. Under the Service Agreement, the City has agreed to deliver for disposal at the facility, in each year for a period of seven years, specified quantities of solid waste and to pay a specified monthly service fee. The City's obligated to pay two invoices per month which will describe on a per-day and per vehicle basis the quantity of solid waste charged against the account during such period. For the year-ending June 30, 2021, the City costs under the service level agreement were approximately \$3.5 million. In May of 2019, Covanta of Springfield, LLC assigned the City contract to Community ECO Springfield, LLC.

#### *Springfield Redevelopment Authority – Union Station*

The Springfield Redevelopment Authority completed the historic restoration of the Union Station Intermodal Transportation Center and the construction of a 377-space on-site parking garage in 2017. The City has a significant public interest in the operation of this property, to increase public access to multiple forms of transportation, and to promote economic development within the surrounding business community in Springfield and the greater Western Massachusetts region. The City has entered into a contract with the Springfield Redevelopment Authority to provide funding for the sole purpose of any expenses, cost or actions for the successful operation of the Property. This agreement is renewed on a yearly basis after both sides mutually revise the funding amount and is subject to appropriation. The City provided direct funding totaling \$1.4 million during Fiscal Year 2021 for the operation of Union Station.

## **NOTE 18 – CONTINGENCIES**

#### *Litigation*

Various lawsuits, claims and proceedings have been or may be instituted or asserted against the City of Springfield, including those pertaining to potential negligent supervision in the schools, use of excessive force by police officers, motor vehicle accidents, eminent domain cases, premise liability cases, civil rights/discrimination cases, and labor and employment case matters. While the amounts claimed may be substantial, the ultimate liability cannot be determined because of the considerable uncertainties that exist. Therefore, it is possible that there could be material negative outcomes affected by certain contingencies existing as of June 30, 2021. However, management believes that the disposition of matters that are pending or asserted will not have a materially adverse effect on the financial statements.

During FY2021, the City settled various police and other legal matters totaling approximately \$7.0 million. A legal reserve has been recorded in the City's financial statements of approximately \$4.0 million to cover other on-going matters that are expected to be settled in the near future.

#### *Federal Grants*

The City participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* through June 30, 2021, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial.



**NOTE 19 – REVISION OF NET POSITION PREVIOUSLY REPORTED**

Beginning net position of the governmental activities and beginning fund balance of the nonmajor governmental funds have been revised to reflect the implementation of GASB Statement No. 84. To reflect this change, funds previously reported as agency funds within the Statement of Fiduciary Net Position have been reclassified to nonmajor governmental special revenue funds within the governmental funds statements. The revised balances are summarized in the following table:

	06/30/2020 Previously Reported Balances	Implementation of GASB #84	07/01/20 Revised Balances
<b>Government-Wide Financial Statements</b>			
Governmental activities.....	\$ (1,413,059,509)	\$ 1,095,676	\$ (1,411,963,833)
<b>Governmental funds</b>			
Nonmajor governmental funds.....	\$ 63,345,232	\$ 1,095,676	\$ 64,440,908

**NOTE 20 – COVID-19**

On March 10, 2020, the Massachusetts Governor declared a state of emergency in response to the coronavirus outbreak. The World Health Organization officially declared the novel Coronavirus (COVID-19) a pandemic the following day. In an attempt to slow the spread of COVID-19, governments issued various stay at home orders that caused global economic shutdowns and substantial financial market impact. Starting in March 2020, the Governor continued to issue orders allowing governments to operate and carry out essential functions safely. These included modifying the state’s Open Meeting Law, issuing a stay-at-home order, and introducing a phased approach to reopening State businesses. The City is considered an essential business and although it was closed to the public for a period of time, departments remained operational and most employees continued to perform their daily duties.

On March 27, 2020, the United States Federal Government established the Coronavirus Aid, Relief and Economic Security (CARES) Act in response to the economic downfall caused by the COVID-19 pandemic. This Act funded a number of funding sources for various purposes. The City was awarded a portion of this federal funding to help prevent, prepare for, and respond to the impacts of COVID-19.

The American Rescue Plan (ARP) Act of 2021, Public Law 117-2, was enacted on March 11, 2021. The ARP Act provides additional funding for the City to respond to the COVID-19 pandemic.

The City has incurred unanticipated costs specifically related to the pandemic; however, the full extent of the financial impact cannot be determined as of the date of the financial statements.

**NOTE 21 – SUBSEQUENT EVENTS**

Management has evaluated subsequent events through November 24, 2021, which is the date the financial statements were available to be issued.

**NOTE 22 – IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS**

During 2021, the following GASB pronouncements were implemented:

- GASB Statement #84, *Fiduciary Activities*. The basic financial statements and related notes were updated to be in compliance with this pronouncement.
- GASB Statement #90, *Majority Equity Interests – an amendment of GASB Statements #14 and #61*. This pronouncement did not impact the basic financial statements.
- GASB Statement #98, *The Annual Comprehensive Financial Report*. The basic financial statements and related notes were updated to be in compliance with this pronouncement.

The following GASB pronouncements will be implemented in the future:

- The GASB issued Statement #87, *Leases*, which is required to be implemented in 2022.
- The GASB issued Statement #89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, which is required to be implemented in 2022.
- The GASB issued Statement #91, *Conduit Debt Obligations*, which is required to be implemented in 2023.
- The GASB issued Statement #92, *Omnibus 2020*, which is required to be implemented in 2022.
- The GASB issued Statement #93, *Replacement of Interbank Offered Rates*, which is required to be implemented in 2022.
- The GASB issued Statement #94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, which is required to be implemented in 2023.
- The GASB issued Statement #96, *Subscription-Based Information Technology Arrangements*, which is required to be implemented in 2023.
- The GASB issued Statement #97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*, which is required to be implemented in 2022.

Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.

***Required Supplementary Information***

# ***General Fund Budgetary Comparison Schedule***

The General Fund is the general operating fund of the City. It is used to account for the entire City's financial resources, except those required to be accounted for in another fund.

**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -**  
**BUDGET AND ACTUAL**

YEAR ENDED JUNE 30, 2021

	Budgeted Amounts		Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Original Budget	Final Budget			
<b>REVENUES:</b>					
Real estate and Personnel property taxes, net of tax refunds.....	\$ 225,022,821	\$ 225,022,821	\$ 222,392,517	\$ -	\$ (2,630,304)
Tax liens.....	-	-	1,206,111	-	1,206,111
Motor vehicle and other excise taxes.....	10,439,074	10,656,424	13,016,643	-	2,360,219
Hotel/motel, meals and cannabis local option taxes.....	2,984,988	2,034,988	2,521,399	-	486,411
Charges for services.....	5,652,585	4,787,585	4,339,720	-	(447,865)
Penalties and interest on taxes.....	1,390,500	1,427,850	1,704,096	-	276,246
Payments in lieu of taxes.....	261,621	229,689	381,835	-	152,146
Chapter 121A - excise payments in lieu of taxes.....	16,169,948	15,969,948	17,613,938	-	1,643,990
Licenses and permits.....	7,193,009	6,353,309	6,404,752	-	51,443
Fines and forfeitures.....	2,683,683	2,158,683	2,028,721	-	(129,962)
Intergovernmental - state aid.....	440,018,976	428,274,916	429,524,823	-	1,249,907
Departmental and other.....	9,165,511	8,965,511	9,337,300	-	371,789
Investment income.....	2,331,523	1,895,491	2,619,597	-	724,106
<b>TOTAL REVENUES.....</b>	<b>723,314,239</b>	<b>707,777,215</b>	<b>713,091,452</b>	<b>-</b>	<b>5,314,237</b>
<b>EXPENDITURES:</b>					
Current:					
<b>GENERAL GOVERNMENT</b>					
City Council					
Personnel Services.....	436,143	436,143	406,299	-	29,844
Expenditures.....	14,020	13,574	11,868	423	1,283
<b>Total City Council.....</b>	<b>450,163</b>	<b>449,717</b>	<b>418,167</b>	<b>423</b>	<b>31,127</b>
Mayor					
Personnel Services.....	643,777	643,777	642,898	-	879
Expenditures.....	14,232	14,232	9,965	-	4,267
<b>Total Mayor.....</b>	<b>658,009</b>	<b>658,009</b>	<b>652,863</b>	<b>-</b>	<b>5,146</b>
Finance					
Expenditures.....	2,201,153	2,395,544	2,047,603	141,450	206,491
Office of Management and Budget					
Personnel Services.....	878,893	858,893	817,891	-	41,002
Expenditures.....	132,841	131,935	93,765	7,234	30,936
<b>Total Office of Management and Budget.....</b>	<b>1,011,734</b>	<b>990,828</b>	<b>911,656</b>	<b>7,234</b>	<b>71,938</b>
311 Call Center					
Personnel Services.....	406,390	406,390	375,008	-	31,382
Expenditures.....	51,683	51,503	50,463	438	602
<b>Total 311 Call Center.....</b>	<b>458,073</b>	<b>457,893</b>	<b>425,471</b>	<b>438</b>	<b>31,984</b>
Comptroller					
Personnel Services.....	548,752	548,350	547,921	-	429
Expenditures.....	97,693	6,899	4,405	-	2,494
<b>Total Comptroller.....</b>	<b>646,445</b>	<b>555,249</b>	<b>552,326</b>	<b>-</b>	<b>2,923</b>
Internal Audit					
Personnel Services.....	286,942	276,942	243,310	-	33,632
Expenditures.....	191,276	191,276	155,728	203	35,345
<b>Total Internal Audit.....</b>	<b>478,218</b>	<b>468,218</b>	<b>399,038</b>	<b>203</b>	<b>68,977</b>
Office of Procurement					
Personnel Services.....	490,836	490,836	482,980	-	7,856
Expenditures.....	103,741	123,741	104,493	13,233	6,015
<b>Total Office of Procurement.....</b>	<b>594,577</b>	<b>614,577</b>	<b>587,473</b>	<b>13,233</b>	<b>13,871</b>
Board of Assessors					
Personnel Services.....	780,646	720,646	719,322	-	1,324
Expenditures.....	151,062	151,062	107,396	38,336	5,330
<b>Total Board of Assessors.....</b>	<b>931,708</b>	<b>871,708</b>	<b>826,718</b>	<b>38,336</b>	<b>6,654</b>
Treasurer					
Personnel Services.....	538,103	518,104	460,258	-	57,846
Expenditures.....	1,505,022	1,480,254	866,193	250,028	364,033
<b>Total Treasurer.....</b>	<b>2,043,125</b>	<b>1,998,358</b>	<b>1,326,451</b>	<b>250,028</b>	<b>421,879</b>

(Continued)

**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -**  
**BUDGET AND ACTUAL**

YEAR ENDED JUNE 30, 2021

	Budgeted Amounts		Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Original Budget	Final Budget			
Collector					
Personnel Services.....	359,472	348,472	341,228	-	7,244
Expenditures.....	193,974	193,974	93,756	25,140	75,078
Total Collector.....	553,446	542,446	434,984	25,140	82,322
Law					
Personnel Services.....	2,156,588	2,077,670	1,859,975	-	217,695
Expenditures.....	509,084	7,391,764	7,240,972	79,044	71,748
Total Law.....	2,665,672	9,469,434	9,100,947	79,044	289,443
Department of Humans Resources & Labor Relations					
Personnel Services.....	756,131	744,131	721,048	-	23,083
Expenditures.....	535,144	507,496	386,343	64,122	57,031
Total Department of Humans Resources & Labor Relations.....	1,291,275	1,251,627	1,107,391	64,122	80,114
Employee Benefits Department					
Personnel Services.....	352,714	352,714	346,183	-	6,531
Expenditures.....	9,097	9,097	7,030	-	2,067
Total Employee Benefits Department.....	361,811	361,811	353,213	-	8,598
Payroll					
Expenditures.....	178,965	178,965	178,965	-	-
Information Technology					
Personnel Services.....	1,135,836	1,015,836	941,308	-	74,528
Expenditures.....	2,184,931	2,170,948	2,124,523	4,496	41,929
Capital.....	20,000	20,103	16,853	-	3,250
Total Information Technology.....	3,340,767	3,206,887	3,082,684	4,496	119,707
City Clerk					
Personnel Services.....	596,731	581,731	546,910	-	34,821
Expenditures.....	62,457	62,033	51,098	4,336	6,599
Total City Clerk.....	659,188	643,764	598,008	4,336	41,420
Board of Election Commission					
Personnel Services.....	469,746	369,746	306,432	-	63,314
Expenditures.....	135,830	134,437	116,785	2,040	15,612
Total Board of Election Commission.....	605,576	504,183	423,217	2,040	78,926
Planning					
Personnel Services.....	982,998	977,998	918,577	-	59,421
Expenditures.....	497,102	496,739	431,161	59,430	6,148
Total Planning.....	1,480,100	1,474,737	1,349,738	59,430	65,569
Facilities Management					
Personnel Services.....	1,363,987	1,252,431	1,150,007	-	102,424
Expenditures.....	1,816,575	2,036,214	1,792,211	212,056	31,947
Total Facilities Management.....	3,180,562	3,288,645	2,942,218	212,056	134,371
Capital Asset Construction					
Personnel Services.....	456,816	416,816	410,756	-	6,060
Expenditures.....	55,566	50,567	35,174	318	15,075
Total Capital Asset Construction.....	512,382	467,383	445,930	318	21,135
Provisions for Uncompensated Absences					
Expenditures.....	(1,500,000)	-	-	-	-
Reserve for Contingencies					
Expenditures.....	500,000	1,470	-	-	1,470
Parking Contract					
Expenditures.....	1,506,567	1,442,476	1,176,167	266,309	-
Pay-As-You-Go Capital					
Capital.....	4,128,927	2,702,479	2,156,686	319,791	226,002
<b>TOTAL GENERAL GOVERNMENT.....</b>	<b>28,938,443</b>	<b>34,996,408</b>	<b>31,497,914</b>	<b>1,488,427</b>	<b>2,010,067</b>

(Continued)

**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -**  
**BUDGET AND ACTUAL**

YEAR ENDED JUNE 30, 2021

	Budgeted Amounts		Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Original Budget	Final Budget			
<b>PUBLIC SAFETY</b>					
Police					
Personnel Services.....	46,415,050	45,839,135	45,659,390	-	179,745
Expenditures.....	4,244,036	4,082,495	3,368,138	350,174	364,183
Capital.....	228,761	238,411	197,025	13,475	27,911
<b>Total Police.....</b>	<b>50,887,847</b>	<b>50,160,041</b>	<b>49,224,553</b>	<b>363,649</b>	<b>571,839</b>
Fire					
Personnel Services.....	22,173,626	22,173,626	21,610,069	-	563,557
Expenditures.....	2,103,317	2,091,231	2,071,904	6,785	12,542
Capital.....	7,500	9,336	8,161	1,173	2
<b>Total Fire.....</b>	<b>24,284,443</b>	<b>24,274,193</b>	<b>23,690,134</b>	<b>7,958</b>	<b>576,101</b>
Building - Code Enforcement					
Personnel Services.....	1,850,657	1,790,657	1,683,600	-	107,057
Expenditures.....	48,354	47,544	35,851	1,480	10,213
<b>Total Building - Code Enforcement.....</b>	<b>1,899,011</b>	<b>1,838,201</b>	<b>1,719,451</b>	<b>1,480</b>	<b>117,270</b>
Housing - Code Enforcement					
Personnel Services.....	788,904	723,903	654,101	-	69,802
Expenditures.....	220,489	182,158	148,104	21,169	12,885
<b>Total Housing - Code Enforcement.....</b>	<b>1,009,393</b>	<b>906,061</b>	<b>802,205</b>	<b>21,169</b>	<b>82,687</b>
Centralized Dispatch					
Personnel Services.....	1,802,972	1,802,972	1,606,446	-	196,526
Expenditures.....	114,512	114,432	100,640	41	13,751
<b>Total Centralized Dispatch.....</b>	<b>1,917,484</b>	<b>1,917,404</b>	<b>1,707,086</b>	<b>41</b>	<b>210,277</b>
TJ O'Connor Animal Control					
Personnel Services.....	709,977	709,977	701,295	-	8,682
Expenditures.....	902,835	858,522	717,556	108,064	32,902
<b>Total TJ O'Connor Animal Control.....</b>	<b>1,612,812</b>	<b>1,568,499</b>	<b>1,418,851</b>	<b>108,064</b>	<b>41,584</b>
<b>TOTAL PUBLIC SAFETY.....</b>	<b>81,610,990</b>	<b>80,664,399</b>	<b>78,562,280</b>	<b>502,361</b>	<b>1,599,758</b>
<b>EDUCATION</b>					
School Department.....	502,624,457	485,585,237	441,730,267	28,674,476	15,180,494
<b>PUBLIC WORKS</b>					
Personnel Services.....	4,463,782	4,463,782	4,155,950	-	307,832
Expenditures.....	6,846,668	6,759,838	6,345,653	152,204	261,981
<b>TOTAL PUBLIC WORKS.....</b>	<b>11,310,450</b>	<b>11,223,620</b>	<b>10,501,603</b>	<b>152,204</b>	<b>569,813</b>
<b>HEALTH &amp; HUMAN SERVICES</b>					
Health & Human Services					
Personnel Services.....	1,522,418	1,431,018	1,271,668	-	159,350
Expenditures.....	252,329	380,586	310,886	30,159	39,541
<b>Total Health &amp; Human Services.....</b>	<b>1,774,747</b>	<b>1,811,604</b>	<b>1,582,554</b>	<b>30,159</b>	<b>198,891</b>
Department of Elder Affairs					
Personnel Services.....	413,985	413,985	384,558	-	29,427
Expenditures.....	122,464	121,389	7,930	354	113,105
<b>Total Department of Elder Affairs.....</b>	<b>536,449</b>	<b>535,374</b>	<b>392,488</b>	<b>354</b>	<b>142,532</b>
Veterans Services					
Personnel Services.....	360,994	330,311	327,649	-	2,662
Expenditures.....	1,370,262	1,370,262	913,900	58	456,304
<b>Veterans Services.....</b>	<b>1,731,256</b>	<b>1,700,573</b>	<b>1,241,549</b>	<b>58</b>	<b>458,966</b>
<b>TOTAL HEALTH &amp; HUMAN SERVICES.....</b>	<b>4,042,452</b>	<b>4,047,551</b>	<b>3,216,591</b>	<b>30,571</b>	<b>800,389</b>
<b>CULTURE &amp; RECREATION</b>					
Library					
Personnel Services.....	3,322,405	3,322,405	3,258,513	-	63,892
Expenditures.....	1,611,715	1,610,029	1,329,644	98,869	181,516
Capital.....	35,000	35,000	35,000	-	-
<b>Total Library.....</b>	<b>4,969,120</b>	<b>4,967,434</b>	<b>4,623,157</b>	<b>98,869</b>	<b>245,408</b>

(Continued)

**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -**  
**BUDGET AND ACTUAL**

YEAR ENDED JUNE 30, 2021

	Budgeted Amounts		Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Original Budget	Final Budget			
Museum					
Expenditures.....	1,320,000	1,320,000	1,320,000	-	-
Parks					
Personnel Services.....	4,863,470	4,598,470	4,344,710	-	253,760
Expenditures.....	4,309,762	4,716,291	4,085,682	555,421	75,188
Capital.....	4,716	4,716	4,715	-	1
Total Parks.....	9,177,948	9,319,477	8,435,107	555,421	328,949
TOTAL CULTURE & RECREATION.....	15,467,068	15,606,911	14,378,264	654,290	574,357
<b>OTHER</b>					
Debt Service					
Expenditures.....	26,354,229	26,354,229	25,828,156	-	526,073
State Assessments					
Expenditures.....	3,801,277	3,879,235	3,828,099	49,503	1,633
Contribution Retirement Pension					
Expenditures.....	47,299,307	47,299,307	47,302,698	-	(3,391)
Non-Contributory Pensions					
Expenditures.....	73,110	73,110	54,022	-	19,088
Unemployment					
Expenditures.....	117,713	271,090	151,908	119,182	-
Workers Compensation Indemnity					
Expenditures.....	517,750	677,759	677,060	-	699
Workers Compensation Medical Claims					
Expenditures.....	1,077,754	1,377,754	1,344,835	-	32,919
Health Insurance - Non School					
Expenditures.....	25,091,681	24,493,305	23,967,747	-	525,558
Medicare - Employer Match					
Expenditures.....	1,541,083	1,541,083	1,420,997	-	120,086
TOTAL EXPENDITURES.....	749,867,764	738,090,998	684,462,441	31,671,014	21,957,543
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	(26,553,525)	(30,313,783)	28,629,011	(31,671,014)	27,271,780
<b>OTHER FINANCING SOURCES (USES):</b>					
Use of prior year reserves.....	27,956,541	26,107,343	-	-	(26,107,343)
Use of free cash to fund transfers out.....	-	6,327,985	-	-	(6,327,985)
Use of free cash to reduce tax rate.....	4,287,161	4,307,161	-	-	(4,307,161)
Transfers in.....	-	6,809,000	7,041,625	-	232,625
Transfers out.....	(5,690,177)	(13,237,706)	(13,237,706)	-	-
TOTAL OTHER FINANCING SOURCES (USES).....	26,553,525	30,313,783	(6,196,081)	-	(36,509,864)
NET CHANGE IN FUND BALANCE.....	-	-	22,432,930	(31,671,014)	(9,238,084)
BUDGETARY FUND BALANCE, Beginning of year.....	79,634,239	79,634,239	79,634,239	-	-
BUDGETARY FUND BALANCE, End of year.....	\$ 79,634,239	\$ 79,634,239	\$ 102,067,169	\$ (31,671,014)	\$ (9,238,084)

(Concluded)

See notes to required supplementary information.



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# ***Pension Plan Schedules – Retirement System***

The Pension Plan's Schedule of Changes in the Net Pension Liability presents multi-year trend information on the net pension liability and related ratios.

The Pension Plan's Schedule of Contributions presents multi-year trend information on the required and actual contributions to the pension plan and related ratios.

The Pension Plan's Schedule of Investment Return presents multi-year trend information on the money-weighted investment return on retirement assets, net of investment expense.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

**SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY  
AND RELATED RATIOS  
SPRINGFIELD CONTRIBUTORY RETIREMENT SYSTEM**

	December 31, 2014	December 31, 2015	December 31, 2016	December 31, 2017
<b>Total pension liability:</b>				
Service cost.....	\$ 17,151,000	\$ 17,923,000	\$ 22,097,000	\$ 23,091,000
Interest.....	77,538,000	79,578,000	84,605,000	87,036,000
Differences between expected and actual experience.....	-	12,434,000	-	(11,096,000)
Changes in assumptions.....	-	54,000,000	-	35,400,000
Benefit payments.....	(68,031,686)	(71,092,314)	(74,245,640)	(77,594,360)
Net change in total pension liability.....	26,657,314	92,842,686	32,456,360	56,836,640
Total pension liability - beginning.....	1,001,475,000	1,028,132,314	1,120,975,000	1,153,431,360
Total pension liability - ending (a).....	<u>\$ 1,028,132,314</u>	<u>\$ 1,120,975,000</u>	<u>\$ 1,153,431,360</u>	<u>\$ 1,210,268,000</u>
<b>Plan fiduciary net position:</b>				
Member contributions.....	\$ 12,150,386	\$ 13,184,024	\$ 14,098,033	\$ 14,658,679
Employer contributions.....	45,805,630	47,710,101	50,572,700	57,652,878
Net investment income (loss).....	20,681,621	1,890,211	20,912,155	50,175,997
Other receipts.....	-	785,488	295,507	121,215
Retirement benefits and refunds, net.....	(68,031,686)	(71,092,314)	(74,245,640)	(77,594,360)
Administrative expenses.....	(751,843)	(722,933)	(830,694)	(796,923)
Net increase (decrease) in fiduciary net position.....	9,854,108	(8,245,423)	10,802,061	44,217,486
Fiduciary net position - beginning of year.....	286,552,206	296,406,314	288,160,891	298,962,952
Fiduciary net position - end of year (b).....	<u>\$ 296,406,314</u>	<u>\$ 288,160,891</u>	<u>\$ 298,962,952</u>	<u>\$ 343,180,438</u>
<b>Net pension liability - ending (a)-(b).....</b>	<u>\$ 731,726,000</u>	<u>\$ 832,814,109</u>	<u>\$ 854,468,408</u>	<u>\$ 867,087,562</u>
Plan fiduciary net position as a percentage of the total pension liability.....	28.83%	25.71%	25.92%	28.36%
Covered payroll.....	\$ 139,681,000	\$ 152,161,000	\$ 153,683,000	\$ 154,471,000
Net pension liability as a percentage of covered payroll.....	523.86%	547.32%	555.99%	561.33%

Note: this schedule is intended to present information for 10 years.  
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

	December 31, 2018	December 31, 2019	December 31, 2020
\$	23,719,000	\$ 24,786,000	\$ 26,681,000
	88,350,000	90,693,000	94,486,000
	-	21,761,000	-
	-	22,900,000	-
	<u>(80,146,000)</u>	<u>(82,779,000)</u>	<u>(85,961,000)</u>
	31,923,000	77,361,000	35,206,000
	<u>1,210,268,000</u>	<u>1,242,191,000</u>	<u>1,319,552,000</u>
\$	<u><u>1,242,191,000</u></u>	<u><u>1,319,552,000</u></u>	<u><u>1,354,758,000</u></u>
\$	15,900,608	\$ 17,994,472	\$ 17,584,061
	67,724,281	72,757,453	78,087,018
	(7,964,337)	53,965,336	42,855,655
	889	151	1,188
	(80,163,472)	(82,778,694)	(85,960,540)
	<u>(824,545)</u>	<u>(880,489)</u>	<u>(881,842)</u>
	(5,326,576)	61,058,229	51,685,540
	<u>343,180,438</u>	<u>337,853,862</u>	<u>398,912,091</u>
\$	<u><u>337,853,862</u></u>	<u><u>398,912,091</u></u>	<u><u>450,597,631</u></u>
\$	<u><u>904,337,138</u></u>	<u><u>920,639,909</u></u>	<u><u>904,160,369</u></u>
	27.20%	30.23%	33.26%
\$	155,243,000	\$ 171,720,000	\$ 173,437,000
	582.53%	536.13%	521.32%

**SCHEDULE OF CONTRIBUTIONS**  
**SPRINGFIELD CONTRIBUTORY RETIREMENT SYSTEM**

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll
December 31, 2020.....	\$ 78,087,018	\$ (78,087,018)	-	\$ 173,437,000	45.02%
December 31, 2019.....	71,639,466	(72,757,453)	(1,117,987)	171,720,000	42.37%
December 31, 2018.....	65,724,281	(67,724,281)	(2,000,000)	155,243,000	43.62%
December 31, 2017.....	57,652,878	(57,652,878)	-	154,471,000	37.32%
December 31, 2016.....	50,572,700	(50,572,700)	-	153,683,000	32.91%
December 31, 2015.....	47,710,100	(47,710,100)	-	152,161,000	31.36%
December 31, 2014.....	45,009,537	(45,009,537)	-	139,681,000	32.22%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

**SCHEDULE OF INVESTMENT RETURNS**  
**SPRINGFIELD CONTRIBUTORY RETIREMENT SYSTEM**

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<u>Year</u>	<u>Annual money-weighted rate of return, net of investment expense</u>
December 31, 2020.....	11.46%
December 31, 2019.....	15.78%
December 31, 2018.....	-2.33%
December 31, 2017.....	17.04%
December 31, 2016.....	7.45%
December 31, 2015.....	0.58%
December 31, 2014.....	7.24%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

# ***Pension Plan Schedules - City***

The Schedule of the City's Proportionate Share of the Net Pension Liability presents multi-year trend information on the City's net pension liability and related ratios.

The Schedule of City's Contributions presents multi-year trend information on the City's required and actual contributions to the pension plan and related ratios.

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers Contributory Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the City along with related ratios.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE  
OF THE NET PENSION LIABILITY  
SPRINGFIELD CONTRIBUTORY RETIREMENT SYSTEM**

Year	Proportion of the net pension liability (asset)	Proportionate share of the net pension liability (asset)	Covered payroll	Net pension liability as a percentage of covered payroll	Plan fiduciary net position as a percentage of the total pension liability
December 31, 2020.....	88.48%	\$ 800,049,243	\$ 151,947,000	526.53%	33.26%
December 31, 2019.....	88.41%	813,906,113	151,888,565	535.86%	30.23%
December 31, 2018.....	87.92%	795,125,634	135,857,606	585.26%	27.20%
December 31, 2017.....	87.70%	760,463,014	135,475,917	561.33%	28.36%
December 31, 2016.....	87.61%	748,584,423	138,289,911	541.32%	25.92%
December 31, 2015.....	86.97%	724,300,735	132,334,843	547.32%	25.71%
December 31, 2014.....	86.94%	636,164,105	121,438,952	523.86%	28.83%

Note: this schedule is intended to present information for 10 years.  
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.



**SCHEDULE OF THE CITY'S CONTRIBUTIONS**  
**SPRINGFIELD CONTRIBUTORY RETIREMENT SYSTEM**

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll
June 30, 2021.....	\$ 69,134,904	\$ (69,134,904)	\$ -	\$ 152,098,947	45.45%
June 30, 2020.....	63,366,036	(63,366,036)	-	152,040,454	41.68%
June 30, 2019.....	57,804,659	(60,922,646)	(3,117,987)	135,993,464	44.80%
June 30, 2018.....	50,563,384	(50,563,384)	-	135,471,094	37.32%
June 30, 2017.....	44,305,834	(44,305,834)	-	138,298,374	32.04%
June 30, 2016.....	41,493,606	(41,493,606)	-	132,328,300	31.36%
June 30, 2015.....	39,131,385	(39,131,385)	-	121,441,306	32.22%

Note: this schedule is intended to present information for 10 years.  
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

**SCHEDULE OF THE SPECIAL FUNDING AMOUNTS  
OF THE NET PENSION LIABILITY  
MASSACHUSETTS TEACHERS' RETIREMENT SYSTEM**

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The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Therefore, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the associated collective net pension liability; the portion of the collective pension expense as both a revenue and pension expense recognized; and the Plan's fiduciary net position as a percentage of the total liability.

Year	Commonwealth's 100% Share of the Associated Net Pension Liability	Expense and Revenue Recognized for the Commonwealth's Support	Plan Fiduciary Net Position as a Percentage of the Total Liability
2021.....	\$ 694,397,343	\$ 85,768,020	50.67%
2020.....	613,926,010	74,449,184	53.95%
2019.....	581,660,954	58,942,915	54.84%
2018.....	594,362,737	62,035,369	54.25%
2017.....	555,999,756	56,715,620	52.73%
2016.....	534,192,073	43,327,731	55.38%
2015.....	430,067,023	29,878,820	61.64%

Note: this schedule is intended to present information for 10 years.  
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

# ***Other Postemployment Benefit Plan Schedules***

The Schedule of Changes in the City's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered-employee payroll.

The Schedule of the City's Contributions presents multi-year trend information on the City's actual contributions to the other postemployment benefit plan and related ratios.

The Schedule of Investment Returns presents multi-year trend information on the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

**SCHEDULE OF CHANGES IN THE  
CITY'S NET OPEB LIABILITY AND RELATED RATIOS  
OTHER POSTEMPLOYMENT BENEFIT PLAN**

	June 30, 2017	June 30, 2018	June 30, 2019	June 30, 2020	June 30, 2021
<b>Total OPEB Liability</b>					
Service Cost.....	\$ 21,293,075	\$ 18,688,914	\$ 20,831,520	\$ 38,877,498	\$ 44,693,982
Interest.....	46,678,450	40,969,637	40,567,984	32,645,775	30,561,841
Changes of assumptions.....	-	-	111,439,575	85,218,777	123,666,366
Benefit payments.....	<u>(25,000,273)</u>	<u>(34,268,374)</u>	<u>(31,660,697)</u>	<u>(32,544,441)</u>	<u>(32,244,628)</u>
Net change in total OPEB liability.....	42,971,252	25,390,177	141,178,382	124,197,609	166,677,561
Total OPEB liability - beginning.....	<u>1,144,673,971</u>	<u>1,187,645,223</u>	<u>1,213,035,400</u>	<u>1,354,213,782</u>	<u>1,478,411,391</u>
Total OPEB liability - ending (a).....	<u>\$ 1,187,645,223</u>	<u>\$ 1,213,035,400</u>	<u>\$ 1,354,213,782</u>	<u>\$ 1,478,411,391</u>	<u>\$ 1,645,088,952</u>
<b>Plan fiduciary net position</b>					
Employer contributions.....	\$ 494,794	\$ 644,079	\$ 745,325	\$ 313,559	\$ 734,699
Employer contributions for OPEB payments.....	25,000,273	34,268,374	31,660,697	32,544,441	32,244,628
Net investment income.....	1,455	13,005	41,995	24,142	76,678
Benefit payments.....	<u>(25,000,273)</u>	<u>(34,268,374)</u>	<u>(31,660,697)</u>	<u>(32,544,441)</u>	<u>(32,244,628)</u>
Net change in plan fiduciary net position.....	496,249	657,084	787,320	337,701	811,377
Plan fiduciary net position - beginning of year.....	<u>480,991</u>	<u>977,240</u>	<u>1,634,324</u>	<u>2,421,644</u>	<u>2,759,345</u>
Plan fiduciary net position - end of year (b).....	<u>\$ 977,240</u>	<u>\$ 1,634,324</u>	<u>\$ 2,421,644</u>	<u>\$ 2,759,345</u>	<u>\$ 3,570,722</u>
<b>Net OPEB liability - ending (a)-(b).....</b>	<u>\$ 1,186,667,983</u>	<u>\$ 1,211,401,076</u>	<u>\$ 1,351,792,138</u>	<u>\$ 1,475,652,046</u>	<u>\$ 1,641,518,230</u>
Plan fiduciary net position as a percentage of the total OPEB liability.....	0.08%	0.13%	0.18%	0.19%	0.22%
Covered-employee payroll.....	\$ 277,466,376	\$ 279,686,107	\$ 281,923,596	\$ 284,178,985	\$ 336,148,366
Net OPEB liability as a percentage of covered-employee payroll.....	427.68%	433.13%	479.49%	519.27%	488.33%

Note: this schedule is intended to present information for 10 years.  
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

**SCHEDULE OF THE CITY'S CONTRIBUTIONS  
OTHER POSTEMPLOYMENT BENEFIT PLAN**

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered- employee payroll	Contributions as a percentage of covered- employee payroll
June 30, 2021.....	\$ 111,399,902	\$ (32,979,327)	\$ 78,420,575	\$ 336,148,366	9.81%
June 30, 2020.....	106,890,298	(32,858,000)	74,032,298	284,178,985	11.56%
June 30, 2019.....	70,644,140	(31,660,697)	38,983,443	281,923,596	11.23%
June 30, 2018.....	59,645,546	(32,406,022)	27,239,524	279,686,107	11.59%
June 30, 2017.....	67,971,525	(25,495,067)	42,476,458	277,466,376	9.19%

Note: this schedule is intended to present information for 10 years.  
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

**SCHEDULE OF INVESTMENT RETURNS**  
**OTHER POSTEMPLOYMENT BENEFIT PLAN**

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Year	Annual money-weighted rate of return, net of investment expense
June 30, 2021.....	2.78%
June 30, 2020.....	1.00%
June 30, 2019.....	N/A
June 30, 2018.....	N/A
June 30, 2017.....	N/A

(N/A) - The assets of the OPEB Trust Fund were invested in money market funds and certificates of deposit only until the City began to invest the funds during fiscal year 2020.

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

**NOTE A – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

A. Budgetary Information

Municipal Law requires the adoption of a balanced budget that is approved by the Mayor and the City Council (the “Council”). The Mayor presents an annual budget to the Council, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses.

Supplementary appropriations are made upon recommendation of the Mayor and approval of the Council.

The majority of the City’s appropriations are non-continuing which lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year. These carry forwards are included as part of the subsequent year’s original budget.

Generally, expenditures may not exceed the legal level of spending authorized for an appropriation account. However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final judgments may exceed the level of spending authorized by two-thirds majority vote of the Council and written approval from the Massachusetts Department of Revenue.

An annual budget is adopted for the general fund in conformity with the guidelines described above. The original 2021 approved budget authorized approximately \$755.6 million in appropriations and other amounts to be raised. During the year the appropriations decreased by \$4.2 million due to multiple factors. The City’s State Aid for the school department decreased \$15.8 million, which was offset by an increase in the use of free cash of \$6.3 million, an increase in transfers in from stabilization of \$6.8 million for legal settlements, and other various votes. The City Comptroller’s office has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the accounting system.

B. Budgetary - GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the year ended June 30, 2021, is presented below:

Net change in fund balance - budgetary basis.....	\$	22,432,930
<u>Perspective differences:</u>		
Activity of the stabilization fund recorded in the general fund for GAAP.....		(981,694)
<u>Basis of accounting differences:</u>		
Net change in recording tax refunds payable.....		2,000,000
Net change in recording 60 day receipts.....		(1,463,782)
Net change in recording accrued expenditures.....		24,000
Recognition of revenue for on-behalf payments.....		85,768,020
Recognition of expenditures for on-behalf payments.....		<u>(85,768,020)</u>
Net change in fund balance - GAAP basis.....	\$	<u>22,011,454</u>

**NOTE B – PENSION PLAN*****Pension Plan Schedules – Retirement System*****A. Schedule of Changes in the Net Pension Liability and Related Ratios**

The Schedule of Changes in the Net Pension Liability and Related Ratios includes the detailed changes in the systems total pension liability, changes in the systems net position, and the ending net pension liability. It also demonstrates the System's net position as a percentage of the total pension liability and the net pension liability as a percentage of covered payroll.

**B. Schedule of Contributions**

Governmental employers are required to pay an annual appropriation as established by PERAC. The total appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The total appropriations are payable on July 1 and January 1. Employers may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual employer contributions may be less than the "total appropriation". The pension fund appropriations are allocated amongst employers based on covered payroll.

**C. Schedule of Investment Returns**

The money-weighted rate of return is calculated as the internal rate of return on pension plan investments, net of pension plan investment expense. A money-weighted rate of return expresses investment performance, net of pension plan investment expense, adjusted for the changing amounts actually invested. Inputs to the money-weighted rate of return calculation are determined monthly.

***Pension Plan Schedules - City*****A. Schedule of the City's Proportionate Share of the Net Pension Liability**

The Schedule of the City's Proportionate Share of the Net Pension Liability details the City's allocated percentage of the net pension liability (asset), the City's proportionate share of the net pension liability, and the City's covered employee payroll. It also demonstrates the City's net position as a percentage of the City's pension liability and the City's net pension liability as a percentage of the City's covered payroll.

**B. Schedule of City's Contributions**

Governmental employers are required to pay an annual appropriation as established by PERAC. The City's appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The City's appropriations are payable on July 1 and January 1. The City may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual City contributions may be less than the "total appropriation". The pension fund appropriation is allocated to the City based on covered payroll.

**C. Schedule of the Special Funding Amounts of the Net Pension Liabilities**

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding



situation. Since the City does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the City; the portion of the collective pension expense as both revenue and pension expense recognized by the City; and the System's fiduciary net position as a percentage of the total liability.

#### D. Changes of Assumptions:

The following changes were reflected in the January 1, 2020 valuation.

- The discount rate was decreased from 7.40% to 7.25%.
- Mortality tables were updated from the RP-2000 tables with Scale BB to RP-2014 tables with Scale MP-2018.

#### E. Changes in Plan Provisions – None.

### **NOTE C – OTHER POSTEMPLOYMENT BENEFITS**

The City administers a single employer defined benefit healthcare plan (the “Other Postemployment Benefit Plan”). The plan provides lifetime medical, dental, and vision benefits for eligible retirees and their spouses through the City’s participation in the Commonwealth of Massachusetts’ Group Insurance Commission (GIC), which covers both active and retired members. Each participating municipality is assessed for the governmental share of health and life insurance premiums paid on behalf of its teacher retirees by the state.

#### **The Other Postemployment Benefit Plan**

##### The Schedule of Changes in the City’s Net Other Postemployment Benefit Liability and Related Ratios

The Schedule of Changes in the City’s Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan’s total OPEB liability, changes in the Plan’s net position, and ending net OPEB liability. It also demonstrates the Plan’s net position as a percentage of the total liability and the Plan’s net other postemployment benefit liability as a percentage of covered employee payroll.

##### Schedule of the City’s Contributions

The Schedule of the City’s Contributions includes the City’s annual required contribution to the Plan, along with the contribution made in relation to the actuarially determined contribution and the covered employee payroll. The City is not required to fully fund this contribution. It also demonstrates the contributions as a percentage of covered payroll. Actuarially contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported. Methods and assumptions used to determine contribution rates are as follows on the next page.

Valuation date.....	July 1, 2019
Actuarial cost method.....	Entry Age Normal as a level percentage of payroll.
Asset valuation method.....	Fair Value of Assets as of the reporting date.
Nominal investment rate of return.....	2.52%
Single equivalent discount rate.....	2.09%, previously 2.44%. An average of three 20-year bond indices (Bond Buyer-20 Bond GO - 2.16%, S&P Municipal Bond 20 Year High Grade Rate Index - 2.18%, and Fidelity GA AA 20 Years - 1.92%) as of June 30, 2021. Due to the magnitude of the OPEB liability relative to the assets, no adjustment to the discount rate was made to reflect OPEB trust investment returns.
Inflation.....	Not specifically assumed.
Salary increases.....	3.0% annually as of June 30, 2021 and for future periods.
Healthcare cost trend rate.....	Year 1 Trend: 7.0% Pre-65 and Post 65. Ultimate Trend: July 1, 2031 and later, 4.5% Pre-65 and Post 65. Grading Per year: 0.25% Pre-65 and Post 65.
Mortality.....	Society of Actuaries Pub-2010 Public Retirement Plans Healthy Male and Female Total Dataset Headcount-Weighted Mortality tables based on Employee and Healthy Annuitant Tables for both pre and post retirement projected with mortality improvements using the most current Society of Actuaries Mortality Improvement Scale MP-2019.

Schedule of Investment Returns

The Schedule of Investment Returns includes the money-weighted investment return on the Plan’s other postemployment assets, net of investment expense. The assets of the OPEB Trust fund were invested in money market funds earning 1% at June 30, 2021.

Changes in Assumptions:

- The discount rate was decreased from 2.44% to 2.09%.

Changes in Plan Provisions – None.

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## ***Combining and Individual Fund Statements***

# ***Nonmajor Governmental Funds***

## **SPECIAL REVENUE FUNDS**

Special Revenue Funds are used to account for specific revenue sources that are restricted by law or administrative action to expenditures for specific purposes.

***Utility/Telephone Fund*** – This fund accounts for the accumulation of funds used to offset the City’s utility and telephone expenses.

***Receipts Reserved Fund*** – This fund accounts for specific receipts identified by the Commonwealth that are to be held until appropriated.

***Community Preservation Act Fund*** – This fund accounts for the acquisition, creation, preservation, or rehabilitation of areas of open space, historical preservation, affordable housing and recreation. Funding is provided primarily by a property tax surcharge of 1.5%, along with matching state funds.

***School Lunch Fund*** – This fund accounts for the school cafeteria activities and is funded by user fees and grants.

***Highway Improvements Fund*** – This fund is used to account for roadway improvements for which expenditures are reimbursed 100% by the Commonwealth.

***Revolving Fund*** – This fund accounts for self-supporting programs sponsored by the City.

***Federal Grants School Fund*** – This fund is used to account for grant funds received from the federal government which are designated for specific school related programs.

***Federal Grants City Fund*** – This fund is used to account for grant funds received from the federal government which are designated for specific non-school related programs.

***State Grants School Fund*** – This fund is used to account for grant funds received from the Commonwealth which are designated for specific school related programs.

***State Grants City Fund*** – This fund is used to account for grant funds received from the Commonwealth which are designated for specific non-school related programs.

***Promise Fund*** – This fund is used to account for the accumulation of resources to provide Springfield students financial aid counseling for post-secondary education.

***Springfield Empowerment Zone Partnership, Inc*** – This fund is used to account for operations of a voluntary Partnership that was formed to oversee the planning, budgeting, and day-to-day operations of certain Middle Schools within the Springfield Public School System.

***Other*** – This fund accounts for all other legally established special revenues where the funds are spent on governmental purposes.

## **CAPITAL PROJECTS FUNDS**

Capital projects funds are used to account for financial resources to be used for the acquisition, construction or improvement of major capital facilities and equipment (other than those financed by enterprise funds). Such resources are derived principally from proceeds of general obligation bonds and grants. The capital projects funds are grouped into the following categories:

**School Capital Projects Fund** – This fund is used to account for ongoing school construction projects.

**Public Buildings Fund** – This fund is used to account for the construction and renovation of various non-school buildings.

**Parks Fund** – This fund is used to account for the acquisition, construction, and improvement of various City owned parks.

**Equipment Fund** – This fund is used to account for the acquisition of capital equipment that is not funded by operating budgets.

**Public Works Fund** – This fund is used to account for roadway, drainage and landfill improvements that are not funded by the Highway Improvements special revenue fund.

**Other Fund** – This fund accounts for all other legally established capital projects where the funds are spent on governmental purposes.

## **DEBT SERVICE FUNDS**

Debt Service Funds are used to account for the accumulation of resources for, and the payment of, general obligation long-term debt principal and interest.

**Bond Sinking Fund** – This fund is used to account for the accumulation of funds for the future payment related to the City's state qualified general obligation school bonds.

**Debt Service Reserve Fund** – This fund is used to account for the accumulation of resources for the payment of general obligation long-term debt principal and interest.

## **PERMANENT FUND**

Permanent Funds are used to account for the resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support governmental programs.

**Governmental Trusts Fund** – This fund accounts for contributions where both principal and investment earnings may be spent to support the government.

**Springfield Library Foundation, Inc.** – This fund is used to account for Library Trust funds and Endowment funds that benefit the Springfield City Library System.

**NONMAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEET**

JUNE 30, 2021

	Special Revenue Funds						
	Utility/ Telephone	Receipts Reserved	Community Preservation Act	School Lunch	Highway Improvements	Revolving	Federal Grants School
<b>ASSETS</b>							
Cash and cash equivalents.....	\$ 1,280,378	\$ 324,125	\$ 5,570,622	\$ 5,676,975	\$ -	\$ 3,292,820	\$ 2,097,019
Investments.....	-	-	-	-	-	-	-
Beneficial Interest in trusts.....	-	-	-	-	-	-	-
Receivables, net of uncollectibles:							
Tax liens.....	-	-	9,081	-	-	-	-
Community preservation fund surtax.....	-	-	29,212	-	-	-	-
Departmental and other.....	-	-	-	7,500	-	984,086	-
Intergovernmental.....	-	-	-	1,737,265	4,338,705	-	2,625,816
Community preservation state share.....	-	-	508,000	-	-	-	-
Loans.....	-	-	-	-	-	-	-
Other assets.....	-	-	-	-	-	-	-
Restricted assets:							
Cash and cash equivalents.....	-	-	-	-	-	-	-
Investments held by custodian.....	-	-	-	-	-	-	-
<b>TOTAL ASSETS.....</b>	<b>\$ 1,280,378</b>	<b>\$ 324,125</b>	<b>\$ 6,116,915</b>	<b>\$ 7,421,740</b>	<b>\$ 4,338,705</b>	<b>\$ 4,276,906</b>	<b>\$ 4,722,835</b>
<b>LIABILITIES</b>							
Warrants payable.....	\$ 69,587	\$ -	\$ 2,075	\$ 2,150,953	\$ -	\$ 4,523	\$ 80,992
Accrued payroll.....	4,635	-	-	15,751	5,135	253,178	1,285,429
Tax refunds payable.....	-	-	3,474	-	-	-	-
Due to other funds.....	-	-	-	-	723,112	-	-
Due to granting agencies.....	-	-	-	-	-	-	-
Other liabilities.....	-	-	-	-	-	53	-
Claims and judgments.....	164,000	-	-	-	-	-	-
Notes payable.....	-	-	-	-	-	-	-
<b>TOTAL LIABILITIES.....</b>	<b>238,222</b>	<b>-</b>	<b>5,549</b>	<b>2,166,704</b>	<b>728,247</b>	<b>257,754</b>	<b>1,366,421</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Unavailable revenue.....	-	-	546,294	-	3,610,458	984,086	-
Beneficial interest in trusts.....	-	-	-	-	-	-	-
<b>TOTAL DEFERRED INFLOWS OF RESOURCES.....</b>	<b>-</b>	<b>-</b>	<b>546,294</b>	<b>-</b>	<b>3,610,458</b>	<b>984,086</b>	<b>-</b>
<b>FUND BALANCES</b>							
Nonspendable.....	-	-	-	-	-	-	-
Restricted.....	1,042,156	324,125	5,565,072	5,255,036	-	3,035,066	3,356,414
Unassigned.....	-	-	-	-	-	-	-
<b>TOTAL FUND BALANCES.....</b>	<b>1,042,156</b>	<b>324,125</b>	<b>5,565,072</b>	<b>5,255,036</b>	<b>-</b>	<b>3,035,066</b>	<b>3,356,414</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES.....</b>	<b>\$ 1,280,378</b>	<b>\$ 324,125</b>	<b>\$ 6,116,915</b>	<b>\$ 7,421,740</b>	<b>\$ 4,338,705</b>	<b>\$ 4,276,906</b>	<b>\$ 4,722,835</b>

Special Revenue Funds						
Federal Grants City	State Grants School	State Grants City	Promise Fund	Springfield Empowerment Zone Partnership	Other	Subtotal
\$ 4,622,829	\$ 3,598,745	\$ 3,784,151	\$ 4,306,539	\$ 753,674	\$ 18,794,024	\$ 54,101,901
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	9,081
-	-	-	-	-	-	29,212
-	-	-	-	68,992	4,072	1,064,650
108,499	-	-	-	225,000	-	9,035,285
-	-	-	-	-	-	508,000
2,363,857	-	-	-	-	-	2,363,857
-	-	-	-	5,696	-	5,696
313,554	-	-	-	-	-	313,554
-	-	-	-	-	-	-
<u>\$ 7,408,739</u>	<u>\$ 3,598,745</u>	<u>\$ 3,784,151</u>	<u>\$ 4,306,539</u>	<u>\$ 1,053,362</u>	<u>\$ 18,798,096</u>	<u>\$ 67,431,236</u>
\$ 179,672	\$ 219,536	\$ 98,417	\$ 340	\$ 166,933	\$ 466,896	\$ 3,439,924
94,993	122,303	80,654	8,079	-	114,059	1,984,216
-	-	-	-	-	-	3,474
-	-	-	-	-	-	723,112
3,094,000	-	-	-	-	-	3,094,000
-	-	-	-	200,720	4,757,639	4,958,412
-	-	-	-	-	-	164,000
-	-	-	-	-	-	-
<u>3,368,665</u>	<u>341,839</u>	<u>179,071</u>	<u>8,419</u>	<u>367,653</u>	<u>5,338,594</u>	<u>14,367,138</u>
581,857	-	-	-	-	6,696	5,729,391
-	-	-	-	-	-	-
<u>581,857</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>6,696</u>	<u>5,729,391</u>
-	-	-	-	-	-	-
3,458,217	3,256,906	3,605,080	4,298,120	685,709	13,452,806	47,334,707
-	-	-	-	-	-	-
<u>3,458,217</u>	<u>3,256,906</u>	<u>3,605,080</u>	<u>4,298,120</u>	<u>685,709</u>	<u>13,452,806</u>	<u>47,334,707</u>
<u>\$ 7,408,739</u>	<u>\$ 3,598,745</u>	<u>\$ 3,784,151</u>	<u>\$ 4,306,539</u>	<u>\$ 1,053,362</u>	<u>\$ 18,798,096</u>	<u>\$ 67,431,236</u>

(continued)



**NONMAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEET**

JUNE 30, 2021

	Capital Project Funds						
	School Capital Projects	Public Buildings	Parks	Equipment	Public Works	Other	Subtotal
<b>ASSETS</b>							
Cash and cash equivalents.....	\$ 8,402,419	\$ 835,798	\$ 2,281,473	\$ 4,789,801	\$ 1,757,600	\$ 34,724	\$ 18,101,815
Investments.....	-	-	-	-	-	-	-
Beneficial Interest in trusts.....	-	-	-	-	-	-	-
Receivables, net of uncollectibles:							
Tax liens.....	-	-	-	-	-	-	-
Community preservation fund surtax.....	-	-	-	-	-	-	-
Departmental and other.....	-	-	-	-	-	-	-
Intergovernmental - other.....	2,790,739	-	-	-	-	-	2,790,739
Community preservation state share.....	-	-	-	-	-	-	-
Loans.....	-	-	-	-	-	-	-
Other assets.....	-	-	-	-	-	-	-
Restricted assets:							
Cash and cash equivalents.....	-	-	-	-	-	-	-
Investments held by custodian.....	-	-	-	-	-	-	-
<b>TOTAL ASSETS.....</b>	<b>\$ 11,193,158</b>	<b>\$ 835,798</b>	<b>\$ 2,281,473</b>	<b>\$ 4,789,801</b>	<b>\$ 1,757,600</b>	<b>\$ 34,724</b>	<b>\$ 20,892,554</b>
<b>LIABILITIES</b>							
Warrants payable.....	\$ 3,861,688	\$ 2,200	\$ 360	\$ 20,165	\$ -	\$ -	\$ 3,884,413
Accrued payroll.....	-	-	-	-	-	-	-
Tax refunds payable.....	-	-	-	-	-	-	-
Due to other funds.....	-	-	-	-	-	-	-
Due to granting agencies.....	-	-	-	-	-	-	-
Other liabilities.....	-	-	-	-	-	-	-
Claims and judgments.....	-	-	-	-	-	-	-
Notes payable.....	1,927,795	731,691	4,617,066	-	-	-	7,276,552
<b>TOTAL LIABILITIES.....</b>	<b>5,789,483</b>	<b>733,891</b>	<b>4,617,426</b>	<b>20,165</b>	<b>-</b>	<b>-</b>	<b>11,160,965</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Unavailable revenue.....	-	-	-	-	-	-	-
Beneficial interest in trusts.....	-	-	-	-	-	-	-
<b>TOTAL DEFERRED INFLOWS OF RESOURCES.....</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES</b>							
Nonspendable.....	-	-	-	-	-	-	-
Restricted.....	5,403,675	101,907	-	4,769,636	1,757,600	34,724	12,067,542
Unassigned.....	-	-	(2,335,953)	-	-	-	(2,335,953)
<b>TOTAL FUND BALANCES.....</b>	<b>5,403,675</b>	<b>101,907</b>	<b>(2,335,953)</b>	<b>4,769,636</b>	<b>1,757,600</b>	<b>34,724</b>	<b>9,731,589</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES.....</b>	<b>\$ 11,193,158</b>	<b>\$ 835,798</b>	<b>\$ 2,281,473</b>	<b>\$ 4,789,801</b>	<b>\$ 1,757,600</b>	<b>\$ 34,724</b>	<b>\$ 20,892,554</b>

Debt Service Funds			Permanent Fund			Total
Bond Sinking Fund	Debt Service Reserve	Subtotal	Governmental Trusts	Springfield Library Foundation	Subtotal	Nonmajor Governmental Funds
\$ -	\$ 1,008,795	\$ 1,008,795	\$ 2,530,495	\$ 401,035	\$ 2,931,530	\$ 76,144,041
-	-	-	-	6,946,561	6,946,561	6,946,561
-	-	-	7,100,721	3,465,047	10,565,768	10,565,768
-	-	-	-	-	-	9,081
-	-	-	-	-	-	29,212
-	-	-	-	-	-	1,064,650
-	-	-	-	-	-	11,826,024
-	-	-	-	-	-	508,000
-	-	-	-	-	-	2,363,857
-	-	-	-	-	-	5,696
-	-	-	-	-	-	313,554
<u>10,357,076</u>	<u>-</u>	<u>10,357,076</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>10,357,076</u>
<u>\$ 10,357,076</u>	<u>\$ 1,008,795</u>	<u>\$ 11,365,871</u>	<u>\$ 9,631,216</u>	<u>\$ 10,812,643</u>	<u>\$ 20,443,859</u>	<u>\$ 120,133,520</u>
\$ -	\$ -	\$ -	\$ 3,865	\$ 37,124	\$ 40,989	\$ 7,365,326
-	-	-	-	-	-	1,984,216
-	-	-	-	-	-	3,474
-	-	-	-	-	-	723,112
-	-	-	-	-	-	3,094,000
-	-	-	-	-	-	4,958,412
-	-	-	-	-	-	164,000
-	-	-	-	-	-	7,276,552
<u>-</u>	<u>-</u>	<u>-</u>	<u>3,865</u>	<u>37,124</u>	<u>40,989</u>	<u>25,569,092</u>
-	-	-	-	-	-	5,729,391
-	-	-	7,100,721	-	7,100,721	7,100,721
-	-	-	7,100,721	-	7,100,721	12,830,112
-	-	-	-	3,465,047	3,465,047	3,465,047
10,357,076	1,008,795	11,365,871	2,526,630	7,310,472	9,837,102	80,605,222
-	-	-	-	-	-	(2,335,953)
<u>10,357,076</u>	<u>1,008,795</u>	<u>11,365,871</u>	<u>2,526,630</u>	<u>10,775,519</u>	<u>13,302,149</u>	<u>81,734,316</u>
<u>\$ 10,357,076</u>	<u>\$ 1,008,795</u>	<u>\$ 11,365,871</u>	<u>\$ 9,631,216</u>	<u>\$ 10,812,643</u>	<u>\$ 20,443,859</u>	<u>\$ 120,133,520</u>

(concluded)

**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**

YEAR ENDED JUNE 30, 2021

	Special Revenue Funds						
	Utility/ Telephone	Receipts Reserved	Community Preservation Act	School Lunch	Highway Improvements	Revolving	Federal Grants School
<b>REVENUES:</b>							
Tax liens.....	\$ -	\$ -	\$ 4,183	\$ -	\$ -	\$ -	\$ -
Charges for services.....	-	-	-	597,559	-	420,910	-
Penalties and interest on taxes.....	-	-	4,048	-	-	-	-
Fines and forfeitures.....	-	-	-	-	-	-	-
Intergovernmental - other.....	-	-	449,375	21,912,172	4,101,785	214,709	40,281,285
Departmental and other.....	206,374	-	-	-	-	5,569,079	-
Community preservation taxes.....	-	-	1,750,684	-	-	-	-
Contributions and donations.....	-	-	-	-	-	-	-
Investment income (loss).....	-	-	18,707	8,329	580	724	-
<b>TOTAL REVENUES.....</b>	<b>206,374</b>	<b>-</b>	<b>2,226,997</b>	<b>22,518,060</b>	<b>4,102,365</b>	<b>6,205,422</b>	<b>40,281,285</b>
<b>EXPENDITURES:</b>							
Current:							
General government.....	-	50,137	-	-	-	21,281	-
Public safety.....	-	-	-	-	-	5,793,793	-
Education.....	-	-	-	18,984,830	-	1,424,893	36,785,427
Public works.....	-	-	-	-	4,102,365	-	-
Health and welfare.....	-	-	-	-	-	31,031	-
Culture and recreation.....	-	-	-	-	-	75,644	-
Community preservation.....	-	-	716,541	-	-	-	-
<b>TOTAL EXPENDITURES.....</b>	<b>-</b>	<b>50,137</b>	<b>716,541</b>	<b>18,984,830</b>	<b>4,102,365</b>	<b>7,346,642</b>	<b>36,785,427</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....</b>	<b>206,374</b>	<b>(50,137)</b>	<b>1,510,456</b>	<b>3,533,230</b>	<b>-</b>	<b>(1,141,220)</b>	<b>3,495,858</b>
<b>OTHER FINANCING SOURCES (USES):</b>							
Issuance of bonds.....	-	-	-	-	-	-	-
Premium from issuance of bonds.....	-	-	-	-	-	-	-
Transfers in.....	-	-	-	-	-	91,505	-
Transfers out.....	-	-	-	-	-	-	-
<b>TOTAL OTHER FINANCING SOURCES (USES).....</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>91,505</b>	<b>-</b>
<b>NET CHANGE IN FUND BALANCES.....</b>	<b>206,374</b>	<b>(50,137)</b>	<b>1,510,456</b>	<b>3,533,230</b>	<b>-</b>	<b>(1,049,715)</b>	<b>3,495,858</b>
<b>FUND BALANCES AT BEGINNING OF YEAR, AS REVISED.....</b>	<b>835,782</b>	<b>374,262</b>	<b>4,054,616</b>	<b>1,721,806</b>	<b>-</b>	<b>4,084,781</b>	<b>(139,444)</b>
<b>FUND BALANCES AT END OF YEAR.....</b>	<b>\$ 1,042,156</b>	<b>\$ 324,125</b>	<b>\$ 5,565,072</b>	<b>\$ 5,255,036</b>	<b>\$ -</b>	<b>\$ 3,035,066</b>	<b>\$ 3,356,414</b>

Special Revenue Funds						
Federal Grants City	State Grants School	State Grants City	Promise Fund	Springfield Empowerment Zone Partnership	Other	Subtotal
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,183
-	-	-	-	-	323,938	1,342,407
-	-	-	-	-	-	4,048
-	-	-	-	-	24,800	24,800
24,176,534	12,033,156	9,569,345	-	791,571	-	113,529,932
333,471	-	1,010,061	-	1,509,692	1,575,028	10,203,705
-	-	-	-	-	-	1,750,684
-	-	-	-	-	4,579,522	4,579,522
4,707	-	190	6,318	-	-	39,555
<u>24,514,712</u>	<u>12,033,156</u>	<u>10,579,596</u>	<u>6,318</u>	<u>2,301,263</u>	<u>6,503,288</u>	<u>131,478,836</u>
19,872,620	-	1,492,626	-	-	376,727	21,813,391
1,278,815	-	4,173,241	-	-	558,479	11,804,328
-	12,096,282	-	427,551	2,004,837	2,879,717	74,603,537
102,843	-	242,120	-	-	23,050	4,470,378
2,530,427	-	2,526,180	-	-	40,482	5,128,120
452,574	-	1,848,983	-	-	691,607	3,068,808
-	-	-	-	-	-	716,541
<u>24,237,279</u>	<u>12,096,282</u>	<u>10,283,150</u>	<u>427,551</u>	<u>2,004,837</u>	<u>4,570,062</u>	<u>121,605,103</u>
<u>277,433</u>	<u>(63,126)</u>	<u>296,446</u>	<u>(421,233)</u>	<u>296,426</u>	<u>1,933,226</u>	<u>9,873,733</u>
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	91,505
-	-	-	-	-	-	-
-	-	-	-	-	-	91,505
277,433	(63,126)	296,446	(421,233)	296,426	1,933,226	9,965,238
<u>3,180,784</u>	<u>3,320,032</u>	<u>3,308,634</u>	<u>4,719,353</u>	<u>389,283</u>	<u>11,519,580</u>	<u>37,369,469</u>
\$ <u>3,458,217</u>	\$ <u>3,256,906</u>	\$ <u>3,605,080</u>	\$ <u>4,298,120</u>	\$ <u>685,709</u>	\$ <u>13,452,806</u>	\$ <u>47,334,707</u>

(continued)

**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**

YEAR ENDED JUNE 30, 2021

	Capital Project Funds						Subtotal
	School Capital Projects	Public Buildings	Parks	Equipment	Public Works	Other	
<b>REVENUES:</b>							
Tax liens.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Charges for services.....	-	-	-	-	-	-	-
Penalties and interest on taxes.....	-	-	-	-	-	-	-
Fines and forfeitures.....	-	-	-	-	-	-	-
Intergovernmental - other.....	15,506,042	981,223	-	91,572	-	-	16,578,837
Departmental and other.....	83	-	-	-	-	-	83
Community preservation taxes.....	-	-	-	-	-	-	-
Contributions and donations.....	-	150,000	-	-	-	-	150,000
Investment income (loss).....	-	-	-	-	-	-	-
<b>TOTAL REVENUES.....</b>	<b>15,506,125</b>	<b>1,131,223</b>	<b>-</b>	<b>91,572</b>	<b>-</b>	<b>-</b>	<b>16,728,920</b>
<b>EXPENDITURES:</b>							
Current:							
General government.....	-	1,580,624	-	613,928	-	-	2,194,552
Public safety.....	-	757,921	-	1,357,634	-	-	2,115,555
Education.....	41,236,377	-	-	-	-	-	41,236,377
Public works.....	-	-	-	70,104	5,209,853	-	5,279,957
Health and welfare.....	-	-	-	-	-	-	-
Culture and recreation.....	-	31,517	3,413,568	-	-	17,665	3,462,750
Community preservation.....	-	-	-	-	-	-	-
<b>TOTAL EXPENDITURES.....</b>	<b>41,236,377</b>	<b>2,370,062</b>	<b>3,413,568</b>	<b>2,041,666</b>	<b>5,209,853</b>	<b>17,665</b>	<b>54,289,191</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....</b>	<b>(25,730,252)</b>	<b>(1,238,839)</b>	<b>(3,413,568)</b>	<b>(1,950,094)</b>	<b>(5,209,853)</b>	<b>(17,665)</b>	<b>(37,560,271)</b>
<b>OTHER FINANCING SOURCES (USES):</b>							
Issuance of bonds.....	35,487,002	-	-	-	3,987,998	-	39,475,000
Premium from issuance of bonds.....	88,780	-	-	3,085,164	12,002	-	3,185,946
Transfers in.....	-	900,000	1,000,000	1,220,544	-	-	3,120,544
Transfers out.....	(1,900,000)	-	-	-	-	-	(1,900,000)
<b>TOTAL OTHER FINANCING SOURCES (USES).....</b>	<b>33,675,782</b>	<b>900,000</b>	<b>1,000,000</b>	<b>4,305,708</b>	<b>4,000,000</b>	<b>-</b>	<b>43,881,490</b>
<b>NET CHANGE IN FUND BALANCES.....</b>	<b>7,945,530</b>	<b>(338,839)</b>	<b>(2,413,568)</b>	<b>2,355,614</b>	<b>(1,209,853)</b>	<b>(17,665)</b>	<b>6,321,219</b>
<b>FUND BALANCES AT BEGINNING OF YEAR, AS REVISED.....</b>	<b>(2,541,855)</b>	<b>440,746</b>	<b>77,615</b>	<b>2,414,022</b>	<b>2,967,453</b>	<b>52,389</b>	<b>3,410,370</b>
<b>FUND BALANCES AT END OF YEAR.....</b>	<b>\$ 5,403,675</b>	<b>\$ 101,907</b>	<b>\$ (2,335,953)</b>	<b>\$ 4,769,636</b>	<b>\$ 1,757,600</b>	<b>\$ 34,724</b>	<b>\$ 9,731,589</b>

Debt Service Funds			Permanent Fund			Total Nonmajor Governmental Funds
Bond Sinking Fund	Debt Service Reserve	Subtotal	Governmental Trusts	Springfield Library Foundation	Subtotal	
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,183
-	-	-	244,700	-	244,700	1,587,107
-	-	-	-	-	-	4,048
-	-	-	-	-	-	24,800
-	-	-	-	-	-	130,108,769
-	-	-	-	167,487	167,487	10,371,275
-	-	-	-	-	-	1,750,684
-	-	-	334,186	766,660	1,100,846	5,830,368
<u>332,284</u>	<u>-</u>	<u>332,284</u>	<u>(39,086)</u>	<u>(194,687)</u>	<u>(233,773)</u>	<u>138,066</u>
<u>332,284</u>	<u>-</u>	<u>332,284</u>	<u>539,800</u>	<u>739,460</u>	<u>1,279,260</u>	<u>149,819,300</u>
-	-	-	-	-	-	24,007,943
-	-	-	-	-	-	13,919,883
-	-	-	-	-	-	115,839,914
-	-	-	-	-	-	9,750,335
-	-	-	-	-	-	5,128,120
-	-	-	363,544	924,860	1,288,404	7,819,962
-	-	-	-	-	-	716,541
-	-	-	<u>363,544</u>	<u>924,860</u>	<u>1,288,404</u>	<u>177,182,698</u>
<u>332,284</u>	<u>-</u>	<u>332,284</u>	<u>176,256</u>	<u>(185,400)</u>	<u>(9,144)</u>	<u>(27,363,398)</u>
-	-	-	-	-	-	39,475,000
-	139,525	139,525	-	-	-	3,325,471
776,911	-	776,911	-	-	-	3,988,960
-	<u>(232,625)</u>	<u>(232,625)</u>	-	-	-	<u>(2,132,625)</u>
<u>776,911</u>	<u>(93,100)</u>	<u>683,811</u>	-	-	-	<u>44,656,806</u>
1,109,195	(93,100)	1,016,095	176,256	(185,400)	(9,144)	17,293,408
<u>9,247,881</u>	<u>1,101,895</u>	<u>10,349,776</u>	<u>2,350,374</u>	<u>10,960,919</u>	<u>13,311,293</u>	<u>64,440,908</u>
\$ <u>10,357,076</u>	\$ <u>1,008,795</u>	\$ <u>11,365,871</u>	\$ <u>2,526,630</u>	\$ <u>10,775,519</u>	\$ <u>13,302,149</u>	\$ <u>81,734,316</u>

(concluded)

## ***Internal Service Funds***

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other governmental units, on a cost reimbursement basis.

***Public Works Shared Services Fund*** – This fund is used to account for the inter-department services provided by the department of public works for the maintenance of vehicles and other services.

***Health Insurance Fund*** – This fund is used to account for the payment of health and other employee benefit programs.

**INTERNAL SERVICE FUNDS**  
COMBINING STATEMENT OF NET POSITION

JUNE 30, 2021

	Public Works Shared Services	Health Insurance	Total Internal Service Funds
<b>ASSETS</b>			
CURRENT:			
Cash and cash equivalents.....	\$ 660,779	\$ 14,775,246	\$ 15,436,025
Receivables, net of allowance for uncollectibles:			
Departmental and other.....	-	28,083	28,083
Total current assets.....	<u>660,779</u>	<u>14,803,329</u>	<u>15,464,108</u>
<b>LIABILITIES</b>			
CURRENT:			
Accrued withholdings.....	-	2,616,475	2,616,475
Health claims payable.....	-	180,252	180,252
Total current liabilities.....	<u>-</u>	<u>2,796,727</u>	<u>2,796,727</u>
<b>NET POSITION</b>			
Unrestricted.....	<u>\$ 660,779</u>	<u>\$ 12,006,602</u>	<u>\$ 12,667,381</u>



**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**

YEAR ENDED JUNE 30, 2021

	Public Works Shared Services	Health Insurance	Total Internal Service Funds
<b>OPERATING REVENUES:</b>			
Employee contributions.....	\$ -	\$ 22,568,731	\$ 22,568,731
Employer contributions.....	-	70,468,597	70,468,597
Charges for services.....	1,133,888	-	1,133,888
<b>TOTAL OPERATING REVENUES .....</b>	<b>1,133,888</b>	<b>93,037,328</b>	<b>94,171,216</b>
<b>OPERATING EXPENSES:</b>			
Cost of services and administration.....	1,146,321	-	1,146,321
Employee benefits.....	-	92,615,908	92,615,908
<b>TOTAL OPERATING EXPENSES.....</b>	<b>1,146,321</b>	<b>92,615,908</b>	<b>93,762,229</b>
<b>OPERATING INCOME.....</b>	<b>(12,433)</b>	<b>421,420</b>	<b>408,987</b>
<b>NONOPERATING REVENUES (EXPENSES):</b>			
Investment income.....	-	62,726	62,726
<b>CHANGE IN NET POSITION.....</b>	<b>(12,433)</b>	<b>484,146</b>	<b>471,713</b>
<b>NET POSITION AT BEGINNING OF YEAR.....</b>	<b>673,212</b>	<b>11,522,456</b>	<b>12,195,668</b>
<b>NET POSITION AT END OF YEAR.....</b>	<b>\$ 660,779</b>	<b>\$ 12,006,602</b>	<b>\$ 12,667,381</b>

**INTERNAL SERVICE FUNDS**  
COMBINING STATEMENT OF CASH FLOWS

YEAR ENDED JUNE 30, 2021

	Public Works Shared Services	Health Insurance	Total Internal Service Funds
<b><u>CASH FLOWS FROM OPERATING ACTIVITIES:</u></b>			
Receipts from member employees.....	\$ -	\$ 22,732,646	\$ 22,732,646
Receipts from interfund services provided.....	1,133,888	70,468,250	71,602,138
Payments for interfund services used.....	<u>(1,307,019)</u>	<u>(92,612,586)</u>	<u>(93,919,605)</u>
<b>NET CASH FROM OPERATING ACTIVITIES.....</b>	<b><u>(173,131)</u></b>	<b><u>588,310</u></b>	<b><u>415,179</u></b>
<b><u>CASH FLOWS FROM INVESTING ACTIVITIES:</u></b>			
Investment income.....	<u>-</u>	<u>62,726</u>	<u>62,726</u>
<b>NET CHANGE IN CASH AND CASH EQUIVALENTS.....</b>	<b>(173,131)</b>	<b>651,036</b>	<b>477,905</b>
<b>CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR.....</b>	<b><u>833,910</u></b>	<b><u>14,124,210</u></b>	<b><u>14,958,120</u></b>
<b>CASH AND CASH EQUIVALENTS AT END OF YEAR.....</b>	<b><u>\$ 660,779</u></b>	<b><u>\$ 14,775,246</u></b>	<b><u>\$ 15,436,025</u></b>
<b><u>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH</u></b>			
<b><u>FROM OPERATING ACTIVITIES:</u></b>			
Operating income (loss).....	\$ (12,433)	\$ 421,420	\$ 408,987
Adjustments to reconcile operating income to net cash from operating activities:			
Changes in assets and liabilities:			
Departmental and other.....	-	(347)	(347)
Warrants payable.....	(160,698)	-	(160,698)
Accrued withholdings.....	-	163,915	163,915
Health claims payable.....	<u>-</u>	<u>3,322</u>	<u>3,322</u>
Total adjustments.....	<u>(160,698)</u>	<u>166,890</u>	<u>6,192</u>
<b>NET CASH FROM OPERATING ACTIVITIES.....</b>	<b><u>\$ (173,131)</u></b>	<b><u>\$ 588,310</u></b>	<b><u>\$ 415,179</u></b>

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# ***Statistical Section***

Statistical tables differ from financial statements since they usually cover more than one fiscal year and may present non-accounting data. The following tables reflect social and economic data, financial trends, and fiscal capacity.



\$1.8 million worth of improvements completed at Springfield, MA Symphony Hall.

City of Springfield, Massachusetts  
Annual Comprehensive Financial Report  
For the year ended June 30, 2021



View of improvements made to the 3rd hole at Franconia Golf Course.

# ***Statistical Section***

This part of the City of Springfield's Annual Comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

## ***Financial Trends***

- These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

## ***Revenue Capacity***

- These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

## ***Debt Capacity***

- These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

## ***Demographic and Economic Information***

- These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

## ***Operating Information***

- These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

*SOURCES: Unless otherwise noted, the information in these schedules is derived from the audited financial reports for the relevant year.*

**Net Position By Component**

**Last Ten Years**

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>Governmental activities</b>										
Net investment in capital assets.....	\$ 374,981,234	\$ 434,638,276	\$ 449,486,707	\$ 469,947,179	\$ 464,426,535	\$ 445,205,624	\$ 451,296,767	\$ 453,567,266	\$ 465,175,420	\$ 471,520,333
Restricted.....	22,794,687	15,633,323	12,596,529	12,985,477	18,121,346	22,574,550	28,917,393	42,834,599	44,837,932	51,724,162
Unrestricted.....	(42,915,390)	(88,519,074)	(715,949,993)	(775,988,856)	(838,399,784)	(1,754,845,827)	(1,797,948,992)	(1,855,187,558)	(1,921,977,185)	(1,998,797,400)
<b>Total governmental activities net position.....</b>	<b>\$ 354,860,531</b>	<b>\$ 361,752,525</b>	<b>\$ (253,866,757)</b>	<b>\$ (293,056,200)</b>	<b>\$ (355,851,903)</b>	<b>\$ (1,287,065,653)</b>	<b>\$ (1,317,734,832)</b>	<b>\$ (1,358,785,693)</b>	<b>\$ (1,411,963,833)</b>	<b>\$ (1,475,552,905)</b>
<b>Business-type activities</b>										
Net investment in capital assets.....	\$ 412,276	\$ 882,976	\$ 1,316,726	\$ 1,159,638	\$ 874,405	\$ 677,297	\$ 429,067	\$ 234,906	\$ 28,564	\$ 9,521
Unrestricted.....	2,337,268	1,835,950	(355,950)	(494,302)	(1,240,585)	(11,571,871)	(12,090,844)	(13,053,289)	(13,858,702)	(14,040,829)
<b>Total business-type activities net position.....</b>	<b>\$ 2,749,544</b>	<b>\$ 2,718,926</b>	<b>\$ 960,776</b>	<b>\$ 665,336</b>	<b>\$ (366,180)</b>	<b>\$ (10,894,574)</b>	<b>\$ (11,661,777)</b>	<b>\$ (12,818,383)</b>	<b>\$ (13,830,138)</b>	<b>\$ (14,031,308)</b>
<b>Primary government</b>										
Net investment in capital assets.....	\$ 375,393,510	\$ 435,521,252	\$ 450,803,433	\$ 471,106,817	\$ 465,300,940	\$ 445,882,921	\$ 451,725,834	\$ 453,802,172	\$ 465,203,984	\$ 471,529,854
Restricted.....	22,794,687	15,633,323	12,596,529	12,985,477	18,121,346	22,574,550	28,917,393	42,834,599	44,837,932	51,724,162
Unrestricted.....	(40,578,122)	(86,683,124)	(716,305,943)	(776,483,158)	(839,640,369)	(1,766,417,698)	(1,810,039,836)	(1,868,240,847)	(1,935,835,887)	(2,012,838,229)
<b>Total primary government net position.....</b>	<b>\$ 357,610,075</b>	<b>\$ 364,471,451</b>	<b>\$ (252,905,981)</b>	<b>\$ (292,390,864)</b>	<b>\$ (356,218,083)</b>	<b>\$ (1,297,960,227)</b>	<b>\$ (1,329,396,609)</b>	<b>\$ (1,371,604,076)</b>	<b>\$ (1,425,793,971)</b>	<b>\$ (1,489,584,213)</b>

The City implemented GASB Statements #68 and #71 in 2015 which required the net pension liability to be recorded for the first time. This also required the revision of the ending net position in 2014.

The City implemented GASB Statement #75 in 2018 which required the net OPEB liability to be recorded for the first time. This also required the revision of the ending net position in 2017.

The City included two blended component units in 2019 for the first time. Beginning net position was restated to reflect the inclusion.

The City implemented GASB Statement #84 in 2021 which required the reclassification of funds from the fiduciary statements, to governmental activities.

Changes in Net Position

	Last Ten Years									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>Expenses</b>										
Governmental activities:										
General government.....	\$ 55,175,091	\$ 48,859,996	\$ 48,796,742	\$ 56,103,956	\$ 58,886,621	\$ 56,754,950	\$ 64,029,962	\$ 61,419,676	\$ 61,778,574	\$ 75,172,917
Public safety.....	111,769,805	110,185,618	110,564,124	122,391,784	133,631,995	140,788,834	142,997,932	146,872,970	154,425,921	155,016,151
Education.....	481,476,353	500,466,892	520,281,758	529,212,400	547,408,081	570,421,173	593,925,177	641,488,216	700,572,773	724,703,211
Public works.....	30,608,396	30,833,589	30,653,951	32,648,659	30,294,896	30,622,701	29,922,956	26,130,344	23,714,493	28,588,583
Health and welfare.....	10,241,088	11,525,257	10,108,674	10,951,993	9,823,540	9,672,059	9,807,050	10,442,078	10,523,157	11,411,075
Culture and recreation.....	20,769,658	22,960,894	21,915,878	22,587,575	21,575,179	26,372,799	22,476,657	25,589,218	28,793,958	28,828,098
Community preservation.....	-	-	-	-	-	-	3,393	18,924	223,167	56,541
Community development - Union Station.....	-	-	-	-	2,904,953	202,630	-	-	-	-
Storm damage - October 2011 snow storm.....	27,596,332	1,199,462	52,406	-	-	-	-	-	-	-
Interest.....	12,170,740	9,414,835	9,221,794	7,852,070	8,540,037	8,255,720	7,826,283	7,520,565	7,617,704	7,550,297
Claims and judgments.....	-	-	1,000,000	-	-	-	-	-	-	-
<b>Total government activities expenses.....</b>	<b>749,807,463</b>	<b>735,446,543</b>	<b>752,595,329</b>	<b>781,748,437</b>	<b>813,065,302</b>	<b>843,090,866</b>	<b>870,989,410</b>	<b>919,481,991</b>	<b>987,649,747</b>	<b>1,031,826,873</b>
Business-type activities:										
Trash.....	8,874,676	8,840,556	8,480,177	8,594,111	9,352,645	9,097,729	8,964,408	9,392,373	10,375,827	10,700,964
<b>Total business type activities expenses.....</b>	<b>8,874,676</b>	<b>8,840,556</b>	<b>8,480,177</b>	<b>8,594,111</b>	<b>9,352,645</b>	<b>9,097,729</b>	<b>8,964,408</b>	<b>9,392,373</b>	<b>10,375,827</b>	<b>10,700,964</b>
<b>Total primary government expenses.....</b>	<b>\$ 758,682,139</b>	<b>\$ 744,287,099</b>	<b>\$ 761,075,506</b>	<b>\$ 790,342,548</b>	<b>\$ 822,417,947</b>	<b>\$ 852,188,595</b>	<b>\$ 879,953,818</b>	<b>\$ 928,874,364</b>	<b>\$ 998,025,574</b>	<b>\$ 1,042,527,837</b>
<b>Program Revenues</b>										
Governmental activities:										
Education charges for services.....	\$ 6,873,282	\$ 5,524,444	\$ 7,325,322	\$ 6,541,388	\$ 7,366,602	\$ 8,421,563	\$ 6,601,784	\$ 7,592,779	\$ 7,944,807	\$ 7,621,571
Public safety charges for services.....	7,839,552	8,782,858	9,993,470	10,199,759	11,421,926	16,548,101	14,451,499	11,743,629	10,757,578	10,421,607
Other charges for services.....	13,093,301	14,949,450	18,881,666	17,728,851	16,133,345	14,381,032	15,865,133	17,385,563	17,540,979	16,676,719
Operating grants and contributions.....	452,149,037	442,911,024	456,798,724	435,396,915	466,735,558	488,896,185	521,696,484	525,688,387	570,049,758	611,483,242
Capital grant and contributions.....	37,396,599	57,614,376	41,100,524	47,911,551	14,989,533	7,759,281	19,492,790	17,681,277	38,581,375	22,552,817
<b>Total government activities program revenues.....</b>	<b>517,311,771</b>	<b>529,782,152</b>	<b>534,099,706</b>	<b>517,778,464</b>	<b>516,646,964</b>	<b>536,008,162</b>	<b>578,107,690</b>	<b>580,091,635</b>	<b>644,874,497</b>	<b>666,755,956</b>
Business-type activities:										
Charges for services - Trash.....	3,982,627	4,069,875	4,457,622	4,207,837	4,278,954	4,370,792	4,605,046	4,627,901	4,126,453	4,809,617
<b>Total primary government program revenues.....</b>	<b>\$ 521,294,398</b>	<b>\$ 533,852,027</b>	<b>\$ 538,557,328</b>	<b>\$ 521,986,301</b>	<b>\$ 520,925,918</b>	<b>\$ 540,378,954</b>	<b>\$ 582,712,736</b>	<b>\$ 584,719,536</b>	<b>\$ 649,000,950</b>	<b>\$ 671,565,573</b>
<b>Net (Expense)/Revenue</b>										
Governmental activities.....	\$ (230,632,851)	\$ (204,077,978)	\$ (217,115,692)	\$ (263,969,973)	\$ (296,418,338)	\$ (307,082,704)	\$ (292,881,720)	\$ (339,390,356)	\$ (342,775,250)	\$ (365,070,917)
Business-type activities.....	(4,892,049)	(4,770,681)	(4,022,555)	(4,386,274)	(5,073,691)	(9,097,729)	(4,359,362)	(4,764,472)	(6,249,374)	(5,891,347)
<b>Total primary government net expense.....</b>	<b>\$ (235,524,900)</b>	<b>\$ (208,848,659)</b>	<b>\$ (221,138,247)</b>	<b>\$ (268,356,247)</b>	<b>\$ (301,492,029)</b>	<b>\$ (316,180,433)</b>	<b>\$ (297,241,082)</b>	<b>\$ (344,154,828)</b>	<b>\$ (349,024,624)</b>	<b>\$ (370,962,264)</b>
<b>General Revenues and other Changes in Net Position</b>										
Governmental activities:										
Real estate and personal property taxes, net of tax refunds payable.....	\$ 163,454,196	\$ 161,546,733	\$ 168,561,581	\$ 172,273,135	\$ 174,690,242	\$ 184,532,180	\$ 194,314,236	\$ 210,195,184	\$ 215,579,027	\$ 226,000,932
Tax liens.....	3,259,181	2,610,661	7,482,943	2,224,967	2,108,728	2,204,912	1,358,855	2,634,247	785,941	1,100,617
Motor vehicle and other excise taxes.....	9,599,000	9,394,207	9,042,640	9,989,321	10,328,923	11,554,971	12,380,477	12,145,528	12,379,352	12,411,029
Hotel/motel, meals and cannabis local option taxes.....	2,497,067	2,513,524	2,634,063	2,873,138	3,068,266	3,121,958	2,926,095	3,815,655	3,733,486	2,551,877
Community Preservation Tax.....	-	-	-	-	-	-	1,341,677	1,422,684	1,561,303	1,763,664
Penalties and interest on taxes.....	1,802,033	1,818,809	1,831,584	1,865,149	1,587,998	1,355,037	1,420,044	1,601,084	1,340,627	1,708,144
Payments in lieu of taxes.....	5,054,420	3,975,168	2,133,729	2,553,962	1,489,346	2,109,803	486,485	261,621	314,867	381,835
Chapter 121A - excise payments in lieu of taxes.....	1,862,841	1,586,413	1,379,931	1,701,796	7,598,317	6,592,119	9,677,652	15,812,516	13,593,858	17,613,938
Grants and contributions not restricted to specific programs.....	32,059,135	32,057,032	32,849,552	33,726,234	34,943,018	36,440,603	37,992,614	39,485,253	40,547,726	40,511,400
Unrestricted investment income.....	458,708	335,362	567,353	754,978	989,345	2,338,896	3,770,273	5,669,398	3,866,067	3,128,586
Gain on sale of capital assets.....	-	2,072,705	-	-	-	-	-	-	-	-
Miscellaneous.....	42,044	95,433	-	303,704	582,428	19,282	134,302	30,974	36,799	-
Transfers.....	(4,698,790)	(4,740,063)	(4,532,450)	(4,090,834)	(4,042,175)	(3,286,181)	(3,592,159)	(3,607,866)	(5,237,619)	(5,690,177)
Extraordinary items:										
Tornado reimbursements.....	20,000,450	770,149	1,155,928	1,062,077	1,186,382	-	-	-	-	-
Tornado expense.....	(20,485,451)	(1,479,748)	(1,173,848)	(457,097)	(908,183)	-	-	-	-	-
<b>Total governmental activities</b>	<b>214,904,834</b>	<b>212,556,385</b>	<b>222,133,006</b>	<b>224,780,530</b>	<b>233,622,635</b>	<b>246,983,580</b>	<b>262,212,541</b>	<b>289,466,278</b>	<b>288,501,434</b>	<b>301,481,845</b>
Business-type activities:										
Transfers.....	4,698,790	4,740,063	4,532,450	4,090,834	4,042,175	3,286,181	3,592,159	3,607,866	5,237,619	5,690,177
<b>Total primary government.....</b>	<b>\$ 219,603,624</b>	<b>\$ 217,296,448</b>	<b>\$ 226,665,456</b>	<b>\$ 228,871,364</b>	<b>\$ 237,664,810</b>	<b>\$ 250,269,761</b>	<b>\$ 265,804,700</b>	<b>\$ 293,074,144</b>	<b>\$ 293,739,053</b>	<b>\$ 307,172,022</b>
<b>Changes in Net Position</b>										
Governmental activities.....	\$ (17,590,858)	\$ 6,891,994	\$ 3,637,383	\$ (39,189,443)	\$ (62,795,703)	\$ (60,099,124)	\$ (30,669,179)	\$ (49,924,078)	\$ (54,273,816)	\$ (63,589,072)
Business-type activities.....	(193,259)	(30,618)	509,895	(295,440)	(1,031,516)	(5,811,548)	(767,203)	(1,156,606)	(1,011,755)	(201,170)
<b>Total primary government.....</b>	<b>\$ (17,784,117)</b>	<b>\$ 6,861,376</b>	<b>\$ 4,147,278</b>	<b>\$ (39,484,883)</b>	<b>\$ (63,827,219)</b>	<b>\$ (65,910,672)</b>	<b>\$ (31,436,382)</b>	<b>\$ (51,080,684)</b>	<b>\$ (55,285,571)</b>	<b>\$ (63,790,242)</b>

Source: Audited Financial Statements



**Fund Balances, Governmental Funds**

**Last Ten Years**

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
<b>General Fund</b>										
Restricted.....	\$ 35,132,415	\$ 40,486,563	\$ 39,126,795	\$ 24,083,457	\$ 22,187,043	\$ 25,080,609	\$ 28,589,952	\$ 24,765,911	\$ 31,311,035	\$ 35,896,215
Assigned.....	2,978,810	2,273,838	1,450,068	1,870,366	1,957,909	2,178,880	2,834,008	2,484,812	2,839,547	2,996,538
Unassigned.....	<u>60,169,358</u>	<u>55,190,530</u>	<u>64,077,847</u>	<u>58,627,885</u>	<u>59,492,923</u>	<u>67,643,909</u>	<u>74,308,283</u>	<u>73,632,740</u>	<u>82,415,405</u>	<u>99,684,688</u>
<b>Total general fund.....</b>	<b>\$ <u>98,280,583</u></b>	<b>\$ <u>97,950,931</u></b>	<b>\$ <u>104,654,710</u></b>	<b>\$ <u>84,581,708</u></b>	<b>\$ <u>83,637,875</u></b>	<b>\$ <u>94,903,398</u></b>	<b>\$ <u>105,732,243</u></b>	<b>\$ <u>100,883,463</u></b>	<b>\$ <u>116,565,987</u></b>	<b>\$ <u>138,577,441</u></b>
<b>All Other Governmental Funds</b>										
Nonspendable.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,114,650	\$ 2,985,227	\$ 3,465,047
Restricted.....	53,388,549	39,092,674	34,671,623	49,335,423	47,074,372	68,750,902	56,456,334	66,139,194	64,136,980	80,617,372
Unassigned.....	<u>(12,040,461)</u>	<u>(17,250,514)</u>	<u>(30,414,896)</u>	<u>(6,151,930)</u>	<u>(12,505,677)</u>	<u>(4,480,679)</u>	<u>(542,547)</u>	<u>(357,015)</u>	<u>(2,681,299)</u>	<u>(2,335,953)</u>
<b>Total all other governmental funds.....</b>	<b>\$ <u>41,348,088</u></b>	<b>\$ <u>21,842,160</u></b>	<b>\$ <u>4,256,727</u></b>	<b>\$ <u>43,183,493</u></b>	<b>\$ <u>34,568,695</u></b>	<b>\$ <u>64,270,223</u></b>	<b>\$ <u>55,913,787</u></b>	<b>\$ <u>68,896,829</u></b>	<b>\$ <u>64,440,908</u></b>	<b>\$ <u>81,746,466</u></b>

Source: Audited Financial Statements

The City included two blended component units in 2019 for the first time. Beginning fund balance was restated.

The City implemented GASB Statement #84 in 2021 which required the reclassification of funds from the fiduciary statements, to governmental funds.

Changes in Fund Balances, Governmental Funds

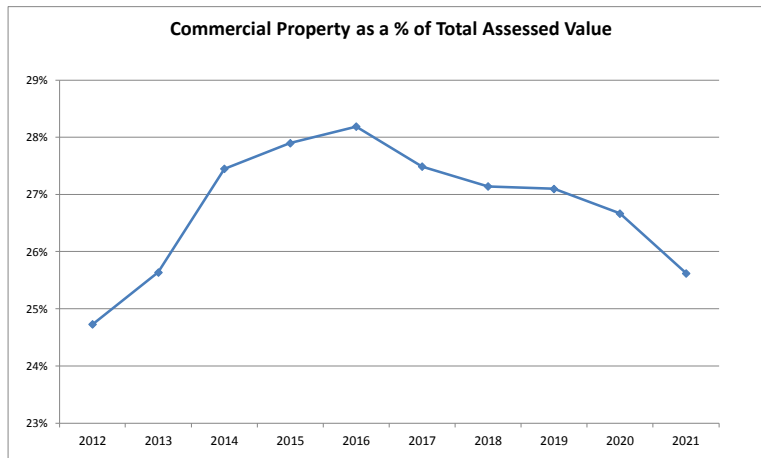
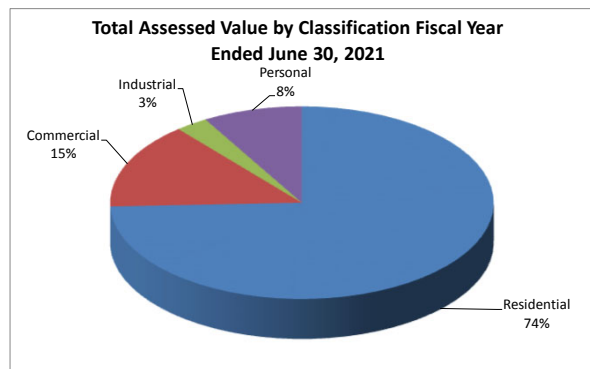
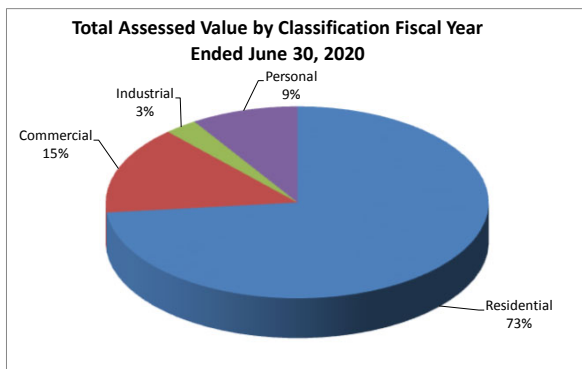
	Last Ten Years									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>Revenues:</b>										
Real estate and personal property taxes, net of tax refunds.....	\$ 163,234,056	\$ 159,557,644	\$ 166,418,136	\$ 170,978,385	\$ 173,395,907	\$ 185,168,180	\$ 193,425,844	\$ 198,785,518	\$ 210,605,876	\$ 222,928,733
Tax liens.....	3,833,024	3,096,323	2,870,817	2,141,570	2,679,712	1,950,676	1,927,627	2,035,836	1,842,934	1,210,294
Motor vehicle and other excise taxes.....	8,814,442	8,817,723	9,687,138	9,984,739	10,857,876	11,500,953	12,209,050	12,520,438	11,959,131	13,016,643
Hotel/motel, meals and cannabis local option taxes.....	2,497,067	2,513,524	2,834,063	2,873,138	3,068,266	3,121,958	2,928,085	3,815,655	3,733,486	2,551,877
Charges for services.....	2,663,543	2,203,716	2,974,605	2,313,984	2,294,736	7,518,828	8,915,699	6,064,583	6,551,778	5,926,827
Penalties and interest on taxes.....	1,802,033	1,818,809	1,831,584	1,865,149	1,587,998	1,355,037	1,420,044	1,601,084	1,340,627	1,708,144
Payments in lieu of taxes.....	5,054,420	3,975,168	2,133,729	2,553,962	1,489,346	2,109,803	486,485	261,621	314,867	381,835
Chapter 121A - excise payments in lieu of taxes.....	1,862,841	1,586,413	1,379,931	1,701,796	7,598,317	6,592,119	9,677,652	15,812,516	13,593,858	17,613,938
Licenses and permits.....	3,823,239	4,307,698	5,067,083	5,092,038	5,254,833	9,848,333	9,155,769	7,375,290	6,833,780	6,404,752
Fines and forfeitures.....	6,019,333	6,318,372	6,610,517	6,610,269	6,114,371	6,022,846	6,128,654	6,476,114	5,009,542	2,053,521
Intergovernmental.....	531,494,799	541,688,826	539,741,990	526,259,893	523,412,996	558,008,572	572,062,037	572,087,780	635,457,756	666,968,188
Departmental and other.....	13,922,836	14,147,895	20,723,615	19,662,232	20,204,321	14,761,964	13,771,948	17,444,775	20,676,905	19,708,575
Community preservation taxes.....	-	-	-	-	-	-	1,310,997	1,409,325	1,580,028	1,750,684
Contributions and donations.....	1,832,890	1,348,629	2,080,938	1,866,126	1,358,925	2,562,236	3,333,510	8,824,984	6,364,155	5,830,368
Investment income.....	497,734	398,711	643,624	858,604	1,123,769	2,512,286	3,729,154	5,615,689	3,814,464	3,065,860
<b>Total Revenue.....</b>	<b>747,352,257</b>	<b>751,681,451</b>	<b>764,997,770</b>	<b>754,761,885</b>	<b>760,441,373</b>	<b>813,033,791</b>	<b>840,482,555</b>	<b>860,131,208</b>	<b>929,679,187</b>	<b>971,120,239</b>
<b>Expenditures:</b>										
General government.....	44,099,741	36,668,006	39,055,405	48,693,300	42,492,632	39,234,061	50,359,323	44,688,598	44,682,954	53,716,645
Public safety.....	70,330,653	68,870,769	72,769,400	74,984,290	78,559,713	87,103,294	87,321,397	91,156,686	90,292,830	93,673,878
Education.....	495,973,985	530,685,879	530,592,608	520,513,226	511,925,956	522,451,597	506,515,388	530,056,968	559,582,517	577,069,829
Public works.....	15,912,108	14,716,796	15,574,080	23,991,761	18,022,917	18,424,180	18,357,110	23,578,533	16,211,991	20,985,185
Health and welfare.....	8,869,509	10,453,432	8,857,462	9,875,082	8,437,344	16,280,025	12,373,330	9,465,225	8,265,970	8,938,496
Culture and recreation.....	13,995,057	16,521,564	15,486,583	19,898,451	17,929,366	23,026,697	17,184,731	30,071,095	26,528,119	22,246,459
Community preservation.....	-	-	-	-	-	-	3,393	392,142	489,972	716,541
Community development - union station.....	-	-	-	-	2,904,953	202,630	-	-	-	-
Pension benefits.....	23,825,273	24,474,041	25,558,597	26,749,744	28,319,804	30,296,628	96,513,552	101,499,245	117,833,228	133,124,740
Employee fringe benefits - non school.....	24,027,365	22,883,088	23,479,125	23,850,929	26,140,555	26,601,670	26,952,291	27,008,331	26,670,347	28,273,246
Claims and judgments.....	-	-	-	-	-	1,279,448	-	-	-	6,982,377
Storm damage.....	27,596,332	1,199,462	52,408	-	-	-	-	-	-	-
State and county charges.....	2,760,698	2,917,105	3,099,037	3,143,173	3,219,435	3,514,020	3,611,175	3,682,772	3,730,691	3,828,099
Debt service.....	-	-	-	-	-	-	-	-	-	-
Payment of callable debt prior to maturity.....	-	-	-	-	-	48,495,000	-	-	-	-
Principal.....	26,243,152	27,063,276	28,024,556	26,232,047	25,196,997	24,326,002	18,445,000	19,110,000	18,945,000	17,940,000
Interest.....	13,555,322	11,713,951	11,037,794	9,562,549	10,023,853	9,193,046	8,087,968	7,475,024	7,826,092	7,111,245
<b>Total Expenditures.....</b>	<b>767,189,195</b>	<b>768,167,369</b>	<b>773,587,055</b>	<b>787,494,552</b>	<b>773,173,525</b>	<b>850,428,298</b>	<b>845,724,658</b>	<b>888,184,619</b>	<b>921,059,711</b>	<b>974,606,740</b>
Excess of revenues over (under) expenditures.....	(19,836,938)	(16,485,918)	(8,589,285)	(32,732,667)	(12,732,152)	(37,394,507)	(5,242,103)	(28,053,411)	8,619,476	(3,486,501)
<b>Other Financing Sources (Uses)</b>										
Issuance of long-term debt.....	-	-	-	50,543,000	-	47,420,000	-	27,935,000	-	39,475,000
Premium from issuance of bonds.....	-	-	-	2,779,251	-	3,220,816	-	1,953,039	-	3,325,471
Issuance of refunding bonds.....	-	26,355,000	-	18,245,000	25,185,000	23,965,000	-	-	-	-
Premium from issuance of refunding bonds.....	-	3,807,457	-	2,295,402	1,979,298	2,619,224	-	-	-	-
Payments to refunded bond escrow agent.....	-	(30,162,457)	-	(20,540,402)	(27,164,298)	-	-	-	-	-
Capital lease financing.....	819,676	-	2,258,001	1,750,034	6,937,497	4,422,699	11,306,671	1,034,283	6,749,070	5,693,219
Sale of capital assets.....	-	2,100,000	-	-	-	-	-	-	-	-
Transfers in.....	5,111,949	3,068,340	4,687,753	3,866,216	6,899,344	3,119,481	1,241,026	4,513,977	3,632,346	4,221,585
Transfers out.....	(9,810,739)	(7,808,403)	(9,220,203)	(7,957,050)	(10,941,519)	(6,405,662)	(4,833,185)	(8,121,843)	(8,869,965)	(9,911,762)
<b>Total other financing sources (uses).....</b>	<b>(3,879,114)</b>	<b>(2,640,063)</b>	<b>(2,274,449)</b>	<b>50,981,451</b>	<b>2,895,322</b>	<b>78,361,558</b>	<b>7,714,512</b>	<b>27,314,456</b>	<b>1,511,451</b>	<b>42,803,513</b>
Extraordinary Item - Intergovernmental tornado revenue.....	20,000,450	770,149	1,155,928	1,062,077	1,186,382	-	-	-	-	-
Extraordinary Item - Tornado relief expenditures.....	(20,485,451)	(1,479,748)	(1,173,848)	(457,097)	(908,183)	-	-	-	-	-
<b>Net change in fund balance.....</b>	<b>\$ (24,201,053)</b>	<b>\$ (19,835,580)</b>	<b>\$ (10,881,654)</b>	<b>\$ 18,853,764</b>	<b>\$ (9,558,631)</b>	<b>\$ 40,967,051</b>	<b>\$ 2,472,409</b>	<b>\$ (738,955)</b>	<b>\$ 10,130,927</b>	<b>\$ 39,317,012</b>
Debt service as a percentage of noncapital expenditures.....	5.60%	5.61%	5.50%	4.97%	4.78%	10.17%	3.36%	3.20%	3.12%	2.77%

(1) Debt service in 2017 includes \$22.6 million of a state grant to complete a current refunding of the same amount.  
Source: Audited Financial Statements

**Assessed Value and Actual Value of Taxable Property by Classification and Tax Rates**

Last Ten Years

Year	Assessed and Actual Values and Tax Rates								
	Residential Value	Residential Tax Rate	Commercial Value	Industrial Value	Personal Property	Total CIP Value	CIP Tax Rate	Total Direct Rate (1)	Total City Value
2012	\$5,038,856,200	\$ 19.83	\$1,009,971,300	\$166,822,500	\$560,357,950	\$1,737,151,750	\$ 39.99	\$ 25.00	\$6,776,007,950
2013	\$4,858,355,700	\$ 19.71	\$1,047,246,800	\$159,725,600	\$631,025,200	\$1,837,997,600	\$ 38.98	\$ 25.00	\$6,696,353,300
2014	\$5,025,199,000	\$ 19.71	\$1,064,979,700	\$162,566,500	\$665,647,970	\$1,893,194,170	\$ 39.04	\$ 25.00	\$6,918,393,170
2015	\$5,079,607,100	\$ 19.67	\$1,156,136,600	\$168,230,700	\$640,954,110	\$1,965,321,410	\$ 39.04	\$ 25.07	\$7,044,928,510
2016	\$5,225,634,600	\$ 19.66	\$1,200,394,800	\$171,773,800	\$678,618,930	\$2,050,787,530	\$ 38.60	\$ 25.00	\$7,276,422,130
2017	\$5,553,040,400	\$ 19.66	\$1,210,558,400	\$174,399,800	\$719,957,490	\$2,104,915,690	\$ 39.07	\$ 25.00	\$7,657,956,090
2018	\$5,780,377,200	\$ 19.68	\$1,206,763,700	\$215,259,800	\$730,855,150	\$2,152,878,650	\$ 39.28	\$ 25.00	\$7,933,255,850
2019	\$5,987,324,700	\$ 19.68	\$1,250,878,800	\$232,031,300	\$742,412,040	\$2,225,322,140	\$ 39.30	\$ 25.00	\$8,212,646,840
2020	\$6,402,194,493	\$ 19.53	\$1,293,996,307	\$242,375,100	\$791,535,670	\$2,327,907,077	\$ 39.23	\$ 24.78	\$8,730,101,570
2021	\$7,018,786,800	\$ 18.90	\$1,365,682,200	\$258,826,000	\$792,918,510	\$2,417,426,710	\$ 39.23	\$ 24.11	\$9,436,213,510



(1) The direct rate is the weighted average of the residential and CIP rates.  
 Source: Assessor's Department, City of Springfield  
 All property in the Commonwealth of Massachusetts is assessed at 100% of fair cash value.

Note: Chapter 59, Section 21C of the Massachusetts General Laws, known as "Proposition 2 1/2", imposes 2 separate limits on the annual tax levy of the City. The primary limitation is that the tax levy cannot exceed 2 1/2 percent of the full and fair cash value. The secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding year as determined by the State Commissioner of Revenue by more than 2 1/2 percent, subject to an exception for property added to the tax rolls and for certain substantial valuation increases other than as part of a general revaluation. The secondary limit may be exceeded in any year by a majority vote of the voters, however it cannot exceed the primary limitation.

**Principal Taxpayers**  
**Current Year and Nine Years Ago**

Name	Nature of Business	2021			2012		
		Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value	Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value
NSTAR Electric Company	Utility	\$ 344,000,660	1	3.6%	\$ 207,663,400	1	3.1%
EVERSOURCE Energy	Utility	164,020,300	2	1.7%	86,826,500	2	1.3%
BC Colonial Estates LLC	Residential	60,852,300	3	0.6%	-	-	-
Masspower LLC	Energy	60,300,000	4	0.6%	-	-	-
Massachusetts Mutual Life Insurance	Insurance	56,441,700	5	0.6%	83,396,300	3	1.2%
CNR Springfield LLC	Industrial	53,147,500	6	0.6%	-	-	-
Springfield Gardens LP	Residential	40,131,800	7	0.4%	-	-	-
Solutia Inc	Industrial	34,090,550	8	0.4%	23,495,800	8	0.3%
Pynchon Townhouses LLC	Residential	32,167,400	9	0.3%	-	-	-
Chesnut Park Preservation LP	Residential	31,719,300	10	0.3%	-	-	-
Verizon New England	Utility	-	-	-	44,786,500	4	0.7%
Wireline Leasing Co.	Utility	-	-	-	25,700,960	5	0.4%
Ineos Nova LLC	Chemicals	-	-	-	24,897,840	6	0.4%
Comcast of Massachusetts II Inc	Utility	-	-	-	23,835,310	7	0.4%
Eastfield Associates	Retail	-	-	-	22,972,000	9	0.3%
Springfield Center 1 Associates	Retail	-	-	-	22,878,700	10	0.3%
	<b>Totals</b>	<u>\$ 876,871,510</u>		<u>9.3%</u>	<u>\$ 566,453,310</u>		<u>8.4%</u>

Source: Board of Assessors

**Property Tax Levies and Collections**

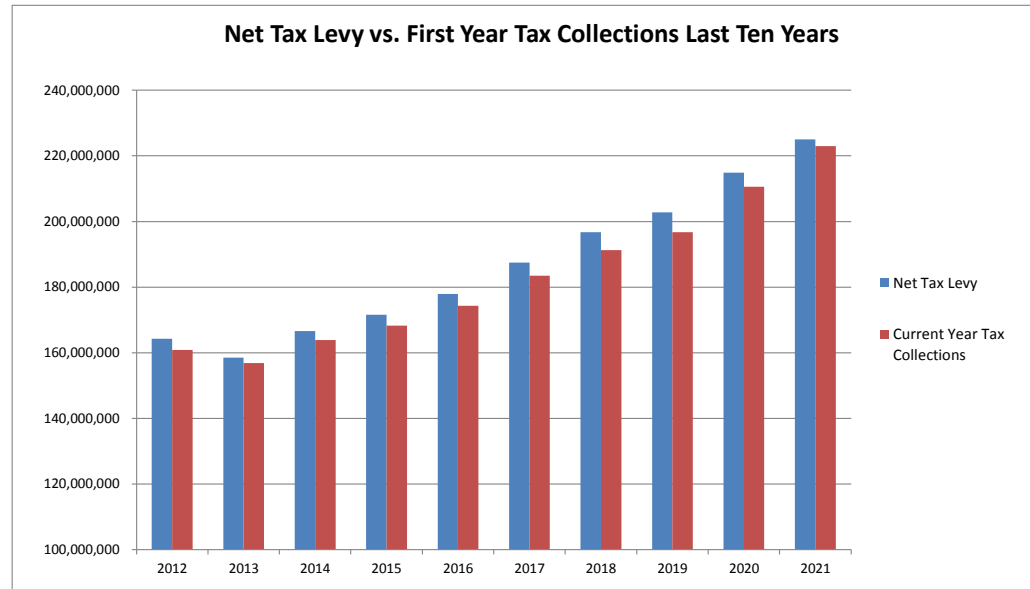
**Last Ten Years**

Year	Total Tax Levy	Less Original Reserve for Abatements & Exemptions <sup>(1)</sup>	Net Tax Levy	Current Tax Collections	Percent of Net Levy Collected	Delinquent Tax Collections	Total Tax Collections	Percent of Total Tax Collections to Net Tax Levy
2012	\$169,389,217	\$5,144,964	\$164,244,253	\$160,899,584	98.0%	\$2,328,642	\$163,228,226	99.4%
2013	\$167,403,337	\$8,893,003	\$158,510,334	\$156,836,563	98.9%	\$2,561,533	\$159,398,096	100.6% <sup>(2)</sup>
2014	\$172,956,973	\$6,311,481	\$166,645,492	\$163,856,603	98.3%	\$2,680,415	\$166,537,018	99.9%
2015	\$176,111,383	\$4,530,488	\$171,580,895	\$168,297,970	98.1%	\$2,465,464	\$170,763,434	99.5%
2016	\$181,896,375	\$3,985,822	\$177,910,553	\$174,310,774	98.0%	\$1,724,670	\$176,035,444	98.9%
2017	\$191,411,830	\$3,976,196	\$187,435,634	\$183,443,510	97.9%	\$2,185,596	\$185,629,106	99.0%
2018	\$198,322,897	\$1,587,452	\$196,735,445	\$191,240,248	97.2%	\$2,088,471	\$193,328,719	98.3%
2019	\$205,285,710	\$2,496,067	\$202,789,643	\$196,697,047	97.0%	\$2,580,771	\$199,277,818	98.3%
2020	\$216,358,652	\$1,452,129	\$214,906,523	\$210,605,876	98.0%	\$3,964,671	\$214,570,547	99.8%
2021	\$227,490,720	\$2,467,899	\$225,022,821	\$222,928,733	99.1%	\$0	\$222,928,733	99.1%

(1) The City is required by state regulation to estimate a reserve for potential tax abatements and exemptions to produce a balance budget where the Net Levy is the budgeted collections.

(2) If the actual abatements and exemptions are lower than the reserve, the actual collections can exceed the Net Levy and percentage can exceed 100%.

Source: Board of Assessors, Official Statements



## Ratios of Outstanding Debt by Type

### Last Ten Years

Year	Governmental Activities		Business-type Activities	Total Debt Outstanding	Percentage of Personal Income	U. S. Census Population	Debt Per Capita
	General Obligation Bonds <sup>(1)</sup>	Capital Leases	Capital Leases				
2012	\$ 265,809,756	\$ 2,273,361	\$ 1,544,271	\$ 269,627,388	9.40%	153,060	\$ 1,751
2013	\$ 236,501,965	\$ 1,243,014	\$ 895,437	\$ 238,640,416	8.44%	153,060	\$ 1,553
2014	\$ 207,900,886	\$ 2,518,281	\$ 922,672	\$ 211,341,839	7.46%	153,060	\$ 1,375
2015	\$ 233,711,751	\$ 3,042,599	\$ 1,300,663	\$ 238,055,013	8.40%	153,991	\$ 1,537
2016	\$ 208,019,602	\$ 7,246,084	\$ 767,034	\$ 216,032,720	7.56%	153,703	\$ 1,401
2017	\$ 211,478,676	\$ 8,059,058	\$ 402,071	\$ 219,939,805	10.42%	154,204	\$ 1,424
2018	\$ 190,710,550	\$ 14,436,227	\$ 202,552	\$ 205,349,329	9.29%	154,341	\$ 1,329
2019	\$ 199,540,726	\$ 9,580,247	-	\$ 209,120,973	9.14%	153,060	\$ 1,366
2020	\$ 179,004,121	\$ 10,825,287	-	\$ 189,829,408	8.22%	155,472	\$ 1,221
2021	\$ 202,646,276	\$ 10,351,432	-	\$ 212,997,708	6.02%	155,929	\$ 1,366

(1) This is the general bonded debt of the governmental activities, net of original issuance discounts and premiums.

Source: Audited Financial Statements, U. S. Census

**Ratios of Outstanding Debt and General Bonded Debt**

**Last Ten Years**

<b>Year</b>	<b>General Obligation Bonds <sup>(2)</sup></b>	<b>Less Amounts Available <sup>(1)</sup></b>	<b>Total</b>	<b>Percentage of Assessed Value</b>	<b>Debt Per Capita</b>
2012	\$ 265,809,756	\$ (1,607,648)	\$ 264,202,108	3.90%	\$ 1,751
2013	\$ 236,501,965	\$ (2,453,296)	\$ 234,048,669	3.50%	\$ 1,553
2014	\$ 207,900,886	\$ (3,328,112)	\$ 204,572,774	2.96%	\$ 1,375
2015	\$ 233,711,751	\$ (4,233,103)	\$ 229,478,648	3.26%	\$ 1,537
2016	\$ 208,019,602	\$ (5,169,309)	\$ 202,850,293	2.79%	\$ 1,401
2017	\$ 211,478,676	\$ (6,137,807)	\$ 205,340,869	2.68%	\$ 1,424
2018	\$ 190,710,550	\$ (7,139,451)	\$ 183,571,099	2.31%	\$ 1,329
2019	\$ 199,540,726	\$ (8,175,653)	\$ 191,365,073	2.33%	\$ 1,366
2020	\$ 179,004,121	\$ (9,247,881)	\$ 169,756,240	1.94%	\$ 1,221
2021	\$ 202,646,276	\$ (10,357,076)	\$ 192,289,200	2.04%	\$ 1,366

(1) Amounts available are restricted resources from the City's Bond Sinking Fund.

(2) This is the general bonded debt of the governmental activities, net of original issuance discounts and premiums.

Source: Audited Financial Statements, U. S. Census

**Direct and Overlapping Governmental Activities Debt**

**As of June 30, 2021**

<u>Overlapping Entity</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable <sup>(1)</sup></u>	<u>Share of Overlapping Debt</u>
Pioneer Valley Regional Transit Authority..... \$	14,500,000	38.60%	\$ 5,597,000
<b>Direct debt:</b>			
Capital lease obligations.....	10,351,432		10,351,432
Bonds payable.....	<u>202,646,276</u>		<u>202,646,276</u>
City direct debt.....	<u>212,997,708</u>		<u>212,997,708</u>
Total direct and overlapping debt..... \$	<u><u>227,497,708</u></u>		\$ <u><u>218,594,708</u></u>

(1) Estimated share based on debt service only.

Source: Official Statements, City Records

Note: Overlapping governments are those that coincide, at least in part, with the geographic area of the City. This schedule calculates the portion of the outstanding debt of those overlapping governments that is borne by the taxpayers of the City. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.



**Computation of Legal Debt Margin**

**Last Ten Years**

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
Equalized Valuation.....	\$ <u>7,233,354,700</u>	\$ <u>7,233,354,700</u>	\$ <u>7,077,664,000</u>	\$ <u>7,077,664,000</u>	\$ <u>7,471,065,400</u>	\$ <u>7,471,065,400</u>	\$ <u>8,016,915,700</u>	\$ <u>8,016,915,700</u>	\$ <u>9,014,599,000</u>	\$ <u>9,014,599,000</u>
Debt Limit - 5% of Equalized Valuation...	\$ 361,667,735	\$ 361,667,735	\$ 353,883,200	\$ 353,883,200	\$ 373,553,270	\$ 373,553,270	\$ 400,845,785	\$ 400,845,785	\$ 450,729,950	\$ 450,729,950
Less:										
Outstanding debt applicable to limit.....	143,031,151	129,597,855	115,761,191	126,650,226	115,438,560	134,896,135	126,653,100	141,991,147	130,939,400	117,222,400
Authorized and unissued debt.....	<u>31,531,010</u>	<u>100,575,123</u>	<u>158,676,403</u>	<u>129,577,399</u>	<u>188,064,302</u>	<u>156,043,558</u>	<u>184,214,915</u>	<u>120,667,264</u>	<u>132,040,287</u>	<u>132,040,287</u>
Legal debt margin.....	\$ <u>218,269,519</u>	\$ <u>131,494,757</u>	\$ <u>76,887,766</u>	\$ <u>97,655,575</u>	\$ <u>70,050,408</u>	\$ <u>82,613,577</u>	\$ <u>89,977,770</u>	\$ <u>138,187,374</u>	\$ <u>187,750,263</u>	\$ <u>201,467,263</u>
Total debt applicable to the limit as a percentage of debt limit.....	48.27%	63.64%	77.55%	72.40%	81.25%	77.88%	77.55%	65.53%	58.35%	55.30%

Source: Audited Financial Statements; Statement of Indebtedness

## Demographic and Economic Statistics

### Last Ten Years

Year	Population Estimates	Personal Income	Per Capita Personal Income	Median Age	School Enrollment	Unemployment Rate
2012	153,784	\$2,063,146,000	\$18,743	32.6	25,185	10.7%
2013	153,060	\$1,968,503,060	\$18,483	32.1	25,283	11.9%
2014	153,581	\$2,010,532,000	\$18,509	32.0	25,826	10.5%
2015	153,552	\$2,047,862,000	\$18,135	32.0	25,536	8.4%
2016	153,703	\$2,084,349,000	\$18,435	32.4	25,633	8.3%
2017	154,204	\$2,109,884,000	\$18,133	32.4	25,629	8.7%
2018	154,341	\$2,210,367,000	\$14,334	32.6	25,034	4.4%
2019	153,060	\$2,288,247,000	\$14,950	32.2	25,361	6.2%
2020	155,472	\$2,309,536,560	\$14,855	32.9	25,007	15.4%
2021	155,929	\$3,537,093,436	\$22,684	33.4	26,000	11.6%

Source: Massachusetts Department Of Elementary and Secondary Education, Massachusetts Department of Labor and Workforce Development, Official Statements, US Census Bureau

**Principal Employers (excluding the City)**

**Current Year and Nine Years Ago**

Employer	Nature of Business	2021			2012		
		Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
Baystate Health Systems	Healthcare	8,859	1	13.8%	8,723	1	13.1%
MassMutual Financial Group	Insurance	4,296	2	6.7%	3,900	2	5.9%
Sisters of Providence	Healthcare	3,043	3	4.7%	2,200	4	3.3%
Smith and Wesson (American Outdoor Brands Inc.)	Firearms	2,006	4	3.1%	1,300	5	2.0%
MGM Springfield	Hospitality	1,034	5	1.6%	-	-	-
Big Y	Grocery	1,013	6	1.6%	2,932	3	4.4%
Western New England University	Education	855	7	1.3%	860	7	1.3%
Springfield Technical Community College	Education	782	8	1.2%	743	8	1.1%
Springfield College	Education	617	9	1.0%	640	9	1.0%
American International College (AIC)	Education	614	10	1.0%	-	-	-
Center for Human Development	Social Services	-	-	-	1,139	6	1.7%
Verizon	Utility	-	-	-	270	10	0.4%
		<u>23,119</u>		<u>36.1%</u>	<u>22,707</u>		<u>34.1%</u>

Source: Official Statements, Massachusetts Department of Labor and Workforce Development

**Full-time Equivalent City Employees by Function**

**Last Ten Years**

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
Function										
General government.....	309	265	262	272	274	278	283	291	295	291
Public safety.....	832	790	800	870	897	897	918	950	957	958
Education.....	4,500	4,652	4,695	4,709	4,781	4,761	4,660	4,722	4,811	4,838
Public works.....	61	60	70	71	70	70	70	80	79	79
Health and human services.....	35	33	32	33	34	34	35	40	39	39
Culture and recreation.....	63	59	78	77	77	77	76	76	78	77
Total .....	<u>5,800</u>	<u>5,859</u>	<u>5,937</u>	<u>6,032</u>	<u>6,133</u>	<u>6,117</u>	<u>6,042</u>	<u>6,159</u>	<u>6,259</u>	<u>6,282</u>

Source: Payroll Department

**Operating Indicators by Function/Program**

**Last Ten Years**

<b>Function/Program</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
General government										
Marriage recordings.....	901	832	876	959	820	874	853	808	664	680
Birth recordings.....	5,037	4,709	5,419	5,416	5,366	5,985	5,424	5,212	5,186	5,262
Death recordings.....	1,856	1,933	2,159	2,131	2,444	2,746	2,565	2,668	3,094	3,636
Police										
Physical arrests.....	3,058	4,457	4,222	4,347	4,646	4,708	4,084	4,231	3,695	3,173
Motor vehicle violations.....	5,175	4,900	26,539	41,505	25,963	33,206	24,786	24,839	15,031	11,673
Police personnel and officers.....	531	499	509	521	515	526	586	555	568	602
Fire										
Inspections.....	7,164	7,178	5,831	5,064	4,852	4,468	5,161	5,530	3,858	4,790
Emergency responses.....	15,953	15,726	16,000	16,043	15,870	15,690	15,593	16,280	13,901	9,899
Fire personnel and officers.....	225	230	214	228	228	230	230	230	232	232
Education										
Number of students.....	25,185	25,283	25,826	25,645	25,479	25,629	25,285	25,297	25,007	24,239
Number of graduating seniors.....	995	1,122	1,403	1,467	1,284	1,322	1,386	1,264	1,374	1,467
Number of teachers.....	2,393	2,516	2,550	2,174	2,167	2,206	2,242	2,118	2,179	2,223
Number of administrators.....	171	208	213	200	202	193	193	193	255	292
Elder Affairs										
Number of persons using COA transportation.....	108	156	132	133	581	661	771	871	52	-
Number of personnel.....	1	1	1	1	1	1	1	1	1	-
Libraries										
Volumes in circulation.....	785,436	749,557	697,893	659,936	814,908	694,832	705,166	668,484	521,517	526,905
Total volumes borrowed.....	569,199	513,585	561,966	560,494	616,865	628,489	631,595	592,263	473,647	297,966

Source: MBLC Annual Report Surveys  
 Van Trip Logs, Employee Workforce Reports  
 Mass Board of Library Commissioners  
 Annual Report Information Survey  
 Number from IMC records Management System and Budget Build

**Capital Asset Statistics by Function/Program**

**Last Ten Years**

<u>Function/Program</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
General government										
Number of buildings.....	39	39	39	39	39	43	46	46	46	46
Fire										
Number of stations.....	8	8	8	8	8	8	8	8	8	8
Police (1)										
Number of stations.....	2	5	5	5	5	5	4	4	5	4
Education										
Number of elementary schools.....	33	33	33	33	33	33	34	34	34	35
Number of middle/junior high schools.....	10	12	12	15	15	16	16	16	16	16
Number of secondary schools.....	10	11	11	13	13	13	14	14	14	14
Culture and recreation										
Parks and playgrounds.....	38	38	38	39	40	41	42	42	44	44
Park and playground (acreage).....	2,102	2,102	2,102	2,103	2,105	2,200	2,212	2,224	2,224	2,224
Conservation land (acreage).....	430	430	430	430	430	430	430	430	430	430
Public beaches.....	2	2	2	2	2	2	2	2	2	2
Ball fields.....	62	62	62	62	62	62	62	62	62	62
Tennis courts.....	37	37	37	37	37	37	37	37	37	37

Source: City Departmental records.

(1) Includes substations

## Free Cash and Stabilization Fund Balances

### Last Ten Years

Year	Free Cash	Stabilization Funds
2021.....	\$ 27,631,931	\$ 49,872,853
2020.....	\$ 7,346,985	\$ 50,854,545
2019.....	\$ 4,000,720	\$ 49,936,928
2018.....	\$ 7,453,246	\$ 51,090,262
2017.....	\$ 6,440,788	\$ 46,790,689
2016.....	\$ 4,947,944	\$ 44,485,558
2015.....	\$ 4,809,916	\$ 41,221,011
2014.....	\$ 14,626,673	\$ 33,936,860
2013.....	\$ 3,896,871	\$ 37,295,134
2012.....	\$ 7,498,622	\$ 41,422,909

Source: City Records

N/A: FY2021 Free Cash amount is not yet available.



City of Springfield and Nancy Liberman Charities open Dream Court at Calhoun Park in the City's North End.



Mayor Domenic Sarno